Basic information

2025/0210(BUD) BUD - Budgetary procedure	Procedure completed
General budget of the European Union for the financial year 2026 - all sections **Subject** 8.70.48 2026 budget	

Key players

European Parliament

Committee responsible	Rapporteur	Appointed
BUDE Budgetary Conciliation Committee	HALICKI Andrzej (EPP) NEMEC Matjaž (S&D)	06/11/2024 06/11/2024

Former committee responsible	Former rapporteur	Appointed
BUDG Budgets	HALICKI Andrzej (EPP) NEMEC Matjaž (S&D)	06/11/2024 06/11/2024

Former committee for opinion	Former rapporteur for opinion	Appointed
AFET Foreign Affairs	GAHLER Michael (EPP)	07/07/2025
SEDE Security and Defence	STRACK-ZIMMERMANN Marie-Agnes (Renew)	25/06/2025
DEVE Development	GOERENS Charles (Renew)	20/05/2025
INTA International Trade	The committee decided not to give an opinion.	
CONT Budgetary Control	HERBST Niclas (EPP)	26/06/2025
ECON Economic and Monetary Affairs	MALĄG Marlena (ECR)	12/12/2024
EMPL Employment and Social Affairs	TOMC Romana (EPP)	14/05/2025

ENVI	Environment, Climate and Food Safety	DECARO Antonio (S&D)	16/06/2025
SANT	Public Health	HADJIPANTELA Michalis (EPP)	19/02/2025
ITRE	Industry, Research and Energy	HEINÄLUOMA Eero (S&D)	12/11/2024
IMCO	Internal Market and Consumer Protection	GRAPINI Maria (S&D)	14/03/2025
TRAN	Transport and Tourism	FALCĂ Gheorghe (EPP)	01/07/2025
REGI	Regional Development	GERZSENYI Gabriella (EPP)	15/07/2025
AGRI	Agriculture and Rural Development	NARDELLA Dario (S&D)	14/05/2025
PECH	Fisheries	LUPO Giuseppe (S&D)	20/05/2025
CULT	Culture and Education	SOUSA SILVA Hélder (EPP)	01/07/2025
JURI	Legal Affairs	KYUCHYUK Ilhan (Renew)	24/07/2024
LIBE	Civil Liberties, Justice and Home Affairs	INCIR Evin (S&D)	09/04/2025
AFCO	Constitutional Affairs	The committee decided not to give an opinion.	
FEMM	Women's Rights and Gender Equality	Chair on behalf of committee GÁLVEZ Lina (S&D)	08/07/2025
PETI	Petitions	RZOŃCA Bogdan (ECR)	18/03/2025

Council of the European Union

European Commission

Commission DG	Commissioner
Budget	SERAFIN Piotr

Key events

Date	Event	Reference	Summary
09/07/2025	Commission draft budget published	COM(2025)0300	Summary
12/09/2025	Council position on draft budget published	11216/2025	
06/10/2025	Committee referral announced in Parliament		
13/10/2025	Vote in committee		
14/10/2025	Budgetary report tabled for plenary	A10-0192/2025	
21/10/2025	Debate in Parliament		
22/10/2025	Decision by Parliament	T10-0244/2025	Summary
22/10/2025	Results of vote in Parliament		
23/10/2025	Start of budgetary conciliation (Parliament and Council)		
15/11/2025	Vote in committee		
18/11/2025	Budgetary joint text published	15487/2025	
19/11/2025	Budgetary conciliation report tabled for plenary	A10-0235/2025	
24/11/2025	Act adopted by Council after consultation of Parliament		
25/11/2025	Debate in Parliament		
26/11/2025	Decision by Parliament	T10-0294/2025	Summary
26/11/2025	Results of vote in Parliament		
26/11/2025	Draft budget approved by Council		
26/11/2025	Final act signed		
26/02/2026	Final act published in Official Journal		

Technical information

Procedure reference	2025/0210(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budget
Stage reached in procedure	Procedure completed
Committee dossier	BUDE/10/04365 BUDG/10/03308

