Basic information

2010/2233(INI) INI - Own-initiative procedure	Procedure completed
Relations of the European Union with the Gulf Cooperation Council **Subject** 6.20.05 Multilateral and plurilateral economic and trade agreements and relations 6.40.05.06 Relations with the countries of the Middle East **Geographical area** Bahrain Kuwait Oman Qatar Saudi Arabia United Arab Emirates	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
AFET Foreign Affairs	BAUDIS Dominique (PPE)	27/04/2010
	Shadow rapporteur NIEBLER Angelika (PPE) HOWITT Richard (S&D) JÄÄTTEENMÄKI Anneli (ALDE) DEVA Nirj (ECR) MEYER Willy (GUE/NGL)	

Committee for opinion	Rapporteur for opinion	Appointed
INTA International Trade (Associated committee)	DAVID Mário (PPE)	23/06/2010
ITRE Industry, Research and Energy	NIEBLER Angelika (PPE)	07/07/2010

European Commission

Commission DG	Commissioner
External Relations	ASHTON Catherine

Key events

Date	Event	Reference	Summary
21/10/2010	Committee referral announced in Parliament		
21/10/2010	Referral to associated committees announced in Parliament		
10/02/2011	Vote in committee		Summary
10/03/2011	Committee report tabled for plenary	A7-0042/2011	
23/03/2011	Debate in Parliament		
24/03/2011	Decision by Parliament	T7-0109/2011	Summary
24/03/2011	Results of vote in Parliament		
24/03/2011	End of procedure in Parliament		

Technical information

Procedure reference	2010/2233(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 55
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	AFET/7/03792

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE448.833	27/10/2010	
Amendments tabled in committee		PE452.877	02/12/2010	
Committee opinion	ITRE	PE452.560	14/01/2011	
Committee opinion	INTA	PE452.619	26/01/2011	
Committee report tabled for plenary, single reading		A7-0042/2011	10/03/2011	
Text adopted by Parliament, single reading		T7-0109/2011	24/03/2011	Summary

European Commission

Document type	Reference	Date	Summary
Commission response to text adopted in plenary	SP(2011)5427	12/09/2011	

Relations of the European Union with the Gulf Cooperation Council

2010/2233(INI) - 24/03/2011 - Text adopted by Parliament, single reading

The European Parliament adopted a resolution on European Union relations with the Gulf Cooperation Council (GCC).

Parliament recalls that its geopolitical environment makes the Gulf a focus of security challenges that have global and regional implications (the Middle East peace process, Iran's nuclear programme, the stabilisation of Iraq, Yemen and Darfur, terrorism and piracy). It states that the GCC is still the only stable regional organisation based on multilateralism and cooperation. In this context, Members emphasise that **concluding the free trade agreement between the EU and the GCC remains a priority** and that failure to conclude it would not be in either party's interests.

Given the limited presence of the Union in the Gulf region, the EU needs to develop a strategy for the region aimed at strengthening its ties with the GCC, supporting the regional integration process, and encouraging bilateral relations with the GCC member states. The objective is a **strategic partnership with the GCC** and its member states commensurate with the respective roles of the two entities on the international stage.

Parliament calls for the European External Action Service (EEAS) to devote more human resources to the region and for new EU diplomatic missions to be opened in the GCC member states. It stresses that these resources should stem principally from a reallocation of staff within the EEAS. It also stresses that tailored bilateral approaches to GCC member states minded to engage in closer cooperation with the EU can only complement and strengthen the multilateral framework.

