Basic information

2009/2105(INI) INI - Own-initiative procedure	Procedure completed
Agricultural product quality policy: what strategy to follow? **Subject** 3.10.02 Processed products, agri-foodstuffs 3.10.03 Marketing and trade of agricultural products and livestock 3.10.08 Animal health requirements, veterinary legislation and pharmacy 3.10.09 Plant health legislation, organic farming, agro-genetics in general 3.10.10 Foodstuffs, foodstuffs legislation 4.60.02 Consumer information, advertising, labelling 4.60.04.04 Food safety	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
AGRI Agriculture and Rural Development	SCOTTÀ Giancarlo (EFD)	02/09/2009

Committee for opinion	Rapporteur for opinion	Appointed
ENVI Environment, Public Health and Food Safety	AYUSO Pilar (PPE)	16/10/2009
IMCO Internal Market and Consumer Protection	The committee decided not to give an opinion.	

European Commission

Commission DG	Commissioner
Agriculture and Rural Development	CIOLOŞ Dacian

Key events

Date	Event	Reference	Summary
28/05/2009	Non-legislative basic document published	COM(2009)0234	Summary
22/10/2009	Committee referral announced in Parliament		
22/02/2010	Vote in committee		Summary
03/03/2010	Committee report tabled for plenary	A7-0029/2010	
24/03/2010	Debate in Parliament		
25/03/2010	Decision by Parliament	T7-0088/2010	Summary

25/03/2010	Results of vote in Parliament		
25/03/2010	End of procedure in Parliament		

Technical information	
Procedure reference	2009/2105(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Strategic initiative
Legal basis	Rules of Procedure EP 55
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	AGRI/7/00904

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE430.362	19/10/2009	
Amendments tabled in committee		PE430.687	18/11/2009	
Committee opinion	ENVI	PE430.731	27/01/2010	
Committee report tabled for plenary, single reading		A7-0029/2010	03/03/2010	
Text adopted by Parliament, single reading		T7-0088/2010	25/03/2010	Summary

European Commission

Document type	Reference	Date	Summary
Non-legislative basic document	COM(2009)0234	28/05/2009	Summary
Commission response to text adopted in plenary	SP(2010)2953	28/06/2010	

Agricultural product quality policy: what strategy to follow?

2009/2105(INI) - 25/03/2010 - Text adopted by Parliament, single reading

The European Parliament adopted a resolution on Agricultural product quality policy: what strategy to follow?

The resolution states that the European Union has the highest quality standards for food products in the world and that there is ever-increasing consumer interest not only in food safety but also in the origins and production methods of food products. The EU has already responded to this trend by introducing four food quality and origin schemes, namely: (i) Protected Designation of Origin (PDO); (ii) Protected Geographical Indication (PGI); (iii) Traditional Speciality Guaranteed (TSG) and (iv) Organic Farming.

Parliament notes that consumers associate these certification schemes with a guarantee of higher quality and they therefore agreed on the need to keep the current certification systems in place, albeit with slight amendments.

The resolution welcomes the Commission's communication and the incorporation therein of several of Parliament's recommendations following the reflection process launched through the green paper on agricultural product quality. Members wish to see the measures proposed by Parliament in this resolution implemented as soon as possible.

Product quality policy: Members call for the strengthening of the EU quality policy. It should be more open to products from the new Member States. They advocate **closer monitoring and more coordination** between the Commission and the Member States so as to ensure that imported food products meet the EU's quality and food safety standards, as well as its environmental and social standards. It is believed that the European quality policy should be closely linked to the reform of the CAP after 2013 and that the **EU needs to offer financial support** with a view to obtaining agri-food production of high quality.

EU farming requirements and marketing standards: Parliament stresses the need for formal recognition of the efforts made by European producers in meeting EU farming requirements with regard to quality, environmental, animal welfare and health standards. It considers that EU agricultural products meet a quality standard in themselves, since they are produced in accordance with EU legislative provisions concerning product quality, sustainable production and environmental and health criteria (cross-compliance). It considers that sectoral marketing standards play an important role in the production chain, and that consequently they should be kept.

Parliament introduces an amendment stipulating that there should be an indication, in the case of fresh agricultural products, of the country of origin and, in the case of single-ingredient processed products, of the **place of provenance** of the agricultural raw material used in the finished product, with a view to guaranteeing greater transparency and traceability and thus enabling consumers to make informed purchasing decisions. The resolution also states that supplementary and specific information shall be voluntary and that the **total labelling content must not be overloaded**. The EU quality label should remain clearly recognisable as a priority.