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee opinion	EMPL	PE774.291	15/07/2025	

Committee opinion	IMCO	PE774.397	15/07/2025	
Committee opinion	ECON	PE773.052	16/07/2025	
Specific opinion	TRAN	PE775.504	24/07/2025	
Specific opinion	FEMM	PE776.809	01/09/2025	
Committee opinion	ENVI	PE774.499	04/09/2025	
Specific opinion	ITRE	PE774.578	04/09/2025	
Specific opinion	CONT	PE776.807	04/09/2025	
Specific opinion	AFET	PE776.822	10/09/2025	
Specific opinion	SEDE	PE776.850	10/09/2025	
Committee opinion	SANT	PE775.468	15/09/2025	
Committee draft report		PE777.065	19/09/2025	
Committee opinion	AGRI	PE774.421	24/09/2025	
Committee opinion	CULT	PE775.684	24/09/2025	
Committee opinion	PECH	PE774.593	25/09/2025	
Committee opinion	DEVE	PE775.546	25/09/2025	
Amendments tabled in committee		PE778.074	26/09/2025	
Amendments tabled in committee		PE778.084	26/09/2025	
Budgetary report tabled for plenary, 1st reading		A10-0192/2025	14/10/2025	
Budgetary text adopted by Parliament		T10-0244/2025	22/10/2025	Summary
Budgetary conciliation report tabled for plenary		A10-0235/2025	19/11/2025	
Budgetary joint text approved by Parliament		T10-0294/2025	26/11/2025	Summary

Council of the EU

Document type	Reference	Date	Summary
Council position on draft budget	11216/2025	12/09/2025	

European Commission

Document type	Reference	Date	Summary
Commission draft budget	COM(2025)0300	09/07/2025	Summary
Document attached to the procedure	COM(2025)0851	08/10/2025	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary

CSL/EP	Budgetary joint text	15487/2025	18/11/2025	

Additional information		
Source	**Document**	**Date**
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency

Name	Role	Committee	Date	Interest representatives
NEMEC Matjaž	Rapporteur	BUDG	13/11/2025	French Ambassador to the EU
NEMEC Matjaž	Rapporteur	BUDG	11/11/2025	The Danish Council of the EU presidency
NEMEC Matjaž	Rapporteur	BUDG	05/11/2025	The European Economic and Social Committee (EESC)
NEMEC Matjaž	Rapporteur	BUDG	04/11/2025	Minister for Finance of Denmark
NEMEC Matjaž	Rapporteur	BUDG	21/10/2025	Minister for Finance of Denmark
NEMEC Matjaž	Rapporteur	BUDG	10/09/2025	Danish Minister for Finance
UŠAKOVS Nils	Shadow rapporteur	BUDG	05/09/2025	UNRWA
NEMEC Matjaž	Rapporteur	BUDG	02/07/2025	The Court of Justice of the European Union (CJEU)
NEMEC Matjaž	Rapporteur	BUDG	01/07/2025	The European Economic and Social Committee (EESC)
NEMEC Matjaž	Rapporteur	BUDG	25/06/2025	The European External Action Service (EEAS)
NEMEC Matjaž	Rapporteur	BUDG	25/06/2025	The European Committee of the Regions (CoR)
NEMEC Matjaž	Rapporteur	BUDG	25/06/2025	The European Court of Auditors (ECA)
NEMEC Matjaž	Rapporteur	BUDG	24/06/2025	The European Data Protection Supervisor (EDPS)
NEMEC Matjaž	Rapporteur	BUDG	03/06/2025	The European Ombudsman

Final act

Budget 2026/0072
OJ OJ L 26.02.2026

General budget of the European Union for the financial year 2026 - all sections

2025/0210(BUD) - 09/07/2025 - Commission draft budget

PURPOSE: presentation by the Commission of the draft annual budget of the Union for the financial year 2026.

CONTENT: the 2026 annual budget builds on the mid-term review of the EU's long-term budget (2021-2027), which aimed to respond to a range of recent and unforeseen developments, including a global pandemic, an energy crisis and rising international geopolitical tensions.

