

Basic information**2025/0264(CNS)**CNS - Consultation procedure
Decision

Awaiting committee decision

Association of the overseas countries and territories with the EU
including EU/Greenland/Denmark relationsAmending Decision 2021/1764 [2018/0244\(CNS\)](#)**Subject**4.70.06 Outlying and outermost regions, overseas countries and
territories**Key players**



European Parliament	Committee responsible	Rapporteur	Appointed
	DEVE Development	ANDREWS Barry (Renew)	05/11/2025
		Shadow rapporteur MANDL Lukas (EPP) MAIJ Marit (S&D) STORM Kristoffer (ECR) LÖVIN Isabella (Greens /EFA) CARÊME Damien (The Left) JONGEN Marc (ESN)	
	Committee for opinion	Rapporteur for opinion	Appointed
	AFET Foreign Affairs	PAET Urmas (Renew)	30/04/2025
	Committee for budgetary assessment	Rapporteur for budgetary assessment	Appointed
	BUDG Budgets	RZOŃCA Bogdan (ECR)	16/03/2026
Council of the European Union			
European Commission	Commission DG	Commissioner	
	International Partnerships	SÍKELA Jozef	


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Key events			
Date	Event	Reference	Summary
03/09/2025	Legislative proposal published	COM(2025)0599 	Summary
15/12/2025	Committee referral announced in Parliament		

Forecasts	
19/10/2026	Indicative plenary sitting date

Technical information	
Procedure reference	2025/0264(CNS)
Procedure type	CNS - Consultation procedure
Procedure subtype	Legislation
Legislative instrument	Decision
Amendments and repeals	Amending Decision 2021/1764 2018/0244(CNS)
Legal basis	Rules of Procedure EP 58 Treaty on the Functioning of the European Union TFEU 203
Stage reached in procedure	Awaiting committee decision
Committee dossier	DEVE/10/03844

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		PE782.513	04/05/2026	
Committee opinion	AFET	PE785.248	06/05/2026	
Amendments tabled in committee		PE788.989	26/05/2026	
Committee opinion	BUDG	PE785.490	05/06/2026	
European Commission				
Document type	Reference	Date	Summary	
Legislative proposal	COM(2025)0599 	03/09/2025	Summary	
Document attached to the procedure	SWD(2025)0625 	03/09/2025		

Document attached to the procedure	 SWD(2025)0626	03/09/2025	
National parliaments			
Document type	Parliament /Chamber	Reference	Date
Contribution	ES_PARLIAMENT	COM(2025)0599	26/11/2025

Additional information		
Source	Document	Date
EP Research Service	Briefing	16/01/2026
European Commission	EUR-Lex	

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
ANDREWS Barry	Rapporteur	DEVE	25/03/2026	Deputy EU representative for Aruba
ANDREWS Barry	Rapporteur	DEVE	19/03/2026	Dutch Parliament Representative
ANDREWS Barry	Rapporteur	DEVE	05/02/2026	Head of Greenlandic Mission and Danish Ambassador to the EU

Association of the overseas countries and territories with the EU including EU/Greenland/Denmark relations

2025/0264(CNS) - 03/09/2025 - Legislative proposal

PURPOSE: to amend Decision (EU) 2021/1764 to ensure the continuation of the partnership between the Union and the overseas countries and territories (OCTs) under the 2028-2034 multiannual financial framework (MFF).

PROPOSED ACT: Council Decision.

ROLE OF THE EUROPEAN PARLIAMENT: the Council adopts the act after consulting the European Parliament but without being obliged to follow its opinion.

BACKGROUND: this proposal is made in the context of the future [multiannual financial framework \(MFF\)](#) (2028-2034) which has the political ambition of delivering on the Union's priorities while acting with strength and unity on the global stage over the next decade.

One such priority is stepping up support under the Council Decision on the association of the OCTs with the European Union, including relations between the European Union on one hand, and Greenland and Denmark on the other (Decision on Overseas Association, including Greenland - DOAG), to which the Commission is proposing an amendment.

