

Revision of the General Product Safety Directive and market surveillance

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The Committee on the Internal Market and Consumer Protection adopted an own-initiative report by Christel SCHALDEMOSE (S&D, DK) on the revision of the General Product Safety Directive and market surveillance.

The legislative framework regarding product safety and market surveillance consists of three layers of legal acts, i.e. [Directive 2001/95/EC](#) concerning General Product Safety (GPSD), [Regulation \(EC\) No 765/2008](#) regarding market surveillance adopted in July 2008 (new legislative framework) and the sectoral harmonisation directives.

Members believe that the **current legislative framework for market surveillance does not provide enough coherence** and should therefore be reviewed and further coordinated. They propose that the Commission establish a **common European framework** for market surveillance, concerning all products on the internal market or entering the EU market.

The Commission is invited:

- to play a more active role in **coordinating** the activities of the European market surveillance authorities, the customs authorities and the competent authorities of the Member States;
- with the participation of market surveillance authorities and of the customs authorities, to **co-fund further joint market surveillance actions**;
- to establish a **public Consumer Product Safety Information Database**, including a platform for complaints, if possible based on already existing regional and national systems in the Member States;
- to intensify **international cooperation** in the international Consumer Product Safety Caucus so as to exchange tried and tested practices and jointly to prevent the production in third countries of dangerous substances intended for export to the European single market.

The report calls on Member States to introduce in a coordinated manner **penalties**, including heavy fines, for economic operators who deliberately introduce dangerous or non-compliant products into the single market. It proposes that **product bans should be made public** as often as possible in order to increase the visibility of border controls and market surveillance and to deter criminal market operators.

It also suggests **establishing offices for education on product safety** e.g. in the framework of the Product Contact Points, that can facilitate training and transfer information across industries.

A new General Product Safety and Market Surveillance Regulation: Members consider that having one single regulation is the only way to have one single market surveillance system for all products. They therefore urge the Commission to establish a **single market surveillance system for all products**, based on one legislative act covering both the GPSD and Regulation 765/2009/EC.

They call for alignment between traceability requirements in the GPSD and the new legislative framework so as to guarantee a coherent traceability system avoiding the creation of new red tape.

Additional specific changes to the GPSD: Members regard it as problematic that **products operated by service providers are not covered by the current GPSD** and stress the need to rectify this legal

loophole. In order to ensure the safety of the widest range of particularly vulnerable consumers, they call for the introduction of a reference to people with **disabilities** (along with the references to children and elderly people that are already present) and invite the Commission to include an obligation for manufacturers to carry out a **risk analysis in their design phase**.

The report stresses the need for a more effective regulatory framework, allowing **rapid emergency Community measures to be taken**. It underlines the importance of ensuring reliable **traceability** throughout all stages of the life of a product. It stresses, however, that no single technical solution should be imposed as the official traceability system/method within the EU market and calls for overall proportionality.

Parliament's committee acknowledges that **RAPEX** is a useful and efficient tool for disseminating information among the Member States about the measures taken with regard to dangerous products, but believes that this tool can be further improved. It calls on the Commission to allow product safety professionals, producers, trade and consumer organisations and national authorities to have access to all relevant information while ensuring the necessary confidentiality.

The report also stresses the need to continue improving and strengthening the RAPEX information exchange system on **dangerous products originating in third countries** (such as China and India).

With a view to increasing consumers' confidence in **e-commerce**, the Commission is invited to step up and standardise customs checks on products bought on the internet and to carry out market surveillance, paying special attention to products which can cause direct harm to consumers, such as pharmaceutical and food products.

Lastly, Members stress the need for the market surveillance authorities to systematically participate in the **process of security-relevant standard development**. They urge that the currently applicable Commission procedures for establishing mandates for the development of European standards be improved so as to guarantee timely reaction to new or emerging risks in a more efficient manner.