





Basic information	
<p><b>2025/0524(COD)</b></p> <p>COD - Ordinary legislative procedure (ex-codecision procedure) Regulation</p>	Procedure completed
<p>Framework for achieving climate neutrality</p> <p>Amending Regulation 2021/1119 <a href="#">2020/0036(COD)</a></p> <p><b>Subject</b></p> <p>3.60 Energy policy 3.70.03 Climate policy, climate change, ozone layer 3.70.18 International and regional environment protection measures and agreements 3.70.20 Sustainable development</p>	

Key players				
European Parliament	<b>Committee responsible</b>		<b>Rapporteur</b>	<b>Appointed</b>
	<b>ENVI</b> Environment, Climate and Food Safety		KNOTEK Ondřej (P/E)	15/07/2025
	<b>Committee for opinion</b>		<b>Rapporteur for opinion</b>	<b>Appointed</b>
	<b>ITRE</b> Industry, Research and Energy		FUGLSANG Niels (S&D)	18/07/2025
	<b>TRAN</b> Transport and Tourism		The committee decided not to give an opinion.	
	<b>AGRI</b> Agriculture and Rural Development		Chair on behalf of committee VRECIONOVÁ Veronika (ECR)	29/08/2025
Council of the European Union				
European Commission	<b>Commission DG</b>		<b>Commissioner</b>	
	Climate Action		HOEKSTRA Wopke	
European Economic and Social Committee				
European Committee of the Regions				

Key events			

Date	Event	Reference	Summary
02/07/2025	Legislative proposal published	COM(2025)0524 	Summary
07/07/2025	Committee referral announced in Parliament, 1st reading		
08/07/2025	Urgent procedure requested by a political group		
10/11/2025	Vote in committee, 1st reading		
10/11/2025	Committee report tabled for plenary, 1st reading	A10-0223/2025	
12/11/2025	Debate in Parliament		
13/11/2025	Decision by Parliament, 1st reading	T10-0262/2025	Summary
13/11/2025	Results of vote in Parliament		
13/11/2025	Matter referred back to the committee responsible for interinstitutional negotiations		
19/01/2026	Approval in committee of the text agreed at 1st reading interinstitutional negotiations		
10/02/2026	Decision by Parliament, 1st reading	T10-0031/2026	Summary
10/02/2026	Results of vote in Parliament		
05/03/2026	Act adopted by Council after Parliament's 1st reading		
11/03/2026	Final act signed		
18/03/2026	Final act published in Official Journal		

Technical information	
Procedure reference	2025/0524(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)
Procedure subtype	Legislation
Legislative instrument	Regulation
Amendments and repeals	Amending Regulation 2021/1119 <a href="#">2020/0036(COD)</a>
Legal basis	Treaty on the Functioning of the European Union TFEU 294-p7-ac Treaty on the Functioning of the European Union TFEU 192-p1
Mandatory consultation of other institutions	<a href="#">European Economic and Social Committee</a> <a href="#">European Committee of the Regions</a>
Stage reached in procedure	Procedure completed
Committee dossier	ENVI/10/03272



Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		<a href="#">PE775.698</a>	24/07/2025	

Amendments tabled in committee		<a href="#">PE776.926</a>	09/09/2025	
Amendments tabled in committee		<a href="#">PE776.927</a>	09/09/2025	
Specific opinion	<a href="#">AGRI</a>	<a href="#">PE776.835</a>	12/09/2025	
Committee opinion	<a href="#">ITRE</a>	<a href="#">PE776.778</a>	06/11/2025	
Committee report tabled for plenary, 1st reading/single reading		<a href="#">A10-0223/2025</a>	10/11/2025	
Text adopted by Parliament, partial vote at 1st reading /single reading		<a href="#">T10-0262/2025</a>	13/11/2025	<a href="#">Summary</a>
Text adopted by Parliament, 1st reading/single reading		<a href="#">T10-0031/2026</a>	10/02/2026	<a href="#">Summary</a>

