

Basic information	
<p>2025/0177(COD)</p> <p>COD - Ordinary legislative procedure (ex-codecision procedure) Directive</p>	Awaiting Parliament's position in 1st reading
<p>Simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement (Omnibus V)</p> <p>Amending Directive 2009/43 2007/0279(COD) Amending Directive 2009/81 2007/0280(COD)</p> <p>Subject</p> <p>2.10.01 Customs union, tax and duty-free, Community transit 2.10.02 Public procurement 2.80 Cooperation between administrations 3.40.09 Defence and arms industry 6.10.02 Common security and defence policy (CSDP); WEU, NATO</p> <p>Legislative priorities</p> <p>Joint Declaration 2026</p>	

Key players			
European Parliament	Joint committee responsible	Rapporteur	Appointed
	SEDE Security and Defence	TOVERI Pekka (EPP)	23/09/2025
	IMCO Internal Market and Consumer Protection	HENRIKSSON Anna-Maja (Renew)	23/09/2025
		Shadow rapporteur GASIUK-PIHOWICZ Kamila (EPP) MANIATIS Yannis (S&D) TRAMACERE Georgia (S&D) DOSTALOVA Klara (Pfe) CAVEDAGNA Stefano (ECR) YAR Lucia (Renew) VAN LANSCHOT Reinier (Greens/EFA) FLANAGAN Luke Ming (The Left)	
	Committee for opinion	Rapporteur for opinion	Appointed

	<div style="border: 1px solid red; display: inline-block; padding: 2px;">ITRE</div> Industry, Research and Energy	The committee decided not to give an opinion.	
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Defence Industry and Space	KUBILIUS Andrius	
European Economic and Social Committee			

Key events			
Date	Event	Reference	Summary
17/06/2025	Legislative proposal published	COM(2025)0823 	Summary
10/07/2025	Committee referral announced in Parliament, 1st reading		
15/12/2025	Vote in committee, 1st reading		
15/12/2025	Committee decision to open interinstitutional negotiations with report adopted in committee		
22/12/2025	Committee report tabled for plenary, 1st reading	A10-0275/2025	Summary
19/01/2026	Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 71)		
21/01/2026	Committee decision to enter into interinstitutional negotiations confirmed by plenary (Rule 71)		

Technical information	
Procedure reference	2025/0177(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Directive
Amendments and repeals	Amending Directive 2009/43 2007/0279(COD) Amending Directive 2009/81 2007/0280(COD)
Legal basis	Rules of Procedure EP 59 Treaty on the Functioning of the European Union TFEU 062 Treaty on the Functioning of the European Union TFEU 294-p7-ac Treaty on the Functioning of the European Union TFEU 153-p2-a1 Treaty on the Functioning of the European Union TFEU 114
Mandatory consultation of other institutions	European Economic and Social Committee
Stage reached in procedure	Awaiting Parliament's position in 1st reading
Committee dossier	CJ60/10/03167

[Documentation gateway](#)

European Parliament

Document type	Committee	Reference	Date	Summary
Amendments tabled in committee		PE779.329	23/10/2025	
Committee report tabled for plenary, 1st reading/single reading		A10-0275/2025	22/12/2025	Summary

European Commission

Document type	Reference	Date	Summary
Legislative proposal	COM(2025)0823 	17/06/2025	Summary

National parliaments

Document type	Parliament /Chamber	Reference	Date	Summary
Reasoned opinion	BG_PARLIAMENT	PE778.080	29/09/2025	
Contribution	ES_PARLIAMENT	COM(2025)0823	30/09/2025	
Contribution	NL_SENATE	COM(2025)0823	06/10/2025	
Contribution	PT_PARLIAMENT	COM(2025)0823	04/02/2026	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
EESC	Economic and Social Committee: opinion, report	CES2672/2025	18/09/2025	

Additional information

Source	Document	Date
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
MARAN Pierfrancesco	Shadow rapporteur	IMCO	09/12/2025	European Network Against Arms Trade
MARAN Pierfrancesco	Shadow rapporteur	IMCO	26/11/2025	Fabbrica d'Armi Pietro Beretta S.p.A.

