

Basic information

2021/0297(COD)

COD - Ordinary legislative procedure (ex-codecision procedure)
Regulation

Generalised scheme of tariff preferences

Repealing Regulation 2012/978 [2011/0117\(COD\)](#)

Subject

6.30.01 Generalised scheme of tariff preferences (GSP), rules of origin

Legislative priorities

[Joint Declaration 2021](#)

[Joint Declaration 2022](#)

[Joint Declaration 2023-24](#)

Awaiting signature of act

Key players

European Parliament

Committee responsible

INTA

International Trade

Rapporteur

LANGE Bernd (S&D)

Appointed

07/04/2025

Shadow rapporteur

MATO Gabriel (EPP)

GLUCKSMANN Raphaël (S&D)

GYŐRI Enikő (P/E)

POLATO Daniele (ECR)

KARLSBRO Karin (Renew)

SBAI Majdouline (Greens /EFA)

BOYLAN Lynn (The Left)

Former committee responsible

INTA

International Trade

Former rapporteur

HAUTALA Heidi (Greens /EFA)

Appointed

03/12/2020

Committee for opinion

AFET



Foreign Affairs

(Associated committee)

Rapporteur for opinion





Appointed

	<table border="1"> <tr> <th>Former committee for opinion</th> <th>Former rapporteur for opinion</th> <th>Appointed</th> </tr> <tr> <td> <div style="border: 1px solid red; display: inline-block; padding: 2px;">AFET</div> Foreign Affairs (Associated committee) </td> <td>ARENA Maria (S&D)</td> <td>11/11/2021</td> </tr> <tr> <td> <div style="border: 1px solid red; display: inline-block; padding: 2px;">DEVE</div> Development </td> <td>ASIMAKOPOULOU Anna-Michelle (EPP)</td> <td>22/09/2021</td> </tr> </table>	Former committee for opinion	Former rapporteur for opinion	Appointed	<div style="border: 1px solid red; display: inline-block; padding: 2px;">AFET</div> Foreign Affairs (Associated committee)	ARENA Maria (S&D)	11/11/2021	<div style="border: 1px solid red; display: inline-block; padding: 2px;">DEVE</div> Development	ASIMAKOPOULOU Anna-Michelle (EPP)	22/09/2021
Former committee for opinion	Former rapporteur for opinion	Appointed								
<div style="border: 1px solid red; display: inline-block; padding: 2px;">AFET</div> Foreign Affairs (Associated committee)	ARENA Maria (S&D)	11/11/2021								
<div style="border: 1px solid red; display: inline-block; padding: 2px;">DEVE</div> Development	ASIMAKOPOULOU Anna-Michelle (EPP)	22/09/2021								
Council of the European Union										
European Commission	<table border="1"> <tr> <th>Commission DG</th> <th>Commissioner</th> </tr> <tr> <td>Trade and Economic Security</td> <td>DOMBROVSKIS Valdis</td> </tr> </table>	Commission DG	Commissioner	Trade and Economic Security	DOMBROVSKIS Valdis					
Commission DG	Commissioner									
Trade and Economic Security	DOMBROVSKIS Valdis									

Key events			
Date	Event	Reference	Summary
23/09/2021	Legislative proposal published	COM(2021)0579 	Summary
04/10/2021	Committee referral announced in Parliament, 1st reading		
20/01/2022	Referral to associated committees announced in Parliament		
03/05/2022	Vote in committee, 1st reading		
03/05/2022	Committee decision to open interinstitutional negotiations with report adopted in committee		
17/05/2022	Committee report tabled for plenary, 1st reading	A9-0147/2022	Summary
18/05/2022	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 71)		
06/06/2022	Committee decision to enter into interinstitutional negotiations confirmed by plenary (Rule 71)		
13/11/2024	Resumption of business from the previous parliamentary term		
27/01/2026	Approval in committee of the text agreed at 1st reading interinstitutional negotiations	GEDA/A/(2026)000134	
28/04/2026	Decision by Parliament, 1st reading	T10-0114/2026	Summary
28/04/2026	Results of vote in Parliament		
22/05/2026	Act adopted by Council after Parliament's 1st reading		

