

Basic information	
<b>2025/0319(BUD)</b> BUD - Budgetary procedure  Draft amending budget No 3/2025: adjustment in payment appropriations, update of revenues and other technical updates  <b>Subject</b>  8.70 Budget of the Union 8.70.01 Financing of the budget, own resources 8.70.49 2025 budget	Procedure completed

Key players			
European Parliament	<b>Committee responsible</b>	<b>Rapporteur</b>	<b>Appointed</b>
	<span style="border: 1px solid red; padding: 2px;">BUDG</span> Budgets	NEGRESCU Victor (S&D)	03/10/2025
Council of the European Union			
European Commission	<b>Commission DG</b>	<b>Commissioner</b>	
	Budget	SERAFIN Piotr	

Key events			
Date	Event	Reference	Summary
03/10/2025	Commission draft budget published	COM(2025)0850 	Summary
17/11/2025	Council position on draft budget published	14878/2025	
17/11/2025	Act adopted by Council after consultation of Parliament		
17/11/2025	Draft budget approved by Council		
20/11/2025	Vote in committee		
20/11/2025	Budgetary report tabled for plenary	A10-0237/2025	
24/11/2025	Committee referral announced in Parliament		
26/11/2025	Decision by Parliament	T10-0293/2025	Summary
26/11/2025	Results of vote in Parliament		
26/01/2026	Final act published in Official Journal		

Technical information	

Procedure reference	2025/0319(BUD)
Procedure type	BUD - Budgetary procedure
Procedure subtype	Budget
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/10/04105

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		<a href="#">PE778.228</a>	29/10/2025	
Amendments tabled in committee		<a href="#">PE779.432</a>	10/11/2025	
Budgetary report tabled for plenary, 1st reading		<a href="#">A10-0237/2025</a>	20/11/2025	
Budgetary text adopted by Parliament		<a href="#">T10-0293/2025</a>	26/11/2025	<a href="#">Summary</a>
Council of the EU				
Document type		Reference	Date	Summary
Council position on draft budget		<a href="#">14878/2025</a>	17/11/2025	
European Commission				
Document type		Reference	Date	Summary
Commission draft budget		<a href="#">COM(2025)0850</a> 	03/10/2025	<a href="#">Summary</a>

Additional information		
Source	Document	Date
European Commission	<a href="#">EUR-Lex</a>	

Final act
Budget 2026/0005 <a href="#">OJ OJ L 26.01.2026</a>

## Draft amending budget No 3/2025: adjustment in payment appropriations, update of revenues and other technical updates

The European Parliament adopted by 519 votes to 99, with 45 abstentions, a resolution on the Council position on Draft amending budget No 3/2025 to the general budget for 2025: Adjustment in payment appropriations, update of revenues and other technical updates.

Parliament **approved** the Council's position on draft amending budget No. 3/2025.

### ***Overall budgetary impact***

Parliament took note of the draft amending budget presented by the Commission, and in particular of the overall very low impact on Member States' GNI contributions, due to the balance of higher payment needs and additional revenue flows.

### ***Agricultural and regional policies***

Parliament welcomed the EUR 2 billion increase in payment appropriations for the European Regional Development Fund (ERDF), alongside the reinforcements for the Common Agricultural Policy (CAP) in this year's global transfer. It continued to urge the acceleration of the implementation of measures under the ERDF, the ESF+, and the Instrument for Financial Support for Border Management and Visa Policy (BMVI), while also welcoming the faster than expected uptake of the Strategic Technologies for Europe Platform (STEP).

### ***Savings on the technical support instrument***

Parliament welcomed the savings (EUR 5 million) achieved in the commitment appropriations of the technical support instrument due to efficiency gains from competitive procurement procedures.

### ***Delays in customs equipment***

Members deplored the reduction in commitment appropriations (EUR 78 million) and payment appropriations (EUR 48 million) for the instrument relating to customs control equipment due to delays affecting implementation in Member States.

### ***Ukraine facility***

Parliament took note of the pace of implementation of reforms and the commensurate slowdown of the absorption of payments under the Ukraine Facility. It acknowledged that parts of the non-absorbed appropriations may be carried over to the next budget year. It encouraged all actors involved to make progress on measures linked to reforms and investments, such as the blending agreements.

### ***Decentralised bodies***

Parliament welcomed the adjustments, mainly technical, to the Union's contribution to several decentralised bodies but nevertheless regretted that the underlying reason for 'returning' commitment and payment appropriations from the respective agency lines to the related programme lines is a delay in the recruitment of staff or a delay in the roll-out of new policy and legislative initiatives such as Retail Investment Strategy (which concerns ESMA and EIOPA), the Asylum and Migration Pact (which concerns the EUAA), the maritime safety package (which concerns EMSA) or the proposal on new genomic techniques (which concerns EFSA). Parliament fully supported the Anti-Money Laundering Authority (AMLA) but remain deeply concerned about the ongoing delays in the implementation phase.

