Basic information

2013/2107(INI) INI - Own-initiative procedure	Procedure completed
Organised crime, corruption, and money laundering: recommendations on action and initiatives to be taken See also 2012/2117(INI) See also 2015/2110(INI) **Subject** 7.30.30 Action to combat crime 7.30.30.06 Action to combat economic fraud and corruption 7.30.30.08 Capital outflow, money laundering	

Key players

European Parliament	**Committee responsible**	**Rapporteur**	**Appointed**
	CRIM Special committee on organised crime, corruption and money laundering	IACOLINO Salvatore (PPE)	18/04/2012
European Commission	**Commission DG**	**Commissioner**	
	Migration and Home Affairs	MALMSTRÖM Cecilia	

Key events

Date	Event	Reference	Summary
11/12/2012	Committee referral announced in Parliament		
17/09/2013	Vote in committee		
26/09/2013	Committee report tabled for plenary	A7-0307/2013	Summary
22/10/2013	Debate in Parliament		
23/10/2013	Decision by Parliament	T7-0444/2013	Summary
23/10/2013	Results of vote in Parliament		
23/10/2013	End of procedure in Parliament		

Technical information

Procedure reference	2013/2107(INI)
Procedure type	INI - Own-initiative procedure

Procedure subtype	Special committee/Committee of inquiry
Amendments and repeals	See also 2012/2117(INI) See also 2015/2110(INI)
Legal basis	Rules of Procedure EP 213
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	CRIM/7/12852

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE513.067	10/06/2013	
Amendments tabled in committee		PE514.738	28/06/2013	
Amendments tabled in committee		PE514.741	28/06/2013	
Committee report tabled for plenary, single reading		A7-0307/2013	26/09/2013	Summary
Text adopted by Parliament, single reading		T7-0444/2013	23/10/2013	Summary

European Commission

Document type	Reference	Date	Summary
Commission response to text adopted in plenary	SP(2014)62	07/03/2014	

Organised crime, corruption, and money laundering: recommendations on action and initiatives to be taken

2013/2107(INI) - 26/09/2013 - Committee report tabled for plenary, single reading

The Special committee on organised crime, corruption and money laundering adopted the **final initiative report** by Salvatore IACOLINO (EPP, IT) on the same subject and proposed recommendations on action and initiatives to be taken.

Members reiterated the substance of its interim report, adopted by resolution of 11 June 2013, the importance of supporting a **coherent uniform regulatory framework** on organised crime, corruption and money laundering. The Commission is called upon to launch a **European action plan** against organised crime, corruption and money laundering, which should include legislative measures and positive action designed to combat these criminal activities effectively.

Members urged all Member States to promptly and correctly **transpose into their national legislation all existing EU and international legal instruments** concerning organised crime, corruption and money laundering.

Although endorsing the proposals in the 11 June 2013 resolution (please refer to the summary of the resolution), Members made a series of new general and specific proposals which seek to combat organised crime, corruption and money laundering:

1. A coherent uniform regulatory framework: the Commission should propose and include a list of concrete recommendations for **each Member State** and EU institution, highlighting best practice examples in combating corruption. The Commission should ensure the publication of the next report in 2015 to track progress of the efforts in Member States and EU institutions to fight corruption over time.

2. Strengthen the legislative measure by proposing common judicial standards to strengthen integration and cooperation among Member States. A legislative proposal should set out a common definition of organised crime, which should include, inter alia, the offence of participation in a transnational criminal organisation. The Commission is called upon to submit, by the end of 2013, a proposal to harmonise criminal law on money laundering, providing a common definition of the offence of self-laundering based on Member States' best practices. They insisted on the need for the full application, and the strengthening, of the existing mutual recognition instruments.

3. Seizure of assets: Members called for measures to enhance the current framework on this issue and promote the reuse of seized criminal assets for social purposes such as redirecting these proceeds to victims and communities which have been devastated by drugs and organised crime. The Commission is called upon to bring forward a legislative proposal aimed at effectively ensuring the mutual recognition of seizure and confiscation orders linked to the asset protection measures adopted by the Italian judicial authorities and to the civil law measures adopted in various EU countries. They called on the Member States to foster administrative, police and judicial cooperation enabling criminal assets to be traced anywhere in EU territory with a view to their seizure or confiscation, including through full activation of the network of Asset Recovery Offices.