MARAN Pierfrancesco	Shadow rapporteur	IMCO	17/10/2025	Leonardo S.p.A.
YAR Lucia	Shadow rapporteur	SEDE	16/10/2025	General Electric Company
VAN LANSCHOT Reinier	Shadow rapporteur	IMCO	15/10/2025	ASD-Eurospace
NEUMANN Hannah	Shadow rapporteur	SEDE	15/10/2025	ASD-Europe

Other Members

Transparency		
Name	Date	Interest representatives
GROOTHUIS Bart	31/01/2026	NIDV

Simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement (Omnibus V)

2025/0177(COD) - 17/06/2025 - Legislative proposal

PURPOSE: to speed up defence investments in the EU by simplifying intra-EU transfers of defence-related products and security and defence procurement.

PROPOSED ACT: Directive of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: the EU is facing an acute and growing threat, as underscored in the White Paper on European Defence Readiness 2030, linked in particular to the return of **full-scale conflict in Europe**. Russia's invasion of Ukraine has exposed vulnerabilities in the European defence landscape, highlighting the importance of a cohesive and resilient defence industrial base. A well-functioning European defence market is essential to ensure that Member States have access to the necessary defence capabilities, technologies and products to respond effectively to current and future security challenges.

To help Member States and industry strengthen their defence capabilities and infrastructure to achieve the levels of preparedness and deterrence required to face a high-intensity conflict, it is essential to **simplify and harmonise regulations**. By streamlining and harmonising regulatory frameworks, the Union can create a more conducive environment for defence industries to operate, innovate and produce the capabilities needed to ensure European security and defence preparedness.

The proposal is part of a **package** of measures to extend to the defence sector and more specifically for defence readiness purposes including defence production and supply chain, the provisions that other areas currently benefit from. It also complements the targeted amendments presented in April 2025 to existing EU funding programmes to support faster, more flexible and coordinated investments in Europe's defence technological and industrial base (EDTIB).

This proposal is a part of the **Defence Readiness Omnibus**. It contains simplification proposals aimed at removing regulatory barriers, facilitating and accelerating defence procurement and intra-EU transfers of defence-related products, and facilitating European defence preparedness and industrial construction.

CONTENT: the proposal concerns **limited and targeted changes** to Directives 2009/81/EC on the coordination of procedures for the award of certain works contracts, supply contracts and service contracts by contracting authorities or entities in the fields of defence and security and 2009/43/EC on simplifying terms and conditions of transfers of defence-related products within the Community.

For Directive 2009/43/EC

- the cases where Member States may provide for **exemptions** from prior authorisation for transfers of defence-related products will be extended to include transfers necessary for the implementation of projects funded by EU defence industrial programmes, transfers in the framework of structured cross-border industrial partnerships, transfers to EU institutions and bodies and the European Defence Agency, and transfers in case of an emergency resulting from a crisis;

- the general **transfer licence will be extended** to cover transfers by certified entities, in addition to transfer to certified European defence undertakings;

- general transfer licences will be introduced for EU defence industrial projects, such as the European Defence Fund (EDF), to cover all defence-related products and all transfers necessary for the implementation of the project;

- modification of the provision on information to be provided by suppliers of defence-related products to provide them with the required **flexibility**, while maintaining transparency and control.

For Directive 2009/81/EC

- the thresholds of Directive 2009/81/EC will be raised to enable Member States to focus on **critical contracts** and reduce the administrative burden on the industry for **smaller procurement procedures**;

- open procedure and dynamic purchasing system are introduced to enhance the range of tools at the disposal of the Member States;

- the **innovation partnership** procedure: a modified and more flexible innovation partnership procedure will be introduced to support the procurement of innovative solutions;

- **simplified procedure** for procurement of results of competitive parallel research and development projects: a simplified procedure will be introduced for the direct procurement of innovative products or services that result from competitive parallel research and development projects;

- a temporary derogation will be introduced to allow Member States to use the **negotiated procedure** without prior publication for common procurements, including off-the-shelf procurement. This will be available for procurement of identical defence products or products subject only to minor modifications conducted by at least three Member States;

- the rules governing framework **procurement agreements** will be clarified, and the **maximum duration of a framework agreement** will be extended from **7 to 10 years**;

- the **statistical reporting obligations** related to defence procurement will be **reduced** to ease the administrative burden for Member States.

Simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement (Omnibus V)

2025/0177(COD) - 22/12/2025 - Committee report tabled for plenary, 1st reading/single reading

The Committee on Security and Defence and the Committee on the Internal Market and Consumer Protection jointly adopted the report presented by Pekka TOVERI (EPP, FI) and Anna-Maja HENRIKSSON (Renew, FI) on the proposal for a Directive of the European Parliament and of the Council amending Directives 2009/43/EC and 2009/81/EC, as regards the simplification of intra-EU transfers of defence-related products and the simplification of security and defence procurement.