Technical information	
Procedure reference	2021/0297(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)

Procedure subtype	Legislation
Legislative instrument	Regulation
Amendments and repeals	Repealing Regulation 2012/978 2011/0117(COD)
Legal basis	Rules of Procedure EP 57_o Treaty on the Functioning of the European Union TFEU 207
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Awaiting signature of act
Committee dossier	INTA/10/00160

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee report tabled for plenary, 1st reading/single reading		A9-0147/2022	17/05/2022	Summary
Text adopted by Parliament, 1st reading/single reading		T10-0114/2026	28/04/2026	Summary
Council of the EU				
Document type	Reference	Date	Summary	
Coreper letter confirming interinstitutional agreement	GEDA/A/(2026)000134	19/12/2025		
European Commission				
Document type	Reference	Date	Summary	
Legislative proposal	COM(2021)0579 	23/09/2021	Summary	
Document attached to the procedure	SEC(2021)0330 	23/09/2021		
Document attached to the procedure	SWD(2021)0266 	23/09/2021		
Document attached to the procedure	SWD(2021)0267 	23/09/2021		

Additional information		
Source	Document	Date
EP Research Service	Briefing	11/01/2022
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
POLATO Daniele	Shadow rapporteur	INTA	17/03/2026	ENTE NAZIONALE RISI
POLATO Daniele	Shadow rapporteur	INTA	04/03/2026	ENTE NAZIONALE RISI
KARLSBRO Karin	Shadow rapporteur	INTA	18/11/2025	H & M Hennes & Mauritz AB
POLATO Daniele	Shadow rapporteur	INTA	21/10/2025	Confederazione Nazionale Coldiretti
POLATO Daniele	Shadow rapporteur	INTA	06/10/2025	Confederazione Nazionale Coldiretti
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	26/09/2025	European Branded Clothing Alliance
POLATO Daniele	Shadow rapporteur	INTA	26/06/2025	ENTE NAZIONALE RISI
GYÓRI Enikő	Shadow rapporteur	INTA	30/04/2025	Copa-Cogeca
LANGE Bernd	Rapporteur	INTA	29/04/2025	Copa Cogeca
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	26/04/2025	European farmers
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	28/03/2025	Justice Project Pakistan
MATO Gabriel	Shadow rapporteur	INTA	18/02/2025	DG TRADE DGG and Director
SBAI Majdouline	Rapporteur	INTA	12/02/2025	CSW University of Amsterdam
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	31/01/2025	Christian Solidarity Worldwide European Center for Constitutional and Human Rights Human Rights Watch International Federation for Human Rights
SBAI Majdouline	Rapporteur	INTA	30/01/2025	European Branded Clothing Alliance
SBAI Majdouline	Rapporteur	INTA	21/01/2025	European Center for Constitutional and Human Rights Human Rights Watch International Federation for Human Rights CSW
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	09/01/2025	European Branded Clothing Alliance
HAUTALA Heidi	Rapporteur	INTA	14/03/2024	CRPH International Relations Committee EEAS
HAUTALA Heidi	Rapporteur	INTA	12/03/2024	Belgian Permanent Representative to the European Union
HAUTALA Heidi	Rapporteur	INTA	01/02/2024	Irrawaddy Policy Exchange
HAUTALA Heidi	Rapporteur	INTA	04/12/2023	Confederation of Trade Unions Myanmar
HAUTALA Heidi	Rapporteur	INTA	29/11/2023	Civil Rights Defenders
CAÑAS Jordi	Shadow rapporteur	INTA	15/11/2023	Tamil Support Group
HAUTALA Heidi	Rapporteur	INTA	03/10/2023	Ambassador of Spain to the EU
SCHOLZ Helmut	Shadow rapporteur	INTA	29/06/2023	German Chamber of Commerce and Industry