4. Strengthen judicial and police cooperation at European and international level: Member States are called upon to create national bodies for investigating and combating criminal and mafia-type organisations, with the possibility of developing – with Europol coordination and support from the Commission – a streamline and informal '**anti-mafia operational network**'. Members considered that the globalisation of organised crime requires stronger cooperation among Member States, at EU and international level. Therefore, they encouraged greater interaction between the EU, the UN, the OECD and the Council of Europe in the fight against organised crime, corruption and money laundering. They also strongly recommended the need to draw up, without further delay, a European action plan to combat cybercrime.

5. An efficient and corruption-resistant public administration: Members recommended that stronger systems be put in place to bring transparency and integrity to, and eliminate 'red tape' from, government departments and other public bodies, with this meaning that there must be full access to information on every aspect of administrative organisation and activity. They encouraged the use of the resources available for covert operations to enable official corruption to be **uncovered** more effectively.

6. More accountable politics: Members recommended that Member States provide, in their respective penalty systems, that those convicted by final judgement of participation in organised crime, money laundering, corruption, or other serious offences, be deemed ineligible for inclusion on the election lists. Such a penalty should be applied for a period of at least five years and that the same period of disqualification should apply to government posts at every level. Moreover, they recommended that Member States should require people to forfeit political office or management and administrative positions once they have been convicted of organised crime, corruption or money laundering offences.

As in the interim report, Members made a number of recommendations to ensure:

- **a more credible criminal justice**: Members encouraged Member States to provide for both prison sentences and large fines for all types of serious offences that harm citizens' health and security. They urged the Member States to provide for punishments offering an alternative to imprisonment, such as fines or community service, in cases where this is permitted. For Members, penalties should be **proportionate to the sums involved**.
- **more honest companies**: in addition to measures of self-regulation and transparency, Members called for a public list of companies which have been convicted of corrupt practices to be excluded from participating in European public procurement procedures;
- **more transparent banking system**: Members called once again for a common definition of tax havens and especially the **abolition of bank secrecy**.

To ensure that **crime does not pay**, Members called on the Commission to **propose an appropriate legislative framework to combat money laundering linked to gambling and betting**, in particular sports betting and betting on animals used in blood sports. They regretted differences in the legislation as regards euro counterfeiting.

Members recommended that a culture of prevention and **cybersecurity** be made more widespread, taking an integrated and multidisciplinary approach with the aim of raising public awareness and promoting research and technical and specialist training, cooperation between the public and private sectors and the exchange of information both nationally and internationally.

Final recommendations: Members make a series of final recommendations. The main elements may be summarised as follows:

- this resolution should be implemented by means of a European action plan for the period 2014-2019 to eradicate organised crime, corruption and money laundering, which shall provide a roadmap and adequate resources and, with due respect for the principles of subsidiarity and proportionality;
- a definition of organised crime (to include, inter alia, the crime of involvement in a mafia-type organisation), corruption and money laundering (including self-laundering) should be based, inter alia, on a report on the implementation of the relevant European legislation;
- eliminate tax havens throughout the European Union and put an end to tax evasion and tax avoidance by adopting the 'origin of wealth' principle recommended by the OECD;
- guarantee full access to information on the actual owners of companies, foundations and trusts ('beneficial ownership'), also by adapting and interconnecting Member States' business registries accordingly;
- introduce the principle of the legal liability of legal entities – in particular of holdings and parent companies for their subsidiaries – in cases of financial crime;
- eradicate trafficking in human beings and forced labour, especially as regards minors and women, through tougher sanctions, and make sure that the victims of trafficking are duly protected and supported;
- make sports-rigging a criminal offence in order to strengthen the fight against illegal sports betting;
- make vote buying a criminal offence, even where its benefits are intangible and accrue to third parties;
- introduce Europe-wide corporate taxation that is as uniform, equal and homogeneous as possible;
- strengthen the agreements on judicial and police cooperation between the Member States and between the EU and third countries;
- strengthen the fight against environmental crimes and drug trafficking;
- provide for economic players convicted by final judgement of organised crime, corruption or money laundering to be excluded from public procurement procedures anywhere in the European Union;
- establish and launch the European Public Prosecutor's Office;
- recognise the relevant role of investigative journalism in identifying serious crimes;
- introduce standard pan-European rules on the protection of witnesses, informers and those who cooperate with the courts;
- etc.

