






Basic information	
<b>2000/0157(COD)</b> COD - Ordinary legislative procedure (ex-codecision procedure) Decision	Procedure completed
Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States  Amended by <a href="#">2003/0303(COD)</a>	
<b>Subject</b>  4.10.05 Social inclusion, poverty, minimum income	



Key players			
European Parliament	<b>Committee responsible</b>		<b>Rapporteur</b>
	<div>DELE</div> EP Delegation to Conciliation Committee		FIGUEIREDO Ilda (GUE /NGL)
	<b>Former committee responsible</b>		<b>Former rapporteur</b>
	<div>EMPL</div> Employment and Social Affairs		FIGUEIREDO Ilda (GUE /NGL)
	<div>EMPL</div> Employment and Social Affairs		FIGUEIREDO Ilda (GUE /NGL)
	<b>Former committee for opinion</b>		<b>Former rapporteur for opinion</b>
	<div>BUDG</div> Budgets		PRONK Bartho (PPE-DE)
	<div>ECON</div> Economic and Monetary Affairs		BULLMANN Udo (PSE)
	<div>ITRE</div> Industry, External Trade, Research, Energy		The committee decided not to give an opinion.
	<div>FEMM</div> Women's Rights and Equal Opportunities		KRATSA-TSAGAROPOULOU Rodi (PPE-DE)
	<b>Council configuration</b>		<b>Meetings</b>
	Economic and Financial Affairs ECOFIN		2329
Council of the European Union			<b>Date</b>
			2001-02-12

	Employment, Social Policy, Health and Consumer Affairs	2313	2000-11-27
	Employment, Social Policy, Health and Consumer Affairs	2296	2000-10-17
	Budget	2388	2001-11-21
European Commission	Commission DG	Commissioner	
	Employment, Social Affairs and Inclusion		

Key events			
Date	Event	Reference	Summary
16/06/2000	Legislative proposal published	COM(2000)0368 	<a href="#">Summary</a>
03/07/2000	Committee referral announced in Parliament, 1st reading		
12/10/2000	Vote in committee, 1st reading		<a href="#">Summary</a>
12/10/2000	Committee report tabled for plenary, 1st reading	A5-0307/2000	
15/11/2000	Debate in Parliament		
16/11/2000	Decision by Parliament, 1st reading	T5-0513/2000	<a href="#">Summary</a>
24/11/2000	Modified legislative proposal published	COM(2000)0796 	<a href="#">Summary</a>
12/02/2001	Council position published	13740/1/2000	<a href="#">Summary</a>
14/02/2001	Committee referral announced in Parliament, 2nd reading		
25/04/2001	Vote in committee, 2nd reading		<a href="#">Summary</a>
25/04/2001	Committee recommendation tabled for plenary, 2nd reading	A5-0155/2001	
16/05/2001	Debate in Parliament		
17/05/2001	Decision by Parliament, 2nd reading	T5-0268/2001	<a href="#">Summary</a>
07/09/2001	Parliament's amendments rejected by Council		
18/09/2001	Formal meeting of Conciliation Committee		
18/09/2001	Final decision by Conciliation Committee		<a href="#">Summary</a>
15/10/2001	Joint text approved by Conciliation Committee co-chairs	3650/2001	
24/10/2001	Report tabled for plenary, 3rd reading	A5-0372/2001	
15/11/2001	Decision by Parliament, 3rd reading	T5-0603/2001	<a href="#">Summary</a>
15/11/2001	Debate in Parliament		
21/11/2001	Decision by Council, 3rd reading		
07/12/2001	Final act signed		
07/12/2001	End of procedure in Parliament		
12/01/2002	Final act published in Official Journal		

Technical information	
Procedure reference	2000/0157(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Decision
Amendments and repeals	Amended by <a href="#">2003/0303(COD)</a>
Legal basis	EC Treaty (after Amsterdam) EC 137-p2/3
Stage reached in procedure	Procedure completed
Committee dossier	CODE/5/14883

