Basic information

2022/0212(BUD) BUD - Budgetary procedure	Procedure completed
2023 general budget: all sections **Subject** 8.70.53 2023 budget	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
BUDE Budgetary Conciliation Committee	HERBST Niclas (EPP) ȘTEFĂNUȚĂ Nicolae (Renew)	09/12/2021 09/12/2021

Former committee responsible	Former rapporteur	Appointed
BUDG Budgets	HERBST Niclas (EPP) ȘTEFĂNUȚĂ Nicolae (Renew)	09/12/2021 09/12/2021

Former committee for opinion	Former rapporteur for opinion	Appointed
AFET Foreign Affairs	GAHLER Michael (EPP)	01/12/2021
DEVE Development	COMÍN I OLIVERES Antoni (NI)	28/02/2022
INTA International Trade	The committee decided not to give an opinion.	
CONT Budgetary Control	CHASTEL Olivier (Renew)	24/01/2022
ECON Economic and Monetary Affairs	YON-COURTIN Stéphanie (Renew)	25/01/2022
EMPL Employment and Social Affairs	PÎSLARU Dragoş (Renew)	03/03/2022
ENVI Environment, Public Health and Food Safety	CANFIN Pascal (Renew)	15/03/2022

ITRE	Industry, Research and Energy	EHLER Christian (EPP)	03/12/2020
IMCO	Internal Market and Consumer Protection	SCHWAB Andreas (EPP)	25/01/2022
TRAN	Transport and Tourism	GHEORGHE Vlad (Renew)	22/06/2022
REGI	Regional Development	The committee decided not to give an opinion.	
AGRI	Agriculture and Rural Development	CAROPPO Andrea (EPP)	20/06/2022
PECH	Fisheries	KARLESKIND Pierre (Renew)	25/01/2022
CULT	Culture and Education	LØKKEGAARD Morten (Renew)	16/02/2022
JURI	Legal Affairs	The committee decided not to give an opinion.	13/07/2022
LIBE	Civil Liberties, Justice and Home Affairs	KELLER Fabienne (Renew)	09/02/2022
AFCO	Constitutional Affairs	TAJANI Antonio (EPP)	17/05/2022
FEMM	Women's Rights and Gender Equality	VANA Monika (Greens/EFA)	21/04/2022
PETI	Petitions	MONTSERRAT Dolors (EPP)	26/01/2022

Council of the European Union

European Commission

Commission DG	Commissioner
Budget	HAHN Johannes

Key events

Date	Event	Reference	Summary
		COM(2022)0400	Summary

01/07/2022	Commission draft budget published		
09/09/2022	Council position on draft budget published	12108/2022	Summary
12/09/2022	Committee referral announced in Parliament		
10/10/2022	Vote in committee		
12/10/2022	Budgetary report tabled for plenary	A9-0241/2022	
18/10/2022	Debate in Parliament		
19/10/2022	Decision by Parliament	T9-0366/2022	Summary
19/10/2022	Results of vote in Parliament		
19/10/2022	Start of budgetary conciliation (Parliament and Council)		
14/11/2022	Vote in committee		
18/11/2022	Budgetary conciliation report tabled for plenary	A9-0278/2022	
22/11/2022	Debate in Parliament		
22/11/2022	Draft budget approved by Council		
22/11/2022	Budgetary joint text published	14783/2022	
23/11/2022	Decision by Parliament	T9-0403/2022	Summary
23/11/2022	Results of vote in Parliament		
23/11/2022	Final act signed		
23/03/2023	Final act published in Official Journal		

Technical information

Procedure reference	2022/0212(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budget
Other legal basis	Rules of Procedure EP 165
Stage reached in procedure	Procedure completed
Committee dossier	BUDE/9/10437 BUDG/9/08665

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee opinion	IMCO	PE732.653	13/07/2022	
Committee opinion	ECON	PE732.929	01/09/2022	
Committee opinion	PECH	PE734.109	02/09/2022	

Committee opinion	ENVI	PE732.703	07/09/2022	
Committee opinion	AFCO	PE734.322	07/09/2022	
Committee opinion	EMPL	PE730.024	08/09/2022	
Committee opinion	FEMM	PE734.211	09/09/2022	
Specific opinion	CONT	PE736.399	13/09/2022	
Committee opinion	AFET	PE734.195	15/09/2022	
Committee draft report		PE736.519	21/09/2022	
Committee opinion	DEVE	PE735.499	28/09/2022	
Committee opinion	AGRI	PE734.148	29/09/2022	
Amendments tabled in committee		PE736.655	29/09/2022	
Committee opinion	TRAN	PE734.289	04/10/2022	
Committee opinion	ITRE	PE735.516	05/10/2022	
Committee opinion	CULT	PE735.571	05/10/2022	
Budgetary report tabled for plenary, 1st reading		A9-0241/2022	12/10/2022	
Budgetary text adopted by Parliament		T9-0366/2022	19/10/2022	Summary
Budgetary conciliation report tabled for plenary		A9-0278/2022	18/11/2022	
Budgetary joint text approved by Parliament		T9-0403/2022	23/11/2022	Summary

