






Basic information	
2024/0176(BUD)	Procedure completed
BUD - Budgetary procedure	
2025 general budget: all sections	
<b>Subject</b> 8.70.49 2025 budget	

Key players			
European Parliament	Committee responsible		Rapporteur
	<div>BUDE</div> Budgetary Conciliation Committee		HERBST Niclas (EPP) NEGRESCU Victor (S&D)
			14/11/2024 14/11/2024
			Shadow rapporteur HALICKI Andrzej (EPP) UŠAKOVS Nils (S&D) ZIJLSTRA Auke (PfE) RZOŃCA Bogdan (ECR) KELLER Fabienne (Renew) ANDRESEN Rasmus (Greens /EFA) TEGETHOFF Kai (Greens /EFA) OLIVEIRA João (The Left) FARANTOURIS Nikolas (The Left) JUNGBLUTH Alexander (ESN)
	Former committee responsible		Former rapporteur
	<div>BUDG</div> Budgets		HERBST Niclas (EPP) NEGRESCU Victor (S&D)
			23/07/2024 23/07/2024
	Former committee for opinion		Former rapporteur for opinion
	<div>AFET</div> Foreign Affairs		VAUTMANS Hilde (Renew)
			26/07/2024

DEVE	Development	GOERENS Charles (Renew)	23/07/2024
INTA	International Trade	The committee decided not to give an opinion.	
CONT	Budgetary Control	CEPEDA José (S&D)	23/07/2024
ECON	Economic and Monetary Affairs	The committee decided not to give an opinion.	
EMPL	Employment and Social Affairs	TOMC Romana (EPP)	23/07/2024
ENVI	Environment, Climate and Food Safety	DECARO Antonio (S&D)	24/07/2024
ITRE	Industry, Research and Energy	EHLER Christian (EPP)	25/07/2024
IMCO	Internal Market and Consumer Protection	Chair on behalf of committee CAVAZZINI Anna (Greens/EFA)	24/07/2024
TRAN	Transport and Tourism	FALCĂ Gheorghe (EPP)	24/07/2024
REGI	Regional Development	The committee decided not to give an opinion.	
AGRI	Agriculture and Rural Development	BUDA Daniel (EPP)	23/07/2024
PECH	Fisheries	CRESPO DÍAZ Carmen (EPP)	24/07/2024
CULT	Culture and Education	Chair on behalf of committee RIEHL Nela (Greens/EFA)	23/07/2024
JURI	Legal Affairs	KYUCHYUK Ilhan (Renew)	05/09/2024
LIBE	Civil Liberties, Justice and Home Affairs	RESSLER Karlo (EPP)	03/09/2024
AFCO	Constitutional Affairs	SIMON Sven (EPP)	24/07/2024
FEMM	Women's Rights and Gender Equality	Chair on behalf of committee GÁLVEZ Lina (S&D)	24/07/2024

	<div>PETI Petitions</div>	The committee decided not to give an opinion.	
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Budget	HAHN Johannes	

Key events			
Date	Event	Reference	Summary
12/07/2024	Commission draft budget published	COM(2024)0300 	Summary
13/09/2024	Council position on draft budget published	12084/2024	Summary
16/09/2024	Committee referral announced in Parliament		
14/10/2024	Vote in committee		
15/10/2024	Budgetary report tabled for plenary	A10-0008/2024	
22/10/2024	Debate in Parliament		
23/10/2024	Results of vote in Parliament		
23/10/2024	Decision by Parliament		
23/10/2024	Start of budgetary conciliation (Parliament and Council)		
16/11/2024	Vote in committee		
20/11/2024	Budgetary conciliation report tabled for plenary	A10-0014/2024	
25/11/2024	Draft budget approved by Council		
25/11/2024	Budgetary joint text published	15788/2024	
26/11/2024	Debate in Parliament		
27/11/2024	Decision by Parliament	T10-0050/2024	Summary
27/11/2024	Results of vote in Parliament		
27/11/2024	Final act signed		
27/11/2024	End of procedure in Parliament		
27/02/2025	Final act published in Official Journal		