Members encourage all these states to sustain their efforts and to do more to promote human rights, to combat discrimination of all kinds, including discrimination based on gender, sexual orientation and religion. They invite the GCC member states to safeguard and promote the rights of minorities – including religious minorities – gender equality, the right to work – including for migrant workers – and freedom of conscience, expression and opinion. A continuous dialogue on these issues is called for with the aim to:

- ensure respect for human rights and fundamental freedoms, with special regard to the freedom of speech and of assembly and the right to **demonstrate peacefully**, and to listen to and take into account the legitimate demands of protesters as well as to ensure their security,
- adopt measures to facilitate women's access to the labour market and to education by tackling all forms of discrimination based on gender and other customs or legal provisions, including all those relating to personal status,
- abolish the sponsorship system imposed on migrant workers, where it is still enforced, and to pursue labour law reforms in order to ensure that workers, including migrant and domestic workers, enjoy full legal and social protection,
- create synergies with the EU and its Member States in support of an International Labour Organisation (ILO) convention for domestic workers' rights;
- combat all forms of impunity, guarantee the independence of the judiciary and the right to a fair and speedy trial and strengthen the role of justice system professionals,
- take steps to ensure that all human rights standards are widely publicised.

In parallel, obstacles to the full and effective exercise of the fundamental right of religious freedom should be removed. Members also reinstate the EU's opposition to the **death penalty** and Parliament's call for a **global moratorium** on it.

In a series of oral amendments proposed by the Rapporteur and adopted in Plenary, Parliament draws attention to the social and political developments that have taken place in recent years in most GCC member states. They take note of the fact that demonstrators have expressed **legitimate democratic aspirations in several GCC States**. The resolution recalls that the violent reaction by the authorities to protests in Bahrain resulted in deaths, injuries, and imprisonments. Saudi, UAE and Kuwaiti troops have arrived in the country under the banner of the GCC to participate in the repression of demonstrators. Plenary calls on all Member States in the Gulf Cooperation Council to recognise a **continuing popular movement for democratic reform** within the wider region, and calls for the full engagement with emerging civil society groups to promote a process of genuine peaceful democratic transition, within their own countries, with partners in the region and with the full support of the European Union.

As regards Bahrain, Parliament expresses its deep concern at the violent response of and the use of force against protesters by Bahraini authorities and at the participation of foreign troops under the GCC banner in the repression of demonstrators. This stands in stark contrast to the GCC's support for the protection of the citizens demanding freedom and democracy in Libya. Parliament calls for an immediate end to violence against peaceful protesters and for a political dialogue that can lead to further necessary political reforms in the country.

Joint Action Programme: Parliament notes the three-year Joint Action Programme adopted by the EU-GCC Joint Council and Ministerial Meeting on 14 June 2010 which is intended to strengthen cooperation in many strategic areas of mutual interest. It considers that the implementation of this Joint Action Programme should be accompanied by a precise and detailed funding scheme. It stresses the importance of ensuring the visibility of this programme and that an evaluation of the results should be carried. Members call on the EU to focus its cooperation programmes with the GCC member states more on civil society organisations and to support the empowerment of women and youth.

Middle-East: Parliament expresses its profound concern at seeing the Gulf region caught up in an arms race and asks the EU to initiate a strategic dialogue with the GCC member states on regional security issues of common interest (the Middle East peace process, Iran's nuclear programme, the stabilisation of Iraq, Yemen and Darfur, terrorism and piracy). Parliament calls for a **regional security structure in the Middle East** to be built in partnership with the Gulf states. The resolution emphasises that it is in the common interest of the EU and the GCC to promote peace and stability in the Middle East, North Africa and the Horn of Africa, and globally. It urges the partners to strengthen cooperation on this matter of common interest. At the same time, Plenary adopted an oral amendment in which Parliament takes note of the declaration by the GCC of 7 March 2011 in Abu Dhabi, which states that 'the Ministerial council demands that the Security Council takes the steps necessary to protect civilians, including a no-fly zone in Libya', which declaration has contributed to the decision of the Arab League and then the United Nations Security Council to pronounce themselves in favour of such a zone.

In parallel, Parliament reiterates its support for the Arab peace initiative put forward by one of the GCC member states and calls on the GCC member states to continue their mediation efforts and support for the Israeli-Palestinian peace process.

Members call on the EU and the GCC to step up joint efforts to bring about a negotiated **end to the occupation of the Palestinian Territories**, while continuing to provide full support for a two-state solution to the Israel/Palestine conflict. They call on the GCC member states to contribute more to strengthening Palestinian institutions and to economic development, within the context of the Palestinian Authority's government programme, and to consider paying their financial contributions through existing international aid mechanisms, where appropriate.

