

## Basic information

**2018/0225(CNS)**

CNS - Consultation procedure  
Decision

Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027

Repealing Decision 2013/743/EU 2011/0402(CNS)  
See also 2018/0224(COD)

### Subject

3.50.02.01 EC, EU framework programme  
3.50.04 Innovation

Procedure completed

## Key players

European  
Parliament

Committee responsible	Rapporteur	Appointed
<b>ITRE</b> Industry, Research and Energy	EHLER Christian (PPE)	13/06/2018
	Shadow rapporteur NICA Dan (S&D) MIHAYLOVA Iskra (Renew) NIINISTÖ Ville (Greens/EFA) TOŠENOVSKÝ Evžen (ECR) LIZZI Elena (ID)	
Former committee responsible	Former rapporteur	Appointed
<b>ITRE</b> Industry, Research and Energy	EHLER Christian (PPE)	13/06/2018
Former committee for opinion	Former rapporteur for opinion	Appointed
<b>DEVE</b> Development	SÁNCHEZ CALDENTEY Lola (GUE/NGL)	04/09/2018
<b>BUDG</b> Budgets	TORVALDS Nils (ALDE)	28/06/2018
<b>CONT</b> Budgetary Control	DLABAJOVÁ Martina (ALDE)	17/09/2018
<b>ENVI</b> Environment, Public Health and Food Safety	BUȘOI Cristian-Silviu (PPE)	21/06/2018

	<b>TRAN</b> Transport and Tourism	VIRKKUNEN Henna (PPE)	03/07/2018
	<b>REGI</b> Regional Development	The committee decided not to give an opinion.	
	<b>AGRI</b> Agriculture and Rural Development	KATAINEN Elsi (ALDE)	03/07/2018
	<b>Committee for opinion on the legal basis</b>	<b>Rapporteur for opinion</b>	<b>Appointed</b>
	<b>JURI</b> Legal Affairs	VOSS Axel (EPP)	20/01/2021
Council of the European Union	<b>Council configuration</b>	<b>Meetings</b>	<b>Date</b>
	Competitiveness (Internal Market, Industry, Research and Space)	3655	2018-11-29
	Agriculture and Fisheries	3686	2019-04-15
European Commission	<b>Commission DG</b>	<b>Commissioner</b>	
	Research and Innovation	MOEDAS Carlos	
European Economic and Social Committee			

Key events			
Date	Event	Reference	Summary
07/06/2018	Legislative proposal published	COM(2018)0436 	Summary
14/06/2018	Committee referral announced in Parliament		
21/11/2018	Vote in committee		
28/11/2018	Committee report tabled for plenary, 1st reading/single reading	A8-0410/2018	Summary
11/12/2018	Debate in Parliament		
12/12/2018	Decision by Parliament	T8-0510/2018	Summary
12/12/2018	Results of vote in Parliament		
12/12/2018	Matter referred back to the committee responsible for interinstitutional negotiations		
16/04/2019	Debate in Parliament		
17/04/2019	Decision by Parliament	T8-0396/2019	Summary

17/04/2019	Results of vote in Parliament		
04/06/2020	Committee decision to open interinstitutional negotiations after 1st reading in Parliament		
17/06/2020	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 72)		
17/12/2020	Approval in committee of the text agreed at early 2nd reading interinstitutional negotiations		
13/04/2021	Vote in committee		
14/04/2021	Committee report tabled for plenary, 1st reading/single reading	<a href="#">A9-0118/2021</a>	
26/04/2021	Debate in Parliament		
27/04/2021	Decision by Parliament	<a href="#">T9-0125/2021</a>	<a href="#">Summary</a>
10/05/2021	Act adopted by Council after consultation of Parliament		
12/05/2021	Final act published in Official Journal		

Technical information	
<b>Procedure reference</b>	2018/0225(CNS)
<b>Procedure type</b>	CNS - Consultation procedure
<b>Procedure subtype</b>	Legislation
<b>Legislative instrument</b>	Decision
<b>Amendments and repeals</b>	Repealing Decision 2013/743/EU <a href="#">2011/0402(CNS)</a> See also <a href="#">2018/0224(COD)</a>
<b>Legal basis</b>	Rules of Procedure EP 41 Rules of Procedure EP 61 Treaty on the Functioning of the European Union TFEU 173-p3 Treaty on the Functioning of the European Union TFEU 182-p4
<b>Other legal basis</b>	Rules of Procedure EP 165
<b>Mandatory consultation of other institutions</b>	<a href="#">European Economic and Social Committee</a>
<b>Stage reached in procedure</b>	Procedure completed
<b>Committee dossier</b>	ITRE/9/03006 ITRE/8/13611

