Basic information

2012/2046(INI) INI - Own-initiative procedure	Procedure completed
Women's working conditions in the service sector **Subject** 3.40.18 Services sector 4.10.09 Women condition and rights 4.15.04 Workforce, occupational mobility, job conversion, working conditions	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
FEMM Women's Rights and Gender Equality	GARCÍA PÉREZ Iratxe (S&D)	20/12/2011
	Shadow rapporteur SKRZYDLEWSKA Joanna Katarzyna (PPE) WERTHMANN Angelika (ALDE) KOCH-MEHRIN Silvana (ALDE) CORNELISSEN Marije (Verts/ALE) YANNAKOUDAKIS Marina (ECR) ZUBER Inês Cristina (GUE/NGL)	

Committee for opinion	Rapporteur for opinion	Appointed
EMPL Employment and Social Affairs	IOTOVA Iliana (S&D)	15/03/2012

European Commission

Commission DG	Commissioner
Employment, Social Affairs and Inclusion	REDING Viviane

Key events

Date	Event	Reference	Summary

15/03/2012	Committee referral announced in Parliament		
10/07/2012	Vote in committee		
18/07/2012	Committee report tabled for plenary	A7-0246/2012	Summary
10/09/2012	Debate in Parliament		
11/09/2012	Decision by Parliament	T7-0322/2012	Summary
11/09/2012	Results of vote in Parliament		
11/09/2012	End of procedure in Parliament		

Technical information	
Procedure reference	2012/2046(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 55
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	FEMM/7/09070

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE487.913	04/05/2012	
Amendments tabled in committee		PE491.103	06/06/2012	
Committee opinion	EMPL	PE488.027	22/06/2012	
Committee report tabled for plenary, single reading		A7-0246/2012	18/07/2012	Summary
Text adopted by Parliament, single reading		T7-0322/2012	11/09/2012	Summary

European Commission

Document type	Reference	Date	Summary
Commission response to text adopted in plenary	SP(2012)766	19/12/2012	

Women's working conditions in the service sector

2012/2046(INI) - 18/07/2012 - Committee report tabled for plenary, single reading

The Committee on Women's Tights and Gender Equality adopted the initiative report by Iratxe GARCÍA PÉREZ (S&D, ES) on women's working conditions in the service sector.

Members recall that most of the female workforce is employed in the service sector, and whereas in the EU in 2010 this proportion averaged 83.1%, compared with 58.1% of the male workforce. Although this proportion may appear high, it, nevertheless, hides another reality: women tend to be **disproportionately represented in the flexible and part-time employment market** in comparison with the male workforce. Members also stress that more women than men tend to be in more precarious jobs and that they are generally under-represented in posts of responsibility.

Women's employment: Members highlight

that there is a strong horizontal segregation or gender-specific division of labour in the service sector with almost half of women in employment being concentrated in **10 of the 130 occupations listed in the International Standard Classification of Occupations drawn up by the International Labour Organisation** (ILO). Members underline the importance of reducing occupational segregation in order to bridge the gender wage gap.

Members also point out that there is also a concentration of women working in the public sector, where 25% of the active female population can be found, compared with only 17% of the active male population, as well as the fact that in this sector women are more vulnerable to loss of employment on account of budget cuts. They therefore call on the Member States to ensure that the public sector, which is characterised by transparent and clear recruitment criteria and terms of promotion, displays an exemplary attitude regarding equal access to employment in the public service and especially to management positions.

They call on the Commission and the Member States to take concrete measures towards a further deepening of the market for services in order to develop its significant jobs potential.

Fighting against stereotyping and the feminisation of certain sectors of work: Members stress the importance of combating stereotypes and gender-based discrimination by adopting active policies to ensure that fewer women are associated with domestic work or teaching (sectors where they are over-represented). Women also play a large role in the social care sector where there is less social prestige.

Highlighting the higher proportion of women working part-time (around 32% of the female workforce compared with only 8.7% of the male workforce), Members draw attention to the increasing prevalence of flexible working hours (weekend work, irregular and unpredictable working hours…) making it even harder for women to strike a balance between work and family life, especially single mothers. They emphasise that flexible working hours should be the **worker's decision**, and should not be imposed or enforced by the employer. Flexible working arrangements are specific to many jobs in this sector.

The recurring issue of payment: Members stress the importance of ensuring decent working conditions coupled with rights relating to, *inter alia*, pay, health and safety standards, accessibility, career prospects, further training, sustainable social security and lifelong learning. They recall, once more, that **women earn on average 16.4% less than men in the European Union**. They call for responsible measures to be taken in this field starting with an evaluation of the reasons that can justify such a gap. They recall, in this regard, their various positions taken on the subject (in particular their resolution of 24 May 2012) on the application of the principle of equal pay for male and female workers for equal work or work of equal value. They recall in passing that about 80% of the working poor are women.