Technical information	
Procedure reference	2024/0176(BUD)

<b>Procedure type</b>	BUD - Budgetary procedure
<b>Procedure subtype</b>	Budget
<b>Stage reached in procedure</b>	Procedure completed
<b>Committee dossier</b>	BUDE/10/01349 BUDG/10/00468

## Documentation gateway

### European Parliament



Document type	Committee	Reference	Date	Summary
Specific opinion	<a href="#">CONT</a>	<a href="#">PE762.991</a>	04/09/2024	
Specific opinion	<a href="#">EMPL</a>	<a href="#">PE763.001</a>	05/09/2024	
Committee opinion	<a href="#">PECH</a>	<a href="#">PE761.147</a>	06/09/2024	
Committee opinion	<a href="#">AGRI</a>	<a href="#">PE761.232</a>	09/09/2024	
Specific opinion	<a href="#">IMCO</a>	<a href="#">PE762.925</a>	11/09/2024	
Specific opinion	<a href="#">ITRE</a>	<a href="#">PE763.117</a>	12/09/2024	
Specific opinion	<a href="#">ENVI</a>	<a href="#">PE763.152</a>	12/09/2024	
Specific opinion	<a href="#">TRAN</a>	<a href="#">PE763.019</a>	13/09/2024	
Specific opinion	<a href="#">FEMM</a>	<a href="#">PE762.984</a>	18/09/2024	
Specific opinion	<a href="#">AFCO</a>	<a href="#">PE763.094</a>	18/09/2024	
Committee opinion	<a href="#">AFET</a>	<a href="#">PE763.021</a>	01/10/2024	
Committee draft report		<a href="#">PE763.249</a>	03/10/2024	
Amendments tabled in committee		<a href="#">PE763.286</a>	04/10/2024	
Specific opinion	<a href="#">CULT</a>	<a href="#">PE763.132</a>	10/10/2024	
Specific opinion	<a href="#">DEVE</a>	<a href="#">PE763.080</a>	14/10/2024	
Budgetary report tabled for plenary, 1st reading		<a href="#">A10-0008/2024</a>	15/10/2024	
Budgetary conciliation report tabled for plenary		<a href="#">A10-0014/2024</a>	20/11/2024	
Budgetary joint text approved by Parliament		<a href="#">T10-0050/2024</a>	27/11/2024	<a href="#">Summary</a>

### Council of the EU

Document type	Reference	Date	Summary
Council position on draft budget	<a href="#">12084/2024</a>	13/09/2024	<a href="#">Summary</a>

### European Commission

Document type	Reference	Date	Summary

Commission draft budget	<a href="#">COM(2024)0300</a> 	12/07/2024	<a href="#">Summary</a>	
Document attached to the procedure	<a href="#">COM(2024)0651</a> 	10/10/2024		
<b>Other institutions and bodies</b>				
<a href="#">Institution/body</a>	<a href="#">Document type</a>	<a href="#">Reference</a>	<a href="#">Date</a>	<a href="#">Summary</a>
CSL/EP	Budgetary joint text	<a href="#">15788/2024</a>	25/11/2024	

<a href="#">Additional information</a>		
<a href="#">Source</a>	<a href="#">Document</a>	<a href="#">Date</a>
European Commission	<a href="#">EUR-Lex</a>	

