



Basic information	
2005/2035(ACI) ACI - Interinstitutional agreement procedure Application of the Community legislation: operating framework for the European regulatory agencies helping to improve the implementation and the application of Community legislation Subject 8.40.08 Agencies and bodies of the EU 8.50.01 Implementation of EU law	Procedure lapsed or withdrawn

Key players		
Council of the European Union		
European Commission	Commission DG	Commissioner
	Secretariat-General	BARROSO José Manuel

Key events			
Date	Event	Reference	Summary
25/02/2005	Non-legislative basic document published	COM(2005)0059 	Summary
12/04/2005	Committee referral announced in Parliament		
15/11/2005	Debate in Parliament		
25/03/2009	Proposal withdrawn by Commission		

Technical information	
Procedure reference	2005/2035(ACI)
Procedure type	ACI - Interinstitutional agreement procedure
Procedure subtype	Interinstitutional agreement
Legal basis	Rules of Procedure EP 154
Stage reached in procedure	Procedure lapsed or withdrawn

Documentation gateway			
European Commission			
Document type	Reference	Date	Summary
	COM(2005)0059		

Non-legislative basic document		25/02/2005	Summary
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Additional information		
Source	Document	Date
European Commission	EUR-Lex	

Application of the Community legislation: operating framework for the European regulatory agencies helping to improve the implementation and the application of Community legislation

2005/2035(ACI) - 25/02/2005 - Non-legislative basic document

PURPOSE : establish a horizontal framework for the creation, structure, operation, evaluation and control of European regulatory agencies.

PROPOSED ACT : Interinstitutional Agreement.

CONTENT : the European agencies have been set up in successive waves in order to meet specific needs on a case-by-case basis. They are typified by their diversity. If these agencies are set up in an uncoordinated manner, without a common framework having been defined, this is likely to result in a situation which is rather untransparent, difficult for the public to understand, and, at all events, detrimental to legal certainty.

In this context, this draft Interinstitutional Agreement aims to establish a horizontal framework for the creation, structure, operation, evaluation and control of European regulatory agencies. The Commission has proposed an interinstitutional agreement to ensure that the three institutions are involved from the outset in establishing the basic conditions to be met when acts are subsequently adopted to set up sectoral agencies. The fact that this type of legal instrument has been chosen does not rule out the possibility of more detailed arrangements subsequently being concluded as part of a framework regulation.

The interinstitutional agreement therefore also stipulates that, as a second step, the institutions will explore under what arrangements its scope could be extended to existing European regulatory agencies and, where necessary, to other agencies.

The operating framework must comply with the principles of good governance proposed in the July 2001 White Paper:

- **Coherence**: by adopting a horizontal approach, the aim is to ensure compliance with a minimum common core of principles and rules on the creation, operation and control of these agencies. Their involvement in exercising executive powers must be organised in a coherent and balanced way which takes account of the need to preserve the unity and integrity of this function at Community level.

- **Effectiveness**: the credibility of these agencies rests largely on their effectiveness. The principle of effectiveness essentially involves simplifying the decision-making process, cutting costs and giving these agencies a certain degree of organisational, legal and financial autonomy.

- **Accountability**: the independence of these agencies goes hand in hand with an obligation to meet their responsibilities. In order to strengthen the legitimacy of Community action, it is important to establish and delimit the responsibilities of the institutions and agencies. The decision to set up these agencies must be taken prudently on the basis of an impact assessment conducted by the Commission. This impact assessment must be as thorough and rigorous as possible. Moreover, the principle of accountability requires that a clear system of controls be put in place.

- **Participation and openness**: the internal organization of the agencies must guarantee the participation of interested parties and a high level of transparency. The acts establishing these agencies must stipulate that, like the European institutions, they will be subject to the requirements of good administration.

Lastly, it should be noted that any proposal for the creation of a European regulatory agency must be the subject of a rigorous impact assessment which not only applies the principles of subsidiarity and proportionality but also includes an ex ante evaluation which is as thorough as possible.