#### Council of the EU

Document type	Reference	Date	Summary
Draft final act	<a href="#">00005/2026/LEX</a>	05/03/2026	

#### European Commission

Document type	Reference	Date	Summary
Legislative proposal	<a href="#">COM(2025)0524</a> 	02/07/2025	<a href="#">Summary</a>
Document attached to the procedure	<a href="#">SWD(2025)0524</a> 	02/07/2025	
Commission response to text adopted in plenary	<a href="#">SP(2026)03-20</a>	20/03/2026	

#### National parliaments

Document type	Parliament /Chamber	Reference	Date	Summary
Contribution	<a href="#">CZ_SENATE</a>	<a href="#">COM(2025)0524</a>	26/09/2025	
Contribution	<a href="#">ES_PARLIAMENT</a>	<a href="#">COM(2025)0524</a>	30/09/2025	
Reasoned opinion	<a href="#">IT_CHAMBER</a>	<a href="#">PE778.235</a>	15/10/2025	
Contribution	<a href="#">FR_SENATE</a>	<a href="#">COM(2025)0524</a>	16/10/2025	
Contribution	<a href="#">PT_PARLIAMENT</a>	<a href="#">COM(2025)0524</a>	04/02/2026	

#### Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
EESC	Economic and Social Committee: opinion, report	<a href="#">CES2119/2025</a>	18/09/2025	

#### Additional information

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Source	Document	Date
EP Research Service	Briefing	02/09/2025
European Commission	EUR-Lex	

## Meetings with interest representatives published in line with the Rules of Procedure

### Rapporteurs, Shadow Rapporteurs and Committee Chairs

Transparency				
Name	Role	Committee	Date	Interest representatives
KNOTEK Ondřej	Rapporteur	ENVI	04/12/2025	TotalEnergies SE
LÓPEZ Javi	Shadow rapporteur	ENVI	25/11/2025	Permanent Representation of the Slovak Republic to the EU Permanent Representation of the Czech Republic to the EU
KNOTEK Ondřej	Rapporteur	ENVI	13/11/2025	ClonBio Group Ltd
SCHILLING Lena	Shadow rapporteur	ENVI	27/10/2025	Transport and Environment (European Federation for Transport and Environment)
KNOTEK Ondřej	Rapporteur	ENVI	22/10/2025	nucleareurope
KNOTEK Ondřej	Rapporteur	ENVI	22/10/2025	Nucleareurope
SCHILLING Lena	Shadow rapporteur	ENVI	21/10/2025	DG Clima
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	17/10/2025	Strategic perspectives
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	16/10/2025	Cambridge Institute for Sustainability Leadership
SCHILLING Lena	Shadow rapporteur	ENVI	08/10/2025	UK Mission
KNOTEK Ondřej	Rapporteur	ENVI	08/10/2025	SYNERGI
FUGLSANG Niels	Rapporteur for opinion	ITRE	08/10/2025	#SustainablePublicAffairs Stockholm Exergi
SCHILLING Lena	Shadow rapporteur	ENVI	07/10/2025	Polish Permanent Representation to the EU
LÓPEZ Javi	Shadow rapporteur	ENVI	07/10/2025	Permanent Representation of Finland to the EU
SCHILLING Lena	Shadow rapporteur	ENVI	02/10/2025	Carbon Market Watch Climate Action Network Europe WWF European Policy Programme
LÓPEZ Javi	Shadow rapporteur	ENVI	30/09/2025	European Economic and Social Committee
SCHILLING Lena	Shadow rapporteur	ENVI	29/09/2025	WWF European Policy Programme
TOVAGLIERI Isabella	Shadow rapporteur for opinion	ITRE	17/09/2025	Contexte
SCHILLING Lena	Shadow rapporteur	ENVI	17/09/2025	GLOBAL 2000, Friends of the Earth Austria Umweltverband WWF Österreich Greenpeace Austria KONTEXT Institut für Klimafragen Friday for Future AT
GERBRANDY				