Council of the EU

Document type	Reference	Date	Summary
Council position on draft budget	12108/2022	09/09/2022	Summary

European Commission

Document type	Reference	Date	Summary
Commission draft budget	COM(2022)0400	01/07/2022	Summary
Document attached to the procedure	COM(2022)0670	05/10/2022	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
CSL/EP	Budgetary joint text	14783/2022	22/11/2022	

Additional information

Source	Document	Date

European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Other Members

Transparency		
Name	**Date**	**Interest representatives**
GEESE Alexandra	28/04/2022	European Institute for Gender Equality

Final act
Corrigendum to final act 32023B0278R(01) OJ L 084 23.03.2023, p. 0027
Corrigendum to final act 32023B0278R(02) OJ L 239 28.09.2023, p. 0037
Budget 2023/0278 OJ L 058 23.02.2023, p. 0001 Summary

2023 general budget: all sections

2022/0212(BUD) - 23/02/2023 - Final act

PURPOSE: definitive adoption of the annual budget of the European Union for the financial year 2023.

CONTENT: the President of the European Parliament noted that the procedure laid down in Article 314 of the Treaty on the Functioning of the European Union had been completed and that the annual budget of the European Union for the financial year 2023 had been definitively adopted.

BUDGET FOR 2023

The Council and the European Parliament reached agreement on an EU budget for 2023 which strongly focuses on the main priorities of EU action.

Total commitments are set at EUR 186.6 billion. This is an increase of 1.1% compared to the 2022 budget as amended. A margin of EUR 0.4 billion has been kept available under the expenditure ceilings of the Multiannual Financial Framework (MFF) for the period 2021-2027, to allow the EU to meet unforeseen needs.

Total payments amount to EUR 168.6 billion, an increase of 1% compared to 2022.

The budget would allow the EU to mobilise significant funds to help mitigate the severe consequences of Russia's war of aggression against Ukraine in the country but also in the southern neighbourhood and Member States. It would also support the ongoing sustainable recovery from the coronavirus pandemic and protect and create jobs. It would trigger further investments into a greener, more digital and more resilient Europe, while protecting the most vulnerable in its neighbourhood and around the world.

More specifically, the following allocations are foreseen:

- Targeted increases for the Neighbourhood, Development and International Cooperation Instrument (NDICI) – Global Europe (EUR 12.3 billion), mainly for Ukraine and Moldova, the migration issue in the Southern Neighbourhood as well as the Humanitarian Aid programme (EUR 1.8 billion) to address crisis situations worldwide;

- EUR 1.5 billion for the Asylum, Migration and Integration Fund, and EUR 956.8 million for the Integrated Border Management Fund;

- EUR 3 billion for the Connecting Europe Facility for modern, high-performance transport infrastructure to facilitate cross-border connections;

- EUR 3.7 billion for Erasmus+, as well as EUR 332.8 million for the cultural and creative sectors under the Creative Europe programme;

- EUR 62.9 billion to support the ongoing recovery by boosting investment in economic, social and territorial cohesion;

- EUR 53.6 billion for the Common Agricultural Policy;

- EUR 12.4 billion for Horizon Europe to support EU research;

- EUR 602.8 million for the Single Market Programme;

- EUR 739.3 million for the EU4Health programme to support the European Health Union;

- EUR 1.5 billion for the Just Transition Fund to ensure the transition to climate neutrality for all and EUR 755.5 million for the LIFE programme for environment and climate action;

- EUR 309.9 million for the Internal Security Fund, and EUR 945.7 million for the European Defence Fund;

- EUR 295.2 million for military mobility.

APPROPRIATIONS BY MFF HEADINGS (in millions of euros)

1. Single Market, Innovation and Digital

- Commitments: 21 548

- Payments: 20 901

2. Cohesion, Resilience and Values

- Commitments: 70 587

- Payments: 58 059

3. Natural Resources and Environment

- Commitments: 57 259

- Payments: 57 456

4. Migration and Border Management

- Commitments: 3 727

- Payments: 3 038

5. Security and Defence

- Commitments: 2 117

- Payments: 1 208

6. Neighbourhood and the World

- Commitments: 17 212

- Payments: 13 995

7. European Public Administration

- Commitments: 11 311

- Payments: 11 311

Special instruments

- Commitments: 2 855

- Payments: 2 680

Appropriations as % of GNI (gross national income)

- Commitments: 1.14%

- Payments: 1.03%.