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		<a href="#">PE625.306</a>	19/07/2018	
Amendments tabled in committee		<a href="#">PE625.594</a>	11/09/2018	
Amendments tabled in committee		<a href="#">PE625.595</a>	11/09/2018	
Amendments tabled in committee		<a href="#">PE625.596</a>	11/09/2018	
Amendments tabled in committee		<a href="#">PE627.749</a>	11/09/2018	
Amendments tabled in committee		<a href="#">PE627.750</a>	11/09/2018	

Amendments tabled in committee		<a href="#">PE627.751</a>	11/09/2018	
Committee opinion	<a href="#">BUDG</a>	<a href="#">PE625.568</a>	11/10/2018	
Committee opinion	<a href="#">ENVI</a>	<a href="#">PE625.445</a>	17/10/2018	
Committee opinion	<a href="#">AGRI</a>	<a href="#">PE625.364</a>	30/10/2018	
Committee opinion	<a href="#">DEVE</a>	<a href="#">PE627.607</a>	14/11/2018	
Committee opinion	<a href="#">TRAN</a>	<a href="#">PE625.455</a>	19/11/2018	
Committee opinion	<a href="#">CONT</a>	<a href="#">PE627.866</a>	19/11/2018	
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A8-0410/2018</a>	28/11/2018	<a href="#">Summary</a>
Text adopted by Parliament, partial vote at 1st reading /single reading		<a href="#">T8-0510/2018</a>	12/12/2018	<a href="#">Summary</a>
Text adopted by Parliament, 1st reading/single reading		<a href="#">T8-0396/2019</a>	17/04/2019	<a href="#">Summary</a>
Specific opinion	<a href="#">JURI</a>	<a href="#">PE680.878</a>	04/02/2021	
Committee draft report		<a href="#">PE689.674</a>	29/03/2021	
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A9-0118/2021</a>	14/04/2021	
Text adopted by Parliament, 1st reading/single reading		<a href="#">T9-0125/2021</a>	27/04/2021	<a href="#">Summary</a>

#### Council of the EU

Document type	Reference	Date	Summary
Supplementary legislative basic document	<a href="#">08550/2019</a>	15/04/2019	<a href="#">Summary</a>
Supplementary legislative basic document	<a href="#">06199/2021</a>	15/02/2021	

#### European Commission

Document type	Reference	Date	Summary
Legislative proposal	<a href="#">COM(2018)0436</a> 	07/06/2018	<a href="#">Summary</a>
Document attached to the procedure	<a href="#">SWD(2018)0307</a> 	07/06/2018	
Document attached to the procedure	<a href="#">SWD(2018)0308</a> 	07/06/2018	
Document attached to the procedure	<a href="#">SWD(2018)0309</a> 	07/06/2018	
Commission response to text adopted in plenary	<a href="#">SP(2019)440</a>	08/08/2019	
Supplementary legislative basic document	<a href="#">COM(2020)0459</a> 	29/05/2020	<a href="#">Summary</a>
Commission response to text adopted in plenary	<a href="#">SP(2021)359</a>	18/06/2021	

#### Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
CofR	Committee of the Regions: opinion	<a href="#">CDR3891/2018</a>	09/10/2018	
EESC	Economic and Social Committee: opinion, report	<a href="#">CES3007/2018</a>	17/10/2018	

Additional information		
Source	Document	Date
EP Research Service	<a href="#">Briefing</a>	02/07/2021
European Commission	<a href="#">EUR-Lex</a>	

Final act
<a href="#">Decision 2021/0764</a> <a href="#">OJ L 1671 12.05.2021, p. 0001</a>

## Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027

2018/0225(CNS) - 29/05/2020 - Supplementary legislative basic document

The Commission has presented an amended proposal for a Decision of the European Parliament and of the Council establishing the Framework Programme for Research and Innovation 'Horizon Europe' for the period 2021-2027 to support the recovery from the COVID-19 pandemic.

**BACKGROUND:** in order to contain the 'COVID-19' outbreak, Member States and third countries have adopted an unprecedented set of measures. These measures have significantly disrupted economic activities.