Gerben-Jan	Shadow rapporteur	ENVI	17/09/2025	IFRI
BLOSS Michael	Shadow rapporteur for opinion	ITRE	15/09/2025	Stiftung KlimaWirtschaft
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	10/09/2025	Bellona Europa
SCHILLING Lena	Shadow rapporteur	ENVI	09/09/2025	DG Clima
SCHILLING Lena	Shadow rapporteur	ENVI	08/09/2025	Greek Permanent Representation to the EU
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	02/09/2025	Carbon Market Watch Climate Action Network Europe European Environmental Bureau
FUGLSANG Niels	Rapporteur for opinion	ITRE	01/09/2025	Carbon Market Watch
FUGLSANG Niels	Rapporteur for opinion	ITRE	29/08/2025	Bellona Europa
SCHILLING Lena	Shadow rapporteur	ENVI	28/08/2025	DG Clima
SCHILLING Lena	Shadow rapporteur	ENVI	27/08/2025	Carbon Market Watch Climate Action Network Europe European Environmental Bureau Transport and Environment (European Federation for Transport and Environment) WWF European Policy Programme
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	19/08/2025	Bellona Europa
SCHILLING Lena	Shadow rapporteur	ENVI	28/07/2025	German Permanent Representation to the EU
SCHILLING Lena	Shadow rapporteur	ENVI	24/07/2025	Carbon Market Watch Climate Action Network Europe European Environmental Bureau Transport and Environment (European Federation for Transport and Environment) WWF European Policy Programme
FUGLSANG Niels	Rapporteur for opinion	ITRE	24/07/2025	CONCITO, Denmarks Green Think Tank
KNOTEK Ondřej	Rapporteur	ENVI	23/07/2025	FEDERCHIMICA
KNOTEK Ondřej	Rapporteur	ENVI	22/07/2025	ČEZ a.s.
GERBRANDY Gerben-Jan	Shadow rapporteur	ENVI	22/07/2025	European Environmental Bureau Transport and Environment (European Federation for Transport and Environment) WWF European Policy Programme
KNOTEK Ondřej	Rapporteur	ENVI	18/07/2025	Svaz chemického průmyslu České republiky (Association of Chemical Industry of the Czech Republic SCHP ČR)

## Other Members

Transparency		
Name	Date	Interest representatives
KANEV Radan	13/11/2025	Business Alliance for Climate Action
CHAHIM Mohammed	23/10/2025	#SustainablePublicAffairs

<a href="#">KANEV Radan</a>	22/10/2025	Cefic
<a href="#">LUENA César</a>	15/10/2025	Transport and Environment (European Federation for Transport and Environment) WWF European Policy Programme CAN Europe
<a href="#">LUENA César</a>	13/10/2025	Bellona Europa
<a href="#">FIOCCHI Pietro</a>	30/09/2025	BeZero Carbon Ltd
<a href="#">WÖLKEN Tiemo</a>	15/09/2025	Smart Energy for Europe Platform (SEFEP) gGmbH
<a href="#">WÖLKEN Tiemo</a>	11/09/2025	Deutscher Naturschutzring, Dachverband der deutschen Natur-, Tier- und Umweltschutzverbände (DNR) e.V. GermanZero e.V. Greenpeace European Unit Klima Allianz Deutschland e.V. Naturschutzbund Deutschland e.V.
<a href="#">KANEV Radan</a>	10/09/2025	European Aluminium AISBL
<a href="#">KANEV Radan</a>	09/09/2025	COGEN
<a href="#">POLFJÄRD Jessica</a>	04/09/2025	Skogsindustrierna
<a href="#">KANEV Radan</a>	03/09/2025	European Climate Foundation
<a href="#">CAVEDAGNA Stefano</a>	02/09/2025	European Ceramic Industry Association
<a href="#">EHLER Christian</a>	27/08/2025	Verband der Chemischen Industrie e.V.
<a href="#">GLÜCK Andreas</a>	11/06/2025	Transport and Environment (European Federation for Transport and Environment)

<b>Final act</b>
<a href="#">Regulation 2026/0667</a> <a href="#">OJ OJ L 18.03.2026</a>

## Framework for achieving climate neutrality

2025/0524(COD) - 02/07/2025 - Legislative proposal

**PURPOSE:** to set an interim Union-wide climate target for 2040 with a view to achieving the objective of climate neutrality by 2050.