2023 general budget: all sections

2022/0212(BUD) - 01/07/2022 - Commission draft budget

PURPOSE: presentation by the Commission of the EU's annual draft budget for the year 2023.

CONTENT: the draft budget 2023 **reflects the EU's challenges and priorities under the Multiannual Financial Framework (MFF)** for the period 2021-2027, which include the green and digital transitions, aiming to make Europe's economy fairer, more resilient and more sustainable.

Russia's military aggression against Ukraine has resulted in a human tragedy on Europe's doorstep. The EU has responded swiftly and decisively by providing humanitarian aid, emergency assistance and large-scale support to Member States to help those fleeing Ukraine. Coordinated sanctions are in place, combined with measures to tackle record energy prices and end Europe's dependence on Russian oil and gas.

At the same time, during 2023, the EU and its Member States should continue to recover from the economic, social and health crisis caused by the COVID-19 pandemic. Economic recovery from the pandemic is underway. However, pressure on health care systems, supply bottlenecks and rapidly rising energy prices have overall contributed to high inflationary pressures.

Given the uncertainties about the economic impact of Russia's invasion of Ukraine, this implies that the full deployment of the EU budget and the EU's recovery instrument, NextGeneration, will be essential to stimulate the EU economy.

PROPOSED APPROPRIATIONS

The Commission proposes an **annual budget of EUR 185.6 billion** for the EU in 2023 in commitments and EUR 166.3 billion in payments, plus an estimated **EUR 113.9 billion in grants under NextGenerationEU**. The total commitment appropriations in the draft 2023 budget (including special instruments) correspond to 1.14% of GNI. In total, commitment appropriations increase by 2.1% compared to the commitment appropriations in the 2022 budget.

Overall, in 2023, **EUR 299.5 billion** in commitment appropriations will be available. In addition, the remaining NextGenerationEU loans of EUR 225.6 billion are expected to be fully utilised by 2023.

A significant proportion of the funds will be earmarked for climate change, in line with the target of devoting 30% of spending under the long-term budget and the NextGenerationEU recovery instrument to this policy priority.

APPROPRIATIONS BY HEADING OF THE MULTIANNUAL FINANCIAL FRAMEWORK (MFF) 2021-2027

The Commission proposes to allocate the following amounts (in commitment appropriations):

Heading 1 - Single Market, Innovation and Digital: EUR 26 billion (NextGenerationEU contribution: EUR 4.3 billion)

- EUR 13.6 billion for **research and innovation**, including EUR 12.3 billion for Horizon Europe, the EU's flagship research programme. 1.8 billion in NextGenerationEU grants;

- EUR 4.8 billion for European strategic investments, including EUR 341 million for InvestEU under the key priorities (research and innovation, dual green and digital transition, health and strategic technologies). **InvestEU** would receive an additional EUR 2.5 billion in grants from NextGenerationEU.

- EUR 2.9 billion for the **Connecting Europe Facility** to invest in trans-European transport, digital and energy networks;

- EUR 1.3 billion for the **Digital Europe Programme** to shape the Union's digital future;

- EUR 927 million to ensure the proper functioning of the **single market**, including EUR 593 million for the single market programme and almost EUR 200 million for work on anti-fraud, taxation and customs;

- EUR 2.2 billion dedicated to **space** spending, mainly for the European Space Programme, which will bring together the Union's action in this strategic area;

- EUR 138 million for **secure satellite connections** under the proposal for a new EU programme for secure connectivity.

Sub-heading 2a - Economic, social and territorial cohesion: EUR 62.9 billion (NextGenerationEU contribution: EUR 2.9 billion)

- EUR 46.1 billion for **regional development and cohesion**, of which EUR 38.3 billion for the European Regional Development Fund (ERDF) and EUR 7.7 billion for the Cohesion Fund, to support economic, social and territorial cohesion, as well as infrastructure supporting the ecological transition and the Union's priority projects;

- EUR 16.7 billion for the **European Social Fund Plus** (ESF+) to help Member States achieve high levels of employment, fair social protection and a skilled and resilient workforce ready for the transition to a green and digital economy.

