

**Basic information**

2025/2246(BUI)

BUI - Budgetary initiative

Guidelines for the 2027 Budget - Section III

**Subject**

8.70.47 2027 budget

Procedure completed

**Key players**

European Parliament	<b>Committee responsible</b>		<b>Rapporteur</b>	<b>Appointed</b>
	<b>BUDG</b> Budgets		UŠAKOVŠ Nils (S&D)	11/12/2025
			<p>Shadow rapporteur</p> <p>BENJUMEA BENJUMEA Isabel (EPP)</p> <p>SANCHEZ Julien (P/E)</p> <p>SZYDŁO Beata (ECR)</p> <p>KÖRNER Moritz (Renew)</p> <p>MARINO Ignazio Roberto (Greens/EFA)</p> <p>OLIVEIRA João (The Left)</p> <p>JUNGBLUTH Alexander (ESN)</p>	
	<b>Committee for opinion</b>		<b>Rapporteur for opinion</b>	<b>Appointed</b>
	<b>AFET</b> Foreign Affairs		NEMEC Matjaž (S&D)	19/12/2025
	<b>SEDE</b> Security and Defence		Chair on behalf of committee STRACK-ZIMMERMANN Marie-Agnes (Renew)	20/01/2026
	<b>DEVE</b> Development		The committee decided not to give an opinion.	
	<b>INTA</b> International Trade		The committee decided not to give an opinion.	
	<b>CONT</b> Budgetary Control		FREUND Daniel (Greens/EFA)	15/01/2026

<b>ECON</b>	Economic and Monetary Affairs	The committee decided not to give an opinion.	
<b>EMPL</b>	Employment and Social Affairs	TOMC Romana (EPP)	11/12/2025
<b>ENVI</b>	Environment, Climate and Food Safety	DECARO Antonio (S&D)	15/12/2025
<b>SANT</b>	Public Health	Chair on behalf of committee JARUBAS Adam (EPP)	18/12/2025
<b>ITRE</b>	Industry, Research and Energy	HEINÄLUOMA Eero (S&D)	17/12/2025
<b>IMCO</b>	Internal Market and Consumer Protection	The committee decided not to give an opinion.	
<b>TRAN</b>	Transport and Tourism	SERRANO SIERRA Rosa (S&D)	20/01/2026
<b>REGI</b>	Regional Development	BOSSDORF Irmhild (ESN)	23/12/2025
<b>AGRI</b>	Agriculture and Rural Development	VRECIANOVA Veronika (ECR)	06/01/2026
<b>PECH</b>	Fisheries	The committee decided not to give an opinion.	
<b>CULT</b>	Culture and Education	SOUSA SILVA Hélder (EPP)	25/02/2026
<b>JURI</b>	Legal Affairs	The committee decided not to give an opinion.	
<b>LIBE</b>	Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
<b>AFCO</b>	Constitutional Affairs	The committee decided not to give an opinion.	
<b>FEMM</b>	Women's Rights and Gender Equality	GARCÍA HERMIDA-VAN DER WALLE Raquel (Renew)	13/01/2026
<b>PETI</b>	Petitions	The committee decided not to give an opinion.	

European Commission	Commission DG	Commissioner
	Budget	SERAFIN Piotr

Key events			
Date	Event	Reference	Summary
05/03/2026	Vote in committee		
05/03/2026	Committee report tabled for plenary	<a href="#">A10-0044/2026</a>	<a href="#">Summary</a>
10/03/2026	Debate in Parliament		
28/04/2026	Decision by Parliament	<a href="#">T10-0112/2026</a>	<a href="#">Summary</a>

Technical information	
Procedure reference	2025/2246(BUI)
Procedure type	BUI - Budgetary initiative
Procedure subtype	Budgetary preparation
Legal basis	Rules of Procedure EP 159
Stage reached in procedure	Procedure completed
Committee dossier	BUDG/10/04691

