

## Basic information

2013/2201(DEC)

DEC - Discharge procedure

2012 discharge: EU general budget, Economic and Social Committee

### Subject

8.70.03.07 Previous discharges

Procedure completed

## Key players

European Parliament	Committee responsible	Rapporteur	Appointed
	<b>CONT</b> Budgetary Control	SONIK Bogusław (PPE)	25/09/2013
	Shadow rapporteur LIBERADZKI Bogusław (S&D) MULDER Jan (ALDE) STAES Bart (Verts/ALE) ANDREASEN Marta (ECR) VANHECKE Frank (EFD) EHRENHAUSER Martin (NI)		
Committee for opinion		Rapporteur for opinion	Appointed
<b>AFET</b> Foreign Affairs	The committee decided not to give an opinion.		
<b>DEVE</b> Development	The committee decided not to give an opinion.		
<b>INTA</b> International Trade	The committee decided not to give an opinion.		
<b>BUDG</b> Budgets	The committee decided not to give an opinion.		
<b>ECON</b> Economic and Monetary Affairs	The committee decided not to give an opinion.		
<b>EMPL</b> Employment and Social Affairs	The committee decided not to give an opinion.		

<b>ENVI</b>	Environment, Public Health and Food Safety	The committee decided not to give an opinion.	
<b>ITRE</b>	Industry, Research and Energy	The committee decided not to give an opinion.	
<b>IMCO</b>	Internal Market and Consumer Protection	The committee decided not to give an opinion.	
<b>TRAN</b>	Transport and Tourism	The committee decided not to give an opinion.	
<b>REGI</b>	Regional Development	The committee decided not to give an opinion.	
<b>AGRI</b>	Agriculture and Rural Development	The committee decided not to give an opinion.	
<b>PECH</b>	Fisheries	The committee decided not to give an opinion.	
<b>CULT</b>	Culture and Education	The committee decided not to give an opinion.	
<b>JURI</b>	Legal Affairs	The committee decided not to give an opinion.	
<b>LIBE</b>	Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
<b>AFCO</b>	Constitutional Affairs	The committee decided not to give an opinion.	
<b>FEMM</b>	Women's Rights and Gender Equality	The committee decided not to give an opinion.	
<b>PETI</b>	Petitions	The committee decided not to give an opinion.	

European Commission	<b>Commission DG</b>	<b>Commissioner</b>
	Budget	ŠEMETA Algirdas

Key events			
Date	Event	Reference	Summary
26/07/2013	Non-legislative basic document published	COM(2013)0570 	<a href="#">Summary</a>
22/10/2013	Committee referral announced in Parliament		
18/03/2014	Vote in committee		
21/03/2014	Committee report tabled for plenary	A7-0218/2014	<a href="#">Summary</a>
02/04/2014	Debate in Parliament		
03/04/2014	Decision by Parliament	T7-0295/2014	<a href="#">Summary</a>
03/04/2014	Results of vote in Parliament		
03/04/2014	End of procedure in Parliament		
05/09/2014	Final act published in Official Journal		

Technical information	
Procedure reference	2013/2201(DEC)
Procedure type	DEC - Discharge procedure
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	CONT/7/13976

Documentation gateway				
<b>European Parliament</b>				
Document type	Committee	Reference	Date	Summary
Committee draft report		PE521.733	27/01/2014	
Amendments tabled in committee		PE529.743	25/02/2014	
Committee report tabled for plenary, single reading		A7-0218/2014	21/03/2014	<a href="#">Summary</a>
Text adopted by Parliament, single reading		T7-0295/2014	03/04/2014	<a href="#">Summary</a>
<b>Council of the EU</b>				
Document type	Reference	Date	Summary	
Document attached to the procedure	05848/2014	17/02/2014	<a href="#">Summary</a>	
<b>European Commission</b>				
Document type	Reference	Date	Summary	

Non-legislative basic document	 COM(2013)0570	26/07/2013	<a href="#">Summary</a>
<b>Other institutions and bodies</b>			
Institution/body	Document type	Reference	Summary
CofA	Court of Auditors: opinion, report	N7-0049/2014 <a href="#">OJ C 331 14.11.2013, p. 0001</a>	<a href="#">Summary</a>

Additional information		
Source	Document	Date
European Commission	<a href="#">EUR-Lex</a>	

Final act
Budget 2014/0555 <a href="#">OJ L 266 05.09.2014, p. 0132</a>
<a href="#">Summary</a>

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 26/07/2013 - Non-legislative basic document

**PURPOSE:** presentation by the Commission of the consolidated annual accounts of the European Union for the financial year 2012, as part of the 2012 discharge procedure.

Analysis of the accounts of the EU Institutions: **Section VI - European Economic and Social Committee.**

**Legal reminder:** the consolidated annual accounts of the European Union for the year 2012 have been prepared on the basis of the information presented by the institutions and bodies under Article 129(2) of the Financial Regulation applicable to the general budget of the European Union. They were prepared in accordance with Title VII of the Financial Regulation and with the accounting principles, rules and methods set out in the notes to the financial statements.