2026 BUDGET PROPOSAL

The 2026 draft budget sets appropriations at **EUR 193.3 billion in commitments** and EUR 192.2 billion in payments (including special instruments), to which an estimated **EUR 105.32 billion** is added under NextGenerationEU, the EU instrument to support Europe's economic recovery from the coronavirus pandemic.

The draft budget for 2026:

- continues to provide, through the Facility for **Ukraine**, stable, predictable yet flexible assistance to support key investments and fundamental reforms through loans and grant aid;

- contributes to addressing unprecedented **security** challenges, in particular through the swift adoption of the proposed European Defence Industry Programme, which aims to strengthen the competitiveness and responsiveness of the European defence industrial and technological base and to ensure the availability and supply of defence products;

- provides additional funding under the proposed mid-term review of **cohesion policy,** which encourages EU countries to reprogramme cohesion funds towards emerging priorities, such as competitiveness, defence, affordable housing, water resilience and the energy transition;

- provides for increased funding for **flagship programmes** contributing to the Competitiveness Compass, the Clean Industrial Deal, the Union of Skills, the Single Market Strategy and the EU Startup and Scaleup Strategy as well as major simplification measures to simplify rules for EU businesses and enhance competitiveness through a series of Omnibus proposals;

- allows for continued allocation of funding for Syrian refugees in Turkey and across the region. The proposed funding for the Southern Neighbourhood covers key aspects such as the external dimension of **migration**. Additional funding will be made available to Member States in the first year of implementation of the Pact on Migration and Asylum in 2026.

NextGenerationEU, the European Union's recovery instrument, continues to provide extraordinary support for investment and reforms across the Union, notably through the Recovery and Resilience Facility (RRF). While commitments under NextGenerationEU in the budget were concentrated on the financial years 2021 to 2023, the instrument's implementation will continue until the end of 2026, with large-scale disbursements providing continued broad support to the EU economy.

APPROPRIATIONS BY HEADING OF THE CFP 2021-2027

The 2026 annual budget will be allocated to the following areas in particular:

Heading 1 - Single market, innovation and digital: EUR 22 054.4 million

- EUR 14.12 billion for **research and innovation**, including EUR 12.97 billion for Horizon Europe, the Union's flagship research programme; funding for the European Semiconductor Regulation under Horizon Europe and through redeployment from other programmes;

- EUR 4.59 billion for **European strategic investments**, including, for example, EUR 3.02 billion for the Connecting Europe Facility to improve cross-border infrastructure;

- EUR 1.02 billion to ensure the functioning of the **single market**, including EUR 622 million for the single market programme and EUR 207 million for work on anti-fraud, taxation and customs;

- EUR 1.00 billion for the **Digital Europe** Programme and EUR 299 million for InvestEU;

- EUR 2.33 billion for **space** expenditure, mainly for the European space programme.

Heading 2 - Cohesion, resilience and values: EUR 71 726.1 million

- EUR 42.09 billion for **regional development and cohesion** to support economic, social and territorial cohesion, as well as infrastructure supporting the ecological transition and priority projects of the Union;

- EUR 14.51 billion to support investments in citizens and social cohesion through the **European Social Fund Plus** (ESF+);

- EUR 15.13 billion for **resilience and values**, including EUR 4.3 billion for Erasmus+, EUR 396.0 million to support artists and creators across Europe and EUR 332.6 million to promote justice, rights and values.

Heading 3 - Natural resources and environment: EUR 56 971.9 million

- EUR 53.80 billion for the **common agricultural policy** and EUR 0.80 billion for the European Maritime, Fisheries and Aquaculture Fund, for European farmers and fishermen;

- EUR 2.18 billion for **the environment and climate action**, including EUR 802.9 million for the LIFE programme to support climate change mitigation and adaptation and EUR 1.26 billion for the Just Transition Fund.

Heading 4 - Migration and border management: EUR 5 010.0 million

- EUR 2.69 billion for **border protection**, including EUR 1.2 billion for the Integrated Border Management Fund (IBMF) and EUR 1.13 billion (total EU contribution) for the European Border and Coast Guard Agency (Frontex);

- EUR 2.32 billion for **migration-** related expenditure, including EUR 2.08 billion to support migrants and asylum seekers in line with our values and priorities.

