Basic information

2023/0227(COD) COD - Ordinary legislative procedure (ex-codecision procedure) Regulation	Awaiting Council's 1st reading position
Production and marketing of plant reproductive material in the Union Repealing Directive 2002/56 1995/0302(CNS) Repealing Directive 2002/57 1995/0304(CNS) Repealing Directive 2002/53 1995/0322(CNS) Repealing Directive 2002/55 2001/0108(CNS) Repealing Directive 2002/54 2001/0147(CNS) Repealing Directive 2008/90 2007/0014(CNS) Repealing Directive 2008/72 2007/0296(CNS) Amending Regulation 2017/625 2013/0140(COD) Amending Regulation 2016/2031 2013/0141(COD) Amending Regulation 2018/848 2014/0100(COD) **Subject** 3.10.03 Marketing and trade of agricultural products and livestock 3.10.06 Crop products in general, floriculture 3.10.09 Plant health legislation, organic farming, agro-genetics in general 3.10.11 Forestry policy 3.70.01 Protection of natural resources: fauna, flora, nature, wildlife, countryside; biodiversity	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
AGRI Agriculture and Rural Development	DORFMANN Herbert (EPP)	12/11/2025
	Shadow rapporteur FRANQUEIRA RODRIGUES André (S&D) RUISSEN Bert-Jan (ECR) YTTERELL Emma (Renew) HÄUSLING Martin (Greens/EFA) FLANAGAN Luke Ming (The Left) DAVID Ivan (ESN)	

Former committee responsible	Former rapporteur	Appointed
AGRI Agriculture and Rural Development	DORFMANN Herbert (EPP)	29/08/2023

	Former rapporteur for	

Former committee for opinion	opinion	Appointed
ENVI Environment, Public Health and Food Safety (Associated committee)	CLERGEAU Christophe (S&D)	24/10/2023

Council of the European Union

Commission DG	Commissioner
Health and Food Safety	KYRIAKIDES Stella

European Economic and Social Committee

Key events

Date	Event	Reference	Summary
05/07/2023	Legislative proposal published	COM(2023)0414	Summary
19/10/2023	Committee referral announced in Parliament, 1st reading		
19/10/2023	Referral to associated committees announced in Parliament		
19/03/2024	Vote in committee, 1st reading		
22/03/2024	Committee report tabled for plenary, 1st reading	A9-0149/2024	
23/04/2024	Debate in Parliament		
24/04/2024	Decision by Parliament, 1st reading	T9-0341/2024	Summary
24/04/2024	Results of vote in Parliament		
13/11/2024	Resumption of business from the previous parliamentary term		
12/01/2026	Committee decision to open interinstitutional negotiations after 1st reading in Parliament		
19/01/2026	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 73)		
14/07/2026	Approval in committee of the text agreed at early 2nd reading interinstitutional negotiations		

Forecasts

18/01/2027	Indicative plenary sitting date, 2nd reading

Technical information

Procedure reference	2023/0227(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation

Legislative instrument	Regulation
Amendments and repeals	Repealing Directive 2002/56 1995/0302(CNS) Repealing Directive 2002/57 1995/0304(CNS) Repealing Directive 2002/53 1995/0322(CNS) Repealing Directive 2002/55 2001/0108(CNS) Repealing Directive 2002/54 2001/0147(CNS) Repealing Directive 2008/90 2007/0014(CNS) Repealing Directive 2008/72 2007/0296(CNS) Amending Regulation 2017/625 2013/0140(COD) Amending Regulation 2016/2031 2013/0141(COD) Amending Regulation 2018/848 2014/0100(COD)
Legal basis	Rules of Procedure EP 57_o Treaty on the Functioning of the European Union TFEU 043-p2
Other legal basis	Rules of Procedure EP 165
Mandatory consultation of other institutions	European Economic and Social Committee
Stage reached in procedure	Awaiting Council's 1st reading position
Committee dossier	AGRI/9/12610

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE756.010	10/11/2023	
Amendments tabled in committee		PE757.119	05/12/2023	
Amendments tabled in committee		PE757.146	05/12/2023	
Amendments tabled in committee		PE757.147	05/12/2023	
Committee opinion	ENVI	PE757.169	12/03/2024	
Committee report tabled for plenary, 1st reading/single reading		A9-0149/2024	22/03/2024	
Text adopted by Parliament, 1st reading/single reading		T9-0341/2024	24/04/2024	Summary

