

## Basic information

**2016/2120(BUD)**

BUD - Budgetary procedure

Mobilisation of the Flexibility Instrument: financing immediate budgetary measures to address the ongoing migration, refugee and security crisis

### Subject

7.10.06 Asylum, refugees, displaced persons; Asylum, Migration and Integration Fund (AMIF)



8.70.57 2017 budget

8.70.70 Flexibility instrument


Procedure completed

## Key players

European Parliament	<b>Committee responsible</b>		<b>Rapporteur</b>	<b>Appointed</b>
	<b>BUDG</b> Budgets		GEIER Jens (S&D)	06/09/2016
			Shadow rapporteur MUREŞAN Siegfried (PPE) VISTISEN Anders (ECR) DEPREZ Gérard (ALDE) NÍ RIADA Liadh (GUE/NGL) MARAGALL Ernest (Verts /ALE) TARAND Indrek (Verts/ALE) ZANNI Marco (EFDD) MONTEL Sophie (ENF)	
	<b>Committee for opinion</b>		<b>Rapporteur for opinion</b>	<b>Appointed</b>
	<b>AFET</b> Foreign Affairs		The committee decided not to give an opinion.	
	<b>LIBE</b> Civil Liberties, Justice and Home Affairs		MACOVEI Monica (ECR)	08/09/2016
Council of the European Union				
European Commission	<b>Commission DG</b>		<b>Commissioner</b>	
	Budget		GEORGIEVA Kristalina	

Key events			
Date	Event	Reference	Summary
30/06/2016	Non-legislative basic document published	COM(2016)0313 	Summary
12/09/2016	Committee referral announced in Parliament		
24/11/2016	Vote in committee		
25/11/2016	Budgetary report tabled for plenary	A8-0351/2016	Summary
01/12/2016	Decision by Parliament	T8-0473/2016	Summary
01/12/2016	Results of vote in Parliament		
12/12/2016	Draft budget approved by Council		
12/12/2016	End of procedure in Parliament		
28/02/2017	Final act published in Official Journal		

Technical information	
Procedure reference	2016/2120(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Mobilisation of funds
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/8/06985

Documentation gateway				
<b>European Parliament</b>				
Document type	Committee	Reference	Date	Summary
Committee opinion	<span style="border: 1px solid red; padding: 2px;">LIBE</span>	PE589.354	17/11/2016	
Committee draft report		PE594.114	18/11/2016	
Budgetary report tabled for plenary, 1st reading		A8-0351/2016	25/11/2016	Summary
Budgetary text adopted by Parliament		T8-0473/2016	01/12/2016	Summary
<b>European Commission</b>				
Document type	Reference	Date	Summary	
Non-legislative basic document	COM(2016)0313 	30/06/2016	Summary	

Additional information		
Source	Document	Date
European Commission	EUR-Lex	

Final act	
<a href="#">Decision 2017/0342</a> <a href="#">OJ L 050 28.02.2017, p. 0053</a>	<a href="#">Summary</a>

## Mobilisation of the Flexibility Instrument: financing immediate budgetary measures to address the ongoing migration, refugee and security crisis

2016/2120(BUD) - 01/12/2016 - Budgetary text adopted by Parliament

The European Parliament adopted by 526 votes to 70, with 44 abstentions, a resolution on the proposal for a decision of the European Parliament and of the Council on the mobilisation of the Flexibility Instrument to finance immediate budgetary measures to address the on-going migration, refugee and security crisis.

Parliament recalled that the Flexibility Instrument is intended to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more other headings.

The 2017 ceilings for heading 3 do not allow for an adequate financing of urgent measures in the field of migration, refugees and security.

Therefore, Parliament agreed with the proposal to mobilise the Flexibility Instrument for an amount of **EUR 530 million** in commitment appropriations.

On the basis of the expected payment profile, the payment appropriations corresponding to the mobilisation of the Flexibility Instrument should be distributed over several financial years and are estimated at:

- EUR 238.3 million in 2017,
- EUR 91 million in 2018,
- EUR 141.9 million in 2019,
- EUR 58.8 million in 2020.

It reiterated that the mobilisation of this instrument, as provided for in Article 11 of the [MFF Regulation](#), shows, once more, the crucial need for the Union budget to be more flexible. It also reiterated its position expressed in the framework of the MFF mid-term review/revision that the annual amount of the **Flexibility Instrument be increased to EUR 2 billion**.

Parliament also reiterated its long-standing view that, without prejudice to the possibility for payment appropriations to be mobilised for specific budget lines through the Flexibility Instrument without prior mobilisations in commitments, the payments stemming from commitments previously mobilised through the Flexibility Instrument can only be counted over and above the ceilings.

## Mobilisation of the Flexibility Instrument: financing immediate budgetary measures to address the ongoing migration, refugee and security crisis

2016/2120(BUD) - 14/12/2016 - Final act

**PURPOSE:** to mobilise the flexibility instrument to finance immediate budgetary measures to address the on-going migration, refugee and security crisis.