Heading 5 - Security and defence: EUR 2 803.5 million

- EUR 1.99 billion to address defence challenges, including mainly EUR 1.0 billion to support capability development and research under the **European Defence Fund** (EDF) and EUR 251.3 million to support military mobility.

Heading - Neighbourhood and the world: EUR 15 505.0 million

- EUR 10.11 billion under **the Neighbourhood, Development and International Cooperation Instrument** (NDICI - Global Europe), EUR 2.20 billion for the Instrument for Pre-Accession Assistance (IPA III) and EUR 0.50 billion for the Western Balkans Growth Facility, as well as EUR 1.93 billion for Humanitarian Aid (HUMA).

Heading 7 - European public administration: EUR 13 475.2 million

Special thematic instruments: EUR 5 715.9 million

An additional EUR 3.89 billion will be available in grants under the **Ukraine Facility** , complemented by EUR 6.70 billion in loans.

General budget of the European Union for the financial year 2026 - all sections

2025/0210(BUD) - 26/11/2025 - Budgetary joint text approved by Parliament

The European Parliament adopted by 419 votes to 185, with 53 abstentions, a legislative resolution approving the **draft general budget** of the European Union for the financial year 2026, approved by the Conciliation Committee under the budgetary procedure.

According to the elements for joint conclusions:

- the overall level of **commitment appropriations** in the 2026 budget is set at **EUR 192 768.1 million**. Overall, this leaves a margin below the MFF ceilings for 2026 of EUR 715,7 million in commitment appropriations;

- the overall level of **payment appropriations** in the 2026 budget is set at **EUR 190 091.6 million**. Overall, this leaves a margin below the MFF ceiling for 2026 of EUR 20 440,1 million in payment appropriations;

- the **Flexibility Instrument** for 2026 is mobilised in commitment appropriations for an amount of **EUR 2 040.9 million**, of which EUR 1.0 million for sub-heading 2a Economic, social and territorial cohesion, EUR 2 013.1 million for sub-heading 2b Resilience and Values, EUR 3.5 million for heading 5 Security and Defence, and EUR 23.3 million for heading 7 European Public Administration;

- in accordance with the MFF Regulation, the **Single Margin Instrument** is mobilised in commitment appropriations for an amount of **EUR 748.2 million** for heading 7 European Public Administration.

The 2026 payment appropriations related to the mobilisation of the Flexibility Instrument in the years 2023 to 2026 are estimated by the Commission at **EUR 2 226.4 million**.

Expenditure headings of the financial framework - commitment appropriations

Heading 1 - Single Market, Innovation and Digital

Commitment appropriations are set at the level proposed by the Commission in the draft budget as amended by amending letter No. 1/2026, but with adjustments agreed by the conciliation committee.

Parliament has increased funding **for Horizon Europe** by EUR 20 million and for **transport and energy networks** by EUR 23.5 million.

As a consequence, the agreed level of commitment appropriations is set at **EUR 22 163.0 million**, leaving a margin of EUR 47 million under the expenditure ceiling of heading 1.

Sub-heading 2a - Economic, social and territorial cohesion

The agreed level of commitment appropriations is set at **EUR 56 594.0 million**, with no margin remaining below the expenditure ceiling of the sub-heading and taking into account the mobilisation of the flexibility instrument up to EUR 1.0 million.

Sub-heading 2b - Resilience and values

Parliament has secured an additional EUR 10 million for the **Civil Protection Mechanism and RescEU**. The **EU for Health** programme will receive an additional EUR 3 million, as will the **Erasmus+** programme.

The overall needs of the European Recovery Instrument (EURI) interest line of EUR 4 225.4 million above the financial programming for 2026 are financed in part by the remaining margin under sub-Heading 2b of EUR 99.6 million and the mobilisation of EUR 2 013.1 million under the Flexibility Instrument, for an overall amount of EUR 2 112.7 million corresponding to 50 % of the additional needs. The EURI instrument will be mobilised for the remaining 50 %, i.e. EUR 2 112.7 million. This amount is fully covered by the de-commitments made since 2021 in line with the MFF Regulation.

