

Basic information

2016/0365(COD)

COD - Ordinary legislative procedure (ex-codecision procedure)
Regulation

Framework for the recovery and resolution of central counterparties

Amending Regulation (EU) No 1095/2010 [2009/0144\(COD\)](#)

Amending Regulation (EU) No 648/2012 [2010/0250\(COD\)](#)

Amending Regulation (EU) 2015/2365 [2014/0017\(COD\)](#)

Subject

2.50.03 Securities and financial markets, stock exchange, CIUTS, investments

2.50.08 Financial services, financial reporting and auditing

2.50.10 Financial supervision

Procedure completed

Key players

European
Parliament

Committee responsible

ECON

Economic and Monetary Affairs

Rapporteur

BELKA Marek (S&D)

VAN OVERTVELDT Johan
(ECR)

Appointed

15/12/2016

15/12/2016

Shadow rapporteur

HÜBNER Danuta Maria
(PPE)

SCHIRDEWAN Martin (GUE
/NGL)

GIEGOLD Sven (Verts/ALE)

Former committee responsible

ECON

Economic and Monetary Affairs

Former rapporteur

WINTER Babette (S&D)

SWINBURNE Kay (ECR)

Appointed

15/12/2016

15/12/2016

Former committee for opinion

ITRE

Industry, Research and Energy

Former rapporteur for opinion

The committee decided not
to give an opinion.

JURI

Legal Affairs

The committee decided not
to give an opinion.

Council of the European Union		
European Commission	Commission DG	Commissioner
	Financial Stability, Financial Services and Capital Markets Union	DOMBROVSKIS Valdis
European Economic and Social Committee		

Key events			
Date	Event	Reference	Summary
28/11/2016	Legislative proposal published	COM(2016)0856 	Summary
13/02/2017	Committee referral announced in Parliament, 1st reading		
24/01/2018	Vote in committee, 1st reading		
24/01/2018	Committee decision to open interinstitutional negotiations with report adopted in committee		
31/01/2018	Committee report tabled for plenary, 1st reading	A8-0015/2018	Summary
05/02/2018	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 71)		
07/02/2018	Committee decision to enter into interinstitutional negotiations confirmed by plenary (Rule 71)		
27/03/2019	Decision by Parliament, 1st reading	T8-0300/2019	Summary
27/03/2019	Results of vote in Parliament		
23/01/2020	Committee decision to open interinstitutional negotiations after 1st reading in Parliament		
29/01/2020	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 72)		
02/09/2020	Approval in committee of the text agreed at early 2nd reading interinstitutional negotiations	PE655.696	
20/11/2020	Council position published	09644/1/2020	Summary
26/11/2020	Committee referral announced in Parliament, 2nd reading		
02/12/2020	Vote in committee, 2nd reading		
03/12/2020	Committee recommendation tabled for plenary, 2nd reading	A9-0242/2020	
14/12/2020	Decision by Parliament, 2nd reading	T9-0338/2020	Summary
16/12/2020	Final act signed		
16/12/2020	End of procedure in Parliament		
22/01/2021	Final act published in Official Journal		

Technical information	
Procedure reference	2016/0365(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)

Procedure subtype	Legislation
Legislative instrument	Regulation
Amendments and repeals	Amending Regulation (EU) No 1095/2010 2009/0144(COD) Amending Regulation (EU) No 648/2012 2010/0250(COD) Amending Regulation (EU) 2015/2365 2014/0017(COD)
Legal basis	Treaty on the Functioning of the European Union TFEU 114
Other legal basis	Rules of Procedure EP 165
Mandatory consultation of other institutions	European Economic and Social Committee
Stage reached in procedure	Procedure completed
Committee dossier	ECON/9/02237

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		PE610.797	25/09/2017	
Amendments tabled in committee		PE613.281	07/11/2017	
Amendments tabled in committee		PE613.302	07/11/2017	
Committee report tabled for plenary, 1st reading/single reading		A8-0015/2018	31/01/2018	Summary
Text adopted by Parliament, 1st reading/single reading		T8-0300/2019	27/03/2019	Summary
Text agreed during interinstitutional negotiations		PE655.696	16/07/2020	
Committee draft report		PE660.084	24/11/2020	
Committee recommendation tabled for plenary, 2nd reading		A9-0242/2020	03/12/2020	
Text adopted by Parliament, 2nd reading		T9-0338/2020	14/12/2020	Summary
Council of the EU				
Document type		Reference	Date	Summary
Council position		09644/1/2020	20/11/2020	Summary
Draft final act		00057/2020/LEX	16/12/2020	
European Commission				
Document type		Reference	Date	Summary
Legislative proposal		COM(2016)0856 	28/11/2016	Summary
Document attached to the procedure		SWD(2016)0368 	28/11/2016	
Document attached to the procedure		SWD(2016)0369 	28/11/2016	
Commission response to text adopted in plenary		SP(2019)437	30/07/2019	

