

Basic information	
<p>2016/0224B(COD)</p> <p>COD - Ordinary legislative procedure (ex-codecision procedure) Regulation</p>	Procedure completed
<p>Establishing a return border procedure</p> <p>Repealing Directive 2013/32 2009/0165(COD) Amending Regulation 2021/1148 2018/0249(COD) See also 2016/0224A(COD)</p> <p>Subject</p> <p>7.10.06 Asylum, refugees, displaced persons; Asylum, Migration and Integration Fund (AMIF)</p> <p>Legislative priorities</p> <p>Joint Declaration 2023-24</p>	

Key players				
European Parliament	Committee responsible		Rapporteur	Appointed
	LIBE	Civil Liberties, Justice and Home Affairs	KELLER Fabienne (Renew)	09/11/2020
			Shadow rapporteur DÜPONT Lena (EPP) GUILLAUME Sylvie (S&D) MARQUARDT Erik (Greens/EFA) KANKO Assita (ECR) FEST Nicolaus (ID) ERNST Cornelia (The Left)	
	Committee for opinion on the legal basis		Rapporteur for opinion	Appointed
	JURI	Legal Affairs	LAGODINSKY Sergey (Greens/EFA)	01/01/2024
Council of the European Union				
European Commission	Commission DG		Commissioner	
	Migration and Home Affairs		AVRAMOPOULOS Dimitris	

Key events			
Date	Event	Reference	Summary
13/07/2016	Legislative proposal published	COM(2016)0467 	
14/02/2024	Vote in committee, 1st reading		
14/02/2024	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	GEDA/A/(2024)000938 PE759.809	
29/02/2024	Committee referral announced in Parliament, 1st reading		
04/04/2024	Committee report tabled for plenary, 1st reading	A9-0164/2024	
10/04/2024	Decision by Parliament, 1st reading	T9-0180/2024	Summary
10/04/2024	Results of vote in Parliament		
10/04/2024	Debate in Parliament		
14/05/2024	Act adopted by Council after Parliament's 1st reading		
14/05/2024	Final act signed		
22/05/2024	Final act published in Official Journal		

Technical information	
Procedure reference	2016/0224B(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
Amendments and repeals	Repealing Directive 2013/32 2009/0165(COD) Amending Regulation 2021/1148 2018/0249(COD) See also 2016/0224A(COD)
Legal basis	Rules of Procedure EP 41
Stage reached in procedure	Procedure completed
Committee dossier	LIBE/9/14293

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Text agreed during interinstitutional negotiations		PE759.809	13/03/2024	
Specific opinion	JURI	PE759.943	26/03/2024	
Committee report tabled for plenary, 1st reading/single reading		A9-0164/2024	04/04/2024	
Text adopted by Parliament, 1st reading/single reading		T9-0180/2024	10/04/2024	Summary

Council of the EU

Document type	Reference	Date	Summary
Coreper letter confirming interinstitutional agreement	GEDA/A/(2024)000938	13/02/2024	
Draft final act	00017/2024/LEX	14/05/2024	

European Commission

Document type	Reference	Date	Summary
Legislative proposal	COM(2016)0467 	13/07/2016	
Commission response to text adopted in plenary	SP(2024)377	29/07/2024	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
EESC	Economic and Social Committee: opinion, report	CES5719/2020	24/02/2021	
CofR	Committee of the Regions: opinion	CDR4843/2020	19/03/2021	

Additional information

Source	Document	Date
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
DÜPONT Lena	Shadow rapporteur	LIBE	03/04/2024	Diakonie Deutschland EKD-Büro Brüssel / EKD-Office Brussels proasyl
DÜPONT Lena	Shadow rapporteur	LIBE	09/10/2023	Dutch Ministry on Migration and Asylum
DÜPONT Lena	Shadow rapporteur	LIBE	02/10/2023	UK Perm Rep
DÜPONT Lena	Shadow rapporteur	LIBE	27/09/2023	Deutsche Gesellschaft für Auswärtige Politik
DÜPONT Lena	Shadow rapporteur	LIBE	12/09/2023	Permanent Representation of Malta
DÜPONT Lena	Shadow rapporteur	LIBE	04/07/2023	UNHCR

Final act

Establishing a return border procedure

2016/0224B(COD) - 22/05/2024 - Final act

PURPOSE: to streamline, simplify and harmonise the procedural arrangements of the Member States by establishing a return border procedure.