Sub-heading 2b - Resilience and values: EUR 111.3 billion (NextGenerationEU contribution: EUR 104.1 billion)

- EUR 103.5 billion in NextGenerationEU grants under the Recovery and Resilience Facility (RRF) to support economic recovery and growth after the coronavirus pandemic and to address the problems caused by the war in Ukraine;

- EUR 732 million for the **EU Health Programme** to ensure a comprehensive health response to citizens' needs;

- EUR 147 million for the **Union's Civil Protection Mechanism** (ResCeU) to ensure rapid deployment of operational assistance in the event of a crisis;

- EUR 4.8 billion for **people, social cohesion and values**, including EUR 3.5 billion for Erasmus+ to create education and mobility opportunities for citizens, EUR 325 million to support Europe's cultural and creative sectors, EUR 212 million for the promotion and protection of justice, rights and values and EUR 141 million for the European Solidarity Corps.

Heading 3 - Natural resources and environment: EUR 62.7 billion (NextGenerationEU contribution: EUR 5.4 billion)

- EUR 53.6 billion for the **Common Agricultural Policy** and EUR 1.1 billion for the European Maritime Affairs, Fisheries and Aquaculture Fund, to support European farmers and fishermen, but also to strengthen the resilience of the agri-food and fisheries sector and to provide the necessary scope for crisis management in view of the expected global food shortages;

- EUR 2.3 billion for **environment and climate action**, including EUR 728 million for the LIFE programme to support climate change mitigation and adaptation, and EUR 1.5 billion for the **Just Transition Fund** (JTF) to ensure that the green transition benefits all. The JTF would benefit from an additional EUR 5.4 billion in NextGenerationEU grants.

Heading 4 - Migration and border management: EUR 3.7 billion

- EUR 2.1 billion for **border protection**, including EUR 1.1 billion for the Integrated Border Management Fund (IBMF) and EUR 839 million for the European Border and Coast Guard Agency (Frontex);

- EUR 1.6 billion for migration-related spending, including EUR 1.4 billion for the Asylum, Migration and Integration Fund (AMIF) which contributes to the effective management of migration flows and the development of the common asylum and migration policy.

Heading 5 - Security and defence: EUR 1.9 billion

- EUR 1.2 billion to address defence challenges, including EUR 626 million to support capability development and research under the **European Defence Fund** (EDF), and EUR 237 million for military mobility;

- EUR 689 million for security, including EUR 310 million for the **Internal Security Fund** (ISF) to combat terrorism, radicalisation, organised crime and cybercrime.

Heading 6 - Neighbourhood and the World: EUR 16.7 billion

- EUR 14.3 billion for **external action**, of which EUR 12 billion under the Neighbourhood, Development and International Cooperation Instrument (NDICI – Global Europe) EUR 2.5 billion for the Instrument for Pre-Accession Assistance (IPA III) and EUR 1.6 billion for Humanitarian Aid (HUMA);

- in order to reinforce actions in the field of the fight **against disinformation** from Russian propaganda channels, an increase of EUR 1.7 million is proposed for the Information policy and strategic communication for external action line;

Heading 7 - European public administration: EUR 11.4 billion

- EUR 2.3 billion for staff pensions (an increase of 11.9% in appropriations) and EUR 233 million for the contribution to the financing of the European Schools;

- EUR 8.8 billion for the expenditure of the institutions (of which EUR 2.2 billion for the European Parliament).

Thematic special instruments: EUR 28 billion

The ‘thematic special instruments’ include the Solidarity and Emergency Aid Reserve, the European Globalisation Adjustment Fund for redundant workers (EGF) and the Brexit adjustment reserve.

2023 general budget: all sections

2022/0212(BUD) - 09/09/2022 - Council position on draft budget

The Council adopted its position on the draft general budget of the European Union for the year 2023 (DB 2023).

The Council underlines that the budget for 2023 has a key role in the development and delivery of the long-term objectives and political priorities agreed by the Union, contributing to the recovery of the European economy in the aftermath of the COVID19 pandemic. For the third consecutive year, the budget for 2023 will be reinforced by the funds from the temporary recovery instrument, Next Generation EU (NGEU).

APPROPRIATIONS AND APPROACH

The Council's position on the DB 2023 amounts to:

- **EUR 183 949.66 million in commitment appropriations** (EUR 185 591 million in the Commission’s DB 2023);

- **EUR 165 738.29 million in payment appropriations** (EUR 166 268 million in the Commission’s DB 2023).

The total amount of payment appropriations provided for in the Council’s position on the DB 2023 corresponds to **1.01%** of the EU gross national income (GNI).