Commission communication on Council's position	COM(2020)0694 	18/11/2020	
Follow-up document	COM(2022)0393 	10/08/2022	

National parliaments

Document type	Parliament /Chamber	Reference	Date	Summary
Contribution	ES_PARLIAMENT	COM(2016)0856	23/03/2017	
Contribution	RO_SENATE	COM(2016)0856	30/03/2017	
Contribution	IT_SENATE	COM(2016)0856	16/01/2018	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
ECB	European Central Bank: opinion, guideline, report	CON/2017/0038 OJ C 372 01.11.2017, p. 0006	20/09/2017	Summary

Additional information

Source	Document	Date
European Commission	EUR-Lex	

Final act

Regulation 2021/0023
OJ L 022 22.01.2021, p. 0001

Delegated acts

Reference	Subject
2022/2976(DEA)	Examination of delegated act
2023/2946(DEA)	Examination of delegated act
2022/2975(DEA)	Examination of delegated act
2023/2613(DEA)	Examination of delegated act
2023/2612(DEA)	Examination of delegated act
2023/2681(DEA)	Examination of delegated act
2023/2680(DEA)	Examination of delegated act
2022/2974(DEA)	Examination of delegated act

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 31/01/2018 - Committee report tabled for plenary, 1st reading/single reading

The Committee on Economic and Monetary Affairs adopted the joint report by the Jakob von WEIZSÄCKER (S&D, DE) and Kay SWINBURNE (ECR, UK) on the proposal for a regulation of the European Parliament and of the Council on a framework for the recovery and resolution of central counterparties and amending Regulations (EU) No 1095/2010, (EU) No 648/2012, and (EU) 2015/2365.

As a reminder, the draft Regulation lays down **rules and procedures for the recovery and resolution of central counterparties** (CCPs) authorised in accordance with [Regulation \(EU\) No 648/2012](#) of the European Parliament and of the Council on OTC derivatives, central counterparties and trade repositories.

The committee recommended that the European Parliament's position adopted at first reading under the ordinary legislative procedure should amend the Commission proposal as follows.

Resolution authorities and colleges: Member States where a CCP is established shall and Member States may designate one resolution authority that is empowered to apply the resolution tools and exercise the resolution powers as set out in this Regulation.

Where a resolution authority designated is entrusted with other functions, the **effective operational independence** of that resolution shall be ensured.

Competent authorities and resolution authorities and ESMA shall cooperate closely in the preparation, planning and, to the extent possible, in the application of resolution decisions.

ESMA shall assess CCP recovery and resolution arrangements across the Union in terms of their aggregate effect on Union financial stability through **regular stress-testing** and **crisis simulation exercises**.

Recovery and resolution planning: CCPs shall draw up and maintain a **comprehensive and effective recovery plan** providing for measures to be taken in the case of both default and non-default events and combinations of both in order to restore their financial position **without any public financial support** in order to enable them to continue to provide clearing services.

The plans shall consider the **interests of all stakeholders** that are likely to be affected by that plan and ensure that clearing members do not have unlimited exposures toward the CCP.

Recovery tools shall allow to address **losses** from default and non-default events; re-establish a matched book following a default event; address uncovered liquidity shortfalls; and replenish the financial resources of the CCP, including its own funds, to a level sufficient in order for the CCP to meet its obligations and to support the continued and timely operation of the critical functions of the CCP.

Members specified the items that shall be included in the recovery plan. These include, among others:

- a summary of the key elements of the plan and a summary of overall recovery capacity;
- a communication and disclosure plan outlining how the CCP intends to manage any potentially negative market reactions while acting in as transparent a manner as possible;
- a comprehensive range of capital, loss allocation and liquidity actions required to maintain or restore the viability and financial position of the CCP;
- appropriate conditions and procedures to ensure the timely implementation of recovery actions, as well as a wide range of recovery options, including an estimation of the timeframe for executing each material aspect of the plan;
- arrangements and measures to reduce risk.

