## Basic information

| | |
|---|---|
| **2025/0227(COD)**<br><br>COD - Ordinary legislative procedure (ex-codecision procedure)<br>Regulation | Awaiting Parliament's position in 1st reading |
| Global Europe<br><br>**Subject**<br><br>6.20 Common commercial policy in general<br>8.70 Budget of the Union<br>8.70.02 Financial regulations<br><br>**Legislative priorities**<br><br>Joint Declaration 2026 | |

## Key players

European Parliament

| Joint committee responsible | Rapporteur | Appointed |
|---|---|---|
| AFET Foreign Affairs | GAHLER Michael (EPP) | 10/12/2025 |
| DEVE Development | BIEDROŃ Robert (S&D) | 10/12/2025 |
| | Shadow rapporteur<br>BENTELE Hildegard (EPP)<br>SCHIEDER Andreas (S&D)<br>HÖLVÉNYI György (PfE)<br>MARTÍN FRÍAS Jorge (PfE)<br>KOLS Rihards (ECR)<br>KAMIŃSKI Mariusz (ECR)<br>GOERENS Charles (Renew)<br>BARNA Dan (Renew)<br>SATOURI Mounir (Greens/EFA)<br>STRIK Tineke (Greens/EFA)<br>DEMIREL Özlem (The Left)<br>SERRA SÁNCHEZ Isabel (The Left)<br>JONGEN Marc (ESN)<br>SELL Alexander (ESN) | |

| Committee for opinion | Rapporteur for opinion | Appointed |
|---|---|---|

| | | | |
|---|---|---|---|
| | SEDE Security and Defence | The committee decided not to give an opinion. | |
| | INTA International Trade | The committee decided not to give an opinion. | |
| | BUDG Budgets | The committee decided not to give an opinion. | |
| | CONT Budgetary Control | The committee decided not to give an opinion. | |
| | PECH Fisheries | AGIRREGOITIA MARTÍNEZ Oihane (Renew) | 02/01/2026 |
| | LIBE Civil Liberties, Justice and Home Affairs | The committee decided not to give an opinion. | |
| | FEMM Women's Rights and Gender Equality | AL-SAHLANI Abir (Renew) | 15/01/2026 |

| Committee for budgetary assessment | Rapporteur for budgetary assessment | Appointed |
|---|---|---|
| BUDG Budgets | ANDRESEN Rasmus (Greens/EFA) | 04/03/2026 |

Council of the European Union

European Commission

| Commission DG | Commissioner |
|---|---|
| Enlargement and Eastern Neighbourhood | -- -- |
| International Partnerships | -- -- |
| European External Action Service | -- -- |
| Middle East, North Africa and the Gulf | -- -- |

European Court of Auditors

**Key events**

| Date | Event | Reference | Summary |
|---|---|---|---|
| 16/07/2025 | Legislative proposal published | COM(2025)0551 | Summary |

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|---|---|---|---|
| 23/10/2025 | Committee referral announced in Parliament, 1st reading | | |
| 19/10/2026 | Vote in committee, 1st reading | | |
| 19/10/2026 | Committee decision to open interinstitutional negotiations with report adopted in committee | | |
| 20/10/2026 | Committee report tabled for plenary, 1st reading | A10-0277/2026 | Summary |
| 11/11/2026 | Committee decision to enter into interinstitutional negotiations announced in plenary (Rule 72) | | |
| 13/11/2026 | Request for a plenary vote on the Committee decision to enter into interinstitutional negotiations (Rule 72) | | |

## Forecasts

| | |
|---|---|
| 25/11/2026 | Vote in plenary scheduled |

## Technical information

| | |
|---|---|
| **Procedure reference** | 2025/0227(COD) |
| **Procedure type** | COD - Ordinary legislative procedure (ex-codecision procedure) |
| **Procedure subtype** | Legislation |
| **Legislative instrument** | Regulation |
| **Legal basis** | Rules of Procedure EP 58<br>Rules of Procedure EP 59<br>Treaty on the Functioning of the European Union TFEU 322-p1<br>Treaty on the Functioning of the European Union TFEU 209-p2<br>Treaty on the Functioning of the European Union TFEU 209-p1<br>Treaty on the Functioning of the European Union TFEU 212 |
| **Mandatory consultation of other institutions** | European Court of Auditors |
| **Stage reached in procedure** | Awaiting Parliament's position in 1st reading |
| **Committee dossier** | CJ19/10/03697 |