**PROPOSED ACT:** Regulation of the European Parliament and of the Council.

**ROLE OF THE EUROPEAN PARLIAMENT:** the European Parliament acts in accordance with the ordinary legislative procedure and on an equal footing with the Council.

**BACKGROUND:** by adopting Regulation (EU) 2021/1119 of the European Parliament and of the Council (the European Climate Law), the Union enshrined in law a binding economy-wide climate neutrality target by 2050, with net emissions being reduced to zero by that date. It also set a binding interim climate target for 2030 and provided for the establishment of an interim Union-wide climate target for 2040.

On 6 February 2024, the Commission published a Communication on the Union's climate target for 2040, setting a path from the already-agreed intermediate 2030 target to climate neutrality by 2050. The Communication proposes a recommended target of reducing net greenhouse gas emissions by 90% by 2040 compared to 1990 levels.

The EU is on track to meet its 2030 target of 55%. This proposal builds on the EU's existing, legally binding target of reducing net greenhouse gas emissions by at least 55% by 2030 and sets out a more pragmatic and flexible way to achieve this target with a view to achieving a decarbonised European economy by 2050.

The proposal is based on a thorough impact assessment and advice from the Intergovernmental Panel on Climate Change and the European Scientific Advisory Board on Climate Change. It follows a substantial dialogue with Member States, the European Parliament, stakeholders, civil society, and citizens.

**CONTENT:** the European Commission is proposing an amendment to the European Climate Law, setting a binding EU climate target for 2040 of **reducing net greenhouse gas (GHG) emissions by 90%** compared to 1990 levels.

Looking ahead to the post-2030 period, the Commission **will review relevant Union legislation** to enable the achievement of the 2040 target and the climate neutrality objective, and will consider taking the necessary measures based on a detailed impact assessment.

In the context of the review provided for in the proposal, the Commission will ensure that the following elements are duly taken into account in the legislative proposals, and in particular:

- from 2036, a possible limited contribution of **high-quality international credits**, referred to in the Paris Agreement, to the achievement of the 2040 objective, corresponding to 3% of the Union's net emissions in 1990, with a view to helping the Union and third countries to achieve trajectories for reducing net greenhouse gas emissions consistent with the objective of the Paris Agreement;
- the role of **domestic permanent removals** under the Union Emissions Trading System (EU ETS) in offsetting residual emissions from hard to abate sectors;
- **greater flexibility** between sectors to contribute to the achievement of objectives in an economically advantageous and socially equitable manner;
- the best available and most recent scientific data, including the latest IPCC and Advisory Council reports;
- social, economic and environmental impacts;
- simplification, technological neutrality, cost-effectiveness, economic efficiency and economic security;
- the need to strengthen the global competitiveness of the Union's economy, in particular that of small and medium-sized enterprises and industrial sectors most exposed to carbon leakage, so as to ensure fair competition;
- affordable energy costs, security of supply, energy efficiency and the energy efficiency principle;
- fairness and solidarity between and within Member States;
- investment needs and opportunities, including access to public and private finance.

## Framework for achieving climate neutrality

2025/0524(COD) - 13/11/2025 - Text adopted by Parliament, partial vote at 1st reading/single reading

The European Parliament adopted by 379 votes to 248, with 10 abstentions, **amendments** to the proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) 2021/1119 establishing the framework required to achieve climate neutrality.

The issue has been referred back to the committee responsible for interinstitutional negotiations.

