







Basic information	
<p><b>2017/0003(COD)</b></p> <p>COD - Ordinary legislative procedure (ex-codecision procedure) Regulation</p>	Procedure lapsed or withdrawn
<p>Privacy and Electronic Communications</p> <p>Repealing Directive 2002/58/EC <a href="#">2000/0189(COD)</a></p> <p><b>Subject</b></p> <p>1.20.09 Protection of privacy and data protection 3.30.05 Electronic and mobile communications, personal communications</p> <p><b>Legislative priorities</b></p> <p><a href="#">Joint Declaration 2021</a> <a href="#">Joint Declaration 2022</a> <a href="#">Joint Declaration 2023-24</a></p>	

Key players			
Council of the European Union	<b>Council configuration</b>	<b>Meetings</b>	<b>Date</b>
	<a href="#">Transport, Telecommunications and Energy</a>	3581	2017-12-04
	<a href="#">Transport, Telecommunications and Energy</a>	3545	2017-06-09
European Commission	<b>Commission DG</b>	<b>Commissioner</b>	
	<a href="#">Communications Networks, Content and Technology</a>	ANSIP Andrus	

Key events			
Date	Event	Reference	Summary
10/01/2017	Legislative proposal published	<a href="#">COM(2017)0010</a> 	<a href="#">Summary</a>
16/02/2017	Committee referral announced in Parliament, 1st reading		
09/06/2017	Debate in Council		
19/10/2017	Vote in committee, 1st reading		
19/10/2017	Committee decision to open interinstitutional negotiations with report adopted in committee		
23/10/2017	Committee report tabled for plenary, 1st reading	<a href="#">A8-0324/2017</a>	<a href="#">Summary</a>
23/10/2017	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 71)		
25/10/2017	Request for a plenary vote on the Committee decision to enter into interinstitutional negotiations (Rule 71)		
25/10/2017	Committee decision to enter into interinstitutional negotiations confirmed by plenary (Rule 71 - vote)		

04/12/2017	Debate in Council		
21/10/2019	Resumption of business from the previous parliamentary term		
13/11/2024	Resumption of business from the previous parliamentary term		
06/10/2025	Proposal withdrawn by Commission		

Technical information	
Procedure reference	2017/0003(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
Amendments and repeals	Repealing Directive 2002/58/EC <a href="#">2000/0189(COD)</a>
Legal basis	Treaty on the Functioning of the European Union TFEU 114 Treaty on the Functioning of the European Union TFEU 016-p2
Stage reached in procedure	Procedure lapsed or withdrawn
Committee dossier	LIBE/10/00081

Documentation gateway				
<b>European Parliament</b>				
Document type	Committee	Reference	Date	Summary
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A8-0324/2017</a>	23/10/2017	<a href="#">Summary</a>
<b>European Commission</b>				
Document type	Reference	Date	Summary	
Legislative proposal	<a href="#">COM(2017)0010</a> 	10/01/2017	<a href="#">Summary</a>	
Document attached to the procedure	<a href="#">SWD(2017)0003</a> 	11/01/2017		
Document attached to the procedure	<a href="#">SWD(2017)0004</a> 	11/01/2017		
Document attached to the procedure	<a href="#">SWD(2017)0005</a> 	11/01/2017		
Document attached to the procedure	<a href="#">SWD(2017)0006</a> 	11/01/2017		
<b>National parliaments</b>				
Document type	Parliament /Chamber	Reference	Date	Summary

Contribution	NL_SENATE	COM(2017)0010	07/03/2017	
Contribution	ES_PARLIAMENT	COM(2017)0010	31/03/2017	
Contribution	CZ_CHAMBER	COM(2017)0010	04/04/2017	
Contribution	PT_PARLIAMENT	COM(2017)0010	19/04/2017	
Contribution	CZ_SENATE	COM(2017)0010	04/05/2017	
Contribution	DE_BUNDESRAT	COM(2017)0010	06/06/2017	
Contribution	IT_CHAMBER	COM(2017)0010	28/06/2017	
Contribution	NL_SENATE	COM(2017)0010	24/09/2017	

#### Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
EDPS	Document attached to the procedure	N8-0049/2017 OJ C 234 20.07.2017, p. 0003	24/04/2017	Summary
EESC	Economic and Social Committee: opinion, report	CES0655/2017	05/07/2017	

Additional information		
Source	Document	Date
EP Research Service	Briefing	
European Commission	EUR-Lex	

