Basic information

2016/2045(INI) INI - Own-initiative procedure	Procedure completed
European Union Solidarity Fund: assessment **Subject** 3.70.11 Natural disasters, Solidarity Fund	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
REGI Regional Development	CICU Salvatore (PPE)	12/11/2015
	Shadow rapporteur PICULA Tonino (S&D) PORĘBA Tomasz Piotr (ECR) VAN MILTENBURG Matthijs (ALDE) VALLINA Ángela (GUE/NGL) ROPĖ Bronis (Verts/ALE) D'AMATO Rosa (EFDD)	

Committee for opinion	Rapporteur for opinion	Appointed
BUDG Budgets	CHRISTOFOROU Lefteris (PPE)	25/04/2016
CONT Budgetary Control	VALLI Marco (EFDD)	21/03/2016

European Commission

Commission DG	Commissioner
Regional and Urban Policy	CREȚU Corina

Key events

Date	Event	Reference	Summary
14/04/2016	Committee referral announced in Parliament		

09/11/2016	Vote in committee		
17/11/2016	Committee report tabled for plenary	A8-0341/2016	Summary
30/11/2016	Debate in Parliament		
01/12/2016	Decision by Parliament	T8-0464/2016	Summary
01/12/2016	Results of vote in Parliament		
01/12/2016	End of procedure in Parliament		

Technical information	
Procedure reference	2016/2045(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 55
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	REGI/8/06164

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE582.284	23/06/2016	
Committee opinion	CONT	PE583.964	15/07/2016	
Amendments tabled in committee		PE585.596	20/07/2016	
Committee opinion	BUDG	PE585.432	01/09/2016	
Committee report tabled for plenary, single reading		A8-0341/2016	17/11/2016	Summary
Text adopted by Parliament, single reading		T8-0464/2016	01/12/2016	Summary

European Commission

Document type	Reference	Date	Summary
Commission response to text adopted in plenary	SP(2017)128	27/03/2017	

European Union Solidarity Fund: assessment

2016/2045(INI) - 17/11/2016 - Committee report tabled for plenary, single reading

The Committee on Regional Development adopted an own-initiative report by Salvatore CICU (EPP, IT) on the European Union Solidarity Fund: an assessment.

Members recalled that since it was established, the European Union Solidarity Fund (EUSF) has served a very useful purpose, having mobilised, in total, **EUR 3.8 billion in connection with more than 70 disasters within 24 beneficiary states and accession countries**, and has been used in response to a wide range of natural phenomena, such as earthquakes, flooding, forest fires, storms and, more recently, drought.

The instrument was **comprehensively overhauled in 2014** with a view to improving and simplifying the procedures, and ensuring more rapid response, in line with the numerous requests made over the years by Parliament. A new revision of the Fund is foreseen in the proposed Omnibus Regulation proposed by the Commission on 14 September 2016 with a view to improving the readiness and effectiveness of emergency relief funding.

Improve rapid reaction: while emphasising the importance of the 2014 revision, Members emphasised that, in spite of the introduction of an advance payment mechanism upstream of the standard procedure, beneficiaries still face problems as a result of the **length of the overall process** from application to payment of the final contribution.

The report stated, in this context, the need to put forward the application as soon as possible after a disaster, as well as for **further improvements in the assessment phase, and in subsequent phases**, in order to facilitate the execution of payments.

Transparency and cooperation: Member States should improve their means of communication and cooperation with **local and regional authorities**, both when assessing eligible damage for which EUSF financial support is requested and when preparing applications, as well as when implementing projects to counter the effects of natural disasters.

Members called on the Commission and the Members States to improve transparency, and to **guarantee public access to information** throughout the assistance mobilisation process, from the submission of an application to project closure.

Prevention and complementarity: the report called on the Member States to optimise the use of existing EU funding, in particular the five European Structural Investment Funds, for investments to prevent natural disasters from occurring. It pointed to the importance of **developing synergies between the various Union funds and policies** with a view to **preventing the impact of natural disasters** and, in cases where the EUSF is activated, to guaranteeing the consolidation, and long-term sustainable development of reconstruction projects.

Whenever the EUSF is to be used, the Member State concerned should formally undertake to carry out all measures necessary for disaster prevention and the sustainable reconstruction of the areas affected.

Members stressed that efforts to invest in climate change mitigation and adaptation must be stepped up, taking into account **preventive measures** when supporting reconstruction and reforestation under the EUSF. They called on the Member States to establish risk prevention and risk management strategies.