Such plans should contemplate an appropriate range of scenarios envisaging both systemic stress and stress specific to the CCP. The scenarios should contemplate situations of stress that would be **more extreme** than those used for the purposes of regular stress testing, while remaining plausible, such as the failure of more than two clearing members to which the CCP has the largest exposures and one or several other CCPs.

Resolution plans: the resolution authority of the CCP shall, after consultation with the competent authority and ESMA and in coordination with the resolution college, draw up a resolution plan for each CCP.

These plans shall take into consideration the CCP's failure due to default events; non-default events and broader financial instability or system wide events and shall not assume public financial support. The plans shall clearly distinguish between scenarios based on the circumstances.

The resolution authority shall have the power to **modify or amend the operating rules of the CCP**, including as regards its terms of participation, where such changes are necessary to remove impediments to resolvability.

Early intervention: where a CCP infringes or is likely to infringe the prudential requirements of Regulation (EU) No 648/2012, or poses a risk to the financial stability of the global financial system, the Union financial system, or parts of either thereof, the competent authority would have specific powers to intervene in the activities of CCPs before they reach the default waterfall.

Early intervention rights shall:

- **include the power to restrict or prohibit any remuneration of equity** and instruments treated as equity to the fullest extent possible without triggering outright default, including dividend payments and buybacks by the CCP and it may restrict, **prohibit or freeze any payments of variable remuneration** as per Directive 2013/36/EU and discretionary pension benefits or severance packages to management.

Administrative penalties and other administrative measures: without prejudice to the right of Member States to provide for and impose criminal penalties, Member States shall lay down rules on administrative penalties and other administrative measures applicable where the provisions of this Regulation have not been complied with.

The powers to impose administrative penalties provided for in this Regulation shall be attributed to resolution authorities or, where different, to competent authorities, depending on the type of infringement.

Member States shall ensure that resolution authorities and competent authorities **publish on their official website** at least any administrative penalties imposed by them for infringing the provisions laid down in this Regulation where such penalties have not been the subject of an appeal or where the right of appeal has been exhausted.

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 14/12/2020 - Text adopted by Parliament, 2nd reading

The European Parliament adopted a legislative resolution approving the Council's position at first reading with a view to the adoption of a regulation of the European Parliament and of the Council on a framework for the recovery and resolution of central counterparties and amending Regulations (EU) No 1095/2010, (EU) No 648/2012, (EU) No 600/2014, (EU) No 806/2014 and (EU) 2015/2365 and Directives 2002/47/EC, 2004/25/EC, 2007/36/EC, 2014/59/EU and (EU) 2017/1132.

The Council's position at first reading reflects the agreement reached between Parliament and the Council in the framework of the inter-institutional negotiations at the early second reading stage.

The Council's position establishes rules and procedures as regards the recovery and resolution of central counterparties authorised under regulation (EU) No 648/2012 on OTC derivatives, central counterparties and trade repositories (EMIR), as well as rules on agreements with third countries in the area of recovery and resolution of CCPs.

The objective of this recovery and resolution framework is to:

- ensure that CCPs set out measures to recover from financial distress, to maintain the critical functions of a CCP which is failing or likely to fail while winding up the remaining activities through normal insolvency proceedings;
- preserve financial stability while avoiding a significant adverse effect on the financial system and its ability to serve the real economy and minimising the cost of a CCP failure to taxpayers.

Under the proposed regulation:

- each Member State should designate one or more resolution authorities empowered to use the resolution instruments and to exercise the resolution powers set out in the regulation;
- CCPs should draw up and maintain recovery plans providing for measures to be taken in the case of default to restore their financial soundness;
- CCP resolution authorities should draw up resolution plans indicating how CCPs should be restructured and how their critical functions should be maintained in the event of a CCP default;
- competent authorities should be granted early intervention powers to avoid or minimise adverse effects on financial stability or on the interests of various stakeholders that could result from implementation of certain measures by the CCP.

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 20/11/2020 - Council position

The Council adopted its position at first reading in view of the adoption of Regulation of the European Union and of the Council on a framework for the recovery and resolution of central counterparties (CCPs).

The Council's position lays down rules and procedures relating to the recovery and resolution of central counterparties authorised in accordance with Regulation (EU) No 648/2012, and rules relating to the arrangements with third countries in the field of recovery and resolution of CCPs.