The 13 OCTs, linked to Denmark, France, and the Netherlands, represent approximately 1 million inhabitants and have the largest EEZ in the world (15 million km²). They are not part of the EU, the single market, or the Schengen area, but their inhabitants are European citizens.

Unlike the NDICI - Global Europe, which establishes a financing instrument (2021-2027), the DOAG is a Council decision that establishes (i) an association of the OCTs with the Union in accordance with the provisions of the Treaty, and (ii) a financing programme for the association. The DOAG

does not include a sunset clause linked to the duration of the MFF (with the exception of its financing programme). For this reason, it cannot be merged with Global Europe.

The objectives and mechanisms of the DOAG remain relevant and appropriate. However, given its sunset clause, the financing programme for the association must be resubmitted, including its financial envelope and implementation arrangements.

CONTENT: the proposal seeks to amend Decision (EU) 2021/1764 on the Association of the OCTs with the European Union including relations between the European Union on the one hand, and Greenland and Denmark on the other.

General objective

The general objective of the amending decision is to promote the **sustainable economic and social development of the OCTs** and to **establish close economic relations** between them and the Union as a whole.

The association will pursue this general objective by:

- enhancing the OCTs' competitiveness,
- strengthening the OCTs' resilience,
- reducing their economic and environmental vulnerability and
- promoting cooperation between them and other partners.

Another aim of this amendment is to **preserve the existing ties** between the Union on the one hand, and Greenland and Denmark on the other, acknowledging the increased geostrategic position of Greenland in the Arctic, and to preserve existing ties between the Union and the other OCTs, acknowledging their geostrategic positions in the Caribbean, the Indian Ocean, the Atlantic, and the Pacific.

Specific objectives

The specific objectives of this decision are the following:

- to **foster and support cooperation with OCTs**, including in addressing their major challenges and reaching the sustainable development goals;
- to **support and to cooperate with Greenland in addressing its major challenges**, notably by raising the education level and strengthening the capacity of its public administration to formulate and implement national policies; and
- to **support the sustainable development of strategic sectors** - including critical raw materials, renewable energy, secured and trusted digital connectivity, and sustainable tourism - within the framework of a strengthened partnership between the EU and Greenland.

Boosting the strategic investment agenda under the Global Gateway

To bring the EU-OCTs partnership more in line with the commitments under the Global Gateway strategy, it is proposed to merge allocations for territorial (bilateral) and regional cooperation for OCTs, and prepare a separate financing envelope for Greenland, dividing financing between cooperation with the OCTs other than Greenland, and cooperation with Greenland, while providing for flexible implementation modalities.

Reinforcing coherence with the broader EU financing architecture

It is proposed to further reinforce the 'external' DOAG dimension specifying the eligibility and access of the OCTs to relevant Union programmes and external financing instruments by consistently applying related cross-references/mirror clauses across all relevant basic acts. The objective is to increase the complementarities of EU actions and strengthen the integration of the OCTs into the EU's competitiveness agenda.

Strengthening focus and improving the structure of the dialogue with the OCTs

- An 'OCTs-EU Forum' will meet every two years to bring together the OCTs' authorities, representatives of the Member States and the Commission. Members of the European Parliament, representatives of the EIB and representatives of the outermost regions will, where appropriate, be associated with the OCTs-EU Forum.
- Trilateral consultations between the Commission, the OCTs and the Member States to which they are linked will be organised at least three times a year on the initiative of the Commission or at the request of OCTs and of the Member States to which they are linked.

Multiannual indicative programmes, action plans and measures

The Commission will adopt, pursuant to this Decision, multiannual indicative programmes. Programming documents, action plans and measures will be adopted by means of implementing acts, with the exception of action plans and individual measures for which Union financing does not exceed EUR 2 million and special and support measures for which Union financing does not exceed EUR 5 million.

Budgetary implications

The European Commission proposes to allocate an indicative financial envelope of **EUR 999 million** (in current prices) to the association's funding programme for 2028-2034.