HAUTALA Heidi	Rapporteur	INTA	27/06/2023	Embassy of Bangladesh
HAUTALA Heidi	Rapporteur	INTA	27/06/2023	Secretary of Trade and Industry of the Philippines
HAUTALA Heidi	Rapporteur	INTA	14/06/2023	UPS AES PMI APPLE BAT AmCham EU
HAUTALA Heidi	Rapporteur	INTA	13/06/2023	Minister of State for Foreign Affairs of Pakistan
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	09/06/2023	Human Rights Watch Networks Matter
HAUTALA Heidi	Rapporteur	INTA	09/05/2023	The Permanent Representation of Belgium to the European Union
GLUCKSMANN Raphaël	Shadow rapporteur	INTA	04/05/2023	Pakistan Textile Council
HAUTALA Heidi	Rapporteur	INTA	13/04/2023	Permanent Representation of Sweden to the EU
HAUTALA Heidi	Rapporteur	INTA	29/03/2023	Embassy of Bangladesh
HAUTALA Heidi	Rapporteur	INTA	22/03/2023	OHCHR
CAMPOMENOSI Marco	Shadow rapporteur	INTA	20/03/2023	Roberto Moncalvo, Coldiretti
CAMPOMENOSI Marco	Shadow rapporteur	INTA	15/03/2023	Antonello Ciotti e Alessandro Pirondini, PET Europe
HAUTALA Heidi	Shadow rapporteur	INTA	09/03/2023	UNHCR
HAUTALA Heidi	Rapporteur	INTA	24/01/2023	Fern
HAUTALA Heidi	Rapporteur	INTA	01/12/2022	Pakistan's National Commission for Human Rights (NCHR)
HAUTALA Heidi	Rapporteur	INTA	07/11/2022	Ambassador of Sri Lanka to Belgium
HAUTALA Heidi	Rapporteur	INTA	11/10/2022	Embassy of Bangladesh Belgium
HAUTALA Heidi	Rapporteur	INTA	13/07/2022	Embassy of Bangladesh, Belgium
HAUTALA Heidi	Rapporteur	INTA	30/06/2022	Organisation of African, Caribbean and Pacific States (OACPS)
HAUTALA Heidi	Rapporteur	INTA	21/06/2022	Royal Thai Embassy in Brussels
HAUTALA Heidi	Rapporteur	INTA	15/06/2022	IDEALS Action Network Human Rights Philippines
HAUTALA Heidi	Rapporteur	INTA	19/04/2022	Suomen ulkoministeriö, Kansainvälisen kaupan osasto

Other Members

Transparency		
Name	Date	Interest representatives
FIDANZA Carlo	14/04/2026	Cia Agricoltori italiani Confederazione Nazionale Coldiretti Confederazione aziende agricole agroalimentari e agroindustriali italiana

Generalised scheme of tariff preferences

2021/0297(COD) - 23/09/2021 - Legislative proposal

PURPOSE: to propose a new EU Generalised System of Preferences (GSP) to promote sustainable development in low-income countries.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: the GSP is one of the EU's main trade instruments to help developing countries integrate into the global economy, reduce poverty and foster sustainable development by promoting fundamental human and labour rights, environmental protection and good governance.

The EU offers three GSP arrangements:

- (1) **Standard GSP** for low and lower-middle-income countries which are granted a partial or full removal of customs duties on two-thirds of tariff lines;
- (2) **GSP+**, the special incentive arrangement for sustainable development and good governance which slashes tariffs to 0% for the same tariff lines as in the case of Standard GSP;
- (3) **EBA (Everything But Arms)** for least developed countries which benefit from duty-free, quota-free access to the EU market for all products except arms and ammunition;

The current GSP framework is based on Regulation (EU) No 978/2012 of 25 October 2012. The current scheme applies until 31 December 2023. Unless a new regulation is adopted, the standard GSP and the GSP+ schemes shall cease to apply on 1 January 2024.

