

**Basic information****2025/0318(BUD)**

BUD - Budgetary procedure

Mobilisation of the European Union Solidarity Fund: assistance to Spain and France in relation to natural disasters in 2024 and 2025

**Subject**

3.70.11 Natural disasters, Solidarity Fund

8.70.60 Previous annual budgets

**Geographical area**

France

Spain

Procedure completed

**Key players**

European Parliament	<b>Committee responsible</b>	<b>Rapporteur</b>	<b>Appointed</b>
	<b>BUDG</b> Budgets	GÓMEZ LÓPEZ Sandra (S&D)	03/10/2025
		<b>Shadow rapporteur</b> BENJUMEA BENJUMEA Isabel (EPP) FURET Angéline (Pfe) RZOŃCA Bogdan (ECR) CHASTEL Olivier (Renew) ȘTEFĂNUȚĂ Nicolae (Greens/EFA) OMARJEE Younous (The Left)	
	<b>Committee for opinion</b>	<b>Rapporteur for opinion</b>	<b>Appointed</b>
	<b>REGI</b> Regional Development	The committee decided not to give an opinion.	
Council of the European Union			
European Commission	<b>Commission DG</b>	<b>Commissioner</b>	
	Budget	SERAFIN Piotr	

### Key events

Date	Event	Reference	Summary
03/10/2025	Non-legislative basic document published	<a href="#">COM(2025)0855</a> 	<a href="#">Summary</a>
20/10/2025	Committee referral announced in Parliament		
05/11/2025	Vote in committee		
06/11/2025	Budgetary report tabled for plenary	<a href="#">A10-0215/2025</a>	
13/11/2025	Decision by Parliament	<a href="#">T10-0274/2025</a>	<a href="#">Summary</a>
13/11/2025	Results of vote in Parliament		
13/11/2025	Draft budget approved by Council		
26/11/2025	Final act published in Official Journal		

### Technical information

<b>Procedure reference</b>	2025/0318(BUD)
<b>Procedure type</b>	BUD - Budgetary procedure
<b>Procedure subtype</b>	Mobilisation of funds
<b>Other legal basis</b>	Rules of Procedure EP 165
<b>Stage reached in procedure</b>	Procedure completed
<b>Committee dossier</b>	BUDG/10/04119

### Documentation gateway

#### European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		<a href="#">PE778.223</a>	07/10/2025	
Amendments tabled in committee		<a href="#">PE778.337</a>	17/10/2025	
Budgetary report tabled for plenary, 1st reading		<a href="#">A10-0215/2025</a>	06/11/2025	
Budgetary text adopted by Parliament		<a href="#">T10-0274/2025</a>	13/11/2025	<a href="#">Summary</a>

#### European Commission

Document type	Reference	Date	Summary
Non-legislative basic document	<a href="#">COM(2025)0855</a> 	03/10/2025	<a href="#">Summary</a>

### Additional information

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Source	Document	Date
European Commission	EUR-Lex	

Final act
<a href="#">Decision 2025/2403</a> <a href="#">OJ OJ L 26.11.2025</a> <span style="float: right;"><a href="#">Summary</a></span>

## Mobilisation of the European Union Solidarity Fund: assistance to Spain and France in relation to natural disasters in 2024 and 2025

2025/0318(BUD) - 03/10/2025 - Non-legislative basic document

**PURPOSE:** to mobilise the European Union Solidarity Fund to assist Spain following the floods in the Spanish region of Valencia in October 2024 and France following the damage caused by Cyclone Chido in Mayotte in December 2024 and by Cyclone Garance in Réunion in February 2025.

**PROPOSED ACT:** Decision of the European Parliament and of the Council.

**CONTENT:** the proposed decision concerns the mobilisation of the European Union Solidarity Fund (EUSF) for an amount of **EUR 1 057 018 077** to assist Spain, following the floods that affected the Valencia region in October 2024, and France, following the damage caused by Cyclone Chido in Mayotte in December 2024 and by Cyclone Garance in Réunion in February 2025.

The EU Solidarity Fund aims to enable the Union to respond quickly, effectively and flexibly to emergency situations to express its solidarity with the population of regions affected by major or regional natural disasters or a major public health emergency.