The objective of the financial statements is to provide information about the financial position, performance and cashflow of a body that is useful to a wide range of users. The objective is to provide information that is useful for decision making, and to demonstrate the accountability of the entity for the resources entrusted to it.

**Purpose:** the document helps to bring insight into the EU budget mechanism and **the way in which the budget has been managed and spent in 2012**. It recalls that the European Union's operational expenditure covers the various headings of the financial framework and takes different forms, depending on how the money is paid out and managed. In accordance with the Financial Regulation, the Commission implements the general budget using the following methods: direct or indirect centralised management (by means of bodies or agencies of public law or other); decentralised management where the Commission delegates certain tasks for the implementation of the budget to third countries; and, thirdly, shared management where budget implementation tasks are delegated to Member States, in areas such as agricultural expenditure and structural actions.

The document also presents the different financial actors involved in the budget process (accounting officers, internal officers and authorising officers) and recalls their respective roles in the context of the tasks of sound financial management.

Amongst the other legal elements relating to the implementation of the EU budget presented in this document, the paper focuses on the following issues:

- accounting principles applicable to the management of EU spending (business continuity, consistency of accounting methods, comparability of information ...);
- consolidation methods of figures for all major controlled entities (the consolidated financial statements of the EU comprise all significant controlled entities –institutions, organisations and agencies);
- the recognition of financial assets in the EU (tangible and intangible assets, financial assets and other miscellaneous investments);

- the way in which EU public expenditure is committed and spent, including pre-financing (cash advances intended for the benefit of an EU organ);
- the means of recovery following irregularities detected;
- the modus operandi of the accounting system;
- the audit process followed by the European Parliament's granting of the discharge.

To recap, **the final control is the discharge of the budget for a given financial year**. The discharge represents the political aspect of the external control of budget implementation and is the decision by which the European Parliament, acting on a Council recommendation, "releases" the Commission from its responsibility for management of a given budget by marking the end of that budget's existence.

The document also details specific expenditure of the institutions, in particular: i) pensions of former Members and officials of institutions; ii) joint sickness insurance scheme and iii) buildings.

Lastly, the document presents a series of tables and detailed technical indicators on (i) the balance sheet; (ii) the economic outturn account; (iii) cashflow tables; (iv) technical annexes concerning the financial statements.

**2) Implementation of appropriations under Section VI of the budget for the financial year 2012:** the document also comprises a series of detailed tables, the most important concerning the implementation of the budget. Concerning the expenditure of the European Economic and Social Committee (EESC), the information drawn from the [EESC's Annual Activity Report 2012](#) shows that:

- commitments granted to this institution for 2012 were **EUR 128.8 million**;
- amount actually spent: **EUR 124.7 million**;
- the rate of budgetary implementation was 96.8%

**3) Budgetary implementation - conclusions:** in more general and political terms, the Committee's budgetary implementation for the financial year 2012 was marked by the following:

**in the context of the Danish Presidency:** promotion of sustainable production and consumption in the EU; 7th Environmental Action Programme (EAP), follow-up to the 6th EAP; Energy education; the digital market as a driver for growth; people with disabilities: employment and accessibility;

**in the context of the Cypriot Presidency:** strengthening the participatory processes and the involvement of local authorities, NGOs and social partners in the implementation of Europe 2020; getting EU energy islands connected - growth, competitiveness, solidarity and sustainability in the EU internal energy market; developing a macro-regional strategy for the Mediterranean what benefits for island Member States.

In parallel, internally, the EESC's activities involved:

- budgetary consolidation and the management of the budget procedure with a view to the complete autonomy of the Committee's budget;
- mid-term evaluation of the cooperation agreement with the Committee of the Regions;
- modernisation of member support services and the digitisation of the archives (Mota Project);
- creation of a pilot action to strengthen the involvement of civil society in the Committee's activities, thanks to the creation of a data base of civil society organisations.

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 05/09/2013

**PURPOSE:** presentation of the Report of the Court of Auditors on the 2012 budget (Analysis of the accounts of the European Economic and Social Committee).

**CONTENT:** the Court of Auditors published its 36th Annual Report on the implementation of the EU budget for the 2012 financial year.

In accordance with the tasks and objectives conferred on the Court of Auditors by the Treaty on the Functioning of the European Union, it provides under the discharge procedure, for both the European Parliament and Council, a statement of assurance ("DAS") about the reliability of the accounts and the legality and regularity of the transactions of each institution, body or agency of the EU, based on an independent external audit.

The audit also focuses on the budget implementation of the European Economic and Social Committee.

On the basis of its audit work, the Court considers that payments for "Administrative and other expenditure" policy are, overall, **significantly error-free**.

Although the Court has observed some errors and weaknesses, the examined supervisory and control systems are likely to reduce the rate of error present in initial payment requests to an acceptable level. These systems are therefore assessed as effective.

The main risks regarding administrative and other expenditure are:

- the non-compliance with the procedures for procurement;
- the implementation of contracts;
- recruitment issues;
- the calculation of salaries and allowances.