The objective of this recovery and resolution framework is to:

- ensure that CCPs set out measures to recover from financial distress, to maintain the critical functions of a CCP which is failing or likely to fail while winding up the remaining activities through normal insolvency proceedings;
- preserve financial stability while avoiding a significant adverse effect on the financial system and its ability to serve the real economy and minimising the cost of a CCP failure to taxpayers.

Authorities, resolution colleges and procedures

Each Member State would designate one or more resolution authorities that would be empowered to use the resolution tools and exercise the resolution powers as laid down in the Regulation. Resolution authorities should have the expertise, resources and operational capacity to apply resolution measures and to exercise their powers, effective operational independence should be ensured between the supervisory and resolution functions.

Each Member State would also designate a single ministry which is responsible for exercising the functions entrusted to the competent ministry pursuant to this Regulation.

The resolution authority of the CCP would establish, manage and chair a resolution college to carry out the tasks provided for in the Regulation, and ensure cooperation and coordination with the authorities that are members of the resolution college and, where appropriate, cooperation with third-country competent authorities and resolution authorities.

The authorities of Member States whose financial stability could be impacted by the failure of the CCP should be able to participate in the resolution college based on an assessment, but without taking part in the vote.

Resolution authorities, competent authorities and the European Securities and Markets Authority (ESMA) should cooperate and exchange all information relevant to the exercise of their tasks. Decision-making should take account of several general principles including: (i) the need to avoid as far as possible the use of extraordinary public financial support; (ii) balance the interests of different stakeholders of the CCP; (iii) ensure transparency towards and involvement of the authorities of the Member States where the proposed decision or action could have a impact on for financial stability.

Recovery and resolution planning

CCPs would be obliged to draw up and maintain recovery plans providing for measures to be taken in the case of both default and non-default events and combinations of both, to restore their financial soundness. The proposed regulation sets out both the minimum content of CCP recovery plans and the requirements that such recovery plans have to comply with.

To ensure proper incentives for prudent risk management, a CCP must use an additional amount of its pre-funded dedicated own resources following a default or a non-default event. That amount shall not be lower than 10% or higher than 25% of the risk-based capital requirements calculated in accordance with the European Market Infrastructure Regulation.

CCPs would be obliged to submit their recovery plans to the competent authority, which will in turn transmit each plan to the supervisory college and to the resolution authority without undue delay.

The resolution authority would examine the recovery plan in order to identify any measures which may adversely impact the resolvability of the CCP.

The competent authority would review the recovery plan and assess the extent to which it satisfies the requirements laid down by the Regulation in a coordination procedure with the supervisory college and with a view to reaching a joint decision. If a simple majority of the voting members disagree with the competent authority's proposal for a joint decision, the matter may be referred to ESMA for specific issues. ESMA may also, at the request of a competent authority within the supervisory college, assist the supervisory college in reaching a joint decision.

Resolution plan

The resolution authority of the CCP would, after consultation with the competent authority and in coordination with the resolution college, draw up a resolution plan for the CCP. The resolution plan would provide for the resolution actions that the resolution authority may take in cases where the CCP meets the conditions for resolution. It should not assume either extraordinary public financial support, or central bank emergency liquidity assistance.

The Council position sets out the minimum content of the resolution plan and provides a mandate for ESMA to develop draft regulatory technical standards further specifying the contents of the resolution plan. ESMA could also, at the request of a resolution authority, assist the resolution college in reaching a joint decision.

Early intervention

Competent authorities should be granted early intervention powers to avoid or minimise adverse effects on financial stability or on the interests of various stakeholders that could result from implementation of certain measures by the CCP.

Early intervention powers should include: (i) the power to restrict or prohibit any remuneration of equity and instruments treated as equity, including dividend payments and buybacks by the CCP, to the fullest extent possible without triggering an event of default; (ii) the power to restrict, prohibit or freeze any payments of variable remuneration as defined by the CCP's remuneration policy, discretionary pension benefits or severance packages to senior management.

Resolution

Where a CCP meets the conditions for resolution, the Regulation would put at the disposal of the resolution authority of the CCP a harmonised set of resolution tools and powers.

The prime objectives of resolution should be to ensure the continuity of the CCP's critical functions, to ensure the continuity of links with other FMIs, to avoid significant adverse effects on the financial system in the European Union or in one or more of its Member States, and to protect public funds.