As a consequence, the agreed level of commitment appropriations is set at **EUR 15 055.8 million**, with no margin left under the expenditure ceiling of sub-heading 2b and the mobilisation of the Flexibility Instrument for an amount of EUR 2 013.1 million and the mobilisation of the EURI instrument for an amount of EUR 2 112.7 million.

Heading 3 - Natural Resources and Environment

The **LIFE** programme for environment and climate action will receive an additional EUR 10 million in funding.

The agreed level of commitment appropriations is set at **EUR 56 529.4 million**, leaving a margin of EUR 570.6 million below the expenditure ceiling for the heading.

Overall EAGF needs for 2026, including the agricultural reserve, amount to EUR 41 331.2 million. This is an increase of EUR 426 million compared to the Draft Budget 2026, which includes full support for the young farmers based on the needs and a **reinforcement for the promotional measures** of EUR 105 million.

Heading 4 - Migration and border management

Border management will be strengthened thanks to an additional funding of EUR 10 million.

The agreed level of commitment appropriations is set at **EUR 5 018.9 million**, which leaves a margin of EUR 84.1 million below the expenditure ceiling of heading 4.

Heading 5 - Security and Defence

Military mobility, which plays a key role in the EU's defence readiness, will receive an additional EUR 10 million in funding.

The agreed level of commitment appropriations is set at **EUR 2 813.5 million**, with no margin remaining below the expenditure ceiling for the item and taking into account the mobilisation of the flexibility instrument up to EUR 3.5 million.

Heading 6 - Neighbourhood and the World

The joint draft budget provides for an increase of EUR 35 million for **humanitarian aid**.

The decrease of EUR 89.8 million for budget line 14 02 01 11 (Eastern Neighbourhood) is the net result of the transfer of EUR 114.8 million to the newly created budget line 14 02 01 13 (Moldova Reform and Growth Facility) and a boost of EUR 25 million for the **Eastern Neighbourhood**.

The agreed level of commitment appropriations is set at **EUR 15 600.0 million**, which leaves a margin of EUR 14 million under the expenditure ceiling of heading 6.

Heading 7 - European Public Administration

The agreed level of commitment appropriations is set at **EUR 13 277.5 million**, with no margin left under the expenditure the ceiling of heading 7 and the mobilisation of the Single Margin Instrument for an amount of EUR 748.2 million and of the Flexibility Instrument for an amount of EUR 23.3 million.

Thematic special instruments

Commitment appropriations for the European Globalisation Adjustment Fund for Displaced Workers (EGF), the European Solidarity Reserve (ESR), the Emergency Aid Reserve (EAR) and the Brexit Adjustment Reserve (BAR) are set at the level proposed by the Commission in the Draft Budget.

General budget of the European Union for the financial year 2026 - all sections

2025/0210(BUD) - 22/10/2025 - Budgetary text adopted by Parliament

The European Parliament adopted by 384 votes to 202, with 58 abstentions, a legislative resolution on the Council position on the draft general budget of the European Union for the financial year 2026.

Parliament has set the overall level of commitment appropriations for 2026 at **EUR 193.9 billion**, an increase of EUR 597.8 million compared to the Commission proposal. It set the overall level of payment appropriations at EUR 192.6 billion.

According to Parliament, the EU budget, on account of its size, structure and rules, has a very **limited capacity** to respond appropriately in 2026 to the challenges facing the Union and has insufficient resources to adequately address the current economic, social, climate and environmental as well security challenges or to adequately finance and implement today's priorities.

Parliament deplored that the Council proposes to **cut commitment appropriations by EUR 1.3 billion** across the MFF headings and stressed that the 2026 budget must be aligned with the Union's objectives and international commitments. They are restoring the EUR 1.3 billion in commitment appropriations for essential programmes such as Erasmus+ and EU4Health.