### ***Spain - major natural disaster: October 2024 floods***

In January 2025, Spain requested financial assistance from the EUSF to deal with the floods that occurred in the Valencia region in October 2024. The disaster is of natural origin and therefore falls within the scope of intervention of the EUSF.

The Spanish authorities estimate **the total amount of direct damage caused by the disaster at EUR 20.28 billion**. The Commission has accepted a plausible total of EUR 18.08 billion for direct damage. This amount exceeds the threshold for a 'major natural disaster' set for Spain, namely 0.6% of its gross national income, which was EUR 3.96 billion in 2025. An advance payment of EUR 100 million was made to Spain in April 2025.

The floods, caused by a storm between 28 October and 4 November 2024, affected 2 600 homes, 500 km<sup>2</sup> of territory, caused 232 deaths, and severely damaged public infrastructure, particularly in the energy, health and education sectors.

Spain has estimated the cost of eligible actions at **EUR 4.39 billion**, including EUR 3.51 billion for infrastructure restoration, EUR 561 million for cleaning up disaster areas and EUR 326 million for temporary accommodation and rescue services.

### ***France - regional natural disaster: cyclone in Mayotte in December 2024***

In March 2025, France submitted an application for a financial contribution from the EUSF to finance emergency and recovery actions following the damage caused by Cyclone Chido on the island of Mayotte in December 2024. The disaster is of natural origin and therefore falls within the scope of intervention of the EUSF.

The French authorities estimate **the total amount of direct damage caused by the disaster at EUR 3.8 billion**. The Commission accepted a plausible total of EUR 3.6 billion for direct damage. This amount exceeds the indicated applicable intervention threshold for a 'regional disaster', which is EUR 33.47 million for Mayotte in 2025. An advance payment of EUR 23 782 012 was made to France on 4 June 2025.

On 14 December 2024, Cyclone Chido struck Mayotte, bringing winds of over 180 km/h, torrential rain (up to 150 mm in 12 hours), and waves of 5 to 9 metres. The disaster destroyed all homes, paralysed electricity and water supplies, and damaged maritime crossings between the islands. Public and school transportation was suspended, and the death toll reached at least 39.

France estimated **the cost of eligible actions at EUR 1 256.8 million**, including EUR 883.1 million for the restoration of infrastructure and equipment, EUR 323.5 million for emergency services and EUR 50.2 million for the cleaning up of disaster areas.

### ***France - regional natural disaster: cyclone in Réunion in February 2025***

In May 2025, France submitted an application for a financial contribution from the EUSF to finance emergency and recovery actions following the damage caused by Cyclone Garance on Réunion Island in February 2025. The disaster is of natural origin and therefore falls within the scope of intervention of the EUSF.

French authorities estimate **the total amount of direct damage caused by the disaster at EUR 849.45 million**. This amount exceeds the applicable intervention threshold indicated for a 'regional disaster', which is EUR 216.68 million for Réunion in 2025. An advance payment of EUR 5 309 084 was made to France on 26 August 2025.

On 28 February 2025, Cyclone Garance struck Réunion Island, bringing winds of up to 215 km/h, heavy rain, and dangerous sea conditions. It caused severe damage to roads, disrupted the economy, and harmed the agricultural (particularly sugarcane) and tourism sectors. 123 shelters were opened to accommodate those affected. The cyclone caused at least five deaths.

France estimated the cost of eligible actions at EUR 125.38 million, including EUR 84.97 million for the restoration of infrastructure and equipment, EUR 21.98 million for the cleaning up of disaster areas, EUR 11.55 million for securing prevention infrastructure and EUR 6.88 million for temporary accommodation and emergency services.

### **Conclusion**

In light of these considerations and following the assessment of the submitted information, the Commission considers that the disasters mentioned in the applications submitted by Spain and France **meet the conditions** set out in the EUFS Regulation for intervention by the European Union Solidarity Fund (EUFS).

Within the framework of the Union's general budget for the financial year 2025, the Commission proposes to mobilise the following amounts in commitment and payment appropriations under the EUSF:

- an amount of **EUR 946 153 691 to Spain** in relation to the floods that occurred in October 2024;
- an amount of **EUR 89 628 050 to France** following the damage caused by cyclone Chido in Mayotte in December 2024;
- an amount of **EUR 21 236 336 to France** following the damage caused by cyclone Garance in Réunion in February 2025.