Affected shareholders, clearing members and other creditors of the CCP should not incur losses greater than those which they would have incurred if the resolution authority had not taken resolution action in relation to the CCP and they had instead been subject to all applicable outstanding obligations pursuant to the CCP's default rules and the CCP had been wound up in normal insolvency proceedings.

Relations with third countries

ESMA should issue guidance on the relevant content of cooperation agreements to be concluded with third country authorities. These cooperation agreements should ensure effective planning, decision-making and coordination for internationally active CCPs.

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 20/09/2017 - European Central Bank: opinion, guideline, report

OPINION of the European Central Bank on a proposal for a regulation of the European Parliament and of the Council on a framework for the recovery and resolution of central counterparties and amending Regulations (EU) No 1095/2010, (EU) No 648/2012, and (EU) 2015/2365.

The ECB supported the Commission's initiative and endorsed the scope of the proposed regulation as regards the mandates and powers of the resolution authorities, central counterparty recovery and resolution plans and resolvability assessments, early intervention measures, resolution triggers, resolution tools and powers, including government stabilisation tools and third country provisions. It also agreed with the main thrust of the proposed regulation.

The ECB believed, however, that the proposed regulation could be improved in four areas:

(1) Need to minimise adverse contagion to CCP participants and to the wider financial system: the ECB considered that clearing participants must be able to estimate reliably and manage their potential exposures under the proposed regulation. The ECB recommended that the proposed regulation give priority to **clearly measurable loss allocation tools** in recovery by providing greater *ex ante* transparency regarding resolution authorities' general approaches and decision-making processes when using their discretion in key areas of resolution.

(2) Ensuring the continuity of CCPs' critical functions without incurring taxpayer losses: the ECB recommended that **robust arrangements** to ensure the availability of adequate private sector funds, to fully allocate financial losses in resolution and to replenish CCPs' financial resources are therefore crucial. Conversely, any potential **public sector** support should only be considered as an absolute last resort and as a temporary measure, to avoid moral hazard and set appropriate *ex ante* risk management incentives.

The ECB therefore suggested **strengthening the safeguard measures** provided for in the Regulation.

(3) Horizontal cooperation to ensure the consistency of the individual devices recovery and resolution of CCPs: the ECB considered that credible recovery and resolution planning appropriate to safeguarding Union financial stability might not be achievable by focusing solely on individual CCPs on a standalone basis, but should be coordinated across Union CCPs.

Against this background, the ECB considered that the European Securities and Markets Authority (ESMA) should be entrusted with developing a holistic perspective on the ability of the Union central clearing landscape to withstand potential system-wide market events going beyond 'extreme but plausible' conditions and involving both recovery and resolution scenarios. In performing this task, ESMA should cooperate closely with the ESCB, including the ECB when performing its prudential supervision tasks, and the European Banking Authority (EBA), given the significant implications of CCP recovery and resolution for central banks in their roles as central banks of issue and overseers as well as for banking supervisors.

(4) Compliance with international standards to ensure coherence of individual recovery and resolution plans: the ECB suggested enhancing the proposed regulation by better aligning the content of recovery and resolution plans and resolvability assessments for Union CCPs with what has been agreed and/or is under development at **international level**.

The ECB agreed that targeted modifications may be necessary to take into account the new role of the CCP Executive Session in colleges under the [EMIR Regulation](#) and subsequently in resolution colleges. Moreover, it fully supported the approach that during the finalisation of the proposed regulation, the Commission, the Council and the European Parliament carefully assess the potential role of the CCP Executive Session in **promoting the consistency and effective interaction of recovery and resolution plans** across CCPs, and in monitoring and mitigating their aggregate risk implications for financial stability in the Union.

On a more specific level, the ECB made recommendations that include, among others:

- **Central banks in recovery and resolution:** central banks should have a prominent role in both the design and execution of CCP recovery and resolution strategies.
- **EMIR colleges, resolution colleges and the ESMA resolution committee:** the ECB recommended that the regulatory technical standards specifying the functioning of resolution colleges should be developed in close cooperation with the ESCB, including the ECB when performing its prudential supervision tasks, and the EBA.
- **Recovery plans:** the ECB considered that the key objective of recovery planning should be specified expressly in terms of ensuring the availability of a set of recovery tools that is comprehensive and effective. The content of recovery plans under the proposed regulation requires more detailed specification. The ECB recommended clarifying that the resolution authority's review may take place not only in the context of the initial approval of the recovery plan, but also at a later stage, when the resolution authority conducts or updates its assessment of the CCP's resolvability.
- **Resolution planning:** the ECB considered that the resolution plans should further differentiate the failure scenarios not related to a clearing member's default.