## Documentation gateway

**European Parliament**

| Document type | Committee | Reference | Date | Summary |
|---|---|---|---|---|
| Committee draft report | | PE784.222 | 17/04/2026 | |
| Amendments tabled in committee | | PE789.067 | 26/05/2026 | |
| Amendments tabled in committee | | PE789.068 | 26/05/2026 | |
| Amendments tabled in committee | | PE789.069 | 26/05/2026 | |
| Amendments tabled in committee | | PE789.070 | 26/05/2026 | |
| Amendments tabled in committee | | PE789.071 | 26/05/2026 | |
| Amendments tabled in committee | | PE789.072 | 26/05/2026 | |
| Committee opinion | FEMM | PE785.122 | 03/06/2026 | |
| Committee opinion | PECH | PE786.710 | 09/07/2026 | |

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|---|---|---|---|---|
| Committee opinion | BUDG | PE785.475 | 17/09/2026 | |
| Committee report tabled for plenary, 1st reading/single reading | | A10-0277/2026 | 20/10/2026 | Summary |

**European Commission**

| Document type | Reference | Date | Summary |
|---|---|---|---|
| Legislative proposal | COM(2025)0551 | 16/07/2025 | Summary |
| Document attached to the procedure | SEC(2025)0548 | 17/07/2025 | |
| Document attached to the procedure | SWD(2025)0552 | 17/07/2025 | |
| Document attached to the procedure | SWD(2025)0553 | 17/07/2025 | |

**National parliaments**

| Document type | Parliament /Chamber | Reference | Date | Summary |
|---|---|---|---|---|
| Contribution | ES_PARLIAMENT | COM(2025)0551 | 26/11/2025 | |
| Contribution | PT_PARLIAMENT | COM(2025)0551 | 04/02/2026 | |

**Other institutions and bodies**

| Institution/body | Document type | Reference | Date | Summary |
|---|---|---|---|---|
| EESC | Economic and Social Committee: opinion, report | CES2605/2025 | 03/12/2025 | |
| CofA | Court of Auditors: opinion, report | 52026AA0007<br>OJ OJ C 12.03.2026 | 05/02/2026 | |
| CofR | Committee of the Regions: opinion | CDR0386/2026 | 01/07/2026 | |

**Additional information**

| Source | Document | Date |
|---|---|---|
| European Parliament | Briefing | 16/01/2026 |
| European Parliament | Study | 24/07/2026 |
| European Parliament | Study | 09/07/2026 |
| European Parliament | Study | 11/03/2026 |
| European Commission | EUR-Lex | |

## Meetings with interest representatives published in line with the Rules of Procedure

**Rapporteurs, Shadow Rapporteurs and Committee Chairs**

| Transparency | | | | |
|---|---|---|---|---|
| **Name** | **Role** | **Committee** | **Date** | **Interest representatives** |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 17/11/2026 | Goede Doelen Nederland |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 17/11/2026 | MobiliseYourCity |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 10/11/2026 | Global Partnership for Education |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 03/11/2026 | OXFAM INTERNATIONAL EU ADVOCACY OFFICE |
| GOERENS Charles | Shadow rapporteur | DEVE | 14/10/2026 | Agence Française de Développement |
| GOERENS Charles | Shadow rapporteur | DEVE | 29/09/2026 | ActionAid |
| GOERENS Charles | Shadow rapporteur | DEVE | 28/09/2026 | ONE |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 09/09/2026 | The ONE Campaign |
| BARNA Dan | Shadow rapporteur | AFET | 09/09/2026 | ONE.ORG |
| GOERENS Charles | Shadow rapporteur | DEVE | 08/09/2026 | AIDS Action Europe |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 04/09/2026 | EBRD |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 03/09/2026 | KfW Bankengruppe |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 02/09/2026 | EBRD |
| GOERENS Charles | Shadow rapporteur | DEVE | 23/07/2026 | UNDP |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 17/07/2026 | UNICEF<br>UNDP<br>World Food Programme |
| BARNA Dan | Shadow rapporteur | AFET | 15/07/2026 | European Bank for Reconstruction and Development<br>The European Development Finance Institutions |
| BIEDROŃ Robert | Rapporteur | DEVE | 14/07/2026 | European Development Finance Institutions<br>European Bank for Reconstruction and Development<br>Joint European Financiers for International Cooperation |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 14/07/2026 | EEAS |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 13/07/2026 | KfW Bankengruppe |
| BIEDROŃ Robert | Rapporteur | DEVE | 13/07/2026 | German Minister for Economic Cooperation and Development |
| BIEDROŃ Robert | Rapporteur | DEVE | 08/07/2026 | Lithuanian Vice-Minister for Foreign Affairs |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 07/07/2026 | Resilience Action Network International (rani), a fiscally sponsored project of Panorama Global |
| | Shadow | | | |