## **Mobilisation of the European Union Solidarity Fund: assistance to Spain and France in relation to natural disasters in 2024 and 2025**

2025/0318(BUD) - 26/11/2025 - Final act

### **PURPOSE:**

Mobilisation of the European Union Solidarity Fund to provide financial assistance following major natural disasters in Spain and France.

### **NON-LEGISLATIVE ACT:**

Decision (EU) 2025/2403 of the European Parliament and of the Council on the mobilisation of the European Union Solidarity Fund to provide assistance to Spain regarding the floods in the Valencia Region in October 2024 and to France following the damages caused by cyclone Chido in Mayotte in December 2024 and cyclone Garance in Réunion in February 2025.

### **CONTENT:**

The European Union Solidarity Fund is mobilised to enable the Union to respond rapidly, efficiently and flexibly to emergency situations and to express solidarity with populations affected by major natural disasters.

For the general budget of the Union for the financial year 2025, the following amounts are mobilised under the Fund:

- EUR 946 153 691 for Spain to respond to the emergency situation resulting from the floods in October 2024.
- EUR 89 628 050 for France to respond to the emergency situation resulting from damages caused by cyclone Chido in Mayotte in December 2024.
- EUR 21 236 336 for France to respond to the emergency situation resulting from damages caused by cyclone Garance in Réunion in February 2025.

The financial assistance is intended to support recovery efforts and address urgent needs in the affected regions.

### **ENTRY INTO FORCE:**

The decision enters into force on the date of its publication in the Official Journal of the European Union, 26 November 2025.

### **APPLICATION DATE:**

The decision applies from 13 November 2025.

This summary was AI-generated and human-reviewed.

## **Mobilisation of the European Union Solidarity Fund: assistance to Spain and France in relation to natural disasters in 2024 and 2025**

2025/0318(BUD) - 13/11/2025 - Budgetary text adopted by Parliament

The European Parliament adopted by 622 votes to 10, with 3 abstentions, a resolution on the proposal for a decision of the European Parliament and of the Council on the mobilisation of the European Union Solidarity Fund to provide assistance to Spain and France in relation to natural disasters in 2024 and 2025.

Parliament approved the decision annexed to the resolution to mobilise an amount of **EUR 1 057 018 077** to assist Spain, following the floods that affected the Valencia region in October 2024, and France, following the damage caused by Cyclone Chido in Mayotte in December 2024 and by Cyclone Garance in Réunion in February 2025.

The European Union Solidarity Fund aims to enable the Union to respond rapidly, efficiently and flexibly to emergency situations to express its solidarity with the population of regions affected by major natural or regional disasters or a major public health emergency.

In its resolution, Parliament stressed the urgent need to release immediate financial assistance through the EUSF to ensure that support can reach the affected regions in a timely manner.

Highlighting the increasing number of severe and destructive natural disasters in Europe, Parliament also called on Member States and the Commission to invest in climate mitigation and adaptation measures to avoid human and economic losses.

The European Union Solidarity Fund will be mobilised as follows in commitment and payment appropriations in relation to natural disasters:

- (a) EUR 946 153 691 to Spain to respond to the emergency situation resulting from the floods in October 2024;
- (b) EUR 89 628 050 to France to respond to the emergency situation resulting from the damages caused by cyclone Chido in Mayotte in December 2024;
- (c) EUR 21 236 336 to France to respond to the emergency situation resulting from the damages caused by cyclone Garance in Réunion in February 2025.

The resolution regretted that it takes an average of one year for the full amount of an EUSF grant to reach a beneficiary. It called for increased operational efforts to be made in order to reduce the average time for the release of advanced payments, while ensuring the Union budget is protected. Moreover, the methodology for calculating the total amount of the aid could better take into account the ratio between the total direct damage and the GNI of the territory affected, particularly when outermost regions are affected.

Lastly, Parliament recalled that the EUSF has a limited budget and cannot be regarded as the sole instrument for addressing major natural disasters. In this regard, it called for an assessment of the Union budget's financial capacity and for consideration of a possible increase in its resources in order to provide assistance commensurate to the magnitude of such disasters to citizens.