## Meetings with interest representatives published in line with the Rules of Procedure

### Rapporteurs, Shadow Rapporteurs and Committee Chairs

<a href="#">Transparency</a>				
<a href="#">Name</a>	<a href="#">Role</a>	<a href="#">Committee</a>	<a href="#">Date</a>	<a href="#">Interest representatives</a>
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	20/11/2024	EUROPEAN ORGANISATION FOR RARE DISEASES
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	08/11/2024	Erste Group Bank AG
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	08/11/2024	Koninklijke Philips
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	07/11/2024	European Cooperation in Science and Technology
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	06/11/2024	EPPO
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	17/10/2024	European Women's Lobby Romanian Women's Lobby
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	16/10/2024	European Institute for Gender Equality
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	14/10/2024	European Labour Authority
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	01/10/2024	Israeli mission to the EU and NATO
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	30/09/2024	EPPO
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	27/09/2024	Embassy of Egypt in Brussels, Belgium
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	26/09/2024	Europol
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	24/09/2024	Israeli mission to the EU and NATO
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	10/09/2024	European External Action Service
<a href="#">NEGRESCU Victor</a>	Rapporteur	<a href="#">BUDG</a>	10/09/2024	Frontex

NEGRESCU Victor	Rapporteur	BUDG	05/09/2024	European Economic and Social Committee (EESC)
NEGRESCU Victor	Rapporteur	BUDG	03/09/2024	Eurojust
NEGRESCU Victor	Rapporteur	BUDG	29/08/2024	Fundamental Rights Agency
NEGRESCU Victor	Rapporteur	BUDG	28/08/2024	EUROPEAN TRADE UNION CONFEDERATION

Other Members

Transparency		
Name	Date	Interest representatives
RESSLER Karlo	11/09/2024	Head of the Mission of Israel to the EU and NATO, Ambassador Haim Regev
Final act		
Budget 2025/0031 OJ OJ L 27.02.2025		Summary

2025 general budget: all sections

2024/0176(BUD) - 27/11/2024 - Budgetary joint text approved by Parliament

The European Parliament adopted by 418 votes to 185, with 67 abstentions, a legislative resolution **approving the joint text** on the draft general budget of the European Union for the financial year 2025 approved by the Conciliation Committee under the budgetary procedure.

According to the elements for joint conclusions:

- the overall level of commitment appropriations in the 2025 budget is set at **EUR 199 438.4 million**. Overall, this leaves a margin below the MFF ceilings for 2025 of EUR 800.5 million in commitment appropriations;
- the overall level of payment appropriations in the 2025 budget is set at **EUR 155 209.3 million**. Overall, this leaves a margin below the MFF ceiling for 2025 of EUR 28 302.7 million in payment appropriations;
- the Flexibility Instrument for 2025 is mobilised in commitment appropriations for an amount of **EUR 1 162.4 million**, of which EUR 4.7 million for sub-heading 2a Economic, social and territorial cohesion, EUR 1 136.8 million for sub-heading 2b Resilience and Values, EUR 15.6 million for heading 5 Security and Defence and EUR 5.2 million for heading 6 Neighbourhood and the World.

In accordance with the MFF Regulation, the Single Margin Instrument is mobilised in commitment appropriations for an amount of **EUR 721 million** for heading 7 European Public Administration.

The 2025 payment appropriations related to the mobilisation of the Flexibility Instrument in the years 2022 to 2025 are estimated by the Commission at EUR 1 398.8 million.

Expenditure headings of the financial framework - commitment appropriations

Heading 1 – Single Market, Innovation and Digital

The commitment appropriations are set at the level proposed by the Commission in the draft budget as amended by Amending Letter No 1/2025, but with adjustments agreed by the Conciliation Committee (covering Horizon Europe and the program for a Digital Europe).

The Conciliation Committee agrees to make commitment appropriations available again on the research budget lines for a total of EUR 115.9 million in commitment appropriations, i.e. an increase of EUR 20 million as compared to the level proposed by the Commission in the Draft Budget, as amended by Amending Letter 1/2025.

The agreed level of commitment appropriations is set at **EUR 21 480.1 million**, leaving a margin of EUR 115.9 million under the expenditure ceiling of heading 1.

Sub-heading 2a – Economic, social and territorial Cohesion

The agreed level of commitment appropriations is set at **EUR 66 365.7 million**, with no margin left under the expenditure ceiling of sub-heading 2a and the mobilisation of the Flexibility Instrument for an amount of EUR 4.7 million.