As a reminder, the proposal is part of the **omnibus package of measures on defence readiness**. It contains simplification proposals aimed at removing regulatory obstacles, facilitating and accelerating public procurement in defence and intra-EU transfers of defence-related products, and facilitating European defence industrial readiness and construction.

The relevant committees recommended that the initial position adopted by the European Parliament amend the proposal as follows:

A) Amendments to Directive 2009/43/EC

European strategic cross-border partnership

European strategic cross-border partnership' means a **strategic collaboration arrangement** between two or more entities established in different Member States, where such entities repeatedly engage in joint development, production, assembly, supply, marketing, or life-cycle support of a defence-related product, such as: (i) European collaborative defence projects, (ii) defence-related projects funded under a Union programme, (iii) a European Defence Project of Common Interest (EDPCI), (iv) a project under Permanent Structured Cooperation (PESCO) or a collaborative armament programme between Member States. (SEAP).

Transfer licenses

Member States should **exempt** transfers of defence-related products **from the obligation of prior authorisation** set out in therein in one or more of the following cases:

- the supplier or the recipient is a governmental body or part of the armed forces or another national security authority;

- the transfer takes place in the framework of a European strategic cross-border partnership;

- the transfer takes place in an urgency resulting from a crisis, or in a situation where the EU's mutual assistance clause provided for in Article 42(7) TEU has been activated by one or several Member States.

Member States may exempt transfers of defence related non-tangible technologies from the obligation of prior authorisation set out in therein where the supplier and the recipient belong to the same company or group of companies.

General transfer licenses

With the objective of **supporting innovation and SMEs** in the Union, the general transfer licence should also be extended to transfers that aim to support disruptive technologies or innovative industrial processes or address critical readiness. Member States should publish general transfer licences for transfers necessary for the implementation of European strategic cross border partnerships.

B) Amendments to Directive 2009/81/EC

Market threshold amounts

Members propose that the directive apply to contracts whose estimated value excluding value added tax (VAT) is equal to or greater than the following thresholds: a) **EUR 1 800 000** (instead of EUR 900 000) for supply and service contracts; b) **EUR 8 000 000** (instead of EUR 7 000 000) for works contracts.

Innovation Partnership

Only those economic operators invited by the contracting authority/entity following its assessment of the requested information may submit research and innovation projects aimed at meeting the needs identified by the contracting authority/entity that cannot be met by existing solutions. The selection process should ensure **equal treatment and fair competition**, including for dual-use providers, SMEs and operators from smaller Member States with developing industries.

Entities established in the EU, in an EFTA state that is a member of the EEA, or in Ukraine

In order to ramp-up the EDTIB, EEA EFTA States and Ukraine should be involved as partners for European projects for security and defence that receive Union funding.

By way of derogation, a legal entity established in the Union, in an EEA EFTA State or Ukraine and controlled by another third country or by another third-country entity may be eligible as a contractor if guarantees approved with the national procedures of a Member State in which it is established.

The guarantees should provide assurances that the involvement in an action of a legal entity would **not contravene the security and defence interests** of the Union and its Member States as established in the framework of the Common Foreign and Security Policy (CFSP). In particular, they must ensure that control over the legal entity is not exercised in a manner that restrains or restricts its ability to carry out the action and to deliver results and that access to sensitive or classified information is prohibited to unauthorised third countries and the employees or other persons involved in the action have national security clearance issued by a Member State.

Negotiated procedures without prior publication

In the event of common procurement of military equipment through the negotiated procedure without prior publication, Members consider that the use of **components** originating outside the Union and EEA EFTA states should be limited, in order to preserve and foster the EU's strategic autonomy and the defence industry. In such cases, therefore, the cost of components originating outside the Union, the EEA EFTA States and Ukraine **should not be higher than 35 %** of the estimated cost of the components of the end product. However, such limitation should not apply to components originating from Albania, Canada, Japan, Moldova, North Macedonia, Norway, South Korea and the United Kingdom, because the Union has signed a Security and Defence Partnership with each of these countries.

Review and reports

By 1 January 2029, the Commission should examine the implementation of Directives 2009/43/EC and 2009/81/EC against the background of improving Europe's defence readiness by 2030. Where appropriate, these reports will be accompanied by a legislative proposal.