### *Intermediate EU climate targets*

Parliament supports the proposal to amend the European Climate Law, which sets a binding EU climate target for 2040 of reducing net greenhouse gas (GHG) emissions by **90%** compared to 1990 levels. Looking ahead to the post-2030 period, the Commission will review relevant EU legislation to enable the achievement of both the 2040 target and the goal of climate neutrality. As part of this review, the Commission should ensure that the following elements are duly taken into account in legislative proposals, and in particular:

- starting from 2036, an adequate contribution towards the 2040 climate target of high-quality international credits under Article 6 of the Paris Agreement of up to 5% (instead of 3%) of 1990 EU net emissions corresponding to a domestic reduction of net greenhouse gas emissions by 85% compared to 1990 levels by 2040, in a way that is both ambitious and cost-efficient, supporting the EU and third countries in achieving net greenhouse gas reduction trajectories compatible with the Paris Agreement objective;
- Parliament seeks **safeguards** regarding the application of rigorous monitoring mechanisms;
- the role of domestic permanent removals under the greenhouse gas emissions allowance trading systems within the Union (EU ETS) to compensate for residual hard-to-abate emissions;
- enhanced **flexibility** within and across sectors and instruments, to support the achievement of targets in a simple and cost-effective manner;
- the realistic contribution of **carbon removals** to the overall effort to reduce emissions, taking into account uncertainties of natural removals and ensuring that possible shortfalls would not be at the expense of other economic sectors;
- the need to maintain, manage and, where appropriate, strengthen **long-term natural sinks**, to protect and restore **biodiversity**, to promote a **sustainable and circular bioeconomy**, and to take into account the effects of differences in forest age structure, natural variability and uncertainties, notably those linked to the impacts of climate change and natural disturbances in the land use, land-use change and forestry sector;
- the need to ensure and support a **fair and cost-effective and socially balanced transition** for all, taking into account different national situations and paying particular attention to the **impacts on consumer prices**, energy and transport poverty and to regions and sectors, small and medium-sized enterprises, farmers and vulnerable households affected by the transition to climate neutrality;
- simplification and reduction of **administrative burden**, technological neutrality, cost-effectiveness, economic efficiency and economic security;

- the need to strengthen the resilience and competitiveness of the Union's economy globally and to reduce the risk of **carbon leakage**;
- the availability and affordability of energy, security of supply and energy security, energy efficiency, as well as the strengthening of electricity grids and interconnections;
- the role of **zero-emission, low-carbon and renewable fuels** in the decarbonisation of transport, including road transport beyond 2030;
- support for **innovation** and access to innovative technologies across all Member States.

### ***Evaluation and review***

Parliament wants the Commission to assess progress towards the intermediate targets **every two years**, taking into account the latest scientific data, technological developments and the EU's international competitiveness.

The review should take into account, *inter alia*, (i) the evolving challenges and opportunities for the global competitiveness of European industries across Member States; (ii) evolution of energy prices and their impact on European industries and households; (iii) socio-economic impacts, including effects on employment; (iv) technological advances and deployment across all Member States and in innovative technology sectors; (v) the estimated level of net removals at Union level in relation to the targets of this Regulation; (vi) progress made towards achieving the intermediate objectives.

The Commission's report will be accompanied, where appropriate, by **legislative proposals** to revise this regulation, including the intermediate 2040 target.

### ***Postponement of the EU Emissions Trading System (EU ETS2)***

Lastly, Parliament supports the proposal to **postpone by one year (from 2027 to 2028)** the launch of ETS2, which covers CO2 emissions from the combustion of fuels in the building and road transport sectors.

## **Framework for achieving climate neutrality**

2025/0524(COD) - 10/02/2026 - Text adopted by Parliament, 1st reading/single reading

The European Parliament adopted by 413 votes to 226, with 12 abstentions, a legislative resolution on the proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) 2021/1119 establishing the framework for achieving climate neutrality.

Parliament adopted its position at first reading by amending the Commission's proposal.

### ***Intermediate EU climate targets***

Parliament supports the proposal to amend the European Climate Law which sets a **binding EU climate target for 2040 of reducing net greenhouse gas (GHG) emissions by 90%** compared to 1990 levels.

