

Basic information

2018/2024(BUD)

BUD - Budgetary procedure

2019 budget: mandate for trilogue

Subject

8.70.59 2019 budget

Procedure completed

Key players

European
Parliament

Committee responsible

BUDG Budgets

Rapporteur

VIOTTI Daniele (S&D)

Appointed

04/12/2017

Shadow rapporteur

HOHLMEIER Monika (PPE)

KÖLMEL Bernd (ECR)

DEPREZ Gérard (ALDE)

NÍ RIADA Liadh (GUE/NGL)

TARAND Indrek (Verts/ALE)

ŻÓŁTEK Stanisław (ENF)

Committee for opinion

AFET Foreign Affairs

Rapporteur for opinion

The committee decided not to give an opinion.

Appointed

DEVE Development

The committee decided not to give an opinion.

INTA International Trade

The committee decided not to give an opinion.

CONT Budgetary Control

The committee decided not to give an opinion.

ECON Economic and Monetary Affairs

The committee decided not to give an opinion.

EMPL Employment and Social Affairs

ULVSKOG Marita (S&D)

15/03/2018

	ENVI Environment, Climate and Food Safety	VĂLEAN Adina (PPE)	20/03/2018
	ITRE Industry, Research and Energy	The committee decided not to give an opinion.	
	IMCO Internal Market and Consumer Protection	The committee decided not to give an opinion.	
	TRAN Transport and Tourism	The committee decided not to give an opinion.	
	REGI Regional Development	The committee decided not to give an opinion.	
	AGRI Agriculture and Rural Development	VALCÁRCEL SISO Ramón Luis (PPE)	14/03/2018
	PECH Fisheries	The committee decided not to give an opinion.	
	CULT Culture and Education	LØKKEGAARD Morten (ALDE)	22/02/2018
	JURI Legal Affairs	The committee decided not to give an opinion.	
	LIBE Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
	AFCO Constitutional Affairs	The committee decided not to give an opinion.	
	FEMM Women's Rights and Gender Equality	BJÖRK Malin (GUE/NGL)	09/03/2018
	PETI Petitions	The committee decided not to give an opinion.	
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Budget	OETTINGER Günther	

Key events			
Date	Event	Reference	Summary
28/06/2018	Vote in committee		
29/06/2018	Committee report tabled for plenary	A8-0247/2018	Summary
04/07/2018	Debate in Parliament		
05/07/2018	Decision by Parliament	T8-0311/2018	Summary
05/07/2018	Results of vote in Parliament		
05/07/2018	End of procedure in Parliament		

Technical information	
Procedure reference	2018/2024(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budgetary preparation
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/8/12251

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee opinion	CULT	PE619.218	07/06/2018	
Committee draft report		PE623.666	08/06/2018	
Committee opinion	EMPL	PE620.889	19/06/2018	
Committee opinion	FEMM	PE620.934	20/06/2018	
Amendments tabled in committee		PE623.809	20/06/2018	
Committee opinion	AGRI	PE619.342	21/06/2018	
Committee report tabled for plenary, single reading		A8-0247/2018	29/06/2018	Summary
Parliament's opinion on budgetary estimates/guidelines		T8-0311/2018	05/07/2018	Summary

Additional information		
Source	Document	Date
European Commission	EUR-Lex	

2019 budget: mandate for trilogue

2018/2024(BUD) - 05/07/2018 - Parliament's opinion on budgetary estimates/guidelines

The European Parliament adopted by 399 votes to 146 with 87 abstentions a resolution on the mandate for the trilogue on the 2019 draft budget.

The resolution sets out the principles to be followed during the 2019 budgetary negotiations with the Council. It makes the following points:

Reinforcing solidarity and preparing for a sustainable future: Members welcomed the Commission proposal and believes that it corresponds broadly to **Parliament's own priorities**, these being sustainable growth, innovation, competitiveness, security, the fight against climate change and the transition to renewable energy and migration, and a particular focus on young people.

In particular, Parliament:

- welcomed the proposed reinforcements to **Horizon 2020, the Connecting Europe Facility(CEF), Erasmus+** and programmes contributing to increase the security of EU citizens. Members pointed, however, to the need to further reinforce **support for small and medium-sized enterprises (SMEs)**, and to dedicate appropriate resources to the digitalisation of EU industry and the promotion of digital skills and digital entrepreneurship, as well as to programmes supportive of young people, and specifically ErasmusPro. The Erasmus+ budget for 2019 needs to be at least doubled;
- regretted the fact that the small increase for the EU programme for the Competitiveness of Enterprises and Small and Medium-sized Enterprises (**COSME**), a successful programme which has far more applicants than recipients of funding;
- remained committed to the **fight against unemployment and against youth unemployment in particular**. The Youth Employment Initiative (YEI) should be further strengthened, thus reflecting the need to step up EU funding in order to achieve the Pillar of Social Rights;
- called for an increase in **climate spending** so that the EU might meet its target of climate mainstreaming of at least 20 % during 2014-2020;
- disapproved of the proposed decrease of the total contribution to biodiversity protection to 8.2 %, which is in contrast to the objective of halting and reversing the loss of biodiversity and ecosystem services by 2020;
- believed that ensuring the security of the Union's citizens and addressing the **challenges of migration and refugees** remain two top Union priorities in 2019 and that spending in these areas should be maintained at a level that is adequate to respond to the needs raised by the migration and refugee crisis and to support significant legislative initiatives such as such as the revision of the Dublin Regulation, the establishment of the Entry/Exit System and the European Travel Information and Authorisation System, or the upgrading of the Schengen Information System;
- regretted the Commission's proposal for the funding of the second tranche of the **Facility for Refugees in Turkey (FRT)**. While supporting the continuation of the FRT, Members maintained that the EU budget should contribute to its financing to the sum of EUR 1 billion, with Member States contributing EUR 2 billion by means of bilateral contributions, in order to leave sufficient margins under the MFF special instruments for unforeseen events in the last two years of the current MFF;
- invited the Commission to remain vigilant on the **evolution of payments**, so as to allow the budgetary authority to take the necessary measures to avoid an abnormal backlog and unpaid bills in due time.

Subheading 1a - Competitiveness for growth and jobs: in comparison with 2018, the Commission proposal for 2019 corresponds to an **increase in commitments of +3.9 %**, to EUR 22 860 million. Members recalled that programmes related to research and innovation, such as **Horizon 2020**, are essential for the creation of jobs and competitiveness within Europe. They believed that the envelope of **Erasmus+** should be able to meet the eligible demand for this programme, notably that linked to lifelong learning. They noted with concern the discussions on the financing of the European Solidarity Corps (ESC).

Subheading 1b – Economic, social and territorial cohesion: total commitment appropriations amount to EUR 57 113.4 million, representing an **increase of 2.8 %** compared to the 2018 budget; the proposed amount of EUR 47 050.8 million in payment appropriations is 1.1 % higher than in 2018.

Members called on the Commission and the Member States to resolve the remaining problems with a view to the successful implementation of the 2014-2020 programmes.

They noted the Commission's proposal to fund the continuation of the YEI, as well as the proposed mobilisation of EUR 233.3 million from the Global Margin for commitments. Any increase in the dedicated allocation for the **YEI** should be matched with the corresponding amounts from the European Social Fund (ESF).

Heading 2 – Sustainable growth: natural resources: the proposed amount is EUR 59 991.1 million in commitments (**+1.2 % compared to 2018**) and EUR 57 790.4 million in payments (3 %) for Heading 2; EAGF expenditure for 2019 is estimated at EUR 44 162.5 million, which is lower than in the 2018 budget (by EUR -547.9 million).

Noting that the Commission has left a **EUR 344.9 million margin** under the ceiling of Heading 2, Members called on the Commission to ensure that the margin left under the ceilings is sufficient to address any crises that may arise. Increased volatility of agricultural markets, such as experienced with the Russian ban, might justify recourse to this margin.

Heading 3 – Security and Citizenship: a total of EUR 3 728.5 million in commitment appropriations is proposed, which represents a **6.7 % increase** over 2018, and the total for payment appropriations is EUR 3 486.4 million, i.e. a 17 % increase over last year's proposals. Members expected the pressure on some Member States' migration and asylum systems, as well as on their borders, to remain high in 2019, and urged the Union to **remain vigilant regarding any future, unpredictable needs in these areas**. Parliament called in this regard for the reinforcement of the means of control at the external borders, and in this context for an adequate funding and staffing of the EU agencies dealing with these issues.

In the context of a wide range of **security concerns**, including changing forms of radicalisation, cybercrime, violence and terrorism that surpass individual Member States' capacity to respond, the EU budget should encourage cooperation on security-related matters with the help of established EU agencies. In this context, Parliament questioned how this high-risk security context is reconcilable with the proposed significant decrease of commitment appropriations (-26.6 %) for the ISF.

Heading 4 – Global Europe: the overall increase in proposed financing amounts to EUR 11 384.2 million (**+13.1 % compared with the 2018 budget**) in commitment appropriations. This increase is linked primarily to the financing of the second tranche of the FRT.

Members remained convinced that the challenges that the EU's external action is faced with call for **sustained funding** exceeding the current size of Heading 4. They maintained that new initiatives should be funded with **fresh appropriations** and that all flexibility options should be fully used. They opposed, however, the proposed financing of the FRT extension, as it would substantially limit both the funding possibilities of other priority areas within Heading 4.