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|---|---|---|---|---|
| BENTELE Hildegard | rapporteur | DEVE | 30/06/2026 | Lithuanian Embassy |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 29/06/2026 | The ONE Campaign |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 10/06/2026 | Global Campus of Human Rights |
| BIEDROŃ Robert | Rapporteur | DEVE | 04/06/2026 | European Investment Bank |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 03/06/2026 | Institute for good governance and policies in environment and climate change<br>Kosovar Civil Society Foundation<br>Vienna Institute for International Economic Studies<br>Europe Plus E+<br>Open Society Foundations |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 02/06/2026 | Deutsche Welle<br>Global Forum for Media Development |
| SATOURI Mounir | Shadow rapporteur | DEVE | 13/05/2026 | International IDEA |
| BARNA Dan | Shadow rapporteur | AFET | 11/05/2026 | The Permanent Representation of the Kingdom of the Netherlands to the European Union |
| BARNA Dan | Shadow rapporteur | AFET | 11/05/2026 | International IDEA |
| BIEDROŃ Robert | Rapporteur | DEVE | 11/05/2026 | MFF Hub |
| DEMIREL Özlem | Shadow rapporteur | AFET | 07/05/2026 | The Miaan Group Inc. |
| GOERENS Charles | Shadow rapporteur | DEVE | 06/05/2026 | CIRAD |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 23/04/2026 | KfW Bankengruppe |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 23/04/2026 | EIB |
| BIEDROŃ Robert | Rapporteur | DEVE | 23/04/2026 | International Organization for Migration |
| SATOURI Mounir | Shadow rapporteur | DEVE | 23/04/2026 | Agence Française de Développement |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 22/04/2026 | Bischöfliches Hilfswerk Misereor e.V. |
| BARNA Dan | Shadow rapporteur | AFET | 21/04/2026 | ONE.ORG |
| BIEDROŃ Robert | Rapporteur | DEVE | 20/04/2026 | Bank Gospodarstwa Krajowego |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 20/04/2026 | Kooperation Global e.V. |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 16/04/2026 | ActionAid |
| BARNA Dan | Shadow rapporteur | AFET | 15/04/2026 | Climate Action Network (CAN) Europe |
| OMARJEE Younous | Rapporteur for opinion | BUDG | 15/04/2026 | Agence Française de Développement |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 14/04/2026 | EIB |
| | Shadow | | | |

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|---|---|---|---|---|
| BENTELE Hildegard | rapporteur | DEVE | 13/04/2026 | The ONE Campaign |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 09/04/2026 | ACTION CONTRE LA FAIM |
| GOERENS Charles | Shadow rapporteur | DEVE | 08/04/2026 | Save the Children Europe<br>Children coalition |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | Cooperatives Europe |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | Siemens Energy AG |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | European Research Alliance for Sustainable Development (ERASuD) |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | Save the Children Europe |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | International Center for Transitional Justice |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 08/04/2026 | Climate Action Network Europe<br>MFF Hub |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 08/04/2026 | CONCORD Europe<br>Stichting Woord en Daad |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 07/04/2026 | UNIFE |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 25/03/2026 | CGIAR System Organization |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 25/03/2026 | Service for Foreign Policy Instruments (FPI) - European Union |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 24/03/2026 | CGIAR System Organization |
| GOERENS Charles | Shadow rapporteur | DEVE | 23/03/2026 | CGIAR System Organization |
| GOERENS Charles | Shadow rapporteur | DEVE | 18/03/2026 | JEFIC |
| GOERENS Charles | Shadow rapporteur | DEVE | 16/03/2026 | PLATFORMA |
| BIEDROŃ Robert | Rapporteur | DEVE | 09/03/2026 | PLATFORMA |
| GOERENS Charles | Shadow rapporteur | DEVE | 05/03/2026 | IRD |
| STRIK Tineke | Shadow rapporteur | AFET | 05/03/2026 | Balkan Civil Society Development Network |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 03/03/2026 | Open Society European Policy Institute |
| BIEDROŃ Robert | Rapporteur | DEVE | 03/03/2026 | Open Society European Policy Institute |
| AGIRREGOITIA MARTÍNEZ Oihane | Rapporteur for opinion | PECH | 02/03/2026 | Comisión Europea |
| BIEDROŃ Robert | Rapporteur | DEVE | 26/02/2026 | CONCORD Europe<br>European Peacebuilding Liaison Office<br>VOICE |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 25/02/2026 | DSW (Deutsche Stiftung Weltbevoelkerung) |