Approach taken by the Council

The Council considers that the budget for 2023 should be realistic, in line with actual needs, ensure prudent budgeting and leave sufficient margins under the MFF ceilings to deal with unforeseen circumstances.

At the same time, the budget for 2023 should provide sufficient resources to ensure the implementation of Union programmes and to allow commitments already made under the current and previous MFF to be paid in due time, in particular since 2023 is the last year for implementing shared management commitments under the MFF 2014-2020.

In addition, the work of the Council was complicated by the fact that the Commission presented a budget proposal which left out provisions to face the needs related to Russia's military aggression against Ukraine and its potential economic, social and humanitarian impact, compounded by other factors, such as high inflation (and related development of increasing interest rates). In view of these uncertainties, the Council considered that it was necessary to **increase the margins** in the budget in a significant manner to cater for **sufficient budgetary flexibility**.

The Council undertook a **detailed analysis** of the commitment appropriations for each programme and action by budget line, in order to ensure:

- **sufficient margins** to cover the financial needs to be detailed in the coming months and addressed by the amending letter expected in early Autumn, mainly regarding the Ukraine crisis;

- the **rebalancing and stabilisation of the level of appropriations** of expenditure programmes that are subject to top-ups by the multiannual financial framework (MFF) Regulation and benefit from significant additional appropriations from NGEU/assigned revenue;

- an appropriate **acceleration** of the implementation of programmes by avoiding excessive increases compared to 2022.

The result of the Council's assessment is reflected in the proposal to **adjust downwards** the commitment appropriations by EUR 1 641.4 million and the payment appropriations by EUR 530 million.

EXPENDITURE BY HEADING IN THE 2021-2027 MFF

The Council has changed the commitment appropriations (c/a) and updated the payment appropriations (p/a) as follows in relation to the DB 2023:

(1) Single Market, Innovation and Digital (heading 1 of the MFF):EUR 20 332 966 859 in c/a and EUR 20 522 946 094 in p/a

- the heading is characterised by a total reduction of -EUR 1 234.6 million in the appropriations requested in the DB 2023 distributed on a number of specific budget lines, including operational and support expenditure.

The margin available under heading 1 would be EUR 1 394.03 million.

(2) Cohesion and Values (heading 2 of the MFF): EUR 69 849 083 022 in c/a and EUR 55 808 688 774 in p/a

Economic, Social and Territorial Cohesion (sub-heading 2a of the MFF)

- the Council accepted he level of both commitment and payment appropriations as it stands (EUR 62 922.98 million and EUR 49 131.08 million, respectively) in the DB 2023 as proposed by the Commission;

- the margin available under sub-heading 2a would be EUR 16.02 million, as proposed by the Commission.

Resilience and Values (sub-heading 2b of the MFF)

- the sub-heading is characterised by a total reduction in commitment appropriations of -EUR 237.6 million (-EUR 197 million for Recovery and Resilience and - EUR 40.6 million for Investing in People, Social Cohesion and Values), and of -EUR 31.8 million for payment appropriations.

The margin available under sub-heading 2b would amount to EUR 271.9 million.

(3) Natural resources and environment (heading 3 of the MFF): EUR 57 177 558 225 in c/a and EUR 57 439 369 586 in p/a

- the heading is characterised by a reduction in commitment appropriations of -EUR 45 million for the Environment and Climate Action Programme (LIFE) and -EUR 6 million for payment appropriations;

The margin available under heading 3 would amount to EUR 117.44 million.

(4) Migration and border management (heading 4 of the MFF): EUR 3 677 311 518 in c/a and EUR 3 017 380 252 in p/a

- the heading is characterised by a reduction in commitment appropriations of -EUR 50 million for the decentralised bodies, namely the European Border and Coast Guard Agency (Frontex) and -EUR 50 million for payment appropriations.

The margin available under heading 4 would amount to EUR 136.69 million.

(5) Security and defence (heading 5 of the MFF): EUR 1 889 409 130 in c/a and EUR 1 109 874 612 in p/a

- the heading is characterised by a reduction in commitment appropriations of -EUR 11.7 million for the Internal Security Fund (ISF) and -EUR 1.5 million for payment appropriations;

The margin available under heading 5 would amount to EUR 56.69 million.

(6) Neighbourhood and the World (heading 6 MFF): EUR 16 781 879 478 in c/a and EUR 13 773 937 845 in p/a

- the Council accepted the level of both commitment and payment appropriations as proposed by the Commission (EUR 16 781.88 million and EUR 13 773.94 million, respectively).