Documentation gateway				
European Parliament				
Document type	Committee	Reference	Date	Summary
Committee draft report		<a href="#">PE782.313</a>	16/01/2026	
Specific opinion	<a href="#">TRAN</a>	<a href="#">PE782.408</a>	27/01/2026	
Committee opinion	<a href="#">EMPL</a>	<a href="#">PE781.376</a>	28/01/2026	
Specific opinion	<a href="#">AFET</a>	<a href="#">PE782.179</a>	03/02/2026	
Amendments tabled in committee		<a href="#">PE784.272</a>	04/02/2026	
Specific opinion	<a href="#">ENVI</a>	<a href="#">PE782.515</a>	12/02/2026	
Specific opinion	<a href="#">REGI</a>	<a href="#">PE782.331</a>	17/02/2026	
Specific opinion	<a href="#">AGRI</a>	<a href="#">PE782.191</a>	18/02/2026	
Specific opinion	<a href="#">SANT</a>	<a href="#">PE782.434</a>	24/02/2026	
Specific opinion	<a href="#">CULT</a>	<a href="#">PE784.250</a>	24/02/2026	

Specific opinion	SEDE	PE784.360	24/02/2026	
Committee opinion	ITRE	PE781.493	26/02/2026	
Committee opinion	FEMM	PE782.239	26/02/2026	
Committee report tabled for plenary, single reading		A10-0044/2026	05/03/2026	Summary
Specific opinion	CONT	PE782.480	06/03/2026	
Parliament's opinion on budgetary estimates/guidelines		T10-0112/2026	28/04/2026	Summary

Additional information		
Source	Document	Date
European Commission	EUR-Lex	

## Meetings with interest representatives published in line with the Rules of Procedure

### Other Members

Transparency		
Name	Date	Interest representatives
HOHLMEIER Monika	04/02/2026	Impact-SE

## Guidelines for the 2027 Budget - Section III

2025/2246(BUI) - 28/04/2026 - Parliament's opinion on budgetary estimates/guidelines

The European Parliament adopted by 389 votes to 191, with 75 abstentions, a resolution on general guidelines for the preparation of the 2027 budget, Section III - Commission.

***Budget 2027: the final year of the current MFF must focus on delivery for people, the economy and the planet and on providing investments for competitiveness***

Parliament considers that, in times of profound geopolitical and institutional instability, security threats, protectionist pressures, loss of competitiveness, budgetary pressure and societal challenges, a **predictable, robust, citizen-centred**, efficient and investment-oriented EU budget remains central to the implementation of the EU's policies.

The EU budget should respond to increasing needs, deliver prosperity through increased competitiveness, promote territorial, economic and social cohesion, create and protect high-quality jobs, and ensure security and defence capabilities. This should be achieved through boosting the EU's long-term competitiveness, reducing strategic dependencies, closing innovation gaps, accelerating clean energy deployment, speeding up the implementation of the green and digital transitions, contributing to global climate action and fighting against biodiversity loss.

Although the EU budget has contributed to alleviating the effects of major crises, **it remains ill-equipped**, in terms of size, structure and rules, to fully play its role in adjusting to evolving spending needs, challenges and fast-changing priorities, and in addressing shocks, responding to crises and giving practical effect to the principle of solidarity, including by protecting employment, reducing poverty and inequality, and supporting access to healthcare and education.

The EU budget for 2027 will be the seventh and final budget under the 2021-2027 multiannual financial framework (MFF). It will act as a bridge to the upcoming 2028-2034 MFF and, therefore, needs to ensure continuity in addressing present and future challenges. Parliament is confident that a strong, responsible, efficient and forward-looking 2027 budget will consolidate the progress made under the current MFF, notably through higher budgetary execution and absorption rates. The 2027 budget should place a strong emphasis on **effective delivery and the timely implementation** of mature, high-impact projects, in order to generate tangible results for people and regions. The budget also constitutes a decisive test of the EU's financial management, in particular for efficiently limiting the *reste à liquider* (RAL) (outstanding commitments).