## Meetings with interest representatives published in line with the Rules of Procedure

### Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
SIPPEL Birgit	Rapporteur	LIBE	03/10/2025	DG CONNECT
SIPPEL Birgit	Rapporteur	LIBE	18/07/2025	Danish Permanent Representation
SIPPEL Birgit	Rapporteur	LIBE	15/07/2025	Workday
SIPPEL Birgit	Rapporteur	LIBE	14/05/2025	ARTICLE 19 Access Now Europe Alliance4Europe gGmbH European Telecommunications Network Operators' Association Council for European Public Space Ecosia European Digital Rights Europeana Foundation Foundation for European Progressive Studies Irish Council for Civil Liberties

				Make.org the Mozilla Foundation Commons Network Mastodon European Consumer Association (BEUC) Waag Future Lab DigitalSME CISPE Cloud
SIPPEL Birgit	Rapporteur	LIBE	01/04/2025	BEUC
SIPPEL Birgit	Rapporteur	LIBE	20/03/2025	Bundesrechtsanwaltskammer
SIPPEL Birgit	Rapporteur	LIBE	06/03/2025	DG JUST
SIPPEL Birgit	Rapporteur	LIBE	20/02/2025	DG Connect
SIPPEL Birgit	Rapporteur	LIBE	17/02/2025	DG Connect
SIPPEL Birgit	Rapporteur	LIBE	12/02/2025	DG CONNECT
SIPPEL Birgit	Rapporteur	LIBE	08/11/2024	Permanent Representation of the Federal Republic of Germany to the European Union
SIPPEL Birgit	Rapporteur	LIBE	07/11/2024	Bundesministerium für Digitales und Verkehr
SIPPEL Birgit	Rapporteur	LIBE	07/11/2024	European Digital Rights
SIPPEL Birgit	Rapporteur	LIBE	04/11/2024	French Digital Council
SIPPEL Birgit	Rapporteur	LIBE	25/10/2024	Permanent representation of Germany to the EU
SIPPEL Birgit	Rapporteur	LIBE	10/07/2024	Foundation for European Progressive Studies Friedrich-Ebert-Stiftung
SIPPEL Birgit	Rapporteur	LIBE	10/04/2024	German Permanent Representation to the EU
SIPPEL Birgit	Rapporteur	LIBE	12/10/2023	Bundesministerium für Digitales und Verkehr
SIPPEL Birgit	Rapporteur	LIBE	05/10/2023	EDPB
SIPPEL Birgit	Rapporteur	LIBE	30/08/2023	Spanish Council Presidency European Commission
SIPPEL Birgit	Rapporteur	LIBE	13/07/2023	Access Now Europe
SIPPEL Birgit	Rapporteur	LIBE	03/07/2023	EuroISPA
SIPPEL Birgit	Rapporteur	LIBE	27/06/2023	Bundesbeauftragter für Datenschutz und Informationsfreiheit
SIPPEL Birgit	Rapporteur	LIBE	08/06/2023	spanish permanent representation to the eu
SIPPEL Birgit	Rapporteur	LIBE	05/06/2023	DG JUST
SIPPEL Birgit	Rapporteur	LIBE	30/05/2023	Landesvertretung Niedersachsen Europaqualifikationsprogramm
SIPPEL Birgit	Rapporteur	LIBE	30/05/2023	Permanent representation of Germany to the EU
SIPPEL Birgit	Rapporteur	LIBE	12/05/2023	DG CONECT
SIPPEL Birgit	Rapporteur	LIBE	11/05/2023	Access Now Europe
IN 'T VELD Sophia	Shadow rapporteur	LIBE	03/05/2023	Alexander Hanff