A sharp contraction of growth in the Union is now forecast for 2020 and is likely to continue into 2021. Recovery risks being very uneven in the different Member States, increasing the divergence between national economies. The different fiscal ability of Member States to provide financial support where it is needed most for recovery and the divergence of national measures endangers the single market.

This exceptional situation calls for a coherent and unified approach at the level of the Union to prevent further deterioration of the economy and to boost a balanced recovery of the economic activity, ensuring continuity and increase in investments for the green and digital transition.

A comprehensive set of measures for economic recovery are needed, requiring substantial amounts of public and private investment to enliven the economy, create high-quality jobs and invest in repairing the immediate damage brought by the COVID-19 pandemic.

Targeted changes to the Framework Programme for Research and Innovation and its implementing Specific Programme Horizon Europe, – the Neighbourhood, Development and International Cooperation Instrument (NDICI) – the European Agricultural Fund for Rural Development (EAFRD) interventions under the CAP strategic plans are proposed by the Commission as part of the revised proposal for the Multiannual Financial Framework (MFF) for the period 2021-2027, which includes the [EU Recovery Instrument](#).

**CONTENT:** the main amendments to the Decision establishing the specific programme for the implementation of the framework programme for research and innovation 'Horizon Europe' are intended to:

- enable the implementation of the measures laid down in the proposal for a Regulation establishing an EU Recovery Instrument through the mechanisms for implementing the framework programme for research and innovation;
- enable financing from the EU Recovery Instrument as external assigned revenues in accordance with Article 21(5) of the Financial Regulation.

The EU Instrument for Recovery shall reinforce the support, via Horizon Europe, to health and climate related research and innovation activities. This will contribute to strengthened preparedness to effectively and rapidly respond to emergencies and investment in science-driven solutions as well as ensuring consistency with the European Green Deal goals.

### ***Budgetary implications***

The Commission proposes to make a total of **EUR 14 647 million** available for the research and innovation framework programme 'Horizon Europe'. The additional funding shall be made available through the European Instrument for Recovery on the basis of the empowerment provided for in the new Own Resources Decision.

As a general rule, the financial support and the relevant actions carried out by the Commission should be frontloaded by the end of 2024 and, as regards the non-repayable financial support, for at least 60 % of the total, be undertaken by the end of 2022.

The remaining years after 2024 until the end of the MFF should therefore be used by the Commission to foster the implementation of the relevant actions on the ground and to achieve the expected recovery in the relevant economic and social sectors and promoting resilience and convergence.

## Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027

2018/0225(CNS) - 27/04/2021 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 661 votes to 5, with 33 abstentions, following the consultation procedure, a legislative resolution approving the draft Council decision establishing the specific programme: implementing Horizon Europe – the Framework Programme for Research and Innovation.

The proposal for a decision establishes the specific programme for the implementation of the research and innovation framework programme 'Horizon Europe'.

### **Operational objectives**

The Specific Programme has the following operational objectives, *inter alia*:

- strengthening excellent basic and frontier research; reinforcing and spreading excellence, including by fostering wider participation throughout the EU;
- reinforcing the link between research, innovation, and where appropriate, education and other policies, including complementarities with national and regional and EU research and innovation policies and activities;
- supporting the implementation of EU policy priorities including in particular the sustainable development goals and the Paris Agreement;
- promoting responsible research and innovation, taking into account the precautionary principle;
- strengthening the gender dimension across the Programme;
- increasing collaboration links in European research and innovation and across sectors and disciplines, including social sciences and humanities;
- strengthening international cooperation;
- connecting and developing to research infrastructures across the European Research Area and providing transnational access;
- attracting talent, training and retaining researchers and innovators in the European Research Area, including through mobility;
- fostering open science and ensuring visibility to the public and open access to scientific publications and research data, including appropriate exceptions;
- encouraging exploitation of R&I results and actively disseminating and exploiting results, in particular for leveraging private investments and policy development;
- delivering, through R&I missions, on ambitious goals within a set timeframe;
- improving the relationship and interaction between science and society, including the visibility of science in society and science communication;
- accelerating industrial transformation, including through improved skills for innovation;
- stimulating R&I activities in SMEs and the creation and scale-up of innovative companies, in particular start-ups.