## **Strengthening Europe's social model, territorial cohesion and security, safeguarding fundamental values and fostering prosperity**

The growing challenges posed by the current economic, social and geopolitical context are constraining cohesion policy funds. Parliament called for **adequate funding** to address these issues, ensuring the sustainability and improvement of people's quality of life across all regions, boosting the EU's and the regions' competitiveness and innovation, and addressing demographic challenges, thereby contributing to the EU's long-term growth, resilience and well-being.

The 2027 budget should:

- support increased investment in **critical infrastructure**, including transport networks, digital connectivity and energy systems, with targeted support for less-developed regions, as well as insular and remote areas;
- support strong and sustainable public health systems with **mental health** being a priority. In this regard, sufficient budgetary allocations should be allocated to the **EU4Health** programme;
- urgently invest in the **housing** crisis;
- ensure continuous funding of the Asylum, Migration and Integration Fund and the Border Management and Visa Instrument (**BMVI**).

### ***Creating economic opportunities in the face of strategic challenges***

Parliament reaffirmed the EU's commitment to climate neutrality by 2050 and called for increased investment in energy efficiency, the circular economy, biodiversity and digital innovation. The resolution also stressed the need for adequate support for farmers, the fisheries sector, civil protection, and effective asylum, migration and border management, particularly for EU countries with external borders.

In particular, the budget should include:

- increased investments in areas such as **energy efficiency**, renewable energy and resilient electricity grids, cross-border mobility, the circular economy, biodiversity protection, digital innovation and AI, and smart energy infrastructure;
- a genuine **energy union** by bridging the investment gap of EUR 660 billion annually for energy-related investments, in particular in energy interconnections and in strategic technologies, ensuring the transition away from Russian fossil fuels;
- ambitious funding for the **LIFE programme** in order to accelerate the shift towards a sustainable, climate-neutral and resilient economy;
- provide for increased allocations for public investment in **transport infrastructure**, cross-regional transport networks and the promotion of public transport and sustainable mobility in order to enhance EU connectivity, support sustainable mobility and strengthen territorial cohesion;
- measures to strengthen **EU military mobility** as regards funding dual-use transport infrastructure along priority axes;

### ***Global Europe: acting today, preparing for tomorrow***

Parliament stressed the urgent need for the EU to strengthen its common external policy and global influence, given the evolving geopolitical landscape, marked by shifts in US policy, Russia's war against Ukraine and escalating global conflicts. It pointed out the necessity for the EU to secure adequate funding and resources in the 2027 budget while recalling the importance of an updated Strategic Compass and the crucial diplomatic role of the European Global Gateway.

Members called for adequate funding for the humanitarian aid programme to address crises in regions affected by protracted conflict, displacement, food insecurity and natural disasters.

The 2027 budget, as the final one of the current MFF, should ensure that the Instrument for Pre-accession Assistance (IPA) III and neighbourhood support are conditional on respect for European values.

### ***Cross-cutting issues in the 2027 budget***

Parliament is concerned about the limited level of availabilities in the 2027 budget in regard to the Union's priorities and budgetary needs. In this respect, it asked for full use of the available decommitments in order to ensure a sufficient level of financing aiming at an effective implementation of programmes and priorities.

Members warn that rising borrowing costs linked to the NextGenerationEU recovery instrument must not come at the expense of established EU programmes and stressed the urgent need for new revenue sources.

## **Guidelines for the 2027 Budget - Section III**

2025/2246(BUI) - 05/03/2026 - Committee report tabled for plenary, single reading

The Committee on Budgets adopted the report by Nils UŠAKOVŠ (S&D, LV) on general guidelines for the preparation of the 2027 budget, section III - Commission.

***Focus on delivery for people, the economy and the planet and on providing investments for competitiveness***

Members believe that, in the current context of profound geopolitical and institutional instability, the 2027 budget should:

- meet the increasing number of needs, deliver prosperity through improved competitiveness, promote territorial, economic and social cohesion, create and protect quality jobs, and guarantee security and defence capabilities;
- finance measures aimed at ensuring a socially just transition, in particular by boosting the Union's long-term competitiveness, reducing strategic dependencies, closing innovation gaps, accelerating the deployment of clean energy and the implementation of the green and digital transitions, contributing to global climate action and combating biodiversity loss.