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|---|---|---|---|---|
| BIEDROŃ Robert | Rapporteur | DEVE | 25/02/2026 | UN Brussels Office |
| STRIK Tineke | Shadow rapporteur | AFET | 25/02/2026 | DSW (Deutsche Stiftung Weltbevoelkerung) |
| SCHIEDER Andreas | Shadow rapporteur | AFET | 23/02/2026 | Equipop<br>Medicines du Monde<br>Action against Hunger<br>Coalition Sud |
| BIEDROŃ Robert | Rapporteur | DEVE | 19/02/2026 | World Bank Group |
| BIEDROŃ Robert | Rapporteur | DEVE | 18/02/2026 | Foundation for European Progressive Studies |
| GOERENS Charles | Shadow rapporteur | DEVE | 12/02/2026 | EIB Global |
| BIEDROŃ Robert | Rapporteur | DEVE | 12/02/2026 | European Parliamentary Forum for Sexual & Reproductive Rights |
| AGIRREGOITIA MARTÍNEZ Oihane | Rapporteur for opinion | PECH | 05/02/2026 | Comisión Europea |
| GOERENS Charles | Shadow rapporteur | DEVE | 05/02/2026 | ECPDM |
| BIEDROŃ Robert | Rapporteur | DEVE | 02/02/2026 | Grupa Zagranica |
| BIEDROŃ Robert | Rapporteur | DEVE | 02/02/2026 | Solidarity Fund PL |
| BENTELE Hildegard | Shadow rapporteur | DEVE | 26/01/2026 | Deutsche Industrie- und Handelskammer |
| BARNA Dan | Shadow rapporteur | AFET | 20/01/2026 | European Court of Auditors |
| GOERENS Charles | Shadow rapporteur | DEVE | 15/01/2026 | CONCORD Europe |
| STRIK Tineke | Shadow rapporteur | AFET | 12/01/2026 | CONCORD Europe |
| GOERENS Charles | Shadow rapporteur | DEVE | 06/01/2026 | GLOBAL HEALTH ADVOCATES |
| STRIK Tineke | Shadow rapporteur | AFET | 03/11/2025 | Action Aid |
| STRIK Tineke | Shadow rapporteur | AFET | 22/10/2025 | Action Aid |

## Other Members

| Transparency | | |
|---|---|---|
| **Name** | **Date** | **Interest representatives** |
| MARQUARDT Erik | 15/09/2026 | ActionAid<br>International Rescue Committee Inc<br>OXFAM INTERNATIONAL EU ADVOCACY OFFICE |
| ANDREWS Barry | 30/06/2026 | Fondazione AVSI - ETS |
| MANDL Lukas | 20/05/2026 | Joining Forces (Save the Children, ChildFund, SOS Children's Villages, World Vision, PLAN International, Terre des Hommes International Federation) and UNICEF |
| ANDREWS Barry | 17/04/2026 | Concern Worldwide |

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| ANDREWS Barry | 15/04/2026 | ECDPM |
| ANDREWS Barry | 25/03/2026 | Child-focused international NGOs |
| BARNA Dan | 23/03/2026 | CGIAR System Organization |
| PAJÍN Leire | 18/03/2026 | DG POLDES<br>Secretaria de Estado de Cooperación Internacional |
| PAJÍN Leire | 16/03/2026 | DG INTPA |
| ANDREWS Barry | 05/03/2026 | IRD |
| BENTELE Hildegard | 24/02/2026 | The ONE Campaign |
| RESSLER Karlo | 19/02/2026 | UTIP - International |
| GORI Giorgio | 04/02/2026 | Fondazione AVSI - ETS |
| STRADA Cecilia | 08/12/2025 | ActionAid |

# Global Europe

2025/0227(COD) - 16/07/2025 - Legislative proposal

PURPOSE: to establish the Global Europe Instrument for the period 2028-2034.