### **Main pillars**

The Horizon 2020 programme has three main pillars:

- **Pillar I:** Excellent for Science (including the European Research Council, Marie Skłodowska-Curie actions and research infrastructures);
- **Pillar II:** Global Challenges and European Industrial Competitiveness (including the Health, Culture, Creativity and Inclusive Society, Civil Security for Society, Digital, Industry and Space, Climate, Energy and Mobility, Food, Bioeconomy, Natural Resources, Agriculture and Environment clusters, as well as the non-nuclear direct actions of the Joint Research Centre);
- **Pillar III:** Innovative Europe (including the European Innovation Council and the European Innovation Ecosystems).

Part IV: Widening participation and strengthening the European Research Area (ERA) aims at widening participation and spreading excellence and at reforming and consolidating the European R&I system.

### **Budget**

The financial envelope for the implementation of the Specific Programme for the period 2021 to 2027 amounts to **EUR 83 397 000 000** at 2018 prices, to which will be added an additional allocation of EUR 2 790 000 000 as a consequence of the programme-specific adjustment provided for in the Regulation establishing the multiannual financial framework (MFF).

Additional amounts from the EU Recovery Instrument should be exclusively allocated to research and innovation actions to address the consequences of the COVID-19 crisis.

### **Implementation and programming**

The proposal lays down specific provisions for the programming and implementation of the framework programme, in particular for:

#### **(1) The strategic plan**

The implementation of the specific programme should be facilitated by a multi-annual strategic plan for research and innovation activities, which should also promote coherence between the work programmes, EU priorities and national priorities.

#### **(2) Research missions (under the Global Challenges and Industrial Competitiveness pillar)**

A Mission Board, composed of up to 15 independent high-level members with high expertise from Europe and beyond, should be established for each mission area, and should advise the Commission on the identification and design of one or more missions in the mission area concerned.

#### **(3) The European Research Council (ERC)**

The Commission should establish a European Research Council (ERC) to implement the actions under Pillar I 'Excellent Science' that are relevant to the ERC. The ERC should consist of the independent Scientific Council and a dedicated structure responsible for the administrative implementation and execution of the programme. The President should be appointed by the Commission through a transparent recruitment process for a limited term of four years, renewable once.

#### **(4) The European Innovation Council (EIC)**

The EIC should advise the Commission on the overall strategy of the EIC under Pillar III 'Innovative Europe'. It should act as a one-stop shop for all types of innovators, from individuals to universities, research organisations and companies (SMEs, including start-ups, and, in exceptional cases, small and mid-cap companies). Depending on its schemes, it will provide support to single beneficiaries and multidisciplinary consortia.

#### **(5) The work programmes**

The programme should be implemented through work programmes. The work programmes should set out the expected impacts and should be prepared in accordance with the strategic planning process.

## **Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027**

2018/0225(CNS) - 12/12/2018 - Text adopted by Parliament, partial vote at 1st reading/single reading

The European Parliament adopted by 569 votes to 74, with 20 abstentions, amendments to the proposal for a decision of the European Parliament and of the Council on establishing the specific programme implementing Horizon Europe - the Framework Programme for Research and Innovation.

The issue was referred back to the committee for interinstitutional negotiations.

The main amendments adopted in plenary concern the following points:

### **Specific objectives**

Parliament noted that the specific Programme shall have, *inter alia*, the following operational objectives:

- strengthening and widening Europe's scientific and technological base, reinforcing and spreading excellence;
- connecting, developing and facilitating wide access, including virtually, to research infrastructures across the European Research Area;
- attracting, training and retaining EU and international researchers and innovators;
- reinforcing the link between research, innovation, education, and other policies, including the Sustainable Development Goals and Paris Agreement;
- driving EU industrial transformation to unlock the potential of Europe's strategic sectors, such as Key Enabling Technologies;

## **Main pillars**

The Horizon 2020 programme shall have three main pillars:

**Pillar I: Excellent and Open Science** (includes grants to top-level individual researchers, and investments in future technologies and training for researchers);

**Pillar II: Global Challenges and European Industrial Competitiveness** (includes investments in biotechnology and space technologies, access to risk finance and support for innovative small firms);

**Pillar III: Innovative Europe** (includes the European Innovation Council (EIC), spreading excellence and widening participation and reforming and enhancing the European R&I system).