Organised crime, corruption, and money laundering: recommendations on action and initiatives to be taken

2013/2107(INI) - 23/10/2013 - Text adopted by Parliament, single reading

The European Parliament adopted by 526 votes to 25, with 87 abstentions, a resolution on organised crime, corruption and money laundering.

Parliament reiterated the substance of its interim report, adopted by resolution of 11 June 2013, the importance of supporting a **coherent uniform regulatory framework** on organised crime, corruption and money laundering. The Commission is called upon to launch a **European action plan** against organised crime, corruption and money laundering, which should include legislative measures and positive action designed to combat these criminal activities effectively.

Members urged all Member States to promptly and correctly **transpose into their national legislation all existing EU and international legal instruments concerning organised crime, corruption and money laundering**.

Parliament reiterated its call to the Commission to propose common judicial standards to strengthen integration and cooperation among Member States and to submit, by the end of 2013, a legislative proposal setting out a **common definition of organised crime**, which should include, inter alia, the offence of participation in a transnational criminal organisation. It also called on the Commission to criminalise the abuse and exploitation of the victims of human being trafficking.

Although endorsing the proposals in the 11 June 2013 resolution (please refer to the summary of the resolution), Parliament made a series of new general and specific proposals which seek to combat organised crime, corruption and money laundering:

1. A coherent uniform regulatory framework: the Commission should propose and include a list of concrete recommendations for **each Member State** and EU institution, highlighting best practice examples in combating corruption. The Commission should ensure the publication of the next report in 2015 to track progress of the efforts in Member States and EU institutions to fight corruption over time.

2. Strengthen the legislative measure by proposing common judicial standards and on the need for the full application, and the strengthening, of the existing mutual recognition instruments.

3. Seizure of assets: Parliament called for measures to enhance the current framework on this issue and promote the reuse of seized criminal assets for social purposes. The Commission is called upon to bring forward a legislative proposal aimed at effectively ensuring the mutual recognition of seizure and confiscation orders to introduce **models of non-conviction based confiscation**. In this regard, plenary invited Member States and the Commission to promote international cooperation and support a European programme to encourage the exchange and dissemination of good practices for the efficient management of confiscated assets. It also called for administrative, police and judicial cooperation enabling criminal assets to be traced anywhere in EU territory with a view to their seizure or confiscation, including through full activation of the network of asset recovery offices. Parliament called for the promotion of a 'zero vision' against sexual and labour exploitation.

4. Strengthen judicial and police cooperation at European and international level: Member States are called upon to create national bodies for investigating and combating criminal and mafia-type organisations, with the possibility of developing – with Europol coordination and support from the Commission – a streamline and informal '**anti-mafia operational network**'. Members considered that the globalisation of organised crime requires stronger cooperation among Member States, at EU and international level. Therefore, they encouraged greater interaction between the EU, the UN, the OECD and the Council of Europe in this area. A European action plan to combat cybercrime was also supported. Plenary suggested the creation of **centralised registers for current bank accounts**.

5. Fight against terrorism: Parliament took note of the existing links between organised crime and terrorism, as highlighted by the judicial authorities and the police in some circumstances in connection with the financing of the illegal activities of terrorist groups via the proceeds of illicit trafficking at international level and called on the Member States to strengthen their measures to combat such activities. It encouraged the joint training of anti-crime and anti-terrorism experts.

6. Corruption-resistant public administration: Parliament recommended that stronger systems be put in place to bring transparency and integrity to, and eliminate 'red tape' from, government departments and other public bodies, with this meaning that there must be full access to information on every aspect of administrative organisation and activity. It encouraged the use of the resources available for covert operations to enable official corruption to be **uncovered** more effectively. **Public procurement procedures** must be based on the principle of legality and that, in this regard, the criterion of the economically most advantageous tender should be pursued while ensuring full transparency in the selection procedure.

Plenary also called on the Commission to submit a proposal for a directive by the end of 2014 on **common investigative techniques** to combat organised crime, pursuant to Article 87(2)(c) of the Treaty on the Functioning of the European Union.

7. More accountable politics: Parliament recommended that Member States provide, in their respective penalty systems, that those convicted by final judgement of participation in organised crime, money laundering, corruption, or other serious offences, be deemed **ineligible** for inclusion on the election lists. Such a penalty should be applied for a period of at least five years and that the same period of disqualification should apply to government posts at every level. Moreover, they recommended that Member States should require people to forfeit political office or management and administrative positions once they have been convicted.