SIPPEL Birgit	Rapporteur	LIBE	19/04/2023	Permanent Representative of Sweden to the EU
SIPPEL Birgit	Rapporteur	LIBE	05/04/2023	DG CNECT
SIPPEL Birgit	Rapporteur	LIBE	27/03/2023	EDPS
SIPPEL Birgit	Rapporteur	LIBE	21/03/2023	European Digital Rights
SIPPEL Birgit	Rapporteur	LIBE	15/03/2023	EDPS
SIPPEL Birgit	Rapporteur	LIBE	06/03/2023	DG CNECT
SIPPEL Birgit	Rapporteur	LIBE	03/03/2023	BEUC
SIPPEL Birgit	Rapporteur	LIBE	03/03/2023	DG CNECT
SIPPEL Birgit	Rapporteur	LIBE	27/02/2023	Permanent Representation of Sweden
SIPPEL Birgit	Rapporteur	LIBE	22/02/2023	Universität der Künste (UdK) Berlin
SIPPEL Birgit	Rapporteur	LIBE	22/02/2023	Irish Council of Civil Liberties
SIPPEL Birgit	Rapporteur	LIBE	16/02/2023	Permanent Representation of Sweden to the European Union in Brussels
SIPPEL Birgit	Rapporteur	LIBE	14/02/2023	Permanent Representation of Belgium
SIPPEL Birgit	Rapporteur	LIBE	09/02/2023	Bundesministerium für Umwelt, Naturschutz, nukleare Sicherheit und Verbraucherschutz
SIPPEL Birgit	Rapporteur	LIBE	09/02/2023	Permanent Representation of Sweden to the European Union in Brussels
SIPPEL Birgit	Rapporteur	LIBE	16/11/2022	German Minister for Digital and Transport
SIPPEL Birgit	Rapporteur	LIBE	26/10/2022	SPD Wirtschaftsforum
SIPPEL Birgit	Rapporteur	LIBE	21/10/2022	SPD Wirtschaftsforum Vizepräsident
SIPPEL Birgit	Rapporteur	LIBE	23/09/2022	Data Protection Commissioner
SIPPEL Birgit	Rapporteur	LIBE	22/09/2022	Microsoft Corporation Meta Justice Committee of the Irish Parliament Irish Ministry of Justice
SIPPEL Birgit	Rapporteur	LIBE	21/09/2022	Tik Tok Johnny Ryan Fred Logue Gerard Rudden Maria-Grazia Porcedda
VOSS Axel	Shadow rapporteur	LIBE	30/08/2022	Medienverband der freien Presse e.V.
SIPPEL Birgit	Rapporteur	LIBE	06/07/2022	American Chamber of Commerce to the European Union
SIPPEL Birgit	Rapporteur	LIBE	20/06/2022	Wirtschaftskammer Österreich Bayrische Landesregierung DG CONNECT Bayerisches Landesamtes für Datenschutzaufsicht Münchener Rückversicherungs-Gesellschaft Aktiengesellschaft BIHK
SIPPEL Birgit	Rapporteur	LIBE	17/06/2022	EDPS
SIPPEL Birgit	Rapporteur	LIBE	16/06/2022	EDPS

SIPPEL Birgit	Rapporteur	LIBE	28/03/2022	Permanent Representation of France to the European Union
SIPPEL Birgit	Rapporteur	LIBE	15/03/2022	German Permanent Representation to the European Union
VOSS Axel	Shadow rapporteur	LIBE	03/03/2022	McKinsey Global Institute (MGI)
SIPPEL Birgit	Rapporteur	LIBE	17/02/2022	DG CNECT
VOSS Axel	Shadow rapporteur	LIBE	13/07/2021	Kreab
VOSS Axel	Shadow rapporteur	LIBE	08/07/2021	Scania AB (publ)
VOSS Axel	Shadow rapporteur	LIBE	22/06/2021	Federation of the European Sporting Goods Industry
VOSS Axel	Shadow rapporteur	LIBE	15/06/2021	Axel Springer SE
VOSS Axel	Shadow rapporteur	LIBE	19/04/2021	ADM Arbeitskreis Deutscher Markt- und Sozialforschungsinstitute e.V.
VOSS Axel	Shadow rapporteur	LIBE	19/03/2021	Stiftung Datenschutz
VOSS Axel	Shadow rapporteur	LIBE	16/03/2021	European Data Protection Supervisor
VOSS Axel	Shadow rapporteur	LIBE	25/02/2021	CECE - Committee for European Construction Equipment
VOSS Axel	Shadow rapporteur	LIBE	21/07/2020	DDV Deutscher Dialogmarketing Verband e.V.

## Privacy and Electronic Communications

2017/0003(COD) - 24/04/2017 - Document attached to the procedure

### OPINION of the European Data Protection Supervisor on the Proposal for a Regulation on Privacy and Electronic Communications (ePrivacy Regulation).

The EDPS shares the view that there is a continued need to have specific rules to protect the confidentiality and security of electronic communications in the EU. He therefore **welcomes the Commission proposal** for a modernised, updated and strengthened ePrivacy Regulation. He also welcomes the declared ambition to provide a high level of protection with respect to both **content and metadata**.