The issue of training and upskilling: Members want women working in the services sector and belonging to the most vulnerable groups to have access to permanent upskilling programmes and lifelong learning.

They also stress the importance of working to get more women into the **research sector** and emphasises that women can play a decisive role in the development of new and innovative systems and new products and services. They should also choose to follow training in business where their presence is still too low.

Women in managerial positions: Members note, once again, that, in the service sector, women in managerial positions tend to work mainly in sectors such as retail distribution and hotels. They also note also that in large organisations women usually reach senior management positions only in less important areas of the company, such as human resources and administrative roles. Members call for an end to the glass ceiling in the public service that prevents women from attaining positions of high responsibility.

They also deplore the important presence of women in the **informal economy** and call on Member States to develop policies aimed at turning precarious workers in the informal economy into regular workers, for instance by introducing tax benefits and service vouchers.

Women who are immigrants or who belong to vulnerable groups: Members reiterate their concern about the situation of female immigrant and undeclared workers in the service sector, in particular those employed in private households, as the vast majority work without a contract in precarious employment. They urge such workers to report abusive working conditions and call on the Member States to ratify without delay ILO Convention No 189 on domestic workers. More generally, they call on the Member States to consider **introducing a special regime for the personal and household service sector** in order to regularise the widespread phenomenon of undeclared work − which particularly affects women.

Members also call on the Member States to adopt policies on integrating vulnerable workers into the labour market, with particular reference to low-skilled, unemployed, young and older workers, people with disabilities, those with mental disabilities and minority groups such as migrant workers and Roma, through targeted and tailored occupational guidance, training and apprenticeship programmes.

Better work-life balance: according to a survey published in 2012, 18% of workers reported having a poor work-life balance. There is a need for strengthened policies to reconcile work and family life and, in particular, for an increase in free and quality social public services. The active participation and involvement of men in reconciliation measures, such as part-time work, is crucial for achieving work-life balance. There should also be a greater degree of equality between women and men and more appropriate sharing of family and housekeeping responsibilities.

Members urge the Council to **break the deadlock** with regard to the adoption of the amendment to the pregnant workers directive accepting the flexibility proposed by Parliament so that Europe can make progress in protecting the rights and improving the working conditions of pregnant workers and those who have recently given birth. They underline, in this connection, the importance of effectively protecting motherhood and fatherhood by

combating i) dismissal from employment during or after pregnancy, ii) salary cuts during maternity leave, and iii) downgrading of job status or remuneration upon return to work.

Violence against women at work: Members stress the need to combat all forms of violence against women in the service sector, including economic violence, psychological and sexual workplace harassment, sexual abuse and human trafficking. They call on the Member States to take measures to combat the misuse of personal care services, such as massage and saunas, to mask services of a sexual nature.

More generally, Members call on the Commission and the Member States to guarantee the **protection of social and employment rights** for the large number of mobile workers in the service sector, and to combat all forms of exploitation and the risk of social exclusion. To this effect, they call for a strong social dialogue and the involvement of employers' and workers' representatives in setting EU priorities for the service sector with regard to the protection of social and employment rights, unemployment benefits and representative rights.

Austerity and its impacts on female workers: lastly, Members note that the economic crisis and so-called austerity measures have led to a reduction in gender equality measures and are **an additional obstacle to the application of the principle of gender equality**. They call on the Commission to collect data on the impact of austerity measures on women in the labour market, with particular emphasis on the service sector; emphasises the need for greater recognition of the interdependence between social and economic issues.

Women's working conditions in the service sector

2012/2046(INI) - 11/09/2012 - Text adopted by Parliament, single reading

The European Parliament adopted a resolution on women's working conditions in the service sector. Members recall that most of the female workforce is employed in the service sector, and in the EU in 2010 this proportion averaged 83.1%, compared with 58.1% of the male workforce. Although this proportion may appear high, it nevertheless, hides another reality: women tend to be **disproportionately represented in the flexible and part-time employment market** in comparison with the male workforce. Members also stress that more women than men tend to be in more precarious jobs and that they are generally under-represented in posts of responsibility.

Women's employment: Members highlight that there is a strong horizontal segregation or gender-specific division of labour in the service sector with almost half of women in employment being concentrated in **10 of the 130 occupations listed in the International Standard Classification of Occupations drawn up by the International Labour Organisation** (ILO). They underline the importance of reducing occupational segregation in order to bridge the gender wage gap.