In addition, the Commission is called upon to: (i) conduct a study of the various options available for giving European producers the possibility of displaying on their products their commitment to quality, food safety and observance of all European standards of production, including the option of an EU quality logo; (ii) carry out a thorough technical and economic study to ensure that the new legislation does not impose excessive costs on the food processing industry, in particular on SMEs; (iii) maintain consistency in its proposals on agricultural product quality policy, in terms of the approach to 'country of origin' labelling and the proposed regulation on the provision of food information to consumers.

Protecting geographical indications and traditional specialities: Members consider that **geographical indications have considerable importance for European agriculture** and they are of the opinion that the three systems of registration of geographical indications (for wines, spirits and for agricultural products and foodstuffs) should be maintained as they stand at present. In particular, they believe that the current EU system for the protection of GI products should be maintained and that protection at EU level should be accorded to all GIs. They also consider that the two instruments in place – the protected designation of origin (PDO) and the protected geographical indication (PGI) – should also be kept in the future, given their high degree of recognition and success. However, they do consider that a clearer distinction, for consumers, needs to be made between PDO and PGI and that this can be achieved through an overall information and promotion effort. The current procedures for registration of PDOs and PGIs are complex and lengthy. Members consider that the Commission should establish **clear guidelines regarding use of the names of GI products used as ingredients** on the labels of processed products, so as to avoid consumers being misled.

Members consider that the **current EU rules on GIs should be supplemented** to ensure full recognition and enhancement of the role played by organisations designated or recognised by the Member States as responsible for managing, protecting and/or promoting intellectual property rights conferred by registration as a GI.

They also consider that, on the basis of producers' experience, it has emerged that the management of product quality through PDO and PGI specifications and the effectiveness of protection against usurpations are not sufficient for the further development of GI products. They take the view that **EU legislation should be amended** so as to enable Member States to recognise and enhance the proper role of organisations which they designate or recognise as responsible for the management, protection and/or promotion of GIs and their intellectual property rights and to authorise such organisations to adapt production potential to market demands, on the basis of fair and non-discriminatory rules. Parliament proposes **enhancing the role of geographical indication owners' consortia**, with a view to defining the legislation with regard to both volume management and use of geographical indications in respect of the goods produced. The definition of the role of consortia should be included in Community legislation.

The report considers that the instrument of **Traditional Specialities Guaranteed (TSG) must be kept**, whilst the corresponding rules for registration need further simplification. In order to prevent the disappearance of knowledge about traditional food and how it has been prepared for generations, the Commission should consider creating a **European knowledge bank for old recipes and historical food preparation methods**.

WTO rules and counterfeiting: the resolution emphasises that, in the WTO negotiations, the Commission must seek to secure an agreement on the 'non-trade concerns' which will ensure that imported agricultural products meet the same EU requirements, in the areas of food safety, animal welfare and environmental protection, that are imposed on agricultural products produced inside the Union. It recalls that **some GIs are systematically counterfeited** in third countries. It also emphasises that securing protection of a GI in a third country is a long and difficult procedure for producers, since each third country may have developed its own specific protection system. Members call for a **binding multilateral register of all GI products worldwide**, to be agreed at the WTO (under TRIPS article 23), which is essential to fight usurpation and counterfeiting. Parliament also calls on the Commission to provide GI bodies with financial and technical support to tackle these problems.

Organic farming: Parliament supports recent efforts to develop a **new EU organic logo**, applicable to all EU farmed products. It takes the view that there should be a **genuine single market in organic products**. It also considers that more **stringent controls are needed on organic products from third countries**. Members are concerned at the growing number of private organic labels in non-food products, a rapidly expanding sector which is not covered by the above-mentioned regulations. Therefore, they call on the Commission to assess whether the provisions should be extended to cover this sector.

Private certification systems: the resolution stresses that, as things stand, private certification systems do not provide additional information on the quality of the products concerned: rather, they are in many cases becoming a financial and administrative burden as regards farmers' access to the

market. It calls for an inventory of all private quality certification systems which European producers are required to implement in addition to the quality specifications already imposed under EU legislation. It supports the establishment of a **Community Legislative Framework of Basic Principles** for the transparent implementation of the private certification systems in question. The Parliament supports the **Commission's initiative of drawing up guidelines for best practice** for the operation of all systems related to agricultural product quality.