LEGISLATIVE ACT: Regulation (EU) 2024/1349 of the European Parliament and of the Council establishing a return border procedure, and amending Regulation (EU) 2021/1148.

CONTENT: this Regulation establishes a **return border procedure**. It applies to third-country nationals and stateless persons whose application has been rejected in the context of the asylum border procedure provided for in [Regulation \(EU\) 2024/1348](#) of the European Parliament and of the Council establishing a common procedure for international protection in the Union. It also provides for temporary specific rules on the return border procedure in situations of crisis as defined in Article 1(4) of Regulation (EU) 2024/1359.

Return border procedure

The Regulation stipulates that third-country nationals and stateless persons whose application has been rejected in the context of the asylum border procedure should not be authorised to enter the territory of the Member State concerned. The persons concerned should **reside for a period not exceeding 12 weeks** in locations at or in proximity to the external border or transit zones. The 12-week period shall start from the date on which the applicant, third-country national or stateless person no longer has a right to remain and is not allowed to remain.

Where a return decision cannot be enforced within the maximum period of 12 weeks, Member States should continue return procedures.

Without prejudice to the possibility for them to return voluntarily at any time, persons concerned should be granted a **period for voluntary departure** unless there is a risk of absconding, or if their application in the context of the asylum border procedure has been rejected as manifestly unfounded, or if the person concerned is a risk to public policy, public security or the national security of the Member States. The period for voluntary departure should be granted only upon request and it should **neither exceed 15 days** nor confer a right to enter the territory of the Member State concerned.

Detention

Detention may be imposed only as a measure of **last resort** if it proves necessary on the basis of an individual assessment of each case and if other less coercive measures cannot be applied effectively.

Third-country nationals and stateless persons who were detained during the asylum border procedure, who no longer have a right to remain and who are not allowed to remain may continue to be detained for the purpose of preventing their entry into the territory of the Member State concerned, of preparing their return or of carrying out the removal process.

Third-country nationals and stateless persons who were not detained during the asylum border procedure, who no longer have a right to remain and who are not allowed to remain may be detained if there is a risk of absconding, if they avoid or hamper the preparation of return or the removal process or if they pose a risk to public policy, public security or national security.

Detention should be maintained for **as short a period as possible**, and for only as long as a reasonable prospect of removal exists, and while arrangements therefor are in progress and are executed with due diligence. The period of detention should **not exceed 12 weeks**.

Derogations applicable in situations of crisis

In a situation of crisis, Member States may, by way of derogation, prolong the maximum period during which those third-country nationals or stateless persons are to be kept at the locations by an additional period of a **maximum of six weeks**.

Organisations and persons permitted under national law to provide advice and counselling should have effective access to applicants held in detention facilities or present at border crossing points. Member States may impose limits to such actions where, by virtue of national law, such limits are objectively necessary for the security, public order or administrative management of a detention facility, provided that access is not thereby severely restricted or rendered impossible.

Where a Member State considers itself to be in a situation of crisis, it may submit a request to apply the derogations provided for in this Regulation.

Contribution by the Union budget

Regulation (EU) 2021/1148 is amended to guarantee a full contribution by the Union budget to the total eligible expenditure of solidarity actions, as well as to introduce specific reporting requirements in relation to those actions, as part of the existing reporting obligations on the implementation of the Funds. The Regulation is also amended to allow the Member States to provide financial contributions to the BMVI in the form of external assigned revenues.

Transitional measures

By 12 September 2024, the Commission, in close cooperation with the Member States and the relevant Union bodies, offices and agencies, should present a **common implementation plan** to the Council to ensure that Member States are adequately prepared to implement Chapter II of this Regulation by 1 July 2026, assessing any gaps identified and operational steps required, and shall inform the European Parliament thereof.

On the basis of that common implementation plan, by 12 December 2024, each Member State should, with the support of the Commission and the relevant Union bodies, offices and agencies, establish a national implementation plan setting out actions and a timeline for their implementation. Each Member State should complete the implementation of its plan by 1 July 2026.