#### ***Sub-heading 2b – Resilience and Values***

The agreed level of commitment appropriations is set at **EUR 11 614.4 million**, with no margin left under the expenditure ceiling of sub-heading 2b and the mobilisation of the Flexibility Instrument for an amount of EUR 1 136.8 million.

It should be noted that the overall needs of the European Union Recovery Instrument (EURI) interest line of **EUR 2 283.2 million** above the financial programming for 2025 are financed in part by the remaining margin under sub-Heading 2b of EUR 4.7 million and the mobilisation of EUR 1 136.8 million under the Flexibility Instrument, an overall amount of EUR 1 141.6 million corresponding to the benchmark of 50 % of the 2025 cost overrun.

#### ***Heading 3 – Natural Resources and Environment***

The agreed level of commitment appropriations is set at **EUR 56 731.3 million**, leaving a margin of EUR 604.7 million under the heading.

#### ***Heading 4 – Migration and Border Management***

The agreed level of commitment appropriations is set at **EUR 4 791.1 million**, leaving a margin of EUR 79.9 million under the heading.

#### ***Heading 5 – Security and Defence***

The agreed level of commitment appropriations is set at **EUR 2 632.6 million**, with no margin left under the expenditure ceiling of heading 5 and the mobilisation of the Flexibility Instrument for an amount of EUR 15.6 million.

#### ***Heading 6 – Neighbourhood and the World***

The agreed level of commitment appropriations is set at **EUR 16 308.2 million**, with no margin left under the expenditure ceiling of heading 6 and the mobilisation of the Flexibility Instrument for an amount of EUR 5.2 million

#### ***Heading 7 – European Public Administration***

The agreed level of commitment appropriations is set at **EUR 12 845.0 million**, with no margin left under the expenditure the ceiling of heading 7 and the mobilisation of the Single Margin Instrument for an amount of EUR 721.0 million.

#### ***Thematic special instruments***

Commitment appropriations for the European Globalisation Adjustment Fund for Displaced Workers (EGF), the European Solidarity Reserve (ESR), the Emergency Aid Reserve (EAR) and the Brexit Adjustment Reserve (BAR) are set at the level proposed by the Commission in the Draft Budget.

## **2025 general budget: all sections**

2024/0176(BUD) - 13/09/2024 - Council position on draft budget

On 13 September 2024, the Council adopted its position on the **draft general budget of the European Union for the financial year 2025**.

The technical annexes, set out in Addendum 2 to this explanatory memorandum, contain a breakdown by heading of the MFF 2021-2027, as well as corresponding detailed figures for each institution and by title.

The Council's position on the DB 2025 that would amount to:

- **EUR 191 526.99 million in commitment appropriations** (EUR 199.7 billion in commitments in the Commission's DB 2025);
- **EUR 146 214.61 million in payment appropriations** (EUR 152.7 billion in payments in the Commission's DB 2025).

The total amount of payment appropriations provided for in the Council's position on the DB 2025 corresponds to 0.79 % of the EU gross national income (GNI).

#### ***Approach taken by the Council***

The Council's position on the 2025 DB has been defined in accordance with the guiding principles of prudent and realistic budgeting and the provision of sufficient resources to support clearly defined priorities.

These guiding principles have led the Council to undertake a detailed analysis of the commitment appropriations under each programme and action by budget line, in order to ensure:

- a realistic absorption capacity;
- an appropriate acceleration of the implementation of programmes by avoiding excessive increases compared to 2024;
- sufficient margins under the ceilings to deal with unforeseen circumstances.

The result of the Council's assessment is reflected in the proposal to **adjust downwards the commitment appropriations by EUR 1 519.95 million**. The proposed adjustments in headings 1 (Single Market, Innovation and Digital), 2 (Cohesion, Resilience and Values), 3 (Natural Resources and Environment), 4 (Migration and Border Management), 5 (Security and Defence) and 6 (Neighbourhood and the World) aim at reducing lines that were increased compared to the voted budget 2024, mainly in order to prevent risks in terms of absorption capacity, and to limit the increase of support expenditure to 2 % compared to the voted budget 2024.