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A5-0307/2000</a> <a href="#">OJ C 223 08.08.2001, p. 0005</a>	12/10/2000	
Text adopted by Parliament, 1st reading/single reading		<a href="#">T5-0513/2000</a> <a href="#">OJ C 223 08.08.2001, p. 0192-0284</a>	16/11/2000	<a href="#">Summary</a>
Committee recommendation tabled for plenary, 2nd reading		<a href="#">A5-0155/2001</a>	25/04/2001	
Text adopted by Parliament, 2nd reading		<a href="#">T5-0268/2001</a> <a href="#">OJ C 034 07.02.2002, p. 0252-0322 E</a>	17/05/2001	<a href="#">Summary</a>
Report tabled for plenary by Parliament delegation to Conciliation Committee, 3rd reading		<a href="#">A5-0372/2001</a>	24/10/2001	
Text adopted by Parliament, 3rd reading		<a href="#">T5-0603/2001</a> <a href="#">OJ C 140 13.06.2002, p. 0378-0527 E</a>	15/11/2001	<a href="#">Summary</a>
Council of the EU				
Document type	Reference		Date	Summary
Council position	<a href="#">13740/1/2000</a> <a href="#">OJ C 093 23.03.2001, p. 0011</a>		12/02/2001	<a href="#">Summary</a>
European Commission				
Document type	Reference		Date	Summary
Legislative proposal	<a href="#">COM(2000)0368</a>  <a href="#">OJ C 337 28.11.2000, p. 0130 E</a>		16/06/2000	<a href="#">Summary</a>
Modified legislative proposal	<a href="#">COM(2000)0796</a>  <a href="#">OJ C 096 27.03.2001, p. 0229 E</a>		24/11/2000	<a href="#">Summary</a>

Commission communication on Council's position	 SEC(2001)0208	13/02/2001	<a href="#">Summary</a>	
Commission opinion on Parliament's position at 2nd reading	 COM(2001)0375	29/06/2001	<a href="#">Summary</a>	
<b>Other institutions and bodies</b>				
Institution/body	Document type	Reference	Date	Summary
EESC	Economic and Social Committee: opinion, report	<a href="#">CES1216/2000</a> <a href="#">OJ C 014 16.01.2001, p. 0069</a>	19/10/2000	
CofR	Committee of the Regions: opinion	<a href="#">CDR0302/2000</a> <a href="#">OJ C 144 16.05.2001, p. 0052</a>	13/12/2000	
CSL/EP	Joint text approved by Conciliation Committee co-chairs	<a href="#">3650/2001</a>	15/10/2001	

<b>Additional information</b>		
Source	Document	Date
European Commission	<a href="#">EUR-Lex</a>	

<b>Final act</b>
<a href="#">Decision 2002/0050</a> <a href="#">OJ L 010 12.01.2002, p. 0001-0007</a> <span style="float: right;"><a href="#">Summary</a></span>

## Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States

2000/0157(COD) - 07/12/2001 - Final act

**PURPOSE** : to establish a programme of Community action to encourage cooperation between the Member States to combat social exclusion.