No margin would be available under heading 6, as proposed by the Commission

(7) European public administration (heading 7 of the MFF): EUR 11 386 302 167 in c/a and EUR 11 386 302 167 in p/a

For the European Parliament, it is suggested not to modify the Commission's proposal and to foresee EUR 2 267.98 million.

The margin available under heading 7 would be EUR 32.7 million

Special instruments: EUR 2 855 153 029 in c/a and EUR 2 679 794 000 in p/a

It is suggested to maintain the appropriations entered in the DB 2023 for the Solidarity and Emergency Aid Reserve and for the European Globalisation Adjustment Fund. As far as the Flexibility Instrument is concerned, the use of EUR 62.5 million for heading 7 is not accepted.

Revenue

It is suggested to accept the DB 2023 after the technical adjustments arising from the changes made to expenditure in the Council's position.

2023 general budget: all sections

2022/0212(BUD) - 23/11/2022 - Budgetary joint text approved by Parliament

The European Parliament adopted by 492 votes to 66, with 46 abstentions, a legislative resolution on the joint text on the draft general budget of the European Union for the financial year 2023 approved by the Conciliation Committee under the budgetary procedure.

Parliament was successful in increasing funding for programmes and policies which they see as vital for addressing the consequences of the war in Ukraine and the energy crisis, contributing to the post-pandemic recovery and strengthen efforts towards the green and digital transitions.

It approved the joint text agreed by the Conciliation Committee.

As a reminder, the main elements are as follows:

- the overall level of commitment appropriations in the 2023 budget is set at **EUR 186 616.7 million**, leaving a margin below the MFF ceilings for 2023 of EUR 421.2 million in commitment appropriations;

- the overall level of payment appropriations in the 2023 budget is set at **EUR 168 648.7 million**, leaving a margin below the MFF ceiling for 2023 of EUR 3 554.2 million in payment appropriations;

- the Flexibility Instrument for 2023 is mobilised in commitment appropriations for an amount of EUR 1 235.7 million, of which EUR 182.2 million for sub-heading 2b Resilience and Values, EUR 170.6 million for heading 5 Security and Defence and EUR 882.9 million for heading 6 Neighbourhood and the World.

In the context of the war in Ukraine, the Conciliation Committee succeeded in obtaining additional funding for programmes including: Erasmus+; humanitarian aid; asylum, migration and integration fund; border and visa management instrument and neighbourhood, development and international cooperation instrument and military mobility.

As regards research, energy, climate and support for the green transition, programmes benefiting from budgetary increases include the Horizon Europe research programme, the Connecting Europe Facility and the LIFE environment and climate programme.

In the context of the post-pandemic recovery, other priorities have received more funding, including the EU Health Programme, the European Civil Protection Mechanism, the Creative Europe Programme, the Citizens, Equality, Rights and Values Programme and the European Public Prosecutor's Office.

Expenditure headings of the financial framework – commitment appropriations (C/A)

Heading 1 – Single market, innovation and digital

The agreed level of C/A is set at EUR 21 548.4 million, leaving a margin of EUR 178.6 million under the expenditure ceiling of heading 1.

The Conciliation Committee agrees to make commitment appropriations available again on the research budget lines for a total amount of EUR 148.8 million in commitment appropriations. These appropriations are part of the overall amount of up to EUR 0.5 billion (in 2018 prices) for the 2021-2027 period as agreed upon in the framework of the MFF agreement. This leaves up to EUR 238 million in 2018 prices available for the 2024-2027 period. Discussions will be held regarding the European Chips Act and its financing.

Sub-heading 2a – Economic, social and territorial cohesion

The agreed level of C/A is set at EUR 62 926.5 million, leaving a margin of EUR 12.5 million under the expenditure ceiling of sub-heading 2a

Sub-heading 2b – Resilience and values

The agreed level of C/A is set at EUR 7 660.2 million, with no margin left under the expenditure ceiling of sub-heading 2b and the mobilisation of the Flexibility Instrument for an amount of EUR 182.2 million as well as the mobilisation of the Single Margin Instrument for an amount of EUR 280.0 million.

Taking into account the interest rates and the volume of NextGenerationEU financing operations until the end of 2022, the appropriations of budget line 06 04 01 (European Union Instrument for Recovery) may be reduced by EUR 170.0 million while fully preserving the capacity to finance the grant component of NextGenerationEU in 2023.

Heading 3 – Natural resources and environment

The agreed level of C/A is set at EUR 57 259.3 million, leaving a margin of EUR 35.7 million under the expenditure ceiling of heading 3.

Heading 4 – Migration and Border Management

The agreed level of C/A is set at EUR 3 727.3 million, leaving a margin of EUR 86.7 million under the expenditure ceiling of heading 4.