The **European Innovation Council** (EIC), established by the Commission, shall be built into two instruments, the Pathfinder and the Accelerator which shall be continuously evaluated in order to support innovation in a systematic way.

The Commission shall also set up a Health Steering Board for Health for implementing the actions under Pillar II 'Global Challenges and European Industrial Competitiveness' which relates to 'Health'.

## **Budget**

Parliament proposed that the financial envelope for the implementation of the Specific Programme for the period 2021 to 2027 shall be **EUR 120 billion in 2018 prices** (compared to EUR 94.1 billion as proposed by the Commission).

## **Specific actions**

The specific Programme's actions shall be used to reinforce, widen and extend the excellence of the Union's scientific and technological base, tackle major global challenges, increase the Union's industrial leadership, improve quality of life in the Union as well as boost investment, address market failures or sub-optimal investment situations, leveraging additional funding rather than crowding out private financing.

Members considered that the specific Programme should be implemented in a **transparent, participatory and strategic way** seeking involvement of stakeholders and civil society. Stakeholder representation and civil society involvement should be balanced, representing various backgrounds.

## **Enhanced support for SMEs**

Special attention will be put into supporting SMEs across Pillar II in collaborative parts and via a dedicated mono-beneficiary, grant-based SME Instrument. All clusters shall dedicate an appropriate amount to the SME instrument, which will be fully bottom up, with continuously open calls and a number cut-off dates, dedicated exclusively to incremental innovation. Only SMEs will be allowed to apply for funding, including via collaborations or subcontracting. Projects must have a clear European dimension and contribute to EU added value.

**Gender aspects** shall also be appropriately integrated throughout the Programme and specific gender research should be also required to support the implementation and design of better EU gender equality policies.

## **Fast Track to Research and Innovation**

Horizon Europe will provide the possibility for beneficiaries to apply for funding in a faster manner, where provided for in the Work Programme's of all clusters, EIC and "spreading excellence", covering research and innovation activities. This approach will have a bottom-up-driven logic on the basis of continuously open calls and "time to grant" not exceeding six months. In the "spreading excellence" part, this approach will support less developed EU countries to access funds in a faster and bottom-up manner. This modality will be applied to at least 15% of the Programme's budget.

# **Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027**

2018/0225(CNS) - 07/06/2018 - Legislative proposal

**PURPOSE:** to establish the specific programme implementing Horizon Europe - the framework programme for research and innovation.

**PROPOSED ACT:** Decision of the European Parliament and of the Council.

**ROLE OF THE EUROPEAN PARLIAMENT:** the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

**BACKGROUND:** while the [proposal for a Regulation](#) establishing the framework programme for research and innovation 'Horizon Europe' for the period 2021-2027 sets out the general and specific objectives of Horizon Europe, the structure and the broad lines of activities to be carried out, this proposal for a Decision aims to **define the operational objectives and the activities which are specific to parts of Horizon Europe**.

The Horizon Europe proposal is in line with the Commission [proposal](#) on the next multiannual financial framework (MFF) for the period 2021-2027. The proposal is framed by the premise that research and innovation (R&I) delivers on citizens' priorities, boosts the Union's productivity and competitiveness, and is crucial for sustaining our socio-economic model and values, and enabling solutions that address challenges in a more systemic way.

CONTENT: the proposal for a Decision seeks to establish **the specific programme implementing Horizon Europe - the framework programme for research and innovation**. It lays down the operational objectives of the specific programme, the budget for the period 2021 – 2027, the rules for implementation of the specific programme and activities to be carried out under this programme.

**Horizon Europe is comprised of 3 pillars**, namely:

- **Pillar I 'Open Science'** which builds on the success of the European Research Council, the Marie Skłodowska-Curie Actions and the Research Infrastructures component in the current framework programme.
- **Pillar II 'Global issues and industrial competitiveness'** includes five thematic clusters that address the full spectrum of global challenges through top-down collaborative R&I activities: (i) health; (ii) inclusive and secure society; (iii) digital and industry; (iv) climate, energy and mobility; (v) food and natural resources. A small number of missions with specific goals will be launched from within the pillar.
- **Pillar III 'Open Innovation'** which essentially consists of: (i) scaling up breakthrough and market-creating innovation through a new European Innovation Council; (ii) activities aiming at enhancing and developing the overall European innovation landscape, including support to the European Institute of Innovation and Technology (EIT).