Administration: expenditure is increased by 3.0 % compared to the 2018 budget, up to EUR 9 956.9 million (+EUR 291.4 million) in commitment appropriations. Members noted that, as for the previous budgetary exercise, the increase is mostly driven by the evolution of pensions (+ EUR 116.7 million), representing 20.2 % of Heading 5 expenditure. They observe that the share of expenditure on administration in the draft budget remains unchanged at a level of 6.0 % in commitment appropriations.

Lastly, Parliament welcomed the creation of two new EU bodies to be considered as decentralised agencies, respectively the European Public Prosecutor's Office (EPPO) and the European Labour Authority (ELA).

2019 budget: mandate for trilogue

2018/2024(BUD) - 29/06/2018 - Committee report tabled for plenary, single reading

The Committee on Budgets adopted the report by Daniele VIOTTI (S&D, IT) on the mandate for the trilogue on the 2019 draft budget.

The motion for a resolution sets out the principles to be followed during the 2019 budgetary negotiations with the Council. It makes the following points:

Reinforcing solidarity and preparing for a sustainable future: Members welcomed the Commission proposal and believes that it corresponds broadly to Parliament's own priorities. In particular, the committee:

- welcomed the proposed reinforcements to **Horizon 2020, the Connecting Europe Facility(CEF), Erasmus+** and programmes contributing to increase the security of EU citizens. Members pointed, however, to the need to further reinforce **support for small and medium-sized enterprises (SMEs)**, and to dedicate appropriate resources to the digitalisation of EU industry and the promotion of digital skills and digital entrepreneurship, as well as to programmes supportive of young people, and specifically ErasmusPro. The Erasmus+ budget for 2019 needs to be at least doubled;
- regretted the fact that the small increase for the EU programme for the Competitiveness of Enterprises and Small and Medium-sized Enterprises (**COSME**), a successful programme which has far more applicants than recipients of funding;
- remained committed to the **fight against unemployment and against youth unemployment in particular**. The Youth Employment Initiative (YEI) should be further strengthened, thus reflecting the need to step up EU funding in order to achieve the Pillar of Social Rights;
- called for an increase in **climate spending** so that the EU might meet its target of climate mainstreaming of at least 20 % during 2014-2020;
- believed that ensuring the security of the Union's citizens and addressing the **challenges of migration and refugees** remain two top Union priorities in 2019 and that spending in these areas should be maintained at a level that is adequate to respond to the needs raised by the migration and refugee crisis in the African continent, especially in the Sahel, as well as in the Levant countries and the Mediterranean sea;
- regretted the Commission's proposal for the funding of the second tranche of the **Facility for Refugees in Turkey (FRT)**. While supporting the continuation of the FRT, Members maintained that the EU budget should contribute to its financing to the sum of EUR 1 billion, with Member States contributing EUR 2 billion by means of bilateral contributions, in order to leave sufficient margins under the MFF special instruments for unforeseen events in the last two years of the current MFF;
- invited the Commission to remain vigilant on the **evolution of payments**, so as to allow the budgetary authority to take the necessary measures to avoid an abnormal backlog in due time.

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Subheading 1b – Economic, social and territorial cohesion: total commitment appropriations amount to EUR 57 113.4 million, representing an **increase of 2.8 %** compared to the 2018 budget; the proposed amount of EUR 47 050.8 million in payment appropriations is 1.1 % higher than in 2018.

Members noted the Commission's proposal to fund the continuation of the YEI, as well as the proposed mobilisation of EUR 233.3 million from the Global Margin for commitments. Any increase in the dedicated allocation for the **YEI** should be matched with the corresponding amounts from the European Social Fund (ESF).

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Noting that the Commission has left a **EUR 344.9 million margin** under the ceiling of Heading 2, Members called on the Commission to ensure that the margin left under the ceilings is sufficient to address any crises that may arise.

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In the context of a wide range of **security concerns**, including changing forms of radicalisation, cybercrime, violence and terrorism that surpass individual Member States' capacity to respond, the EU budget should encourage cooperation on security-related matters with the help of established EU agencies.

Heading 4 – Global Europe: the overall increase in proposed financing amounts to EUR 11 384.2 million (**+13.1 % compared with the 2018 budget**) in commitment appropriations. This increase is linked primarily to the financing of the second tranche of the FRT.

Members remained convinced that the challenges that the EU's external action is faced with call for **sustained funding** exceeding the current size of Heading 4. They maintained that new initiatives should be funded with **fresh appropriations** and that all flexibility options should be fully used. They opposed, however, the proposed financing of the FRT extension, as it would substantially limit both the funding possibilities of other priority areas within Heading 4.

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