Information and promotion policy: the Parliament believes that the promotion instruments currently available to the EU need to be revised so as to improve their efficiency. It proposes, in this connection, **extending to the EU market the promotion aids recently introduced in the wine sector**.

Lastly, the resolution favours encouraging agricultural markets directly managed by farmers as points of sale for seasonal local products. Parliament believes the Member States should encourage the **creation of marketing units where producers can directly introduce consumers to their products**.

Agricultural product quality policy: what strategy to follow?

2009/2105(INI) - 28/05/2009 - Non-legislative basic document

PURPOSE: to provide a framework for the establishment of the future agricultural product policy.

BACKGROUND: **thequest for quality is a vital part of the EU agri-food sector's strategy in the global marketplace**. The EU remains an important producer of basic commodities, but the lion's share (two thirds by value) of its annual agri-food exports worth around EUR 70 billion a year are 'finished products', such as meat, dairy products, wine and vegetable oils.

The EU's agri-food sector will need to build on this approach in the years ahead to sustain its competitiveness and profitability. For farmers as for food producers, doing this means two things: first, offering products with the qualities that customers want; and second, informing customers clearly about the qualities of their products.

Consultations on the development of agricultural product quality policy began in 2006 with a stakeholder hearing, followed by a conference in Brussels on 5-6 February 2007.

This Communication was drawn up based on the contributions received in response to the Commission's Green Paper on agricultural product quality (COM(2008)0641) from October 2008 and input from the High level conference organised by the Czech Presidency in March 2009.

The main messages from stakeholders included strong support for the EU's main quality schemes (**geographical indications** and **organic farming**) and **marketing standards**, but also called for simplification and streamlining. Farmers, producers and consumers urged greater use of **place of farming** labelling. For all schemes — EU, private and national — defence of the single market and simplification were also strong messages.

In the light of these consultations and examination of the current measures, the Commission has identified three main issues to be addressed in developing agricultural product quality policy, namely:

- **Information**:to improve communication between farmers, buyers and consumers about agricultural product qualities;
- **Coherence**:to increase the coherence of EU agricultural product quality policy instruments;
- **Complexity**:to make it easier for farmers, producers and consumers to use and understand the various schemes and labelling terms.

CONTENT: against this background, it is proposed to develop agricultural product quality policy through a **structured approach**, comprising:

- for **certification-type schemes**, the development of **guidelines** for good functioning of certification schemes, and ensuring coherence of any new EU schemes;
- for **labelling-type measures**, the development of EU **marketing standards** within the single Common Market Organisation.

In addition, existing EU schemes and marketing standards should be simplified and clarified wherever possible.

In the Communication the Commission proposes in particular to:

- **extend labelling** that identifies the place where agricultural product was farmed;
- examine the feasibility of laying down specific **optional reserved terms** for 'product of mountain farming' and 'traditional product'. The latter could replace the current 'traditional specialities guaranteed' scheme;
- prepare the ground for a **possible recast of the geographical indications legislation** along the following lines: (i) create a **unique register** for all geographical indications (for wines, spirits and agricultural products and foodstuffs) while preserving the specificities of each system; (ii) clarification of intellectual property rights, and particularly the relation between different types of intellectual property; (iii) generic terms (i.e. names that have become the common name for an agricultural product or foodstuff): the Commission will consider whether any clarifications are needed, in particular in identifying generic terms and the scope of protection of registered geographical indications on some generic terms; (iv) information where necessary on the place of farming of raw materials where this is different from the place indicated by the geographical indication; (v) possible extension of certification requirements to different operators in the supply chain (such as importers and distributors) as is the case for organic product;
- improve the single market for products under labelling schemes, particularly for **organic products**;
- **strengthen international protection of geographical indications** and contribute to the development of international standards for marketing standards and organic product;
- develop 'good practice' **guidelines** for private certification schemes to reduce potential for consumer confusion and to reduce red-tape for farmers.

Taking into account comments on this Communication, and in the light of any further analysis where necessary, the Commission will:

- develop guidelines for agricultural product quality certification schemes in consultation with the Advisory Group on Quality;
- prepare the ground for possible legislative initiatives on geographical indications, traditional specialities guaranteed, and marketing standards, including optional reserved terms;
- investigate the potential for using the CEN standard setting body;
- improve recognition of EU quality schemes in third countries.