European Commission

Document type	Reference	Date	Summary
Legislative proposal	COM(2023)0414	05/07/2023	Summary
Document attached to the procedure	SEC(2023)0414	06/07/2023	
Document attached to the procedure	SWD(2023)0410	06/07/2023	
Document attached to the procedure	SWD(2023)0414	06/07/2023	
Document attached to the procedure	SWD(2023)0415	06/07/2023	
Commission response to text adopted in plenary	SP(2024)394	08/08/2024	

National parliaments

Document type	Parliament /Chamber	Reference	Date	Summary
Contribution	IT_SENATE	COM(2023)0414	01/12/2023	
Contribution	IT_CHAMBER	COM(2023)0414	13/12/2023	
Contribution	RO_SENATE	COM(2023)0414	14/12/2023	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
EESC	Economic and Social Committee: opinion, report	CES3344/2023	13/12/2023	
CofR	Committee of the Regions: opinion	CDR4545/2023	17/04/2024	

Additional information

Source	Document	Date
European Parliament	Briefing	06/12/2023
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency

Name	Role	Committee	Date	Interest representatives
HÄUSLING Martin	Shadow rapporteur	AGRI	04/03/2026	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung European Coordination Via Campesina Slow Food ARC 2020 IFOAM Obst-Arboretum Olderdissen
DORFMANN Herbert	Rapporteur	AGRI	17/12/2024	Euroseeds
FRANQUEIRA RODRIGUES André	Shadow rapporteur	AGRI	01/10/2024	Community Plant Variety Office
DORFMANN Herbert	Rapporteur	AGRI	12/04/2024	Euroseeds
DORFMANN Herbert	Rapporteur	AGRI	09/04/2024	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
DORFMANN Herbert	Rapporteur	AGRI	22/03/2024	KWS SAAT SE & Co. KGaA
DORFMANN Herbert	Rapporteur	AGRI	18/03/2024	Euroseeds

DORFMANN Herbert	Rapporteur	AGRI	15/03/2024	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
DORFMANN Herbert	Rapporteur	AGRI	27/02/2024	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
DORFMANN Herbert	Rapporteur	AGRI	21/02/2024	COPA-COGECA
RUISSEN Bert-Jan	Shadow rapporteur	AGRI	21/02/2024	IFOAM Organics Europe
RUISSEN Bert-Jan	Shadow rapporteur	AGRI	21/02/2024	Copa Cogeca
CARVALHAIS Isabel	Shadow rapporteur	AGRI	19/02/2024	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
CARVALHAIS Isabel	Shadow rapporteur	AGRI	19/02/2024	Fundación Entretantos
CLERGEAU Christophe	Rapporteur for opinion	ENVI	15/12/2023	AGPB
RUISSEN Bert-Jan	Shadow rapporteur	AGRI	13/12/2023	Euroseeds
CARVALHAIS Isabel	Shadow rapporteur	AGRI	12/12/2023	Euroseeds
DORFMANN Herbert	Rapporteur	AGRI	06/12/2023	COPA-COGECA
RUISSEN Bert-Jan	Shadow rapporteur	AGRI	04/12/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
CLERGEAU Christophe	Rapporteur for opinion	ENVI	04/12/2023	Groupe Limagrain
FLANAGAN Luke Ming	Shadow rapporteur	AGRI	01/12/2023	Irish seed savers ARCHE NOAH
DORFMANN Herbert	Rapporteur	AGRI	01/12/2023	Associazione Vivaisti Friuli Venezia Giulia
DORFMANN Herbert	Rapporteur	AGRI	01/12/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
DORFMANN Herbert	Rapporteur	AGRI	30/11/2023	Euroseeds
CLERGEAU Christophe	Rapporteur for opinion	ENVI	29/11/2023	ONF
CARVALHAIS Isabel	Shadow rapporteur	AGRI	29/11/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
DORFMANN Herbert	Rapporteur	AGRI	24/11/2023	KWS SAAT SE & Co. KGaA
FLANAGAN Luke Ming	Shadow rapporteur	AGRI	22/11/2023	Policy Coordinator, international relations, DG SANTE Head of unit of Plant Health Unit 4 Policy officers of Plant Healt unit DG SANTE
RUISSEN Bert-Jan	Shadow rapporteur	AGRI	22/11/2023	Euroseeds
CARVALHAIS Isabel	Shadow rapporteur	AGRI	21/11/2023	Euroseeds
CLERGEAU Christophe	Rapporteur for opinion	ENVI	15/11/2023	International Federation of Organic Agriculture Movements EU Regional Group
DORFMANN Herbert	Rapporteur	AGRI	07/11/2023	IFOAM Organics Europe
LINS Norbert	Committee chair	AGRI	07/11/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung

CARVALHAIS Isabel	Shadow rapporteur	AGRI	25/10/2023	European Coordination Via Campesina
DORFMANN Herbert	Rapporteur	AGRI	18/10/2023	Bayerische Pflanzenzucht- und Saatbauverbände
DORFMANN Herbert	Rapporteur	AGRI	17/10/2023	COCERAL
DORFMANN Herbert	Rapporteur	AGRI	12/10/2023	KWS SAAT SE & Co. KGaA
DORFMANN Herbert	Rapporteur	AGRI	11/10/2023	Euroseeds
CARVALHAIS Isabel	Shadow rapporteur	AGRI	05/10/2023	European agri-cooperatives
DORFMANN Herbert	Rapporteur	AGRI	25/09/2023	CropLife Europe
DORFMANN Herbert	Rapporteur	AGRI	21/09/2023	COPA-COGECA
DORFMANN Herbert	Rapporteur	AGRI	21/09/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung
LINS Norbert	Committee chair	AGRI	20/09/2023	Verband baden-württembergischer Saatguterzeuger (VvwS)
CARVALHAIS Isabel	Shadow rapporteur	AGRI	07/09/2023	Biodynamic Federation Demeter International e.V.
CARVALHAIS Isabel	Shadow rapporteur	AGRI	19/07/2023	ARCHE NOAH, Gesellschaft für die Erhaltung der Kulturpflanzenvielfalt und ihre Entwicklung

Other Members

Transparency		
Name	**Date**	**Interest representatives**
SMIT Sander	17/06/2026	Plantum
KÖHLER Stefan	14/04/2026	Dachverband Kulturpflanzen- und Nutztiervielfalt e.V.
BERNHUBER Alexander	15/03/2024	BioAustria
BERNHUBER Alexander	05/02/2024	BIO AUSTRIA
LINS Norbert	14/12/2023	Euroseeds
SKYTTEDAL Sara	17/11/2023	LRF
ARA-KOVÁCS Attila	06/11/2023	Magház Egysület
LINS Norbert	18/10/2023	Verband Bayerischer Pflanzenzüchter e.V. (VBP)

Production and marketing of plant reproductive material in the Union

2023/0227(COD) - 05/07/2023 - Legislative proposal

PURPOSE: to replace 10 plant reproductive material (PRM) marketing Directives with a single Regulation.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: plant reproductive material (PRM) is plant material (for example seeds, cuttings, trees, roots, tubers, etc.) used for the reproduction of other plants. They are subject to strict EU rules on quality and health. However, rules on PRM already exist since 1966 and need to be revised to keep pace with developments in science, innovation, technology, and digitalisation whilst ensuring at the same time high quality, healthier and improved plants and trees.

The updated rules will guarantee stable yields by future-proofing new plant varieties by testing them for characteristics that can contribute to a more sustainable agri-food production. Seeds will be better adapted to the pressures of climate change, they will be more resistant to pests and thus contribute to reduced use of pesticides, and they will be more drought tolerant. The revision will ensure food security and help preserve the genetic diversity of cultivated crops.

CONTENT: the Commission proposal revises the legislation which applies to production and marketing of plant reproductive material by replacing 10 marketing Directives with a single Regulation.

The draft regulation lays down rules for the production and marketing in the Union of plant reproductive material, and in particular requirements for the production of PRM in the field and other sites, categories of material, identity and quality requirements, certification, labelling, packaging, imports, professional operators and the registration of varieties.

Rules are laid down concerning the conditions of cultivation of certain varieties that could have undesirable agronomic effects, including the cultivation for purposes beyond the production and marketing of PRM, for the production of food, feed and other products.