However, the EDPS remains **concerned about a number of provisions**, particularly the following:

- the **definitions** under the proposal must not depend on the separate legislative procedure concerning the [Directive](#) establishing the European Electronic Communications Code;
- the provisions on **end-user consent** need to be strengthened. Consent must be requested from the individuals who are using the services, whether or not they have subscribed for them and from all parties to a communication;
- the relationship between the [General Data Protection Regulation](#) (GDPR) and the ePrivacy Regulation should not leave loopholes for the protection of personal data;
- access to websites must **not be made conditional upon the individual being forced to 'consent' to being tracked** across websites (cookie walls);
- the proposal fails to ensure that **browsers will by default be set to prevent tracking individuals' digital footsteps**;
- the exceptions regarding **tracking of location of terminal equipment** are too broad and lack adequate safeguards.

The EDPS notes the importance of a **swift processing of this dossier** by the legislators, to ensure that the ePrivacy Regulation, as intended, may apply as of 25 May 2018, the date when the GDPR itself will also become applicable.

## Privacy and Electronic Communications

2017/0003(COD) - 23/10/2017 - Committee report tabled for plenary, 1st reading/single reading

The Committee on Civil Liberties, Justice and Home Affairs adopted the report by Marju LAURISTIN (EE, S&D) on the proposal for a regulation of the European Parliament and of the Council concerning the respect for private life and the protection of personal data in electronic communications and repealing Directive 2002/58/EC (Regulation on Privacy and Electronic Communications).

The present ePrivacy proposal seeks to achieve the modernisation of the Union data protection legal framework commenced by the General Data Protection Regulation ([Regulation \(EU\) 2016/679](#) (GDPR)) and repeals the current ePrivacy Directive 2002/58/EC in order to align its rules to those of the GDPR and to establish a legal framework, which takes account of the important technological and economic developments in the electronic communication sector.

The committee recommended that the European Parliament's position adopted at first reading under the ordinary legislative procedure should amend the Commission proposal as follows:

**Scope:** Members stated that the proposal shall apply to:

- the processing of information related to or processed by the terminal equipment of end-users;
- the placing on the market of software permitting electronic communications;
- the provision of publicly available directories of users of electronic communications;
- the sending of direct marketing electronic communications to end-users.

Members also introduced the definition of "**end user**", which is a legal entity or natural person using or requesting a publicly available electronic communications service; and that of "**user**" which covers any natural person using a publicly available electronic communications service for private or business purposes without necessarily having subscribed to that service.

**Confidentiality of communications:** Members proposed that the confidentiality of electronic communications shall also apply to data related to or processed by terminal equipment.

Providers of electronic communications networks and services may process electronic communications data only if it is **technically necessary** to achieve the transmission of the communication, for the duration necessary for that purpose.

Any interference with the content of electronic communications shall be allowed only under very clear defined conditions, for specific purposes and be subject to adequate safeguards against abuse.

**Protection of information stored in or related to users' terminal equipment:** the Commission proposal aims to protect the information stored in the user's terminal equipment from accessing it or installing or placing software or information without the consent of the user.

The amendments tabled are intended to provide a higher level of protection by ensuring legal consistency with the General Data Protection Regulation (GDPR). In this regard, the conditions allowing access to user's terminal equipment or to information emitted by it are better framed and the conditions for **user's consent** is brought in line with the GDPR.

In the context of employment relationships, access to the user's terminal equipment shall only be possible if it is strictly technically necessary for the execution of an employee's task, where: (i) the employer provides and/or is the user of the terminal equipment; (ii) the employee is the user of the terminal equipment; and (iii) it is not further used for monitoring the employee.

It is also specified that no user may be denied access to any information society service or functionality, regardless of whether this service is remunerated or not, on grounds that the end-user does not provide consent for processing any data that is not strictly necessary for the functionality requested by the end-user.

**Options for privacy settings:** this Regulation shall **prevent the use of so-called "cookie walls" and "cookie banners"** that do not help users to maintain control over their personal information and privacy or become informed about their rights.

**Electronic communications software** (such as browsers, operating systems and applications) shall be configured in a way that privacy is protected, and the **tracking and storage of information on the terminal equipment by third parties are prohibited by default**. Software providers of this type shall provide sufficiently detailed options to allow the user to consent to each distinct category of purposes.

At the same time, the user shall have the option to **change or confirm the privacy setting options** any time after installation.

The settings shall include a signal which is sent to the other parties to inform them about the user's privacy settings. These settings shall be binding on, and enforceable against, any other party.

**Unsolicited communications for direct marketing:** the use by natural or legal persons of electronic communications services, including automated calling, communications systems, semi-automated systems that connect the call person to an individual, faxes, e-mail or other use of electronic communications services for the purposes of presenting or sending direct marketing communications to users, shall be allowed only in respect of **users who have given their prior consent**.