**Strategic planning:** the implementation of Horizon Europe shall be steered by an inclusive and transparent strategic planning process of the research and innovation activities the programme will fund. The strategic planning exercise shall lay out a **multiannual strategy for the development of work programme** content, though it will remain sufficiently flexible to respond rapidly to unexpected needs and crises.

This proposal lays down specific provisions for the programming and implementation of the framework programme, in particular for:

**(1) Missions (under the global issues and industrial competitiveness pillar):** these missions shall be co-designed and decided as part of the Horizon Europe strategic planning process, which shall include collaboration between the relevant Commission services, Member States, the European Parliament and relevant stakeholders.

The first few missions shall be introduced in the first strategic planning exercise. Based on the first two years' experience, the number and scale of missions may be increased in subsequent work programmes. Whilst the duration of the Union support to missions shall not be expected to exceed 10 years and shall be subject to regular review (through the work programme cycle), the timeframe for expected impact of missions may spread out beyond this timeframe.

For co-designing the missions and steering their implementation, the Commission may set up mission boards whose members shall be appointed by the Commission, following an open call for expressions of interest.

**(2) The European Research Council (ERC):** the Commission shall establish a European Research Council (ERC) to implement the actions under Pillar I 'Open Science' which relate to the ERC. The ERC shall be composed of the independent Scientific Council and the dedicated implementation structure responsible for the administrative implementation and programme execution. The President shall be appointed by the Commission following a transparent recruitment process involving an independent dedicated search committee, for a term of office limited to four years, renewable once.

**(3) The European Innovation Council (EIC):** to implement the EIC, the Commission shall establish a high level board (the EIC Board) that shall advise, *inter alia*, on the overall strategy, objectives, activities, evaluation criteria and selection of experts.

The EIC shall be the sole channel for the Union support to breakthrough market-creating innovation. It shall provide direct tailor-made support to innovators through two main funding instruments – the Pathfinder and the Accelerator – which shall both focus through a mainly bottom-up, high-risk approach on breakthrough innovation; on innovator needs and be pro-actively managed.

**(4) Work programmes:** the programme shall be implemented by work programmes referred to in Article 110 of Financial Regulation. They shall be prepared following a strategic planning process. Work programmes shall set out, where applicable, the overall amount reserved for blending operations.

**(5) Committee procedure:** for the implementation of Horizon Europe, the Commission shall be assisted by a committee within the meaning of Regulation (EU) No 182/2011. It would meet in different configurations according to the matter to be discussed.

**Proposed budget:** the financial envelope for the implementation of the framework programme for the period 2021-2027 shall amount to **EUR 94.10 billion in current prices**.

## **Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027**

2018/0225(CNS) - 28/11/2018 - Committee report tabled for plenary, 1st reading/single reading

The Committee on Industry, Research and Energy adopted the report by Christian EHLER (EPP, DE) on the proposal for a decision of the European Parliament and of the Council on establishing the specific programme implementing Horizon Europe - the Framework Programme for Research and Innovation.

The committee recommended that the European Parliament's position adopted at first reading under the ordinary legislative procedure should amend the Commission's proposal as follows.

**Specific actions:** the Specific Programme's actions shall be used to reinforce, widen and extend the excellence of the Union's scientific and technological base, tackle major global challenges, increase the Union's industrial leadership, improve quality of life in the Union as well as boost investment, address market failures or sub-optimal investment situations, leveraging additional funding rather than crowding out private financing.

The Specific Programme shall be implemented in a **transparent, participatory and strategic way** seeking involvement of stakeholders and civil society. Stakeholder representation and civil society involvement shall be balanced representing various backgrounds

**Specific objectives:** the Specific Programme shall have, *inter alia*, the following operational objectives:

- strengthening and widening Europe's scientific and technological base, reinforcing and spreading excellence;
- connecting, developing and facilitating wide access, including virtually, to research infrastructures across the European Research Area;
- attracting, training and retaining EU and international researchers and innovators;
- reinforcing the link between research, innovation, education, and other policies, including the Sustainable Development Goals and Paris Agreement;
- driving EU industrial transformation to unlock the potential of Europe's strategic sectors, such as Key Enabling Technologies;

**Main pillars:** the Horizon 2020 programme shall have three main pillars:

- **Pillar I: Excellent and Open Science** (includes grants to top-level individual researchers, and investments in future technologies and training for researchers);
- **Pillar II: Global Challenges and European Industrial Competitiveness** (includes investments in biotechnology and space technologies, access to risk finance and support for innovative small firms);
- **Pillar III: Innovative Europe** (includes the European Innovation Council (EIC), spreading excellence and widening participation and reforming and enhancing the European R&I system).