A **targeted adjustment** is proposed for sub-heading 2b (Resilience and Values) for the European Union Recovery Instrument (EURI) line. The proposal is based on a more conservative approach, in line with prudent budgeting and sound financial management, with respect to the financing costs of NextGenerationEU (NGEU). Consequently, in line with the revised multiannual financial framework (MFF) Regulation, the Council has sought other financing possibilities, by reducing the appropriations of a few programmes in order to create more margins. The suggested adjustment for the EURI line will limit the use of both the Flexibility Instrument and the newly created EURI Instrument to cover the overrun costs.

An **upward adjustment** under headings 4 (Migration and Border Management), 5 (Security and Defence) and 6 (Neighbourhood and the World) is also suggested to reinforce the Union's priorities and support front-line Member States in the current geopolitical context (headings 4 and 5) and to ensure a sufficient level of humanitarian aid available in 2025, including for Ukraine, Georgia and Moldova (heading 6).

As regards **payment appropriations**, the result of the Council's assessment is reflected in the proposal to adjust the level downwards by EUR 875.85 million.

As regards **administrative expenditure**, the result of the Council's assessment is reflected in the proposal to adjust the level downwards by EUR 14.98 million. This reduction results from savings from expenditure related to buildings, and mainly from cutting the entire amount for housing allowances requested by institutions based in Luxembourg.

#### **EXPENDITURE BY HEADING OF THE MFF 2021-2027**

The Council amended the commitment appropriations (C/A) and updated the payment appropriations (P/A) for the 2025 DB as follows:

##### **1. Single Market, Innovation and Digital (heading 1 of the MFF): EUR 20 734 446 741 in c/a and EUR 20 216 454 229 in p/a**

- this heading is characterised by a **total reduction of -EUR 643.24 million** in the appropriations requested in the DB 2025 distributed on a number of specific budget lines, including operational and support expenditure, related to: Research and Innovation (-EUR 450.49 million); European Strategic Investments (-EUR 147.66 million); Single Market (-EUR 10.29 million); Space (-EUR 34.80 million).

The margin available under heading 1 would be EUR 861.55 million.

##### **2. Cohesion, Resilience and Values (heading 2 of the MFF): EUR 77 319 445 843 in c/a and EUR 41 044 316 758 in p/a**

###### **a) Economic, Social and Territorial Cohesion (sub-heading 2a of the MFF)**

- this sub-heading is characterised by a **total reduction of -EUR 0.13 million** in the appropriations requested in the DB 2025 limited to a specific budget line, related to support expenditure for: Investing in People, Social Cohesion and Values (-EUR 0.13 million on the European Social Fund+ (ESF+)).

The margin available under sub-heading 2a would be EUR 0.89 million.

###### **b) Resilience and Values (sub-heading 2b of the MFF)**

- this sub-heading is characterised by a total reduction of -EUR 808.58 million in the appropriations requested in the DB 2025 on a number of specific budget lines, including operational and support expenditure, related to: Recovery and Resilience (-EUR 462.82 million); Investing in People, Social Cohesion and Values (-EUR 345.75 million).

As there would be no margin available under sub-heading 2b, it is suggested to mobilise the Flexibility Instrument for an amount of EUR 915.85 million (-EUR 276.98 million) and the EURI Instrument for an amount of EUR 707.48 million (-EUR 531.60 million).

##### **3. Natural Resources and Environment (heading 3 of the MFF): EUR 57 271 078 739 in c/a and EUR 52 680 321 247 in p/a**

- this heading is characterised by a total reduction of -EUR 3.88 million in the appropriations requested in the DB 2025, related to: Environment and Climate Action (-EUR 3.88 million on the Programme for Environment and Climate Action (LIFE)).

The margin available under heading 3 would be EUR 64.92 million.

##### **4. Migration and Border Management (heading 4 of the MFF): EUR 4 710 657 385 in c/a and EUR 3 120 123 781 in p/a**

- this heading is characterised by a total reduction of -EUR 65.87 million in the appropriations requested in the DB 2025, related to: Border Management (-EUR 65.87 million).

