


Basic information	
2025/0081(NLE) NLE - Non-legislative enactments	Preparatory phase in Parliament
EU/Kazakhstan Agreement: air services Subject 3.20.15.02 Air transport agreements and cooperation Geographical area Kazakhstan	

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	Pending final decision on the referral		
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Mobility and Transport	TZITZIKOSTAS Apostolos	

Key events			
Date	Event	Reference	Summary
04/04/2025	Preparatory document	COM(2025)0154 	Summary

Technical information	
Procedure reference	2025/0081(NLE)
Procedure type	NLE - Non-legislative enactments
Procedure subtype	Consent by Parliament
Legal basis	Treaty on the Functioning of the European Union TFEU 100-p2 Treaty on the Functioning of the European Union TFEU 218-p6a
Stage reached in procedure	Preparatory phase in Parliament

Documentation gateway			
European Commission			
Document type	Reference	Date	Summary

Document attached to the procedure	COM(2025)0153 	04/04/2025	
Preparatory document	COM(2025)0154 	04/04/2025	Summary

Additional information		
Source	Document	Date
European Commission	EUR-Lex	

EU/Kazakhstan Agreement: air services

2025/0081(NLE) - 04/04/2025 - Preparatory document

PURPOSE: to conclude, on behalf of the European Union, the Agreement between the European Union and the Government of the Republic of Kazakhstan on certain aspects of air services

PROPOSED ACT: Decision of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: Council may adopt the act only if Parliament has given its consent to the act

BACKGROUND: following the judgements of the Court of Justice in the so-called 'Open Skies' cases, on 5 June 2003, the Council authorised the Commission to open negotiations with third countries on the replacement of certain provisions in existing bilateral air services agreements with an agreement at Union level (the 'horizontal authorisation').

The Agreement between the European Union and Kazakhstan on certain aspects of air services is based on that horizontal authorisation and has the specific objective to amend the existing bilateral air services agreements to bring them in line with Union law, by giving all EU air carriers non-discriminatory access to routes between the European Union and third countries.

Negotiations with Kazakhstan started in 2007 but Kazakhstan declined to sign the 2007 Agreement. Talks resumed in 2022 and the negotiators initialled a revised Agreement in October 2024.

CONTENT: the Commission proposes that the Council decides to approve, on behalf of the Union, the Agreement between the European Union and the Government of the Republic of Kazakhstan on certain aspects of air services.

In accordance with the mechanisms and directives in the Annex to the 'horizontal authorisation', the Commission has negotiated an Agreement with Kazakhstan that replaces certain provisions in the existing bilateral air services agreements between Member States and Kazakhstan. Article 2 of the Agreement replaces the traditional designation clauses with an **EU designation clause**, permitting all EU carriers to benefit from the right of establishment.

The proposal replaces the proposal for a Council Decision on the conclusion of the first agreement, which has become obsolete and is hereby withdrawn. The current Agreement differs considerably from the 2007 Agreement. There is no provisional application foreseen in the new draft agreement and various other provisions have been modified to take into account best practices derived from experience with that kind of agreement during the intervening sixteen years.