PROPOSED ACT: Regulation of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: on 16 July 2025, the European Commission unveiled its proposal for the next Multiannual Financial Framework (MFF) 2028-2034, a EUR 2 trillion budget designed to strengthen Europe's sovereignty, competitiveness, and resilience. This new MFF will significantly enhance the EU's capacity to deliver on core policies while addressing new and emerging priorities.

More specifically, the new MFF foresees reinforced external action to match a more strategic, values-driven and impactful approach to enlargement, partnerships and diplomacy, in alignment with the EU’s strategic interests.

This proposal is made in the context of the external heading of the multiannual financial framework (MFF) 2028-2034. It sets the main priorities and principles of EU external action under the EU budget, which aims to be simpler, more focused and more flexible.

CONTENT: the proposed regulation establishes **Global Europe** (the Instrument). It lays down the objectives of the Instrument, the budget for the period from 2028 to 2034, the forms of Union funding and the rules for providing such funding.

The objective of the proposed Instrument, Global Europe, is to uphold and promote the Union’s values, principles and interests worldwide to pursue the objectives and principles of the Union’s external action. It will contribute to the objectives of the EU’s external action, by promoting **mutually beneficial partnerships** with third countries, contributing simultaneously to the sustainable development of third countries and to the Union’s strategic interests. Global Europe will also allow the Union to be better positioned to address global challenges.

The proposed Instrument is based on four main guiding principles:

1) **Simplification** of the architecture of the external heading, through one main instrument for EU external action and with a horizontal Performance Regulation for the entire MFF, covering monitoring, reporting, evaluation and communication.

2) **Coherence** of action, with **increased geographisation**, more focus on coherence, consistency and complementarity between internal and external programmes, as well as a stronger Team Europe approach.

3) **Flexibility** of the instrument, preserving some of the flexibilities of NDICI-Global Europe including its general **reserve** (the cushion), financial flexibilities and the possibility to adopt delegated acts, and increasing them through the reduction of targets and easier budgetary transfers between and within pillars, as well as budgetary flexibilities among MFFs.

4) **Impact** of EU action, with a strengthened **toolbox** allowing to build comprehensive packages; with a streamlined and more efficient guarantee and blending framework, and a stronger promotion of European interests.

The proposed instrument will provide increased economic and trade opportunities to the mutual benefit of the Union and partner countries, support sustainable development, promote human rights, gender equality and the EU's multilateral engagement, address the root causes of irregular migration, forced displacement, instability, climate change and protect the environment.

In addition, the Global Europe instrument will provide a coherent set of support measures to candidate countries to accelerate their alignment with EU values, laws, rules, standards, policies and practices – the acquis – through the adoption and implementation of performance-based plans.

***Budget***

The financial envelope for the implementation of the Instrument for the period from 1 January 2028 to 31 December 2034 shall be **EUR 200.3 billion**. It will be composed of the following pillars and amounts:

- **Europe**: EUR 43 174 000 000;

- **Middle East, North Africa and the Gulf**: EUR 42 934 000 000;

- **Sub-Saharan Africa**: EUR 60 531 000 000;

- **Asia and the Pacific**: EUR 17 050 000 000;

- **Americas and the Caribbean**: EUR 9 144 000 000;

- **Global**: EUR 12 668 000 000.

Additionally, financial resources for Ukraine will be made available through the Instrument. This support in the form of loans will be available through the Instrument for an amount of up to **EUR 100 billion**.

Lastly, the proposal seeks to advance a new European economic foreign policy and strengthen the alignment and coherence with EU internal priorities, such as economic security and competitiveness, energy security, migration, climate, connectivity, and access to critical raw materials.

# Global Europe

2025/0227(COD) - 20/10/2026 - Committee report tabled for plenary, 1st reading/single reading

The joint report of the Committee on Foreign Affairs and the Committee on Development proposes Parliament’s first-reading position on the Commission proposal establishing the Global Europe instrument for 2028–2034. The committees adopted the report on 19 October 2026 by 63 votes to 27, with 5 abstentions. Parliament would act as co-legislator with the Council under the ordinary legislative procedure.

**Objectives and structure**

The report proposes a single external action instrument structured around six pillars: Europe; Middle East, North Africa and the Gulf; Sub-Saharan Africa; Asia and the Pacific; Americas and the Caribbean; and Global. It would combine programmable geographic support with non-programmable humanitarian aid, macro-financial assistance, resilience, competitiveness, and crisis, peace, conflict-prevention and foreign-policy actions.