They also point out that there is also a concentration of women working in the public sector, where 25% of the active female population can be found, compared with only 17% of the active male population, as well as the fact that in this sector women are more vulnerable to loss of employment on account of budget cuts. They call on Member States to ensure that the public sector, which is characterised by transparent and clear recruitment criteria and terms of promotion, displays an exemplary attitude regarding equal access to employment in the public service and especially to management positions.

Parliament calls on the Commission and Member States to take concrete measures towards a further deepening of the market for services in order to develop its significant jobs potential.

Fighting against stereotyping and the feminisation of certain sectors of work: Members stress the importance of combating stereotypes and gender-based discrimination by adopting active policies to ensure that fewer women are associated with domestic work or teaching (sectors where they are over-represented). Women also play a large role in the social care sector where there is less social prestige.

Highlighting the higher proportion of women working part-time (around 32% of the female workforce compared with only 8.7% of the male workforce), Members draw attention to the increasing prevalence of flexible working hours (weekend work, irregular and unpredictable working hours…) making it even harder for women to strike a balance between work and family life, especially single mothers. They emphasise that flexible working hours should be the **worker's decision**, and should not be imposed or enforced by the employer.

The recurring issue of payment: Members stress the importance of ensuring decent working conditions coupled with rights relating to, pay, health and safety standards, accessibility, career prospects, further training, sustainable social security and lifelong learning. They recall, once more, that **women earn on average 16.4% less than men in the EU and** call for responsible measures to be taken in this field starting with an evaluation of the reasons that can justify such a gap. Parliament recalls its resolution of 24 May 2012 on the application of the principle of equal pay.

The issue of training and upskilling: Members want women working in the services sector and belonging to the most vulnerable groups to have access to permanent upskilling programmes and lifelong learning.

They stress the importance of working to get more women into the research sector because, although women are responsible for 80% of the world's purchasing decisions, most products are designed by men, including 90% of technical products. Parliament believes that greater participation by women in innovation processes would open up new markets and increase competitiveness. It also stresses the **great potential for female entrepreneurship**, and highlights the importance of microfinance as an instrument to support female entrepreneurs.

Women in managerial positions: Members call for an end to the glass ceiling in the public sector that prevents women from attaining positions of high responsibility.

They also deplore the important presence of women in the **informal economy** and call on Member States to develop policies aimed at turning precarious workers in the informal economy into regular workers, for instance by introducing tax benefits and service vouchers.

Women who are immigrants or who belong to vulnerable groups: Members reiterate their concern about the situation of female immigrant and undeclared workers in the service sector, in particular those employed in private households, as the vast majority work without a contract in precarious employment. They urge such workers to report abusive working conditions and call on the Member States to ratify ILO Convention No 189 on domestic workers. More generally, they call on Member States to consider **introducing a special regime for the personal and household service sector** in order to regularise the widespread phenomenon of undeclared work, which particularly affects women.

Members also call on Member States to adopt policies on integrating vulnerable workers into the labour market through targeted and tailored occupational guidance, training and apprenticeship programmes.

Better work-life balance: according to a survey published in 2012, 18% of workers reported having a poor work-life balance. Parliament notes that the active participation and involvement of men in reconciliation measures, such as part-time work, is crucial for achieving work-life balance. Parliament suggests that the Member States should correctly apply Council Directive 2010/18/EU on parental leave, through both legislative and educational measures relating to gender equality.

Members urge the Council to **break the deadlock** with regard to the adoption of the amendment to the Pregnant Workers Directive accepting the flexibility proposed by Parliament so that Europe can make progress in protecting the rights and improving the working conditions of pregnant workers and those who have recently given birth. They underline, in this connection, the importance of effectively protecting motherhood and fatherhood by combating i) dismissal from employment during or after pregnancy, ii) salary cuts during maternity leave, and iii) downgrading of job status or remuneration upon return to work.

Violence against women at work: Members stress the need to combat all forms of violence against women in the service sector and call on Member States to take measures to combat the misuse of personal care services to mask services of a sexual nature.

More generally, Members call on the Commission and the Member States to guarantee the **protection of social and employment rights** for the large number of mobile workers in the service sector, and to combat all forms of exploitation and the risk of social exclusion. To this effect, they call for a strong social dialogue and the involvement of employers' and workers' representatives in setting EU priorities for the service sector with regard to the protection of social and employment rights, unemployment benefits and representative rights.

Austerity and its impacts on female workers: lastly, Members note that the economic crisis and so-called austerity measures have led to a reduction in gender equality measures and are **an additional obstacle to the application of the principle of gender equality**. They call on the Commission to collect data on the impact of austerity measures on women in the labour market, with particular emphasis on the service sector, and stress the need for greater recognition of the interdependence between social and economic issues.