- **Resolvability:** the ECB considered that the technical aspects to be considered by the resolution authority when assessing the resolvability of a CCP should be set out in the regulatory technical standards and not in an annex to the proposed regulation. These regulatory technical standards should be developed in close cooperation with the ESCB, including the ECB when performing its prudential supervision tasks, and the EBA.

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 27/03/2019 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 486 to 42 with 69 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council on a framework for the recovery and resolution of central counterparties and amending Regulations (EU) No 1095/2010, (EU) No 648/2012, and (EU) 2015/2365.

As a reminder, the draft Regulation lays down rules and procedures for the recovery and resolution of central counterparties (CCPs) authorised in accordance with Regulation (EU) 648/2012 of the European Parliament and of the Council on OTC derivatives, central counterparties and trade repositories, and rules relating to the arrangements with third countries in the field of recovery and resolution of CCPs.

Parliament's position adopted in first reading following the ordinary legislative procedure amended the Commission's proposal as follows:

Resolution authorities and colleges

Member States where a CCP is established shall and Member States where no CCP is established may designate one resolution authority that is empowered to apply the resolution tools and exercise the resolution powers as set out in the Regulation.

Where a resolution authority designated is entrusted with other functions, the effective operational independence of that resolution shall be ensured.

Competent authorities and resolution authorities and the European Securities and Markets Authority (ESMA) shall cooperate closely in the preparation, planning and, to the extent possible, in the application of resolution decisions.

ESMA shall assess CCP recovery and resolution arrangements across the Union in terms of their aggregate effect on Union financial stability through regular stress-testing and crisis simulation exercises.

Recovery and resolution planning

CCPs shall draw up and maintain a comprehensive and effective recovery plan providing for measures to be taken in the case of both default and non-default events and combinations of both in order to restore their financial position without any public financial support in order to enable them to continue to provide clearing services.

The plans shall consider the interests of all stakeholders that are likely to be affected by that plan and ensure that clearing members do not have unlimited exposures toward the CCP. They should ensure that clients of non-defaulting clearing members are appropriately compensated if their assets are used during the recovery process.

Recovery tools shall allow to address losses from default and non-default events; re-establish a matched book following a default event; address uncovered liquidity shortfalls; and replenish the financial resources of the CCP, including its own funds, to a level sufficient in order for the CCP to meet its obligations and to support the continued and timely operation of the critical functions of the CCP.

Parliament specified the items that shall be included in the recovery plan. These include, among others:

- a summary of the key elements of the plan and a summary of overall recovery capacity;
- a communication and disclosure plan outlining how the CCP intends to manage any potentially negative market reactions while acting in as transparent a manner as possible;
- a comprehensive range of capital, loss allocation and liquidity actions required to maintain or restore the viability and financial position of the CCP;
- appropriate conditions and procedures to ensure the timely implementation of recovery actions, as well as a wide range of recovery options, including an estimation of the timeframe for executing each material aspect of the plan;
- identification of critical functions;
- a detailed description of how recovery planning is integrated into the corporate governance structure of the CCP;
- arrangements and measures to ensure that the CCP has adequate access to contingency funding sources, including potential liquidity sources;
- arrangements and measures: (i) to reduce risk; (ii) to restructure contracts, rights, assets and liabilities; (iii) to restructure business lines; (iv) maintain continuous access to financial markets infrastructures; (v) maintain the continuous functioning of the CCP's operational processes, including infrastructure and IT services.

Recovery plans shall contemplate a range of extreme scenarios, including both system-wide stress events and stress events specific to the CCP, taking into account the potential impact of domestic and cross-border contagion in crises, as well as simultaneous crises in several significant markets.

Resolution plans

The resolution authority of the CCP shall, after consultation with the competent authority and ESMA and in coordination with the resolution college, draw up a resolution plan for each CCP.

These plans shall take into consideration the CCP's failure due to default events; non-default events and broader financial instability or system wide events and shall not assume public financial support. The plans shall clearly distinguish between scenarios based on the circumstances.

The resolution authority shall have the power to modify or amend the operating rules of the CCP, including as regards its terms of participation, where such changes are necessary to remove impediments to resolvability.

Early intervention

Where a CCP infringes or is likely to infringe the prudential requirements of Regulation (EU) No 648/2012, or poses a risk to the financial stability of the global financial system, the Union financial system, or parts of either thereof, the competent authority would have specific powers to intervene in the activities of CCPs before they reach the default waterfall.