The margin available under heading 4 would be EUR 160.34 million.

##### **5. Security and Defence (heading 5 of the MFF): EUR 2 612 000 000 in c/a and EUR 2 126 865 434 in p/a**

- the Council established the level of commitment appropriations, targeting a total reduction of -EUR 5 million in the appropriations requested in the DB 2025, related to: Security (-EUR 10 million on the Internal Security Fund (ISF); Defence (+EUR 5 million).

The margin available under heading 5 would be EUR 5 million.



**6. Neighbourhood and the World (heading 6 of the MFF): EUR 16 279 984 152 in c/a and EUR 14 427 146 291 in p/a**

- This heading is characterised by a total increase of +EUR 21.74 million in the appropriations requested in the DB 2025 related to: External Action (+EUR 21.74 million).

The margin available under heading 6 therefore stands at EUR 23.02 million.

**7. European Public Administration (heading 7 of the MFF): EUR 12 599 384 162 in c/a and EUR 12 599 384 162 in p/a**

For the European Parliament, it is suggested that the DB 2025 (Section I) be approved as it stands (EUR 2 498.1 million).

As there would be no margin available under heading 7, it is suggested to accept the mobilisation of the Single Margin Instrument for a total amount of EUR 475.38 million, of which EUR 328 million for administrative expenditure of the institutions and EUR 147.38 million for pensions of all institutions and bodies, to allow the institutions to meet their legal obligations.

**Special instruments**

It is suggested to maintain the appropriations entered in the DB 2025 for the Solidarity and Emergency Aid Reserve, the European Globalisation Adjustment Fund, the Brexit Adjustment Reserve and the Ukraine reserve. The commitment appropriations entered in the DB 2025 for the Flexibility Instrument are established at EUR 915.85 million (-EUR 276.98 million). The payment appropriations are maintained as they stand in the DB 2025.

The commitment appropriations entered in the DB 2025 for the Single Margin Instrument are established at EUR 475.38 million (-EUR 14.98 million). The commitment appropriations entered in the DB 2025 for the EURI Instrument are established at EUR 707.48 million (-EUR 531.60 million).

**Revenue**

It is suggested to accept the DB 2025 after the technical adjustments arising from the changes made to expenditure in the Council's position.

## 2025 general budget: all sections

2024/0176(BUD) - 27/02/2025 - Final act

PURPOSE: definitive adoption (EU, Euratom) 2025/31 of the annual budget of the European Union for the financial year 2025.

CONTENT: the President of the European Parliament has noted that the procedure laid down in Article 314 of the Treaty on the Functioning of the European Union has been completed and that the annual budget of the European Union for the financial year 2025 has been definitively adopted.

**BUDGET FOR 2025**

For 2025, the appropriations authorised in the budget for expenditure amount to **EUR 199 438 435 982** in commitments and **EUR 155 209 321 982** in payments, representing a variation rate of 2.1% and 3.6%, respectively, compared to the 2024 budget (including amending budgets).