**NON-LEGISLATIVE ACT:** Decision (EU) 2017/342 of the European Parliament and of the Council on the mobilisation of the flexibility instrument to finance immediate budgetary measures to address the on-going migration, refugee and security crisis.

**CONTENT:** Council Regulation (EU, EURATOM) No 1311/2013 of 2 December 2013 laying down the [multiannual financial framework for the years 2014-2020](#) allows for the mobilisation of the flexibility instrument to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more headings of the multiannual financial framework.

The ceiling on the annual amount available for the Flexibility Instrument is EUR 471 million (2011 prices), as laid down in Article 11 of Council Regulation (EU, Euratom) No 1311/2013.

Due to the urgent needs, it is necessary to mobilise significant additional amounts to finance measures to alleviate the ongoing migration, refugee and security crisis and after having examined all possibilities for re-allocating appropriations under the expenditure ceiling for heading 3 (Security and citizenship), it appears necessary to **mobilise the flexibility instrument** to supplement the financing available in the general budget of the Union for the financial year 2017, **beyond the ceilings of heading 3 by the amount of EUR 530 million** to finance measures in the field of **migration, refugees and security**.

On the basis of the expected payment profile, the payment appropriations corresponding to the mobilisation of the flexibility instrument will be as follows:

- EUR 238.3 million in 2017,
- EUR 91 million in 2018,
- EUR 141.9 million in 2019,
- EUR 58.8 million in 2020.

The specific amounts for each financial year shall be authorised in accordance with the annual budgetary procedure.

ENTRY INTO FORCE: the Decision shall enter into force on 28.2.2017. It shall apply from 1.1.2017.

## Mobilisation of the Flexibility Instrument: financing immediate budgetary measures to address the ongoing migration, refugee and security crisis

2016/2120(BUD) - 30/06/2016 - Non-legislative basic document

PURPOSE: to mobilise the Flexibility Instrument to finance immediate budgetary measures to address the on-going migration, refugee and security crisis.

PROPOSED ACT: Decision of the European Parliament and of the Council.

CONTENT: Council Regulation (EU, EURATOM) No 1311/2013 of 2 December 2013 laying down the [multiannual financial framework for the years 2014-2020](#) allows for the mobilisation of the Flexibility Instrument to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more headings of the multiannual financial framework.

In accordance with Article 11 of Council Regulation No 1311/2013 and point 12 of the [Interinstitutional Agreement](#) between the European Parliament, the Council and the Commission on budgetary discipline, on cooperation in budgetary matters and on sound financial management, after having examined all possibilities for re-allocating appropriations and exhausted any unallocated margin under the expenditure heading Security and Citizenship (heading 3), the Commission proposes to mobilise the Flexibility Instrument in 2017, for which the ceiling on the annual amount available is EUR 471 million (2011 prices) corresponding to **EUR 530 million** in current prices.

This mobilisation concerns an amount beyond the ceiling of heading 3 of the multiannual financial framework, and is intended to finance support for measures for **managing the migration, refugee and security crisis**.

The payment appropriations corresponding to the mobilisation of the Flexibility Instrument should be distributed over several financial years and are estimated at:

- EUR 238.3 million in 2017,
- EUR 91 million in 2018,
- EUR 141.9 million in 2019,
- EUR 58.8 million in 2020.

In order to minimise the time taken to mobilise the Flexibility Instrument, it is proposed that this decision should apply from 1 January 2017.

## Mobilisation of the Flexibility Instrument: financing immediate budgetary measures to address the ongoing migration, refugee and security crisis

2016/2120(BUD) - 25/11/2016 - Budgetary report tabled for plenary, 1st reading

The Committee on Budgets adopted the report by Jens GEIER (S&D, DE) on the proposal for a decision of the European Parliament and of the Council on the mobilisation of the Flexibility Instrument to finance immediate budgetary measures to address the on-going migration, refugee and security crisis.

As a reminder, the Flexibility Instrument is intended to allow the financing of clearly identified expenditure which could not be financed within the limits of the ceilings available for one or more other headings.

The 2017 ceilings for heading 3 do not allow for an adequate financing of urgent measures in the field of migration, refugees and security.

Therefore, Members agreed with the proposal to mobilise the Flexibility Instrument for an amount of **EUR 530 million** in commitment appropriations.

On the basis of the expected payment profile, the payment appropriations corresponding to the mobilisation of the Flexibility Instrument should be distributed over several financial years and are estimated at:

- EUR 238.3 million in 2017,
- EUR 91 million in 2018,
- EUR 141.9 million in 2019,
- EUR 58.8 million in 2020.

Members reiterated that the mobilisation of this instrument, as provided for in Article 11 of the [MFF Regulation](#), shows, once more, the crucial need for the Union budget to be more flexible. They reiterated their position expressed in the framework of the MFF mid-term review/revision that the annual amount of the **Flexibility Instrument be increased to EUR 2 billion**.