CONTENT: the proposal for a new GSP regulation aims to **renew the GSP for a further ten years** from 2024 to 2034.

While maintaining the current architecture of three schemes and the key features of the current regulation, namely poverty eradication and support for sustainable development and good governance, the proposed new regulation aims to improve the overall efficiency and effectiveness of the GSP to meet future challenges:

- (1) **facilitate access to the GSP+ arrangement to the growing number of LDCs that lose access to the EBA initiative:** the proposal modifies the vulnerability (eligibility) criteria for GSP+ to allow countries that graduate from the LDC category to benefit from this arrangement;
- (2) **adjust product graduation thresholds** to better focus preferences on less competitive products and countries: the Commission proposes to maintain product graduation only for the standard GSP, but to revise the product graduation thresholds. It also proposes to maintain the current graduation method by section and decrease the product graduation thresholds by 10 percentage points;
- (3) **reflect the evolving priorities** such as those underpinning the European Green Deal by extending negative conditionality also to environmental and good governance conventions: the proposal introduces the possibility of withdrawing GSP preferences in the event of serious and systematic violations of the principles enshrined in the climate change and environmental protection conventions;
- (4) update the list of **international conventions** that must be respected by adding two additional human rights instruments, namely on the rights of persons with disabilities and on the rights of the child, two conventions on workers' rights, and a convention on governance relating to transnational organised crime;
- (5) introduce a faster **withdrawal procedure** to provide for a specific instrument to address specific circumstances characterised by exceptionally grave violations and a need to react urgently. This also increases the effectiveness of the withdrawal by increasing pressure on beneficiaries to respond to identified concerns;
- (6) enhance the **monitoring** and implementation of GSP+ commitments, for instance through increased transparency and participation of relevant stakeholders, including through the recently created Single Entry Point (SEP) mechanism for non-compliance related complaints.

Budgetary implications

The proposed Regulation does not incur costs charged to the EU budget. Its application does, however, entail loss of customs revenue. Based on the last available data (2019), these preferences represent under the proposed GSP Regulation a loss of revenue for the EU of EUR 2 977.6 million.

Generalised scheme of tariff preferences

2021/0297(COD) - 17/05/2022 - Committee report tabled for plenary, 1st reading/single reading

The Committee on International Trade adopted the report by Heidi HAUTALA (Greens/EFA, FI) on the proposal for a regulation of the European Parliament and of the Council on applying a generalised scheme of tariff preferences and repealing Regulation (EU) No 978/2012 of the European Parliament and of the Council.

The committee responsible recommended that the European Parliament's position adopted at first reading under the ordinary legislative procedure should amend the proposal as follows:

Mandatory action plan

Members supported the proposal for a mandatory action plan to be presented when applying the GSP+ regime and believe that this should be the main reference instrument for achieving the **effective application of international conventions** (i.e. the main UN/ILO conventions on human rights and labour rights, as well as the conventions on climate, environment and good governance principles).

The 'action plan' is defined as a public forward-looking plan of action detailing priority-oriented list of measures to be taken which are considered necessary to effectively implement the relevant international conventions.

Members proposed to supplement the Plan of Action proposed by the Commission with further details, deadlines and a disclosure requirement. Furthermore, an advisory body consisting of stakeholders should be established to assist the Commission in assessing the Plans of Action and in the monitoring effort related to beneficiary country commitments.

Ratification of international conventions

In order to further contribute to sustainable development and poverty eradication under the GSP and EBA schemes, Members consider that it is essential to foster positive conditionality on international conventions by encouraging beneficiary countries of the standard GSP and EBA schemes to ratify the conventions.

The standard GSP arrangement should be granted to all those developing countries which share a common development need and are in a similar stage of economic development and which have committed to signing and ratifying the international conventions referred to in Annex VI. If these countries do not ratify the international conventions within five years of the application of the trade preferences, the scheme should be suspended.