Heading 5 – Security and defence

The agreed level of C/A is set at EUR 2 116.6 million, with no margin left under the expenditure ceiling of heading 5 and the mobilisation of the Flexibility Instrument for an amount of EUR 170.6 million.

Heading 6 – Neighbourhood and the world

The level of C/A is set at EUR 17 211.9 million, with no margin left under the expenditure ceiling of heading 6 and the mobilisation of the Flexibility Instrument for an amount of EUR 882.9 million.

Heading 7 – European Public Administration

The agreed level of C/A is set at EUR 11 311.3 million, leaving a margin of EUR 107.7 million under the expenditure ceiling of heading 7, of which EUR 28.2 million under the sub-margin for ‘Administrative expenditure of the institutions’.

Joint statements

Parliament confirmed the joint statements by Parliament, the Council and the Commission annexed to the resolution, which concern in particular:

- payment appropriations;

- the financing of the European Chips Act and the Secure space connectivity programme;

- strengthening cybersecurity;

- the need to assess the sustainability of the expenditure ceilings and sub-ceilings of all headings of the multiannual financial framework (MFF) 2021-2027.

2023 general budget: all sections

2022/0212(BUD) - 19/10/2022 - Budgetary text adopted by Parliament

The European Parliament adopted by 421 votes to 137, with 82 abstentions, a resolution on the Council's position on the draft general budget of the European Union for the financial year 2023.

Parliament deplored the Council's position on the draft budget, which cuts EUR 1.64 billion in commitment appropriations and EUR 530 million in payment appropriations for the headings of the multiannual financial framework (MFF) compared to the Commission's proposal. Members believe that the **cuts proposed by the Council do not reflect the seriousness of the challenges** facing the Union and that the Council's position falls short of Parliament's expectations.

Parliament has therefore decided to restore, for the lines whose appropriations have been reduced by the Council, the level of appropriations in the draft budget, both for operational and administrative expenditure, and to use the draft budget as a starting point for Parliament's position. It also maintained the appropriations entered in the draft budget for the special thematic instruments, namely the Solidarity and Emergency Aid Reserve, the European Globalisation Adjustment Fund for redundant workers and the Brexit adjustment reserve.

Members stressed the need to **respond to the consequences of Russia's war of aggression against Ukraine** as well as the COVID-19 pandemic, rising inflation and increasing energy and food insecurity at EU level. They stressed in particular the need for sufficient green investments to strengthen the Union's energy independence and to implement the Green Deal.

Consequently, Parliament set the overall level of appropriations for the budget for 2023 (all sections) at i) **EUR 187 293 119 206 in commitment appropriations**, an increase of EUR 1 702 055 778 compared to the draft budget and ii) **EUR 167 612 834 087 in payment appropriations**.

Heading 1 of the MFF - Single market, innovation and digital

Parliament increased the commitment appropriations of the heading by **EUR 663 650 000** compared to the draft budget, financed by the available margin and the use of special instruments. It also made available to the heading a total amount of EUR 836 090 000 in commitment appropriations corresponding to decommitments made under Article 15(3) of the Financial Regulation, thus increasing the decommitments made available again by EUR 677 278 157 compared to the draft budget.

Members insisted that the exceptionally high amount of research decommitments (EUR 836.09 million), which the Commission had not foreseen during the MFF negotiations, should be made available in full to **Horizon Europe**.

Parliament reversed the redeployments proposed by the Commission to fund the **Chips Act** and the Secure Connectivity Programme, in line with its position that new initiatives should be funded using fresh money. It deleted the relevant Council reserves, thereby ensuring a proper level of funding for priorities in Horizon Europe, the Digital Europe Programme and the Union Space Programme.

Parliament also proposed:

- to increase funding for the transport and energy components of the **Connecting Europe Facility** (CEF) by a total of EUR 90 million in commitment appropriations;

- an increase of EUR 10 million for the SME strand of the Single Market cluster, as well as an increase of EUR 1 million to support the ongoing work of the European Financial Reporting Advisory Group (EFRAG) on the development of high quality reporting standards.

Sub-heading 2a - Economic, social and territorial cohesion

Parliament accepted the Council's position on the sub-heading. It called on the Member States and the Commission to accelerate the process of programming so that 2023 marks the start of implementation of the cohesion funds.