**Budget:** the proposed financial envelope for the implementation of the Specific Programme for the period 2021 to 2027 shall be **EUR 120 billion** in 2018 prices (compared to EUR 94.1 billion as proposed by the Commission).

**Enhanced support for SMEs:** special attention will be put into supporting SMEs across Pillar II in collaborative parts and via a dedicated mono-beneficiary, grant-based SME Instrument. All clusters shall dedicate an appropriate amount to the SME instrument, which will be fully bottom up, with continuously open calls and a number cut-off dates, dedicated exclusively to incremental innovation. Only SMEs will be allowed to apply for funding, including via collaborations or subcontracting. Projects must have a clear European dimension and contribute to EU added value.

**Gender aspects** shall also be appropriately integrated throughout the Programme and specific gender research should be also required to support the implementation and design of better EU gender equality policies.

## Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027

2018/0225(CNS) - 15/04/2019 - Supplementary legislative basic document

The Council adopted a partial general approach on the proposal for a Council Decision establishing the specific programme for the implementation of the research and innovation framework programme "Horizon Europe".

The programme sets out the operational objectives and types of activities envisaged to implement Horizon Europe, the EU's framework programme for research and innovation for the years 2021 to 2027.

The decision contains provisions concerning:

- the main lines of research activities under each Horizon Europe pillar;
- the multiannual strategic planning process, to be adopted by the Commission with early and close involvement of Member States;
- the establishment of the European Innovation Council (CEI);
- work programmes for the implementation of the specific programme, to be adopted by the Commission;
- broadening participation in research activities funded by Horizon Europe;
- the strengthening of the European Research Area.

The Specific Programme has the following operational objectives:

- strengthening excellent basic and frontier research; reinforcing and spreading excellence, including by fostering wider participation throughout the Union;
- reinforcing the link between research, innovation, and where appropriate, education and other policies;
- supporting the implementation of Union policy priorities including in particular the sustainable development goals and the Paris Agreement;
- promoting responsible research and innovation, taking into account the precautionary principle;
- strengthening the gender dimension across the Programme;
-

increasing collaboration links in European research and innovation and across sectors and disciplines, including social sciences and humanities;

- strengthening international cooperation;
- connecting and developing to research infrastructures across the European Research Area and providing transnational access;
- attracting talent, training and retaining researchers and innovators in the European Research Area, including through mobility;
- fostering open science and ensuring visibility to the public and open access to scientific publications and research data, including appropriate exceptions;
- encouraging exploitation of R&I results and actively disseminating and exploiting results, in particular for leveraging private investments and policy development;
- delivering, through R&I missions, on ambitious goals within a set timeframe;
- improving the relationship and interaction between science and society, including the visibility of science in society and science communication, and promoting the involvement of citizens and end-users in co-design and co-creation processes;
- accelerating industrial transformation, including through improved skills for innovation;
- stimulating R&I activities in SMEs and the creation and scale-up of innovative companies, in particular start-ups, SMEs, and in exceptional cases small mid-caps;
- improving access to risk finance, including through synergies with InvestEU, in particular where the market does not provide viable financing.

### **Structure**

The Specific Programme shall consist of the following parts:

- Pillar I 'Excellent Science';
- Pillar II 'Global Challenges and European Industrial Competitiveness';
- Pillar III 'Innovative Europe';
- Part 'Widening Participation and Strengthening the European Research Area'.

### **Budget**

The financial envelope for the implementation of the Specific Programme for the period 2021 to 2027 shall be [EUR 91 100 000 000] in current prices.

### **The EIC Board**

The European Innovation Council Board shall be composed of 15 to 20 independent high level individuals drawn from various parts of Europe's innovation ecosystem, including entrepreneurs, corporate leaders, investors, public administration experts and researchers, including academic experts on innovation. It shall contribute to outreach actions, with EIC Board members striving to enhance the prestige of the EIC brand.

The members of the EIC Board shall be appointed by the Commission, following an open call for nominations or for expression of interests or both, whichever the Commission will find more appropriate.