Parliament proposed that all innocent victims of organised crime, especially mafia-type crime, be commemorated, and that special tribute be paid to those who have died fighting organised criminal groups, by establishing a '**European Day of Memory and Commitment in Remembrance of the Innocent Victims of Organised Crime'** to be held each year, starting from 2014.

It made a number of recommendations to ensure:

- **a more credible criminal justice**: Parliament encouraged Member States to provide for both prison sentences and large fines for all types of serious offences that harm citizens' health and security. It urged the Member States to provide for punishments offering an alternative to imprisonment, such as fines or community service, in cases where this is permitted. For Members, penalties should be **proportionate to the sums involved**;
- **more honest companies**: in addition to measures of self-regulation and transparency, Members called for a public list of companies which have been convicted of corrupt practices to be excluded from participating in European public procurement procedures;
- **more transparent banking system**: Members called once again for a common definition of tax havens and especially the **abolition of bank secrecy**. The EU and the Member States are called upon to urgently and definitively address this issue internally, as well as externally by raising it with third states and territories, notably those in Europe or with which Member States have very numerous or suspicious financial transactions. Plenary called on Member States to introduce a requirement for country-by-country reporting on profit and taxes for all multinational companies, with a view to ending aggressive tax planning.

To ensure that **crime does not pay**, Parliament called on the Commission to **propose an appropriate legislative framework to combat money laundering linked to gambling and betting**, in particular sports betting and betting on animals used in blood sports. They regretted differences in the legislation as regards euro counterfeiting and called for a traceability system for euro banknotes to be put in place and for the eurozone countries to **stop printing bank notes in denominations of more than EUR 100**.

Parliament recommended that a culture of prevention and **cybersecurity** be made more widespread, taking an integrated and multidisciplinary approach with the aim of raising public awareness and promoting research and technical and specialist training, cooperation between the public and private sectors and the exchange of information both nationally and internationally.

To ensure that **crime does not pay**, Members called on the Commission to **propose an appropriate legislative framework to combat money laundering linked to gambling and betting**, in particular sports betting and betting on animals used in blood sports. They regretted differences in the legislation as regards euro counterfeiting.

Members recommended that a culture of prevention and **cybersecurity** be made more widespread, taking an integrated and multidisciplinary approach with the aim of raising public awareness and promoting research and technical and specialist training, cooperation between the public and private sectors and the exchange of information both nationally and internationally.

Final recommendations: Members make a series of final recommendations. The main elements may be summarised as follows:

- this resolution should be implemented by means of a European action plan for the period 2014-2019 to eradicate organised crime, corruption and money laundering, which shall provide a roadmap and adequate resources and, with due respect for the principles of subsidiarity and proportionality;
- a definition of organised crime (to include, inter alia, the crime of involvement in a mafia-type organisation), corruption and money laundering (including self-laundering) should be based, inter alia, on a report on the implementation of the relevant European legislation;
- eliminate tax havens throughout the European Union and put an end to tax evasion and tax avoidance by adopting the ‘origin of wealth’ principle recommended by the OECD;
- guarantee full access to information on the actual owners of companies, foundations and trusts (‘beneficial ownership’), also by adapting and interconnecting Member States' business registries accordingly;
- introduce the principle of the legal liability of legal entities – in particular of holdings and parent companies for their subsidiaries – in cases of financial crime;
- eradicate trafficking in human beings and forced labour, especially as regards minors and women, through tougher sanctions, and make sure that the victims of trafficking are duly protected and supported;
- make sports-rigging a criminal offence in order to strengthen the fight against illegal sports betting;
- make vote buying a criminal offence, even where its benefits are intangible and accrue to third parties;
- introduce Europe-wide corporate taxation that is as uniform, equal and homogeneous as possible;
- bar persons who have been sentenced by final judgement for organised crime, corruption or money laundering or other serious crimes from standing for or to hold public office, or have them removed from office;
- strengthen the agreements on judicial and police cooperation between the Member States and between the EU and third countries;
- strengthen the fight against environmental crimes and drug trafficking;
- provide for economic players convicted by final judgement of organised crime, corruption or money laundering to be excluded from public procurement procedures anywhere in the European Union;
- establish and launch the European Public Prosecutor’s Office;
- recognise the relevant role of investigative journalism in identifying serious crimes;
- introduce standard pan-European rules on the protection of witnesses, informers and those who cooperate with the courts.