**APPROPRIATIONS BY MFF HEADING**

**1. Single Market, Innovation and Digital**

- Commitments: EUR 21 480 062 907

- Payments: EUR 20 460 646 037

- Margin: EUR 115 937 093

**2a. Social and Territorial Cohesion**

- Commitments: EUR 66 365 744 035

- Payments: EUR 33 260 377 346

**2b. Resilience and Values**

- Commitments: EUR 11 614 431 645

- Payments: EUR 11 184 801 591

- Share under flexibility instruments: EUR 1 136 849 549

- Share under the EURI: EUR 1 141 582 096

**3. Natural Resources and the Environment**

- Commitments: EUR 56 731 317 594

- Payments: EUR 52 091 510 102

- Margin: EUR 604 682 406

#### **4. Migration and Border Management**

- Commitments: EUR 4 791 148 024

- Payments: EUR 3 203 947 754

- Margin: EUR 79 851 976

#### **5. Security and Defence**

- Commitments: EUR 2 632 589 260

- Payments: EUR 2 143 154 694

#### **6. Neighbourhood and the World**

- Commitments: EUR 16 308 245 797

- Payments: EUR 14 426 257 975

#### **7. European Public Administration**

- Commitments: EUR 12 845 030 641

- Payments: EUR 12 845 030 641

#### **Thematic Special Instruments**

- Commitments: EUR 6 669 866 079

- Payments: EUR 5 593 595 842

#### **Appropriations as a % of GNI (Gross National Income)**

- Commitments: 1.08%

- Payments: 0.84%

## **2025 general budget: all sections**

2024/0176(BUD) - 12/07/2024 - Commission draft budget

PURPOSE: presentation by the Commission of the EU's draft annual budget for 2025.

CONTENT: in February 2024, the European Parliament gave its consent to, and the Council unanimously agreed on the first ever **mid-term revision** of the expenditure ceilings in the multiannual financial framework (MFF).

The agreement reached on the mid-term revision of the MFF reflects the importance of equipping the EU budget with the necessary means to continue delivering on the priorities for Europe and for our partners, which was underscored by key sectoral proposals. In particular, the revision **restores the Union's financial capacity to address a series of exceptional challenges**; first and foremost Russia's unprovoked and unjustified war of aggression against Ukraine, the continued migratory pressures and their root causes, responding to the crisis in the Middle East and reinforcing the EU's capacity to respond to natural disasters and the global competition on key critical technologies and materials, as well as strengthening our defence capabilities.

#### **DRAFT BUDGET 2025**

The draft budget 2025 sets appropriations of **EUR 199.7 billion in commitments** (corresponding to 1.08% of GNI) and **EUR 152.7 billion in payments**, including special instruments, leaving EUR 31 billion of margin below the payment ceiling for 2025. The budget will be complemented by an estimated **EUR 72 billion of disbursements under NextGenerationEU**. This financial envelope will support the EU in meeting its political priorities while integrating the changes agreed in the mid-term revision of the MFF in February 2024.

The draft budget 2025 and the accompanying updated financial programming for 2026-2027 together reflect the outcome of the MFF revision for the remaining years of the MFF period (2025-2027). This covers in particular:

- stable and predictable support to Ukraine, through the Ukraine Facility;

- migration, with funding addressing the root causes of irregular migration and forced displacement, as well as reinforced funding for migration and border management in the most affected Member States, to accompany a balanced approach to migration that is both fair and firm;

- green and digital transitions, creating jobs while strengthening Europe's strategic autonomy and global role. It will enable support to key critical technologies through the Strategic Technologies for Europe Platform (STEP);
- increased funding for flagship programmes such as Erasmus+, the Connecting Europe Facility (CEF) and the Single Market Programme (SMP), while the large-scale funding of research and innovation activities under Horizon Europe stays broadly stable until 2027;
- funding for other recently agreed EU initiatives or shared priorities, such as the European Chips Act, the Union Secure Connectivity Programme, the set-up of the Carbon Border Adjustment Mechanism (CBAM), the Anti-Money Laundering Authority (AMLA) and the European Defence Industry Programme (EDIP);
- continued support for Syrian refugees in Turkey and the wider region, the Southern Neighbourhood, including the external dimension of migration, and the Western Balkans.
- continued support for Syrian refugees in Türkiye and in the wider region, as well as for the Southern Neighbourhood, including for the external dimension of migration and the Western Balkans.