### ***Revenue from fines***

Parliament welcomed the incorporation in the budget of additional revenue amounting to EUR 1 185.1 million from definitive fines and penalty payments. It considered these amounts to be genuine Union revenue sources which decrease the GNI-based contributions of the Member States.

### ***Surplus of traditional own resources***

Members took note of the proposal to include in the budget an amount of EUR 1.3 billion corresponding to the estimated 'surplus of traditional own resources', but doubt the merit of repeated updates of the revenue stemming from customs duties during the financial year.

### ***Salary adjustments***

Parliament agreed to integrate the budgetary impact of these adjustments as a technical amendment in draft amending budget No. 3/2025; this implies a reduction of a total of EUR 78.8 million in non-differentiated appropriations across the relevant budget lines and sections under Heading 7.

## **Draft amending budget No 3/2025: adjustment in payment appropriations, update of revenues and other technical updates**

2025/0319(BUD) - 03/10/2025 - Commission draft budget

The purpose of **Draft Amending Budget (DAB) No 3** for the year 2025 is to update both the expenditure and revenue side of the budget.

### ***1. Expenditure side***

The main changes concern:

#### **Increase in payment appropriations:**

- EUR +2 billion for the European Regional Development Fund (**ERDF**);
- EUR +0.7 billion for the European Social Fund plus (**ESF+**);
- EUR +357 million for the Border Management and Visa Instrument (**BMVI**).

These amounts could not be included in the redeployments proposed on 3 October 2025.

**Updating the needs for sustainable fisheries agreements:** at the time the 2025 budget was drawn up, several agreements and protocols implementing these agreements were still under negotiation. The Commission therefore proposes to cancel the amounts in reserve that will not be needed in 2025, namely EUR 39.9 million in commitment appropriations and EUR 22.4 million in payment appropriations.

**Decreased commitments** for:

- **The customs control instrument**, due to delays affecting implementation in Member States. Changes in priorities have led to a reduction in the needs for the instrument in 2025, amounting to EUR 78.03 million in commitment appropriations and EUR 47.86 million in payment appropriations;
- **The technical support instrument**, due to the efficiency gains resulting from competitive procurement procedures. For 2025, it is proposed to reduce commitment appropriations by EUR 5 million;
- **The Ukraine facility**: according to the latest forecasts, a surplus of payment appropriations of almost EUR 1.2 billion is expected to be recorded by the end of 2025. While about EUR 0.7 billion of this surplus is to be carried over to 2026, the balance (EUR 469 million) can be carried over to 2027, based on revised disbursement assumptions.

**Adjustment of the EU contribution to several decentralised agencies:**

- Reduction of funding for the Anti-Money Laundering Authority (**AMLA**): given that most recruitment took place only in the last months of 2025, the budget allocated to personnel costs will not be fully utilised. It is therefore proposed to reduce the AMLA's budget by EUR 600 000 in commitment and payment appropriations for 2025.
- Reimbursement of funds by the European Insurance and Occupational Pensions Authority (**EIOPA**) and the European Securities and Markets Authority (**ESMA**) due to delays in the retail investment strategy. The amount of reserves allocated to EIOPA and ESMA, totalling EUR 379 000 and EUR 484 000 respectively, will be reimbursed.
- Strengthening of commitment and payment appropriations, amounting to EUR 700 000, for the European Centre for Disease Prevention and Control (**ECDC**) to cover the financial impact of exchange rate fluctuations.
- Reduction of funding allocated to the EU Asylum Agency (**EUAA**): given that the EAA is expected to begin most of its activities in 2026, it is proposed to reduce commitment appropriations by EUR 48 million and payment appropriations by EUR 45 million. The returned funds will be transferred to the thematic facility of the Asylum and Migration Fund (AMIF).
- Return of commitment and payment appropriations (EUR 6.4 million) to the Environment and Climate Action (LIFE) programme by the European Chemicals Agency (**ECHA**) and the European Environment Agency (**EEA**), due to delays in the adoption of proposals relating to integrated water management/the 'zero pollution' package, green-claims and forest monitoring.
- Return of commitment and payment appropriations (EUR 1.791 million) to the 'Transport' programme of the Connecting Europe Facility (CEF) by the European Maritime Safety Agency (**EMSA**) due to delays in the adoption of the package of measures on maritime safety.
- Reimbursement of commitment (EUR 0.4 million) and payment appropriations (EUR 0.8 million) to the Single Market Programme (SMP) Food line) by the European Food Safety Authority (EFSA) due to delays in the adoption of the proposal on new genomic techniques.

**Overall impact on spending:**

- Commitment appropriations: **EUR -123.7 million**;
- Payment appropriations: **EUR +2.517 million**.

## **2. Revenue side**

On the revenue side, this DAB incorporates an additional EUR 1 185.1 million of definitive fines and penalty payments paid until 30 September 2025 and EUR 1 300 million of the estimated Traditional Own Resources (TOR) surplus.

The overall impact on the revenue side is thus an increase in GNI contributions of **EUR 31.9 million**.