In the light of future reforms, the Commission is called upon to:

- allow single applications to be allowed to be submitted jointly by several eligible states affected by a natural disaster at cross-border level, whereby the cause of the disaster is the same and the effects occur at the same time, and that indirect damages be taken into consideration in the assessment of the applications;
- consider: taking into account the possibility of **increasing the advance payments threshold from 10 % to 15 %,** as well as of shortening deadlines for the processing of applications from six to four weeks; (ii) the possibility of setting the eligibility threshold for regional natural disasters at **1 % of regional GDP**, and of taking into account, when assessing the requests, the level of socio-economic development of the regions affected.

Members deplored the fact that the procedures for **assessing implementation and closure reports** took so long under the old regulation, and expected closures to be carried out more efficiently and transparently under the amended regulation, and in a manner which ensures that the Union's financial interests are protected.

European Union Solidarity Fund: assessment

2016/2045(INI) - 01/12/2016 - Text adopted by Parliament, single reading

The European Parliament adopted by 589 votes to 13, with 42 abstentions, a resolution on the European Union Solidarity Fund: an assessment.

Utility of the Funds: Members recalled that since it was established, the European Union Solidarity Fund (EUSF) has served a very useful purpose, having mobilised, in total, **EUR 3.8 billion in connection with more than 70 disasters within 24 beneficiary states and accession countries**, and has been used in response to a wide range of natural phenomena, such as earthquakes, flooding, forest fires, storms and, more recently, drought.

In line with the numerous requests made over the years by Parliament, the instrument was **comprehensively overhauled in 2014** with a view to improving and simplifying the procedures, and (i) ensuring more rapid response within six weeks following application; (ii) re-determining its scope; (iii) establishing clear criteria for a regional disaster; (iv) strengthening disaster prevention and risk management strategies.

A new revision of the Fund is foreseen in the proposed Omnibus Regulation proposed by the Commission on 14 September 2016 with a view to improving the readiness and effectiveness of emergency relief funding.

Improve rapid reaction: Parliament welcomed the importance of the 2014 revision as well as its main components, such as:

- the introduction of **advance payments**, whereby up to 10 % of the anticipated financial contribution is available on demand soon after an application for a financial contribution from the Fund has been submitted to the Commission (capped at EUR 30 million);
- the eligibility of **costs relating to the preparation** and implementation of the emergency and recovery operations (a major Parliament request);
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- the **extension of the deadlines by which eligible states must make applications** (12 weeks after the first damage) and set up the project (18 months);
- the introduction of a **six-weeks** deadline by which the Commission must respond to applications;
- new provisions on the **prevention** of natural disasters and improvements in procedures with regard to sound financial management.

The resolution stated, in this context, the need to put forward the application as soon as possible after a disaster, as well as for **further improvements in the assessment phase, and in subsequent phases**, in order to facilitate the execution of payments.

Transparency and cooperation: Members called on the Member States and the Commission to:

- improve their means of communication and cooperation with **local and regional authorities**, both when assessing eligible damage for which EUSF financial support is requested and when preparing applications, as well as when implementing projects to counter the effects of natural disasters;
- improve transparency, and to **guarantee public access to information** throughout the assistance mobilisation process, from the submission of an application to project closure.

Prevention and complementarity: Parliament called on the Member States to optimise the use of existing EU funding, in particular the five European Structural Investment Funds, for investments to prevent natural disasters from occurring. It pointed to the importance of **developing synergies between the various Union funds and policies** with a view to **preventing the impact of natural disasters** and, in cases where the EUSF is activated, to guaranteeing the consolidation, and long-term sustainable development of reconstruction projects.

Whenever the EUSF is to be used, the Member State concerned should formally undertake to carry out all measures necessary for disaster prevention and the sustainable reconstruction of the areas affected.

Members stressed that efforts to invest in climate change mitigation and adaptation must be stepped up, taking into account **preventive measures** when supporting reconstruction and reforestation under the EUSF. They called on the Member States to establish risk prevention and risk management strategies.

In the light of future reforms, the Commission is called upon to:

- allow **single applications** to be allowed to be **submitted jointly** by several eligible states affected by a natural disaster at cross-border level, whereby the cause of the disaster is the same and the effects occur at the same time, and that indirect damages be taken into consideration in the assessment of the applications;
- consider: taking into account the possibility of **increasing the advance payments threshold from 10 % to 15 %,** as well as of shortening deadlines for the processing of applications from six to four weeks; (ii) the possibility of setting the eligibility threshold for regional natural disasters at **1 % of regional GDP**, and of taking into account, when assessing the requests, the level of socio-economic development of the regions affected.

Lastly, Parliament deplored the fact that the procedures for **assessing implementation and closure reports** took so long under the old regulation, and expected closures to be carried out more efficiently and transparently under the amended regulation, and in a manner which ensures that the Union's financial interests are protected.