The proposal applies to a list of species of agricultural crops, vegetables, fruit plants and vine, with particular economic and social importance, such as food security, for the Union. However, it will not cover reproductive material for ornamental plants. It also excludes PRM exported to third countries.

The proposed regulation retains the two main pillars of the PRM marketing Directives, namely the **registration of varieties and the certification of individual PRM lots**.

Moreover, the proposal aims to:

- harmonise implementation, increase efficiency, **reduce administrative burden** and support innovation. In particular, it takes account of the need to ensure that production of PRM can adapt to evolving agricultural, horticultural and environmental conditions, face the challenges of climate change, to foster the protection of agro-biodiversity, and to meet increasing farmer and consumer expectations related to the quality and sustainability of PRM;

- facilitate the **technical progress** in PRM production and plant breeding, in accordance with the rapid evolution of European and global standards. It creates a framework for the introduction of digital technologies, and for the adoption of novel technologies, such as the use of bio-molecular techniques for the identification of varieties.

General objective

The general objective of this initiative is to ensure, for all types of users, PRM of high quality and diversity of choice, adapted to current and future projected climatic conditions that will in turn contribute to food security, protection of biodiversity and restoration of forest ecosystems.

More specifically, it aims to:

- increase clarity and coherence of the legal framework through simplified, clarified and harmonised basic rules on fundamental principles presented in a modern legal form;

- enable the uptake of new scientific and technical developments;

- ensure availability of PRM suitable for future challenges;

- support the conservation and sustainable use of plant and forest genetic resources.

- harmonise the framework for official controls on PRM;

- improve coherence of PRM legislation with the plant health legislation.

- provide more choice for amateur gardeners by lighter rules on market access.

Production and marketing of plant reproductive material in the Union

2023/0227(COD) - 24/04/2024 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 431 votes to 104, with 82 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council on the production and marketing of plant reproductive material in the Union, amending Regulations (EU) 2016/2031, 2017/625 and 2018/848 of the European Parliament and of the Council, and repealing Council Directives 66/401/EEC, 66/402/EEC, 68/193/EEC, 2002/53/EC, 2002/54/EC, 2002/55/EC, 2002/56/EC, 2002/57/EC, 2008/72/EC and 2008/90/EC (Regulation on plant reproductive material - PRM).

The European Parliament's position adopted at first reading under the ordinary legislative procedure amends the proposal as follows:

With this proposal, the Commission intends to cover the different PRM such as seeds, cuttings, trees, roots and tubers in a single regulation, in order to establish a uniform standard for the different PRM in the Union.

Members stressed that this Regulation should lay down:

- rules for the production with a view to marketing in the Union of plant reproductive material ('PRM'), and for the marketing in the Union of PRM, and in particular requirements for the production of PRM in the field and other sites, categories of material, identity and quality requirements, certification, labelling, packaging, imports, professional operators and the registration of varieties;

- rules concerning the conditions of cultivation of certain varieties that are tolerant to herbicides or could have undesirable agronomic effects, including cultivation for purposes beyond the production and marketing of PRM, for the production of food, feed and other product.

The requirements concerning production or imports of PRM should apply only with a view to its marketing within the Union.

The objectives of the Regulation should be to:

- ensure quality, safety and diversity of choice for PRM, and its availability for professional operators, farmers and final users;

- ensure fair conditions for the competition of the professional operators across the Union and the functioning of the internal market in PRM;

- contribute to the dynamic conservation and sustainable use of plant genetic resources and agro-biodiversity;

- contribute to sustainable agricultural production, adapted to current and future projected climatic and soil conditions;

- contribute to food security and food sovereignty.

This Regulation should cover neither PRM exported to third countries, nor PRM sold or transferred in any way for official testing, breeding, inspections, exhibitions or scientific purposes, including on-farm research. It should not cover PRM accessed, sold or transferred in any way in limited quantities as defined in Annex VIIa, whether free of charge or not, for the purpose of dynamic conservation as that type of PRM does not require particular harmonised identity or quality standards and does not compromise the identity and quality of other PRM marketed in the Union.

Rules for the in vitro production of clones and their marketing should also be established.

The power to adopt delegated acts should be conferred on the Commission in order to supplement this Regulation with specific rules on the organisation of temporary experiments to seek improved alternatives to the scope and certain provisions of this Regulation.