

Basic information	
2021/2206(INI)	Procedure completed
INI - Own-initiative procedure	
Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on Horn of Africa	
Subject	
6.10.04 Third-country political situation, local and regional conflicts 6.10.05 Peace preservation, humanitarian and rescue tasks, crisis management 6.10.08 Fundamental freedoms, human rights, democracy in general 6.30.02 Financial and technical cooperation and assistance 6.40.07 Relations with African countries 6.50 Emergency, food, humanitarian aid, aid to refugees, Emergency Aid Reserve	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	AFET Foreign Affairs	CASTALDO Fabio Massimo (NI)	14/07/2021
		Shadow rapporteur KANKO Assita (ECR) WALLACE Mick (The Left)	

Key events			
Date	Event	Reference	Summary
25/11/2021	Committee referral announced in Parliament		
13/07/2022	Vote in committee		
18/07/2022	Committee report tabled for plenary	A9-0207/2022	Summary
04/10/2022	Debate in Parliament		
05/10/2022	Decision by Parliament	T9-0345/2022	Summary
05/10/2022	Results of vote in Parliament		

Technical information	
Procedure reference	2021/2206(INI)

Procedure type	INI - Own-initiative procedure
Legal basis	Rules of Procedure EP 121
Stage reached in procedure	Procedure completed
Committee dossier	AFET/9/07481

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		PE729.852	28/03/2022	
Amendments tabled in committee		PE731.651	27/04/2022	
Committee report tabled for plenary, single reading		A9-0207/2022	18/07/2022	Summary
Text adopted by Parliament, single reading		T9-0345/2022	05/10/2022	Summary

Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on Horn of Africa

2021/2206(INI) - 18/07/2022 - Committee report tabled for plenary, single reading

The Committee on Foreign Affairs adopted the report by Fabio Massimo CASTALDO (NI, IT) on a European Parliament recommendation to the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy on the EU's strategic relationship and partnership with the Horn of Africa.

The Horn of Africa (Somalia, Ethiopia, Sudan, Kenya, Uganda, Eritrea, South Sudan, Djibouti) is a region of strategic political, economic and commercial importance to the EU, with which Europe has long-standing political and economic ties.

The report makes a series of recommendations to the Council, the Commission and the Vice-President of the Commission/High Representative of the Union for Foreign Affairs and Security Policy.

Consequences of Russia's war of aggression against Ukraine in the Horn of Africa

In particular, the report recommends the following:

- recognise that Russia's war of aggression against Ukraine has worrying immediate and long-term consequences for the Horn of Africa and that in response the EU must adapt its engagement with the region and respond to the fact that Russia's illegal actions are having a detrimental effect on the overall security situation in the region
- take account of the fact that Russia has already created well-established and multi-faceted links and influence in the region, including through investments (both civilian and military) and the deployment of paramilitary groups such as the Wagner group in Sudan, and recognise that these actions have the potential to further destabilise neighbouring regions;
- counter the Russian attempts to orchestrate misinformation and disinformation campaigns in the region aimed at fomenting anti-EU sentiment;
- immediately deepen diplomatic engagement with the governments in the region to address the devastating impacts of the Russian objectives and operations in the region and acknowledge that the ongoing Russian war of aggression against Ukraine, in particular the Russian naval blockade, disrupts supply chains and severely impacts the food security of the Horn of Africa, both in the short and medium term, as around 90 % of its wheat is imported from Russia and Ukraine.

Guiding principles

The report recommended (i) recognising the potential and strategic relevance of the region; (ii) developing a truly strategic vision for cooperation and dialogue; (iii) moving from an obsolete donor-recipient mentality to a partnership on an equal-footing; and (iv) adopting a conditionality approach, including on security issues, based on the more for more and less for less principle. It called

It calls for a strengthened a bottom-up approach, where local communities and civil society organisations can work to build their own capacities and prepare, coordinate and organise themselves better to become more resilient.

Regional peace and security

The report recommended in particular:

- contributing to regional security and stability through an integrated approach, fostering the link between humanitarian aid, development cooperation and peace through civil conflict prevention, peaceful dispute resolution, conflict resolution, mediation, capacity building and reconciliation activities;
- coordinating with partners and international organisations in providing adequate humanitarian aid and assistance to countries affected by conflict, extreme drought and other natural disasters, as well as by Russian aggression in Ukraine;
- expressing concern about the persistent activity of radical militant Islamist terrorist groups operating across the Horn of Africa and in neighbouring countries, most notably al-Shabaab, al-Qaeda and Daesh, which are highly adaptable and able to gain a lasting foothold among the population.

Democracy, human rights and the rule of law

The report particularly emphasised the need to (i) fully support democratic transitions, rule of law and state-building processes, (ii) strengthen cooperation with civil society to address key issues and priorities in the region, including human dignity and rights, democratic and human rights, rule of law issues and mitigating the COVID-19 health crisis; (iii) take action to protect women's and girls' rights to equality, health, including sexual and reproductive health and rights and education, and to allow them to live free from gender-based violence and discrimination.

Sustainable and inclusive economic development - society

In particular, the report called for:

- the role of youth and women to be recognised in achieving sustainable economic development and strengthening EU support for access to education and vocational training and for retraining and upgrading of the workforce;
- support to be given to capacity building for local vaccine manufacturing and assist in strengthening local health systems and supporting structural reforms in the health sector;
- common actions tackling combat climate change to be increased, in particular regarding mitigation, adaptation, resilience and disaster risk management, and pay particular attention to the impact of climate change on human and food security;
- further coordination with the Commission to ensure that the EU's trade policy review leads to sustainable economic growth for the region, including by making the trade and sustainable development chapters of FTAs fully applicable.