The proposed position strengthens the instrument’s focus on Union values and strategic interests, poverty reduction, sustainable development, multilateralism, democracy, human rights, the rule of law, civil society, peace and conflict prevention. It would establish common horizontal objectives for all geographic pillars on human rights and democracy, support for civil society organisations, and peace, stability and conflict prevention.

**Budget and spending targets**

The report proposes an indicative budget of EUR 225 billion in current prices for 2028–2034, compared with EUR 200.309 billion in the Commission proposal. Indicative allocations would include EUR 60.531 billion for Sub-Saharan Africa, EUR 43.174 billion for Europe and EUR 42.934 billion for the Middle East, North Africa and the Gulf. It also proposes a EUR 14.808 billion reserve for emerging challenges and priorities.

The proposed position would set several targets and safeguards:

- at least 93% of expenditure should meet official development assistance criteria;
- at least EUR 25 billion should be guaranteed for humanitarian aid, with additional needs covered by the reserve;
- at least 30% of expenditure under each geographic pillar should support the common horizontal objectives;
- at least 30% of the overall envelope should contribute to climate and environmental objectives;
- at least 85% of actions should have gender equality as a principal or significant objective, with at least 5% having gender equality and women’ s and girls’ rights as a principal objective;
- at least 20% of official development assistance expenditure should support fragile and conflict-affected situations and least developed countries; and
- at least 20% of official development assistance actions should support social inclusion and human development, with half of this amount supporting education, vocational training and skills.

**Geographic priorities and conditionality**

The report proposes stronger support for enlargement, including merit-based and performance-based assistance for candidate countries and potential candidates. Funding would be conditional on sustained progress on democracy, the rule of law, human rights, good-neighbourly relations and

alignment with the Union's foreign and security policy. In cases of serious democratic backsliding, funding could be reduced, suspended or redirected to independent actors. It specifically calls for continued suspension of bilateral assistance directly benefiting the authorities of Georgia and Serbia, while increasing support for civil society and independent media.

The proposed position would provide a framework for Ukraine's recovery, reconstruction, modernisation, reforms and accession path. It envisages up to EUR 100 billion in loans for Ukraine, alongside support from the Ukraine Reserve. Debt-service costs would be kept separate from the Global Europe envelope and financed beyond the multiannual financial framework ceilings.

It also proposes a dedicated financial envelope for Gaza reconstruction, with safeguards on transparency, accountability and prevention of misuse, and support for reconstruction in Syria and Lebanon.

**Rights, development and sustainability**

The report proposes a human rights-based, conflict-sensitive and gender-sensitive approach. It strengthens support for democracy, independent media, human rights defenders, civil society, local authorities, women's rights organisations, children, young people and persons with disabilities. It supports sexual and reproductive health and rights, the Women, Peace and Security agenda, action against gender-based violence, and women's participation in peacebuilding, reconstruction and public life.

The proposed position would exclude funding for activities that violate human rights, democracy, the rule of law, international humanitarian or refugee law, Union restrictive measures, or the "do no significant harm" principle. It would also exclude support for fossil-fuel investments unless strictly necessary and subject to safeguards.

It promotes climate adaptation, biodiversity, water resilience, sustainable food systems, ocean governance, sustainable fisheries and action against illegal, unreported and unregulated fishing. It would link Global Gateway investments to development outcomes, local ownership, transparency, high social, environmental and governance standards, and reduced strategic dependencies.

**Governance, financing and oversight**

The report proposes stronger parliamentary oversight. A Global Europe Dialogue would take place twice yearly with relevant Commissioners and the High Representative of the Union for Foreign Affairs and Security Policy. The Commission would provide detailed information on implementation, funding, risks and results, and submit an annual strategic report.

A Global Europe Investment Board, also acting as the Global Gateway Board, would guide guarantees, blending and project selection. It would include two Parliament representatives. The report also proposes public reporting on Global Gateway projects, annual monitoring, independent evaluations, impact assessments for 10% of actions, and enhanced audit rights for the European Court of Auditors.

The report would prohibit new European Union trust funds, cap provisioning for guarantees and financial assistance for non-Ukraine partners at EUR 20 billion, and establish a technical risk assessment group. It proposes a EUR 95 billion ceiling for the general budgetary guarantee and EUR 48 billion for Ukraine. The European Investment Bank would receive EUR 36 billion for guarantees, blending, advisory services and technical assistance.

*This summary was AI-generated and human-reviewed.*