**COMMUNITY MEASURE** : Decision 50/2002/EC of the European Parliament and of the Council establishing a programme of Community action to encourage cooperation between Member States to combat social exclusion. **CONTENT** : this Decision establishes a programme of Community action to encourage cooperation between Member States in order to combat social exclusion for the period 1 January 2002 to 31 December 2006. The financial framework for the implementation of the programme for this set period is set at EUR 75 million, including technical and administrative measures. The programme shall be part of an open method of coordination between Member States to give a decisive impetus to the elimination of social exclusion and poverty by setting appropriate objectives at Community level and by the implementation of national actions plans. The programme and the national action plans shall contribute to a better understanding of social exclusion, the mainstreaming of the combating of exclusion in Member States' and Community policies and measures, and the development of priority actions chosen by Member States in accordance with their particular situation. In designing, implementing and following up the activities under the programme, account shall be taken of the experience of Member States at all levels involved and of people exposed to social exclusion and poverty, as well as social partners, non-governmental and voluntary organisations, bodies providing social services and other actors involved in the fight against social exclusion. In the context of the open method of coordination, the programme shall support cooperation which enables the effectiveness and efficiency of policies to combat social exclusion by: - improving the understanding of social exclusion and poverty with the help of in particular comparable indicators; - organising exchanges on policies which are implemented and promoting mutual learning inter alia in the context of national action plans, with the help in particular of comparable indicators; - developing the capacity of actors to address social exclusion and poverty effectively, and to promote innovative approaches, in particular through networking at European level, and by promoting dialogue with all those involved including at national and regional level. With a view to achieving these objectives, the following Community actions may be implemented within a transnational framework: 1) analysis of characteristics, causes, processes and trends in social inclusion, including the collection of statistics on the various forms of social exclusion in order to compare these data, the study of quantitative and qualitative indicators, the development of common methodologies and thematic studies; 2) exchange of information and best practices encouraging the development of quantitative and qualitative indicators, based on these objectives as agreed by the European Parliament and the

Council, assessment criteria and benchmarks and monitoring, evaluation and peer review; 3) promotion of dialogue involving the various actors and support for relevant networking at European level between organisations active in the fight against poverty and social exclusion, in particular NGOs. Arrangements for the implementation of the Community actions are set out in the Annex to this Decision. As regards the implementation and cooperation with the Member States, the Commission shall ensure the implementation of the Community actions covered by the programme and will have a regular exchange of views with the representatives of NGOs on the design and implementation of and follow-up to the programme and on related policy orientations. The Commission shall also, in cooperation with the Member States, take the necessary steps to promote the involvement in the programme of all parties concerned and ensure the dissemination of the results of the Community actions undertaken within the framework of the programme. The programme shall be open to the participation of : - the EFTA/EEA countries in accordance with the conditions established in the EEA Agreement; - the associated central and eastern European countries; - Cyprus, Malta and Turkey in accordance with procedures to be agreed by the country. Lastly, the Commission shall regularly monitor this programme in cooperation with the Member States. It shall report on the overall consistency of policies with social cohesion, including progress achieved under this programme in its annual summary report to the Spring European Council, on which the European Parliament shall express its views in due course. The programme shall be evaluated by the Commission by the end of the 3rd year of the programme with the assistance of independent experts. The evaluation will also examine the complementarity between action under the programme and that pursued under other relevant Community policies, instruments and actions. The Commission shall submit to the European Parliament, the Council, the Economic and Social Committee and the Committee of the Regions a final report on the implementation of the programme by 31 December 2006. ENTRY INTO FORCE : 12/01/2002.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 16/06/2000 - Legislative proposal

PURPOSE : proposal for a decision on Community action programme which enables the Union and the Member States to enhance the effectiveness of policies to combat social exclusion. CONTENT : The Lisbon European Council of March 2000 incorporated the promotion of social inclusion as intrinsic to the Union's overall strategy to become the most dynamic knowledge-based economy in the world. It agreed that policies for combating social exclusion should be based on an open method of coordination combining national action plans and a Commission initiative for cooperation. This programme will run from 1 January 2001 to 31 December 2005. The financial reference amount is EUR 70 million. Its objectives are: -improving the understanding of social exclusion; -organising policy cooperation and mutual learning in the context of the national action plan -developing the capacity of actors to address social exclusion effectively, in particular through networking at EU level. The following actions will be implemented within a transnational framework: -analysis of characteristics, causes, processes and trends in social exclusion, including the collection of comparable statistics, the development of common methodologies and thematic studies; -policy cooperation and exchange of information and best practices on the basis of the development of quantitative and qualitative indicators and benchmarks and through periodic monitoring, evaluation and peer review; -promotion of dialogue involving the various stakeholders and support to networking at European level between NGOs active in the fight against poverty and social exclusion. An annual Round table conference on Social Exclusion organised in collaboration with the EU Presidency will be held.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 12/02/2001 - Council position