Overall audit evidence indicates that accepted expenditure is not affected by a material level of error.

The Court also made a number of comments specific to each institution or body of the European Union. In the case of the European Ombudsman's audit, **the Court did not identify any significant weakness.**

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 17/02/2014

In view of the observations made in the Court of Auditor's report, the Council called on the European Parliament **to grant discharge to all of the Union's institutions in regard to the implementation of their respective budgets for the financial year 2012.**

Overall, the Council's remarks were positive in regard to the expenditure of the institutions since it noted that, again in 2012, the administrative expenditure of EU institutions and bodies **remained free from material error** with an estimated error rate of 0%, and that their supervisory and control systems continued to comply with the requirements of the Financial Regulation.

The Council welcomed the fact that, according to the Court's assessment, **no serious errors** were detected with regard to the effectiveness of the supervisory and control systems, in the individual institutions, except for a limited number of errors in the procurement procedures and the management of **social allowances.**

It welcomed the measures already taken and encouraged the institutions concerned to address the remaining weaknesses identified by the Court.

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 03/04/2014 - Text adopted by Parliament, single reading

The European Parliament adopted a decision concerning the discharge to be granted to the Secretary-General of the European Economic and Social Committee (EESC) in respect of the implementation of the Agency's budget for the financial year 2012.

In its resolution accompanying the discharge decision, adopted by 518 votes to 81 with 6 abstentions, Parliament concluded, with the Court of Auditors, that the payments as a whole for the year ended on 31 December 2012 for administrative and other expenditure of the institutions and bodies were free from material error.

Parliament also noted with satisfaction that in its 2012 annual report, the Court of Auditors observed that no significant weaknesses had been identified in respect of the audited topics related to the human resources and the procurement for the European Economic and Social Committee (EESC).

**Budgetary and financial management:** Parliament noted that in 2012 the EESC budget amounted to EUR 128.816 million, with a utilisation rate of 96.8%. It stated that the 96.8% budget implementation rate for 2012 is higher than rate for 2011. It noted the rise by 0.2% in the 2012 budget compared to the previous annual budget. It supported the EESC's efforts to limit the budgets of the coming years, thereby ensuring a flat rate increase.

**EESC's framework action:** Parliament also made a series of observations on the daily management of the EESC and called for:

- improvements in interinstitutional cooperation to rationalise human resources in the EESC Joint Services and/Committee of the Regions (CoR), especially in translation;
- continuous monitoring of the staff structure to ensure that the organisation of posts is fully efficient and helps to improve the allocation of the budget;
- the preparation of negotiations on the new administrative cooperation agreement with the CoR, to achieve budget savings between the two institutions;
- increased use of videoconferencing;
- further reductions in interpretation costs;
- the modernisation of the IT infrastructure.

Lastly, Parliament called for the rationalisation of human resources in the Joint Services (EESC/CoR) and in translation. It found the on-going contacts between the EESC, the CoR and Parliament in this matter a positive contribution to the rationalisation of resources.

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 21/03/2014 - Committee report tabled for plenary, single reading

The Committee on Budgetary Control adopted the report by Bogusław SONIK (EPP, PL) in which it called on the European Parliament to grant discharge to the Secretary-General of the European Economic and Social Committee (EESC) in respect of the implementation of the European Economic and Social Committee's budget for the financial year 2012.

Members welcomed the fact that, on the basis of its audit work, the Court of Auditors concluded that the payments as a whole for the year ended on 31 December 2012 for administrative and other expenditure of the institutions and bodies were free from material error. They observed that no significant weaknesses had been identified in respect of the audited topics related to human resources and procurement for the EESC.

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- continuous monitoring of the staff structure to ensure that the organisation of posts is fully efficient and helps to improve the allocation of the budget;
- the preparation of negotiations on the new administrative cooperation agreement with the CoR, to achieve budget savings between the two institutions;
- increased use of videoconferencing;
- further reductions in interpretation costs;
- strengthening cooperation with other institutions to develop a unified methodology of presenting the translation costs;
- the modernisation of the IT infrastructure.

## 2012 discharge: EU general budget, Economic and Social Committee

2013/2201(DEC) - 03/04/2014 - Final act

**PURPOSE:** to grant discharge to the European Economic and Social Committee for the financial year 2012.

**NON-LEGISLATIVE ACT:** Decision 2014/555/EU of the European Parliament on discharge in respect of the implementation of the European Union's General Budget, section VI – European Economic and Social Committee, for the financial year 2012.

**CONTENT:** with the present decision, the European Parliament grants discharge to the Secretary-General of the European Economic and Social Committee in respect of the implementation of the budget for the financial year 2012.

The decision is in line with the European Parliament's resolution adopted on 3 April 2014 and comprises a series of observations that form an integral part of the discharge decision (please refer to the summary of the opinion of 3 April 2014).

Amongst the main observations made, Parliament called on the Committee to finalise the **new administrative cooperation agreement with the Committee of the Regions** which will lead to the strengthening of cooperation in the management of common services.