As the last budget of the current MFF, the 2027 budget should **ensure continuity of action to address current and future challenges** and place a strong emphasis on the effective and timely implementation of successful and high-impact projects, in order to produce tangible results for citizens and regions.

### ***Strengthening Europe's social model, territorial cohesion and security, protecting fundamental values and fostering prosperity***

Members called for sufficient funding for **cohesion policy** while ensuring sustainability and improving the quality of life for citizens in all regions. The 2027 budget must support increased investment in **critical infrastructure**, including transport networks, digital connectivity, and energy systems, with targeted support for less developed regions and island and remote areas.

The report also called for initiatives and investments to promote **fair working conditions**, as well as strategies to address structural workforce crises, particularly in the social and healthcare sectors. The Commission should prioritise **mental health** action in the 2027 budget.

The report emphasised:

- the crucial role of promoting and strengthening **artistic and cultural cooperation** at European level through adequate funding from the 'Creative Europe' programme, as well as the indispensable role of the 'Citizens, Equality, Rights and Values' programme in **promoting European values** and citizens' rights;
- the need to pay particular attention to **families**, especially those with children or dependent persons, who are experiencing financial difficulties;
- the importance of effectively using existing Union financing instruments in 2027 to increase the number of **affordable, decent and sustainable housing**;
- the need for an ambitious budget for the **Erasmus+** programme and additional funding for the 'European Solidarity Corps' programme;
- increased support for the **protection of citizens**, minorities, religious communities and public spaces against terrorist threats, as well as countering the spike in hate speech, racism and anti-Semitism;
- the allocation of sufficient resources to support **investigative journalism** and the strengthening of initiatives in media literacy and fact-checking;
- the effective implementation of the **Asylum and Migration Pact** through sufficient funding to address emerging challenges and ensure efficient relocation, safe and dignified reception, and effective and sustainable inclusion and integration. Increased funding for border protection capabilities is a key component of a comprehensive migration policy.

### ***Creating economic opportunities in the face of strategic challenges***

Members called for the 2027 budget to guarantee sufficient funding for **research, innovation and technological deployment**, particularly in strategically important areas, to ensure that the Union remains autonomous in the face of global challenges.

The report stressed that the EU budget for 2027 must act as an engine for completing a **genuine energy union** by closing the EUR 660 billion annual investment gap in energy-related investments. It also reiterated the central and strategic importance of **the Common Agricultural Policy (CAP) and the Common Fisheries Policy**, highlighting the need to support young farmers, ensure a fair distribution of CAP direct payments, and help those employed in the fisheries sector cope with the effects of inflation, administrative burdens, fuel costs, changes in the global food market, and adverse weather events.

The 2027 budget should also include ambitious funding for the environment and climate action programme (**LIFE programme**) to accelerate the transition to a sustainable, climate-neutral and resilient economy.

Members stressed the **urgent need to strengthen integration and capabilities in security and defence**, including hybrid and conventional military capabilities, alongside robust civilian preparedness. They highlighted the crucial role of common investment, research and development, and digitalisation in defence production and procurement mechanisms. Sufficient financial support must be provided to Member States located on the EU's external borders, particularly those sharing a land border with Ukraine, Russia, and/or Belarus, and those dealing with shadow fleets.

### ***Global Europe***

The EU must **strengthen its common foreign policy** and its global influence. According to Members, the Union must secure adequate funding and resources in the 2027 budget to effectively manage problems in its neighbourhood and beyond. Furthermore, the Union's **development**, humanitarian aid, and human rights support programs must receive a substantial increase in funding.

Members reaffirmed their **full support for Ukraine**, both financially and in terms of humanitarian aid. They believe that **pre-accession funds** are essential for stabilising and enhancing convergence with the EU. Lastly, they stressed the need to strengthen the Neighbourhood Policy to support stability and reforms in neighbouring regions.