Early intervention rights:

- shall include the power to restrict or prohibit any remuneration of equity and instruments treated as equity to the fullest extent possible without triggering outright default, including dividend payments and buybacks by the CCP and

- may restrict, prohibit or freeze any payments of variable remuneration as per Directive 2013/36/EU and discretionary pension benefits or severance packages to management.

Administrative penalties and other administrative measures

Without prejudice to the right of Member States to provide for and impose criminal penalties, Member States shall lay down rules on administrative penalties and other administrative measures applicable where the provisions of this Regulation have not been complied with.

The powers to impose administrative penalties provided for in this Regulation shall be attributed to resolution authorities or, where different, to competent authorities, depending on the type of infringement.

Member States shall ensure that resolution authorities and competent authorities publish on their official website at least any administrative penalties imposed by them for infringing the provisions laid down in this Regulation where such penalties have not been the subject of an appeal or where the right of appeal has been exhausted.

Framework for the recovery and resolution of central counterparties

2016/0365(COD) - 28/11/2016 - Legislative proposal

PURPOSE: to safeguard financial stability by establishing a framework for the recovery and resolution of central counterparties.

LEGISLATIVE ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: a central counterparty (CCP) acts as the intermediary to both sides of a transaction in a financial instrument, including bonds, equities, derivatives and commodities (such as agricultural products, oil and natural gas). The importance of CCPs has nearly doubled since the post-crisis G20 commitment to clear standardised over-the-counter (OTC) derivatives through CCPs. This obligation is implemented in the EU by the [Regulation on OTC derivatives, central counterparties and trade repositories](#) ('EMIR'). That Regulation also sets out comprehensive prudential requirements for CCPs, as well as requirements regarding the operations and oversight of CCPs. However, **no harmonised EU rules exist** for the unlikely situations in which CCPs would face severe distress – beyond that envisaged by EMIR – or outright failure. **Recovery and resolution measures are required** in order to safeguard financial stability, ensure the continuity of critical functions and protect taxpayers. The tools currently available to Member State authorities are inadequate to deal with CCPs that face significant stress.

In December 2013 the European Parliament adopted [a resolution](#) calling on the Commission to propose appropriate EU measures to ensure that the impacts of a potential failure of key financial institutions, most notably CCPs, could be mitigated.

IMPACT ASSESSMENT: this concluded that EU action is necessary given the cross-border nature of CCPs' business, which links multiple financial actors, counterparties and clients throughout the single market.

CONTENT: the draft regulation lays down rules and procedures relating to the recovery and resolution of CCPs authorised in accordance with EMIR Regulation. It also lays down rules relating to the arrangements with third countries in the field of recovery and resolution of CCPs.

It sets out provisions **comparable to those in the EMIR framework** applicable to banks and investment firms to facilitate orderly recovery and resolution **but adapts them** to the specific features of CCPs.

Objectives: these are:

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- first, to **seek the orderly recovery of CCPs** in various scenarios of financial distress through the implementation of recovery plans that are agreed between the CCP and its clearing members;
- if this were to be insufficient, authorities should take **swift action in order to safeguard financial stability**.

Set-up of resolution authorities and resolution colleges: resolution authorities for CCPs shall be set up and equipped with a harmonised set of powers to undertake all the relevant preparatory and resolution actions. Furthermore, CCPs' resolution authorities are required to set up **resolution colleges** for each CCP containing all the relevant authorities including the European Securities and Markets Authority (ESMA) and the European banking Authority (EBA).

Preparation – recovery plans: CCPs are required to prepare recovery plans to overcome any form of financial distress which would exceed their default management resources and other requirements under EMIR.

Preparation – resolution plans and resolvability assessments: resolution authorities are required to prepare **resolution plans for how CCPs would be restructured** and their critical functions kept alive in the event of their failure. The plans should **outline the resolution powers and tools** which authorities would employ in case a CCP meets the conditions for resolution.

Early intervention: this will ensure that financial difficulties are addressed as soon as they arise and problems can be averted. Competent authorities are granted **specific powers to intervene in the operations of CCPs where their viability is at risk** but before they reach the point of failure.

DELEGATED ACTS: the proposal contains provisions empowering the Commission to adopt delegated acts in accordance with Article 290 of the Treaty on the Functioning of the European Union.