ENTRY INTO FORCE: 11.6.2024.

APPLICATION: from 12.6.2026.

Establishing a return border procedure

2016/0224B(COD) - 10/04/2024 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 329 votes to 253, with 40 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council establishing a return border procedure and amending Regulation (EU) 2021/1148.

The European Parliament's position adopted at first reading under the ordinary legislative procedure amends the Commission's proposal as follows:

Subject matter and scope

The objective of this Regulation is to **streamline, simplify and harmonise the procedural arrangements** of the Member States by establishing a return border procedure. The Regulation applies to third-country nationals and stateless persons whose application has been rejected in the context of the asylum border procedure provided for in the [Regulation](#) establishing a common procedure for international protection in the Union.

Temporary measures adopted pursuant to this Regulation should meet the requirements of necessity and proportionality, be appropriate to achieving their stated objectives and ensuring the protection of the rights of the applicants and be consistent with the obligations of the Member States under the Charter and international law.

The **best interests of the child** should be a primary consideration for Member States when applying the provisions of this Regulation that possibly affect minors.

Return border procedure

The Regulation states that third-country nationals and stateless persons whose application has been rejected in the context of the asylum border procedure should not be authorised to enter the territory of the Member State concerned. These persons should reside for a **period not exceeding 12 weeks** in locations at or in proximity to the external border or transit zones. The 12-week period should start from the date on which the applicant, third-country national or stateless person no longer has a right to remain and is not allowed to remain.

Without prejudice to the possibility for them to return voluntarily at any time, persons concerned should be granted a **period for voluntary departure** unless there is a risk of absconding, or if their application in the context of the asylum border procedure has been rejected as manifestly unfounded, or if the person concerned is a risk to public policy, public security or the national security of the Member States. The period for voluntary departure should be granted only upon request and it should neither exceed **15 days** nor confer a right to enter the territory of the Member State concerned.

Detention

Detention may be imposed only as a measure of **last resort** if it proves necessary on the basis of an individual assessment of each case and if other less coercive measures cannot be applied effectively.

Third-country nationals who were detained during the asylum border procedure, who no longer have a right to remain and who are not allowed to remain may continue to be detained for the purpose of preventing their entry into the territory of the Member State concerned, of preparing their return or of carrying out the removal process.

Third-country nationals who were not detained during the asylum border procedure, who no longer have a right to remain and who are not allowed to remain may be detained if there is a risk of absconding, if they avoid or hamper the preparation of return or the removal process or if they pose a risk to public policy, public security or national security.

Detention should be maintained for as short a period as possible, and for only as long as a reasonable prospect of removal exists, and while arrangements therefor are in progress and are executed with due diligence. The period of detention should not exceed 12 weeks.

Measures applicable to the return border procedure in a situation of crisis

The border return procedure should facilitate, in a crisis situation, the return of illegally staying third-country nationals or stateless persons whose application has been rejected in the context of the asylum procedure at the border, who have no right to remain and who are not allowed to remain, by providing the competent national authorities with the necessary tools and sufficient time to carry out the return procedures with due diligence.

In order to be able to respond effectively to crisis situations, it will be possible to apply the return procedure at the border in a crisis situation to applicants, third-country nationals and stateless persons subject to the asylum border procedure whose application has been rejected before the adoption of the Council Implementing Decision and who have no right to remain and who are not allowed to remain after the adoption of that Implementing Decision.

Contribution by the Union budget

It is provided to amend Regulation (EU) 2021/1148 establishing, as part of the Integrated Border Management Fund, the Instrument for Financial Support for Border Management and Visa Policy (BMVI), to guarantee a full contribution by the Union budget to the total eligible expenditure of solidarity actions, as well as to introduce specific reporting requirements in relation to those actions, as part of the existing reporting obligations on the implementation of the Funds. That Regulation should also be amended to allow the Member States to provide financial contributions to the BMVI in the form of external assigned revenues.

Monitoring and evaluation

By two years from the date of application of this Regulation and every five years thereafter, the Commission should report to the European Parliament and to the Council on the application of this Regulation in the Member States and should, where appropriate, propose any amendments.