In view of their economic vulnerability, EU assistance should provide targeted support to beneficiary countries to meet their commitments and obligations to ratify and implement international conventions under the GSP schemes.

Monitoring process

The report introduced more structure and detail into the monitoring process of GSP and EBA beneficiary countries. Continued and sustained progress towards ratification of the international conventions covered by the Regulation should be carefully monitored by the Commission.

Where compliance with the obligations set out in the Regulation seriously deteriorates, the Commission and the EEAS should **intensify the dialogue** with beneficiary countries. If the Commission considers that there is sufficient evidence that a beneficiary country is seriously and systematically violating the principles laid down in the international conventions, it should immediately initiate the temporary withdrawal procedure. Where violations are exceptionally serious, the Commission should activate the rapid reaction mechanism.

Regular dialogue

The Commission should maintain a regular dialogue with civil society representatives and stakeholders to discuss, monitor and evaluate the implementation of the Regulation, in particular with regard to binding commitments and action plans submitted in the context of GSP+ applications. Where appropriate, the Commission should adopt public procedures and deadlines for consultation with civil society and stakeholders.

In order to strengthen the dialogue between the EU institutions, the European Parliament should invite the Commission and, where appropriate, the Council, to appear before the competent committee to discuss in particular the list of issues describing the implementation and application of the Regulation and the need for temporary withdrawal of preferential arrangements.

Trade and sustainable development

Members consider that the GSP should be linked to EU development assistance to ensure coherence and improve the impact of the GSP on sustainable development.

In order to fully exploit GSP preferences, EU development assistance instruments should help beneficiaries to foster productive capacities, economic and export diversification, value-addition and inclusive sustainability, in order to help beneficiaries to mainstream the opportunities offered by GSP benefits into their national policies. Members believe that the GSP should provide **additional incentives** for trade in sustainable products.

The implementation of the GSP scheme should also be integrated into the current discussions on EU initiatives. The EU should engage with beneficiary countries to help them achieve and implement **international social, environmental and human rights standards**, while taking into account the level of development of the countries. Members drew attention to the fact that the GSP scheme has the potential to contribute positively to the employment and empowerment of women.

Withdrawal process

Withdrawal should be seen as the very **last option**. The report proposed to include an Enhanced Engagement process in the Regulation, with specific steps for avoiding a withdrawal scenario. It also proposed to bring additional clarity to the threshold for what constitutes a 'serious and systematic violation' of the international conventions consequently leading to launching an investigation for withdrawal.

Product Graduation

Product graduation should not apply to GSP+ and EBA beneficiary countries.

Members stated that the Commission should monitor, in cooperation with stakeholders and civil society, the **development and export potential of beneficiary countries that could potentially reach the Upper Middle-Income Status**. This monitoring should aim to improve the targeting of sensitive products under the product graduation mechanism, provide clear recommendations on actions to improve export diversification and ensure that tariff preferences under GSP are withdrawn from competitive products in order to provide further opportunities in the EU market for the exports of countries most in need.

Generalised scheme of tariff preferences

2021/0297(COD) - 28/04/2026 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 459 votes to 127, with 70 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council on applying a generalised scheme of tariff preferences and repealing Regulation (EU) No 978/2012 of the European Parliament and of the Council.

The proposed regulation aims to renew the GSP. While maintaining the current architecture consisting of three regimes - standard GSP, GSP+ and the everything but arms (EBA) regime – as well as the essential features of the current regulation – namely the eradication of poverty and support for sustainable development and good governance – the proposed new regulation aims to improve the overall efficiency and effectiveness of the GSP to meet future challenges.