The EIC Board may upon request address recommendations to the Commission on any matter which from an innovation perspective may enhance and foster innovation eco-systems across Europe or emerging technology trends from EIC's portfolio, to inform the programming in other parts of the Specific Programme.

The Programme shall be implemented by work programmes. They shall set out the expected impact and be prepared following a strategic planning process to this Decision.

## **Specific programme implementing Horizon Europe framework programme for research and innovation 2021–2027**

2018/0225(CNS) - 17/04/2019 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 578 votes to 40, with 41 abstentions, a legislative resolution on the proposal for a decision of the European Parliament and of the Council on establishing the specific programme implementing Horizon Europe - the Framework Programme for Research and Innovation.

The European Parliament's position adopted at first reading under the ordinary legislative procedure amended the Commission's proposal.

### **Objectives**

The Specific Programme has the following operational objectives:

- strengthening excellent basic and frontier research; reinforcing and spreading excellence, including by fostering wider participation throughout the Union;
- reinforcing the link between research, innovation, and where appropriate, education and other policies, including complementarities with national and regional and EU research and innovation policies and activities;

- supporting the implementation of Union policy priorities including in particular the sustainable development goals and the Paris Agreement;
- promoting responsible research and innovation, taking into account the precautionary principle;
- strengthening the gender dimension across the Programme;
- increasing collaboration links in European research and innovation and across sectors and disciplines, including social sciences and humanities ;
- connecting and developing to research infrastructures across the European Research Area and providing transnational access;
- fostering open science and ensuring visibility to the public and open access to scientific publications and research data, including appropriate exceptions;
- improving the relationship and interaction between science and society, including the visibility of science in society and science communication, and promoting the involvement of citizens and end-users in co-design and co-creation processes;
- accelerating industrial transformation, including through improved skills for innovation;
- stimulating R&I activities in SMEs and the creation and scale-up of innovative companies, in particular start-ups, SMEs, and in exceptional cases small mid-caps.

### ***Main pillars***

The Horizon 2020 programme shall have three main pillars:

- Pillar I: Excellent Science (includes the European Research Council, Marie Skłodowska-Curie Actions and research infrastructures);
- Pillar II: Global Challenges and European Industrial Competitiveness (including the 'Health', 'Culture, Creativity and Inclusive Society', 'Civil Security for Society', 'Digital, Industry and Space', 'Climate, Energy and Mobility', 'Food, Bioeconomy, Natural Resources, Agriculture and Environment' clusters and non-nuclear direct actions of the Joint Research Centre (JRC));
- Pillar III: Innovative Europe (includes the European Innovation Council (EIC));

The Part 'Widening Participation and Strengthening the European Research Area' seeks to widen participation and spread excellence and reform and enhance the European R&I system.

### ***Budget***

Parliament proposed that the financial envelope for the implementation of the Specific Programme for the period 2021 to 2027 shall be **EUR 120 billion in 2018 prices**.

### ***Strategic Plan***

The implementation of the Specific Programme shall be facilitated by a multiannual Strategic Plan of research and innovation activities, also promoting consistency between the work programmes, EU priorities and national priorities. The result of the Strategic Planning Process shall be set out in a multiannual Strategic Plan, for preparing the content in the work programmes covering a maximum period of four years, while retaining sufficient flexibility to respond rapidly to new and emerging challenges, unexpected opportunities and crises.

The Strategic Planning Process shall focus in particular on the 'Global challenges and European industrial competitiveness' pillar and cover also relevant activities in other pillars and the Widening Participation and Strengthening the European Research Area part.

The Commission shall ensure early involvement and extensive exchanges with the Member States, and extensive exchanges with the European Parliament, complemented by consultation with stakeholders and the public at large. The Strategic Plan shall be adopted by the Commission, by means of an implementing act

### ***Missions***

Research and Innovation Missions may be established in the mission areas identified in Annex Va of the Regulation establishing Horizon Europe.

For each mission, a mission board shall be established, unless existing advisory structures can be used. The mission board shall be composed of a maximum of 15 independent high level individuals with broad expertise, from across Europe and beyond, including relevant end-users' representatives.

The members of the mission boards shall be appointed by the Commission, following a transparent procedure for their identification, including an open call for expressions of interest. The Programme Committee shall be consulted on the identification and selection procedures, including the criteria used, in a timely manner. The term of office of mission board members shall be up to five years, renewable once.