On the other hand, Parliament welcomed the Commission's new efforts to present more options for **new sources of revenue** for the Union budget.

MFF Headings

Heading 1 - Single market, Innovation and Digital

Parliament seeks to increase allocations for **Horizon Europe by EUR 60 million** and **transport and energy networks by EUR 80 million** to boost competitiveness, job-creation and cross-border infrastructure.

Overall, Parliament **reinforces heading 1 by EUR 148 696 914** in commitment appropriations compared to the draft budget and by EUR 636 944 317 compared to the Council reading.

Sub-heading 2b - Resilience and values

The expenditure programmes under sub-heading 2b have to share the already tight resources and margins with the European Union Recovery Instrument (EURI) budget line which covers the NextGenerationEU (NGEU) interest costs, and that this has de facto prevented the Commission from proposing reinforcements where they are needed. Members insisted on the proper use of an agreed '**cascade mechanism**', designed to manage the reimbursement of escalating NextGenerationEU borrowing costs and to protect flagship programmes.

Parliament decides to:

- increase funding for the **Union Civil Protection Mechanism** by **EUR 30 million**;

- increase the **EU4Health** programme's appropriations by **EUR 5 million**;

- reinforce **Erasmus+** by **EUR 5 million**;

Overall, Parliament **reinforce sub-heading 2b overall by EUR 60 500 000** in commitment appropriations compared to the draft budget and by EUR 835 089 901 compared to the Council reading.

Heading 3 - Natural Resources and Environment

Parliament proposes to help **young farmers** by increasing complementary income support by **EUR 23 million.** It also stressed the need to **reverse Council's cuts** under the agricultural programmes, particularly in light of rising **food prices** and the growing challenges to food security.

To promote agricultural products, Members decide to increase the European Agricultural Guarantee Fund (**EAGF**) by **EUR 30 million**.

Considering the transatlantic tariffs, Parliament proposes to increase the allocation of the budget line dedicated to the **wine sector** by **EUR 15 million**.

The Union's biodiversity expenditure target of 10 % for 2026 is not expected to be met. Therefore, Parliament proposes to increase appropriations for the clean energy transition strand by EUR 15 million above the DB and for the nature and biodiversity strand by EUR 15 million above the DB.

The resolution reinforces heading 3 by **EUR 98 000 000** in commitment appropriations compared to the draft budget and by EUR 115 704 728 compared to the Council reading.

Heading 4 - Migration and Border Management

Members propose to increase appropriations for the Border Management and Visa Instrument (**BMVI**) by **EUR 30 million** and the Asylum, Migration and Integration Fund (**AMIF**) by **EUR 10 million**.

Members **refuse the Council's unjustified cut and restore appropriations** to the **European Border and Coast Guard Agency** (Frontex).

Parliament **reinforces heading 4 overall by EUR 40 000 000** in commitment appropriations compared to the draft budget and by EUR 61 000 000 compared to the Council reading.

Heading 5 - Security and Defence

Stressing that the **military mobility programme** is essential to the Union's defence preparedness and the protection of its citizens in light of the shifting security environment, Parliament decides to increase appropriations for military mobility by **EUR 35 million**.

Parliament **reinforces heading 5 overall by EUR 52 000 000** in commitment appropriations above the draft budget and the Council reading.

Heading 6 - Neighbourhood and the World

Parliament proposes to increase appropriations by **EUR 35 million** with the aim of increasing funding to UNRWA given its vital role in delivering humanitarian aid and essential services like health and education to Palestinian refugees in **Gaza** and the wider region.

Regarding the **Eastern Neighbourhood** which continues to be significantly affected by the Russian war of aggression, Parliament proposes to increase appropriations by **EUR 25 million** to address complex challenges associated with this situation.

Moreover, Members wish to **add a new budget line** dedicated to the **Reform and Growth Facility** for Moldova.

Overall, Parliament **reinforces heading 6 by EUR 110 000 000** in commitment appropriations above the draft budget and the Council reading.

European Parliament

The resolution maintains unchanged the overall level of its budget for 2026 set at **EUR 2 636 241 620**.