Migration

The countries of the Horn of Africa are among the main countries of origin, transit and destination of significant migration flows to other countries in the region as well as to the EU.

The report recommended a holistic, conflict-sensitive and context-specific and that puts humans first taking into account the different drivers of migration in the region and the persistent vulnerabilities of migrants, upholding the rights of migrants and refugees and recognising the benefits of circular migration and regional mobility in the wider region. It suggested immediate assistance and long-term support to the countries hosting and assisting refugees to secure their protection.

Lastly, the report recommends **countering the influence of third-party actors**, including China and Russia, which do not share the EU's values and objectives in the region and pursue strictly bilateral interests.

Recommendation to the Council, the Commission and the Commission Vice President/High Representative of the Union for Foreign Affairs and Security Policy on Horn of Africa

2021/2206(INI) - 05/10/2022 - Text adopted by Parliament, single reading

The European Parliament adopted by 457 votes to 59, with 122 abstentions, a **recommendation** to the Council, the Commission and the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy on the EU's strategic relationship and partnership with the Horn of Africa.

The Horn of Africa (Somalia, Ethiopia, Sudan, Kenya, Uganda, Eritrea, South Sudan, Djibouti) is a region of strategic political, economic and commercial importance to the EU, with which Europe has long-standing political and economic ties. However, these countries face common risks and threats, including the immediate and long-term effects of climate change, jihadist terrorism, ethnic tensions and problems of weak governance.

The EU is a major partner for peace, security, democracy, sustainable development and humanitarian aid.

Parliament made a series of recommendations to the Council, the Commission and the Vice-President of the Commission/High Representative of the Union for Foreign Affairs and Security Policy.

Consequences of Russia's war of aggression against Ukraine

Members believe that in response to Russia's war of aggression against Ukraine, the EU must recalibrate its engagement with the region and that it must respond to the fact that Russia's illegal actions are having a negative effect on the overall security situation in the region.

Russia has already created well-established links and influence in the region, including through investments (both civilian and military) and the deployment of paramilitary groups such as the Wagner Group in Sudan. It is important to recognise that these actions have the potential to further destabilise neighbouring regions, to counter Russian attempts to orchestrate disinformation campaigns in the region with a view to countering anti-EU sentiment by putting in place a comprehensive EU public communication strategy to counter and defeat Russian efforts.

The report recommended deepening diplomatic dialogue with governments in the region and recognising that the continuing war, including the Russian maritime blockade, is disrupting supply chains and having serious repercussions for food security in the Horn of Africa, given that around 90% of wheat is imported from Russia and Ukraine.

Guiding principles

Parliament recommended (i) develop a truly strategic vision for cooperation and dialogue by giving new impetus to a mutually beneficial relationship based on effective consultation and shared values, interests and perspectives (ii) foster African ownership of programmes, to enable African solutions to African problems, through a conditional approach based on the more for more and less for less principle; (iii) facilitate an approach in which local communities and civil society organisations can work to build their own capacity and better coordinate and organise themselves.

Regional peace and security

Parliament recommended in particular:

- contributing to regional security and stability through an integrated approach, fostering the link between humanitarian aid, development cooperation and peace through civil conflict prevention, peaceful dispute resolution, conflict resolution, mediation, capacity building and reconciliation activities;
- considering the inclusion of youth and the representation and active participation of women in peace and security issues;
- addressing the root causes of conflict, extremism and radicalisation, such as extreme poverty and inequality, the consequences of climate change, i.e. the scarcity of resources such as arable land and water, long-standing border disputes, through political, financial, operational and logistical support;
- coordinating with partners and international organisations in providing adequate humanitarian aid and assistance to countries affected by conflict, extreme drought and other natural disasters, as well as by Russian aggression in Ukraine.

Democracy, human rights and the rule of law

The recommendation emphasised the need to (i) fully support democratic transitions, rule of law and state-building processes, (ii) strengthen cooperation with civil society to address key issues and priorities in the region, including human dignity and rights, democratic and human rights, rule of law issues and mitigating the COVID-19 health crisis; (iii) take action to protect women's and girls' rights to equality, health, including sexual and reproductive health and rights and education, and to allow them to live free from gender-based violence and discrimination.

Sustainable and inclusive economic development - society

In particular, Parliament called for:

- strengthened EU support for access to education and vocational training and for the retraining and further training of the workforce, in line with labour market needs, and to empower and provide real opportunities for younger generations and women;
- support to be given to capacity building for local vaccine manufacturing and assist in strengthening local health systems;
- common actions tackling combat climate change to be increased, in particular regarding mitigation, adaptation, resilience and disaster risk management, and pay particular attention to the impact of climate change on human and food security;
- the EU's trade policy review to lead to sustainable economic growth for the region, including by making the trade and sustainable development chapters of FTAs fully applicable.

Migration

The countries of the Horn of Africa are among the main countries of origin, transit and destination of significant migration flows to other countries in the region as well as to the EU.

Parliament recommended a holistic, conflict-sensitive and context-specific and that puts humans first taking into account the different drivers of migration in the region and the persistent vulnerabilities of migrants, upholding the rights of migrants and refugees and recognising the benefits of circular migration and regional mobility in the wider region. It suggested immediate assistance and long-term support to the countries hosting and assisting refugees to secure their protection.

External influence

Members recommended **countering the influence of third-party actors**, including China and Russia, which do not share the EU's values and objectives in the region and pursue strictly bilateral interests. The growing presence of these actors in the region, including through propaganda campaigns aimed at reinforcing their role in the region while undermining their competitors, including the EU, undermines regional peace, EU efforts and assistance, and the EU's role as a privileged partner.