The Regulation shall prohibit the masking of the identity and the use of false identities, false return addresses or numbers while sending unsolicited communications for direct marketing purposes is prohibited.

**Restrictions on the confidentiality of communications:** the scope of the rights provided for in the Regulation may be restricted by law provided that the restriction fully respects the essence of fundamental rights and freedoms and is a **necessary and proportionate measure in a democratic society** to safeguard (i) national security, (ii) defence; (iii) public security.

# Privacy and Electronic Communications

2017/0003(COD) - 10/01/2017 - Legislative proposal

**PURPOSE:** to enhance protection of confidentiality of electronic communications.

**PROPOSED ACT:** Regulation of the European Parliament and of the Council.

**ROLE OF THE EUROPEAN PARLIAMENT:** the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

**BACKGROUND:** the ePrivacy Directive ([Directive 2002/58/EC](#)) ensures the protection of fundamental rights and freedoms, in particular the respect for private life, confidentiality of communications and the protection of personal data in the electronic communications sector. It also guarantees the free movement of electronic communications data, equipment and services in the Union.

The Commission carried out an *ex post* evaluation of the ePrivacy Directive. It follows from the evaluation that the objectives and principles of the current framework remain sound. However, important technological and economic developments took place in the market since the last revision of the ePrivacy Directive in 2009. The **Directive has not kept pace with technological developments**, resulting in a **void** of protection of communications conveyed through new services.

A Eurobarometer survey on ePrivacy was conducted throughout the EU. The key findings are the following:

- 78% say it is very important that personal information on their computer, smartphone or tablet can only be accessed with their permission;
- 72% state that it is very important that the confidentiality of their e-mails and online instant messaging is guaranteed;
- 89% agree with the suggested option that the default settings of their browser should stop the sharing of their information.

This proposal seeks to **update the legal framework**. It aims at reinforcing trust and security in the Digital Single Market – a key objective of the [Digital Single Market strategy](#). The draft Regulation also aligns the rules for electronic communications services with the new world-class standards of the [EU's General Data Protection Regulation](#) (Regulation (EU) 2016/679).

**IMPACT ASSESSMENT:** the preferred option offers a **measured reinforcement of privacy/confidentiality** by extending the scope of the legal instrument to include new functionally equivalent electronic communications services and which protects against unsolicited communications and simplifies and clarifies the regulatory environment.

**CONTENT:** this proposed new Regulation seeks to enhance protection of confidentiality of electronic communications by **extending the scope of the legal instrument to include new functionally equivalent electronic communications services**. Like the European Electronic Communications Code, this proposal also brings the Over-the-Top (OTT) providers in its scope to reflect the market reality.

**Confidentiality of electronic communications:** the proposal:

- contains the key provisions ensuring the limited permitted purposes and conditions of processing such communications data: privacy will be guaranteed for both content and **metadata** derived from electronic communications (e.g. time of a call and location). Both have a high privacy component and, under the proposed rules, will need to be anonymised or deleted if users have not given their consent, unless the data is required for instance for billing purposes;
- addresses the **protection of terminal equipment**, by (i) guaranteeing the integrity of the information stored in it and (ii) protecting information emitted from terminal equipment, as it may enable the identification of its end-user;
- details the **consent of end-users**, where technically possible and feasible, consent may be expressed by using the appropriate technical settings of a software application enabling access to the internet. End-users who have consented to the processing of electronic communications data shall be given the possibility to withdraw their consent at any time and be reminded of this possibility at periodic intervals of 6 months, as long as the processing continues;
- imposes an obligation on providers of software permitting electronic communications to **help end-users in making effective choices** about privacy settings.

**Rights of end-users to control the sending and reception of electronic communications:** with a view to protecting their privacy, the new Regulation proposed:

- the right of end-users to prevent the presentation of the calling line identification to guarantee anonymity;
- the obligation for providers of publicly available number-based interpersonal communication to provide for the possibility to limit the reception of unwanted calls;
- the regulation of the conditions under which end-users may be included in publicly available directories and the conditions under which **unsolicited communications** for direct marketing may be conducted.

**Supervision and enforcement of this Regulation:** this shall be entrusted to the supervisory authorities in charge of the GDPR. The powers of the European Data Protection Board are extended and the cooperation and consistency mechanism foreseen under the GDPR will apply in case of cross-border matters related to this Regulation.