Sub-Heading 2b - Resilience and values

Parliament increased the sub-heading overall by **EUR 272 821 707** in commitment appropriations compared to the draft budget, financed by using the available margin and the use of special instruments. In particular, the Parliament proposed to:

- increase the **Erasmus+** flagship programme by EUR 200 million

- increase the appropriations for **the European Solidarity Corps** (ESC) by EUR 8 million;

- increase by EUR 25 million the EU Health Programme, in particular to support actions to achieve universal health coverage across the EU;

- reinforce the **EU Civil Protection Mechanism** by EUR 20 million;

- increase the 2023 appropriations of the Creative Europe programme by EUR 12 million to support the cultural and creative sectors, which have been hard hit by the COVID-19 pandemic;

- increase the Daphne strand of the **Citizens, Equality, Rights and Values programme** by EUR 2 million to combat gender-based violence, as well as all forms of violence against refugees, children, young people and other groups at risk, and the strand on citizens' engagement and participation by EUR 1.5 million, in particular to ensure a follow-up to the Conference on the Future of Europe;

- restore the level of the draft budget on the lines aimed at ensuring adequate funding for **institutional communication**, combating disinformation and contributing to citizens' participation in democratic life.

Heading 3 - Natural resources and environment

Parliament increased the allocation for the heading **by EUR 61 240 000** in commitment appropriations compared to the draft budget, financed by part of the available margin.

Recalling that 2023 is the first year of the new Common Agricultural Policy (CAP), Parliament considers that the crisis situation justifies the partial mobilisation of the new agricultural reserve to the tune of at least EUR 10 million for young farmers. It called for an increase in the level of budgetary support for the LIFE programme in support of climate action and environmental protection for the different strands of the programme and insisted on the need for a significant increase in the budget of the **European Environment Agency** (EEA).

Heading 4 - Migration and border management

Parliament increased the heading overall by **EUR 130 430 664** compared to the Council's position and by EUR 80 430 664 compared to the draft budget, financed by using part of the available margin. In particular, it proposed to:

- increase the 2023 appropriations of the **Asylum, Migration and Integration Fund** (AMIF) by EUR 100 million;

- increase the 2023 appropriations of the **Border and Visa Management Instrument** (BVI) by EUR 25 million to allow support to the Member States most directly exposed to the consequences of the war in Ukraine, but also to support the further integration of Romania, Bulgaria and Croatia into the Schengen area;

- increase the staffing of the European Union Asylum Agency.

Parliament decided to support the Council's proposal to reduce the appropriations for **Frontex** by EUR 50 million in 2023. It nevertheless stressed the need to ensure that Frontex has the budgetary means to fulfil its mandate and obligations.

Heading 5 - Security and defence

Parliament increased the overall heading by **EUR 81 192 700** compared to the draft budget, financed by the available margin and the use of special instruments.

Members called for an increase in funding for the capability development strand of the **European Defence Fund** to promote an innovative and competitive defence industrial base that will contribute to the Union's strategic autonomy. They also proposed increasing funding for **military mobility**.

Heading 6 - Neighbourhood and the world

Parliament increased the heading overall by **EUR 465 000 000** compared to the draft budget, financed by the mobilisation of special instruments.

Russia's aggression against Ukraine and its global repercussions have considerably increased the need for humanitarian aid. Members called for a significant increase in humanitarian aid and for an urgent increase in the ceiling of the heading. They also called for:

- continued and substantial support for the **Eastern Neighbourhood**, in particular for countries helping refugees fleeing Ukraine and facing inflation and high energy and food prices;

- additional resources for the **Southern Neighbourhood** to support political, economic and social reforms;

- reinforced thematic programmes and rapid response actions of the **NDICI-Global Europe**, in particular through the People Programme, to address the consequences of the war in Ukraine;

- an increase in funding for the Western Balkan countries under the **Instrument for Pre-Accession Assistance** (IPA) and an upward revision of the programme envelope with a view to including Ukraine and the Republic of Moldova in the scope of IPA as soon as possible.

Heading 7 - European public administration

Parliament considers that the Council’s cuts in this heading - which are designed to obviate recourse to the Flexibility Instrument, as proposed in the draft budget - are unjustified and would not allow the Commission to fulfil its tasks. It restored therefore the DB for the Commission administrative expenditure, including with respect to its Offices.

European Parliament

Parliament **maintained unchanged the overall level of its budget for 2023 at EUR 2 268 777 642**, in accordance with its estimates of revenue and expenditure adopted by the plenary on 7 April 2022 and updated on 3 May 2022. It decided to include, artificially and in a budgetary neutral way, 98 posts in its establishment plan for one year only in order to allow for the integration of the laureates of an internal competition in the light of the application of the Staff Regulations, similarly to what has been done in the 2020 budget.