The Council adopted in full, in spirit if not in letter, 25 of the 31 amendments wholly or partly incorporated by the Commission in its amended proposal. The amendments involved relate in particular to the following issues: - adding "poverty" to "social exclusion"; - the need to make a decisive impact on the eradication of poverty by setting adequate targets; - drawing up of harmonised surveys and the establishment of common quantitative indicators to provide a basis for the development of the open method of co-ordination; - mentioning the fact that the fight against social exclusion and poverty requires participation in quality employment and access for all to resources, rights, goods and services; - the role given by the Lisbon and Feira European Council to the Social Protection Committee; - the taking into account non-governmental organisations at various levels as having experience and knowledge in fighting social exclusion and therefore being able to make an important contribution at European level ; - ensuring that coherence and complementarity of actions under the programme extends and applies to all other relevant Community instruments, policies and actions, in particular the Structural Funds; - the promotion of equality between men and women; - adding "poverty" and "promoting a dialogue with all those involved"; - adding "poverty" to the mention of "social dialogue"; - the promotion of support to relevant networking; - the regular co-operation that the Commission shall establish with the Social Protection Committee; - extending the list of the policies for which consistency and complementarity will need to be ensured with regard to economic, industrial, enterprise policies, and immigration; - the reporting of progress of the programme in the Commission's annual summary report; - raising the importance of reflecting the experience on the grounds of persons confronted with social exclusion and poverty, making use of all the relevant sources of information on social exclusion and poverty, including information coming from NGOs and paying special attention to the multiple dimensions and the diverse situations of social groups affected including child poverty, and of the areas which are exposed to the risks of social exclusion; - adding technical work on indicators to the list of measures which may be supported by the Programme; - adding the possibility for the Programme to support field visits, exchanges of staff and exchanges between national observatories or similar recognised bodies. Furthermore, the Council has introduced new provisions which provide in particular for special attention to be paid to social exclusion with a view to enlargement. On the other hand, the Council did not think it advisable to incorporate the recital referring to compatibility between reference amount and the current financial framework, as proposed by the European Parliament.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 17/05/2001 - Text adopted by Parliament, 2nd reading

By adopting the report, at second reading, by Mrs Ilda FIGUEIRDO (EUL/NGL, P), the European Parliament approved the common position, as set out in the previous text, with a number of amendments. These relate in particular to the funding of the programme which is to be EUR 100 million for the years 2001-2005 instead of EUR 70 million proposed by the Council. Moreover, it should also be noted that the Parliament should be informed of the progress made under the programme.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 15/11/2001 - Text adopted by Parliament, 3rd reading

By adopting the report by Mrs Ilda FIGUEIREDO (EUL/NGL, P), the European Parliament approved the joint text approved by the Conciliation Committee, as set out in the previous text.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 29/06/2001 - Commission opinion on Parliament's position at 2nd reading

The Commission can accept five of the fifteen amendments proposed by Parliament, in full, in spirit or in part. These include: - the reference to the Charter on Fundamental Rights in addition to the reference to the Social Charter of the Council of Europe. - the reference to the compatibility of the budget with the current financial perspective. - the importance of comparable indicators/parameters at the level of the objectives of the programme, which is in line with the Lisbon, Nice and Stockholm Council conclusions. Rephrasing is suggested. - the proposal to enhance the dialogue with all levels - the reference to a 90% financing ceiling instead of an 80% one and in exceptional circumstances only. The remaining amendments were rejected, including: - the proposal to add to the list of relevant Community tasks "solidarity among Member States". - the proposal that targets should be agreed by Council and Parliament. The conclusions of Lisbon and Nice refer to the Council only. Amendments seeking to strengthen the role of the European Parliament in the open method of co-ordination. The institutional scope of these amendments extends beyond the programme which is but an instrument in the open method of co-ordination. - the proposal to open funding under the programme to innovative projects with a European added value in combating social exclusion. The aim of the project does not include the funding of actions on the ground. - the assessment of policy impact. This goes beyond the scope of the programme. - the proposal to name the actors to be consulted in the preparation of the annual round table conference. This risks being restrictive, incomplete and less flexible. - the Commission maintains the budget of 70 million Euros, which it considers appropriate and consistent with the availability of human resources.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 16/11/2000 - Text adopted by Parliament, 1st reading/single reading