#### ***APPROPRIATIONS BY HEADING OF THE MFF 2021-2027***

To meet the EU's various priorities, the Commission proposes to allocate the following amounts (in commitment appropriations):

##### ***Heading 1 - Single Market, Innovation and Digital: EUR 21.3 billion***

- EUR 13.5 billion for **research and innovation**, including EUR 12.7 billion for Horizon Europe, the Union's flagship research programme. The Draft Budget also includes the financing of the European Chips Act under Horizon Europe;
- EUR 4.6 billion for **European strategic investments**, including EUR 2.8 billion for the Connecting Europe Facility to improve cross-border infrastructure, EUR 1.1 billion for the Digital Europe Programme to shape the Union's digital future, and EUR 378 million for InvestEU for key priorities (research and innovation, twin green and digital transition, the health sector, and strategic technologies);
- EUR 977 million to ensure the functioning of the **Single Market**, including EUR 613 million for the Single Market Programme, and EUR 205 million for work on anti-fraud, taxation, and customs;
- EUR 2.1 billion for spending dedicated to **space**, mainly for the European Space Programme;
- EUR 196 million for secure **satellite connections** under the new Union Secure Connectivity Programme.

##### ***Sub-heading 2a - Economic, social and territorial cohesion: EUR 66.3 billion***

- EUR 47.2 billion for **regional development** and cohesion to support economic, social and territorial cohesion, as well as infrastructure supporting the green transition and the Union's priority projects;

##### ***Sub-heading 2b - Resilience and values: EUR 11.8 billion***

- EUR 11.8 billion of which, among others, EUR 5.2 billion for the rising borrowing costs for NGEU, EUR 4 billion **Erasmus+** to create education and mobility opportunities for people, EUR 352 million to support artists and creators around Europe, and EUR 235 million to promote justice, rights, and values;
- EUR 583 million for **EU4Health** to ensure a comprehensive health response to people's needs, as well as EUR 203 million to the Union Civil Protection Mechanism (rescEU) to be able deploy operational assistance quickly in case of a crisis;

##### ***Heading 3 - Natural resources and the environment: EUR 57.2 billion (of which market-related expenditure and direct payments: EUR 40.5 billion)***

- EUR 53.8 billion for the **Common Agricultural Policy** and EUR 0.9 billion for the European Maritime Affairs, Fisheries and Aquaculture Fund, for European farmers and fishermen, but also to strengthen the resilience of the agri-food and fisheries sectors and to provide the necessary opportunities for crisis management;
- EUR 2.4 billion for the **environment and climate action**, including EUR 771 million for the LIFE programme to support climate change mitigation and adaptation, and EUR 1.5 billion for the Just Transition Fund;

##### ***Heading 4 - Migration and border management: EUR 4.7 billion***

- EUR 2.1 billion for **migration**-related spending within the EU, of which mainly EUR 1.9 billion to support migrants and asylum-seekers in line with our values and priorities;
- EUR 2.7 billion for **protecting borders**, of which mainly EUR 1.4 billion for the Integrated Border Management Fund (IBMF), and EUR 997 million (total EU contribution) for the European Border and Coast Guard Agency (Frontex);

##### ***Heading 5 - Security and defence: EUR 2.6 billion***

- EUR 1.8 billion to meet **defence** challenges, including EUR 1.4 million to support capability development and research under the European Defence Fund (EDF), EUR 244.5 million to support military mobility;

- EUR 784 million for **security**, including EUR 334 million for the Internal Security Fund (ISF), which will combat terrorism, radicalisation, organised crime and cybercrime.

***Heading 6 - Neighbourhood and the world: EUR 16.3 billion***

- EUR 16.3 billion to support partners and interests in the world, of which, among others, EUR 10.9 billion under the **Neighbourhood, Development and International Cooperation Instrument** — Global Europe (NDICI — Global Europe), EUR 2.2 billion for the Instrument for Pre-Accession Assistance (IPA III) and EUR 0.5 billion for the Growth Facility for the Western Balkans, as well as EUR 1.9 billion for Humanitarian Aid (HUMA).

***Heading 7 - European public administration: EUR 12.6 billion***

***Thematic special instruments: EUR 6.6 billion***

The 'thematic special instruments' include the Solidarity and Emergency Aid Reserve, the European Globalisation adjustment Fund for redundant workers (EGF), the Brexit adjustment reserve and the **Ukraine Facility**. A further **EUR 4.3 billion** will be available in grants under the Ukraine Facility complemented by EUR 10.9 billion in loans.