Trade relations: recalling its resolution of 24 April 2008 on the Free Trade Agreement (FTA) between the EC and the GCC, Parliament deplores the fact that negotiations between the EU and the GCC (EU-GCC FTA) have suffered repeated lengthy delays. It also deplores the GCC's decision to suspend these negotiations in 2008. It believes that it is **high time to unblock these negotiations so that a definitive solution can be found**. After 20 years of negotiations, the FTA has still to be concluded despite the fact that it should be seen not only as an instrument to enhance welfare through trade, but also as a tool to foster geopolitical stability.

In particular, Parliament calls for:

- greater diversification of trade between the two parties;
- an increase in services trade and investment;
- more transparency as regards public procurement procedures.

Members reaffirm that the EU's **primary objective in its relations with the GCC should be to conclude the FTA**, which will be a major region-to-region agreement. They encourage the High Representative/Vice-President and the Commissioner for Trade to assess alternative approaches to future commercial relations with the GCC member states, in the form of bilateral agreements between the EU and the Gulf States that already feel prepared to enter into further commitments with the EU. They also believe that an FTA with the EU would facilitate the **further economic integration of the GCC** and that, following the establishment of the GCC Customs Union, it may also lend greater impetus to important projects such as the GCC common market and the completion of a GCC monetary union with a single currency.

Parliament states that the future FTA should also:

- provide for the substantial liberalisation of both imports and exports;
- greatly enhance the current relations between the EU Member States and the GCC member states, and would lend added value to the recent Joint Action Programme,
- open the way to further agreements which will encourage and facilitate mutual foreign direct investment (FDI) with a view to eliminating obstacles to foreign ownership and investment protection;
- open up new investment opportunities for both sides;
- increase in services-related investments which will foster the development of the GCC and of the EU Member States.

Members propose the establishment of a **regular heads of state and government summit between the EU and the GCC** which could enhance the political, financial, economic, commercial and cultural ties between the EU and GCC immensely.

Migrant workers: the resolution notes that there are 15 million migrant workers in the six Gulf Cooperation Council states and that those workers make up 40% of the total population. Members recall the precarious situation of migrant workers in the Gulf States which was highlighted by the International Labour Organisation (ILO) and supports the ILO's call for a minimum wage in the region in order to prevent any further deterioration in the position of domestic and migrant workers.

Energy: Parliament considers that synergies must be encouraged on the issue of renewable energy. It commends the work carried out by the EU-GCC Energy Expert Group, in particular on natural gas, energy efficiency and nuclear safety and calls on the Commission, in the light of the challenge of climate change and the growing energy consumption in both regions, to address energy efficiency as one of the main areas of development and to enhance cooperation on energy efficiency issues. Members call for **greater transparency in oil and gas data** as regards the future demand and supply scenario, in keeping with the shared interest in predictable oil markets. They recognise that the GCC's efforts to increase potential natural gas and liquid natural gas (LNG) reserves accord with the EU's desire to diversify energy sources and supply routes. They encourage the GCC member states to coordinate the further development of gas-to-liquid (GTL) technology with their European partners in order better to incorporate GTL into the European energy mix. Members also emphasise that the EU has opportunities to invest in GCC energy production capacity, using the latest technologies in terms of generation, transmission and interconnection.

The resolution stresses the importance of a reliable partnership between the EU and the GCC in the use of, and access to, raw materials. It favours open markets for goods and the removal of non-tariff barriers. It calls for joint efforts to address the **speculation and price volatility affecting raw materials**, through greater transparency and closer supervision of OTC derivatives trading.

Members also make a number of recommendations with a view to strengthening bilateral cooperation in the following fields:

- R&D and innovation;
- education;
- media.

Lastly, Parliament recommends that the EU **devote more resources to the GCC** via the instrument for cooperation with industrialised and other high-income countries, which should be made more visible and should focus on suitable programmes for training local civil servants, including in trade matters.