The European Parliament has adopted a report by Mrs Ilda FIGUEIREDO (EUL/NGL, P) which aims to establish a programme on combating social exclusion for the period 1 January 2001 to 31 December 2005. In order to speed up the adoption of the proposal, Parliament followed the amendments originally tabled by the committee responsible. (Refer to the previous document).

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 13/02/2001 - Commission communication on Council's position

The Council's common position maintains the main features of the proposed decision and makes several additions to the text reflecting the conclusions of the Lisbon European Council, the need to develop work on indicators and criteria of assessment and the importance of involving all the stakeholders at various levels. These additions are in line with the European Parliament's amendments and the Commission welcomes them. The Council adds furthermore references in the recitals to enlargement and the work carried out by other international organisations, which the Commission also welcomes. In relation to the implementation of the programme, the Council introduces a management procedure in accordance with Decision 1999/468 /EC. The Commission has proposed a consultation procedure only but accepts it because it is compatible with the said Decision and might be interpreted as a sign from Member States to become more strongly involved in the management of the Programme. In this way it can support cooperation between them, in the context of open method of coordination, more effectively. However, the Commission regrets that : - no reference is made to the revised social Charter of the Council of Europe in the recitals. The Commission suggests that the recitals should now also include a reference to the EU Charter of Fundamental Rights which the Council, the European Parliament and the Commission jointly signed on 7 December 2001; - there is no mention in the recitals that the reference amount of the programme is compatible with the current financial framework; - there is no mention in the objectives of the programme in article 3 that exchanges on policies which are implemented and mutual learning shall be organised on the basis of comparable parameters. Comparability is vital in the context of the open method of coordination and for the European added value

expected from the programme. Furthermore, the Commission cannot accept that : - there would be a less favourable treatment in terms of funding between European networks involved in the fight against poverty and social exclusion eligible under this programme and those eligible for funding under the anti-discrimination programme, and invites the Council to adapt its common position accordingly.

## **Social exclusion: Community action programme 2001-2005 to encourage cooperation between Member States**

2000/0157(COD) - 24/11/2000 - Modified legislative proposal

This amended proposal for a Council decision presented by the Commission concerns establishing a programme of Community action to encourage cooperation between Member States to combat social exclusion. The following are the main amendments incorporated into the Commission's amended proposal: - the link with the Lisbon European Council conclusions on combating social exclusion have been reinforced; - stronger emphasis on improvement of indicators and assessment criteria, and the development of comparable parameters to support cooperation between Member States in the context of the open method of coordination; - in line with the Lisbon conclusions, further references to poverty have been incorporated where possible; - the role of the Social Protection Committee has been underlined; - it is proposed to reflect progress achieved under the programme in the Commission's Annual Synthesis Report in the Spring European Council; - specific references have been made to the revised Social Charter of the Council of Europe, Council Recommendations 92/441/EEC, and 92/442/EEC as well as to the Council conclusions of 17.12.1999; - the involvement of all relevant actors at all levels and the importance of reflecting experience on the ground as well as of people affected by poverty and social exclusion has been stressed while making clear that the programme of Community action will focus on transnational cooperation and support networking at EU level only; - provisions with regard to consistency and complementarity with other Community policies, instruments and actions have been strengthened; - reference has been made to the role of the Committee established for the programme; - finally, in the annex, specific attention has been drawn to the multiple dimensions of social exclusion, transnational exchanges between national observatories or similar recognised bodies, consultation of all relevant actors in preparing the EU Round Table Conference and the possible funding of up to 90% of the running costs of European networks when justified by their financial situation.