The European Parliament adopted its position at first reading by amending the Commission's proposal as follows:

GSP+

From the date of the granting of the tariff preferences provided under the GSP+, in regular monitoring cycles of three years, the Commission will discuss with each of the GSP+ beneficiary countries, keep under review and monitor the status of ratification of the relevant conventions and their effective implementation, as well as the cooperation of the GSP+ beneficiary country with the relevant monitoring bodies, and the progress made by each GSP+ beneficiary country in implementing its plan of action.

General provisions on engagement

The Commission, and where relevant the EEAS, will engage with standard GSP beneficiary countries and EBA beneficiary countries in the context of existing **bilateral dialogues**, to review and encourage progress towards the ratification of the relevant conventions in the areas of human rights, workers' rights, climate and environmental protection, and good governance. The Commission, acting upon a complaint or on its own initiative, may enter into an **enhanced engagement** with a standard GSP beneficiary country or an EBA beneficiary country in situations in which this would be beneficial for addressing shortcomings particularly with regard to compliance with the principles of these conventions.

The existing bilateral dialogues and enhanced engagements with beneficiary countries may address **cooperation in the readmission of that country's own nationals**, when those persons are irregular migrants to the Union. In the case of serious and systematic shortcomings related to the international obligation to readmit a beneficiary country's own nationals, the preferential arrangements may be **withdrawn temporarily** where the Commission considers that an insufficient level of cooperation on readmission persists following an enhanced engagement of at least 12 months.

Before any suspension, the Commission must verify that the measure is proportionate, take into account the situation in the country and inform the European Parliament and the Council.

The report on the implementation of the regulation must include an assessment of the necessity and functioning of the link between the GSP and cooperation on the readmission of nationals of beneficiary countries. The rules will apply to EBA beneficiary countries from **1 January 2029**.

Special safeguards related to certain products

Where imports of products falling under Combined Nomenclature codes 1006 10, 1006 20 and 1006 30 originating in a beneficiary country exceed, cumulatively and at any time during a calendar year, by at least **45%** the annual import volumes fixed for each beneficiary country, the Commission will: (i) suspend, with immediate effect, tariff preferences for imports of these products originating in the beneficiary country concerned for the remainder of the calendar year; and (ii) establish, for the duration of the following calendar year, a tariff quota for imports of these products originating in the beneficiary country concerned.

Surveillance in the agriculture and fishing sectors

The amended text provides for a special surveillance mechanism for certain agricultural and fisheries products imported into the European Union. This surveillance may be requested by a Member State or decided by the Commission.

If a market disturbance is confirmed, the Commission may **apply the Common Customs Tariff (CCT) to monitored products** (removing tariff preferences) through an implementing act. When assessing disturbance to Union markets, the Commission will take into consideration all relevant market developments, including the impact of the total imports concerned on the situation of the Union market. That assessment shall include factors such as the impact of imports concerned on the Union price level, the impact of imports from other sources, an upsurge of imports from a beneficiary country, as well as the impact of imports on the overall stability of the Union market for the relevant product. The assessment should take no longer than six months with the possibility of extension up to one year. If measures are taken, the customs duties will be reinstated for **twelve months**, with the possibility of further extension if necessary.

Parliamentary information and report

The Commission must provide the European Parliament and the Council with the following information in a timely manner:

- information on important procedural steps, such as accession to GSP+, impacts on least-developed countries graduating from EBA, the initiation of a temporary withdrawal procedure, a safeguards investigation or a change in the Combined Nomenclature codes;
- information on enhanced dialogue activities;
- when it decides to temporarily withdraw the benefit of preferential schemes of a beneficiary country in the event of serious and systematic deficiencies related to the international obligation to re-admit nationals of a beneficiary country.

By **1 January 2033** at the latest, the Commission should report on the application of the regulation. This report may, in particular, examine the list of relevant conventions in relation to updates from United Nations monitoring bodies, including those concerning fundamental principles and rights at work, as well as country-specific graduation and transition mechanisms, especially with regard to least developed countries. This report may, where appropriate, be accompanied by a legislative proposal.

This regulation is applicable from **1 January 2027 until 31 December 2036**.