The Commission will continue to strengthen initiatives concerning the enabling framework and aim to accelerate their adoption to ensure that conditions are in place to support European industry and citizens throughout the transition, in full respect of Union law.

Looking ahead to the post-2030 period, the Commission **will review** relevant Union legislation to enable the achievement of the 2040 target and the climate neutrality objective. As part of this review, the Commission will need to ensure that the following elements are duly reflected in legislative proposals:

- **from 2036, an adequate contribution towards the 2040 climate target of high-quality international credits** of up to **5 % of 1990 Union net emissions**, corresponding to a domestic reduction of net greenhouse gas emissions by 85 % compared to 1990 levels by 2040, in a way that is both ambitious and cost-efficient, supporting the Union and third countries in achieving net greenhouse gas reduction trajectories compatible with the Paris Agreement objective. A pilot period from 2031 to 2035 to initiate a high-quality and high-integrity international credit market may be considered. Safeguards are also planned to prevent the financing of projects contrary to the EU's strategic interests;
- the role of domestic **permanent removals** under the EU ETS to compensate for residual hard-to-abate emissions;
- **enhanced flexibility** within and across sectors and instruments, to support the achievement of targets in a simple and cost-effective way;
- the realistic contribution of carbon removals to the overall emission reduction effort, while taking into account the uncertainties of natural removals and ensuring that possible shortfalls would not be at the expense of other economic sectors;
- the need to maintain, manage and enhance, as appropriate, **natural sinks in the long term** and protect and restore **biodiversity**, to promote **sustainable and circular bioeconomy**, and to take into account the effects of differences in forest age structure, natural variability and uncertainties, especially those linked to the impacts of climate change and natural disturbances in the land use, land-use change and forestry sector;
- the **social, economic and environmental impacts** across Member States, including in relation to the objectives of decarbonisation and competitiveness for European industry;
- the need to ensure and support a **fair and just, pragmatic, cost-effective and socially balanced transition** for all, taking into account different national circumstances and paying particular attention to impacts on consumer prices, energy poverty and transport poverty and to regions and sectors, including their investment capacity, small and medium-sized enterprises (SMEs), farmers and vulnerable households;

- **simplification and reduction of administrative burden**, technology neutrality, cost-effectiveness, economic efficiency and economic security;
- the need to strengthen the resilience and global competitiveness of the Union's economy and reduce the risk of carbon leakage;
- **energy availability and affordability**, security of supply, energy security and energy efficiency, including the 'energy efficiency first' principle, as well as the strengthening of electricity grids and interconnections;
- the role of **zero-, low carbon and renewable fuels** in the decarbonisation of transport, including road transport beyond 2030;
- support for **innovation** and access to innovative technologies across all Member States, taking into account geographical balance.

#### ***Evaluation and review***

Starting one year after the adoption of the amending regulation, and **every two years** thereafter, the Commission will assess and report on the implementation of the intermediate targets and decarbonisation trajectories set out in the regulation, taking into account the latest scientific data, technological progress, and the Union's global competitiveness. This assessment may, where appropriate, be accompanied by legislative proposals.

The review should take into account, *inter alia*: (i) the evolving challenges to, and opportunities for, global competitiveness of European industries across Member States; (ii) the evolution of energy prices and its impact on European industries and households; (iii) the socioeconomic impacts, including the effects on employment; (iv) technological advances and deployment across Member States and sectors of innovative technologies; (v) the estimated level of net removals at Union level in relation to the targets set out in this Regulation; (vi) the progress towards the intermediate targets.

Following this review, the Commission may propose **an amendment to European climate legislation**, which could involve changing the 2040 target or taking additional measures to strengthen the support framework, for example to preserve European competitiveness, prosperity and social cohesion.

#### ***Postponement of the EU Emissions Trading System (EU ETS2)***

Lastly, Parliament supports the proposal to postpone by one year (**from 2027 to 2028**) the launch of ETS2, which covers CO2 emissions from the combustion of fuels in the building and road transport sectors.